

Notice of Meeting and Agenda Glasgow & the Clyde Valley Strategic Development Planning Authority Joint Committee.

Date	Time	Venue
Monday, 08 March 2021	11:15	Remotely by MS Teams ,

KENNETH GRAHAM
Clerk

Membership

Councillor Denis Johnston and Councillor Alan Moir (East Dunbartonshire Council); Councillor Alan Lafferty and Councillor Stewart Miller (East Renfrewshire Council); Bailie Glenn Elder and Councillor Kenny MacLean (Glasgow City Council); Councillor Jim Clocherty and Councillor David Wilson (Inverclyde Council); Councillor Harry Curran and Councillor Agnes Magowan (North Lanarkshire Council); Councillor Tom Begg and Councillor Marie McGurk (Renfrewshire Council); Councillor John Anderson and Councillor Alistair Fulton (South Lanarkshire Council); and Councillor Jonathan McColl and Councillor Lawrence O'Neill (West Dunbartonshire Council).

Councillor Lawrence O'Neill (Convener); Councillor David Wilson (Vice-Convener).

Members of the Press and Public

Members of the press and public wishing information in relation to the meeting should contact elaine.currie@renfrewshire.gov.uk

Items of business

Apologies

Apologies from members.

Declarations of Interest

Members are asked to declare an interest in any item(s) on the agenda and to provide a brief explanation of the nature of the interest.

- | | | |
|----------|---|----------------|
| 1 | Minute | 3 - 8 |
| | Minute of meeting of this Joint Committee held on 14 December 2020. | |
| 2 | Revenue Budget Monitoring | 9 - 12 |
| | Joint report by Treasurer and Strategic Development Plan Manager. | |
| 3 | Annual Report 2020 | 13 - 16 |
| | Report by Strategic Development Plan Manager. | |
| 4 | Clydeplan Development Plan Scheme and Participation Statement 2021/22 | 17 - 26 |
| | Report by Strategic Development Plan Manager. | |
| 5 | Glasgow and the Clyde Valley Strategic Development Planning Authority Joint Committee - Planning (Scotland) Act 2019 - Duty to prepare a Regional Spatial Strategy | 27 - 32 |
| | Report by Strategic Development Plan Manager. | |
| 6 | Date of Next Meeting | |
| | Note that the next meeting of this Joint Committee will be held at 11.15 am on 14 June 2021. | |

Minute of Meeting

Glasgow & the Clyde Valley Strategic Development Planning Authority Joint Committee.

Date	Time	Venue
Monday, 14 December 2020	11:15	Remotely by MS Teams ,

Present

Councillor Alan Lafferty and Councillor Stewart Miller (both East Renfrewshire Council); Bailie Glenn Elder and Councillor Kenny MacLean (both Glasgow City Council); Councillor Jim Clocherty and Councillor David Wilson (both Inverclyde Council); Councillor Harry Curran and Councillor Agnes Magowan (both North Lanarkshire Council); Councillor Tom Begg (Renfrewshire Council); Councillor John Anderson and Councillor Alistair Fulton (both South Lanarkshire Council); and Councillor Lawrence O'Neill (West Dunbartonshire Council).

Chair

Councillor O'Neill, Convener, presided.

In Attendance

S Tait, Strategic Development Plan Manager and D McDonald, Assistant Strategic Development Plan Manager (both Strategic Development Plan Core Team); M Hislop, Glasgow and Clyde Valley Green Network Partnership Manager (Glasgow and Clyde Valley Green Network Partnership); G Shankland, Planning & Building Standards Manager (East Renfrewshire Council); S Taylor, Principal Planner (Glasgow City Council); S Jamieson, Head of Regeneration and Planning (Inverclyde Council); L Bowden, Business Manager (Strategic Planning) (North Lanarkshire Council); F Carlin, Head of Planning & Housing Services, K Fistorazzi, Senior Accountant and E Currie, Senior Committee Services Officer (all Renfrewshire Council); T Finn, Planning and Building Services Headquarters Manager (South Lanarkshire Council); and P Clifford, Planning and Building Standards Manager (West Dunbartonshire Council).

Apology

Councillor Alan Moir (East Dunbartonshire Council).

Declarations of Interest

There were no declarations of interest intimated prior to the commencement of the meeting.

1 Minutes

There were submitted the Minutes of the meetings of this Joint Committee held on 14 September and 26 October 2020.

DECIDED: That the Minutes be approved.

Sederunt

Councillor Magowan joined the meeting during consideration of the following item of business.

2 Revenue Budget Monitoring

There was submitted a joint revenue budget monitoring report by the Treasurer and the Strategic Development Plan Manager for the period 1 April to 13 November 2020.

The report intimated that gross expenditure was currently £7,000 underspent and income was currently £38,000 over-recovered resulting in a net underspend of £38,000. The projected year-end position was an underspend of £62,000, mainly due to the reduction in premises costs due to the move from West Regent Street to John Street and an over-recovery in income.

DECIDED: That the report be noted.

Sederunt

Councillor Anderson joined the meeting during consideration of the following item of business.

3 Revenue Estimates 2021/22

There was submitted a joint report by the Treasurer and the Strategic Development Plan Manager relative to the revenue estimates of the Glasgow and the Clyde Valley Strategic Development Planning Authority including the requisition of the constituent authorities for financial year 2021/22 and indicative planning figures for 2022/23 and 2023/24, as detailed in Appendix 1 and Appendix 2 to the report.

The report intimated that the financial environment in which the Joint Committee and constituent authorities operated continued to be characterised by significant demand and cost pressures, compounded by reducing levels of grant support. It was anticipated that the Scottish budget and local government settlement, to be announced in early 2021, might again reflect a potential core revenue grant cut for local authorities.

The constituent authority contribution had now been held at £72,438 for the last nine financial years. The Planning (Scotland) Act 2019 removed the statutory requirement to prepare a strategic development plan and for 2021/22, the level of requisition would be reduced by £20,000 per constituent authority, on a one-off basis, reflecting the

position whereby the ringfenced reserve being held to mitigate the costs related to the development and agreement of the strategic development plan was no longer required. The report provided information on the assumptions that the budget had been based on and a financial overview for Clydeplan.

DECIDED:

(a) That the revenue estimates for financial year 2021/22 and the related requisitions of the constituent authorities be agreed;

(b) That it be agreed that the Strategic Development Plan Manager, in conjunction with the Treasurer, present a report to a future meeting of the Joint Committee should its remit and finances materially change; and

(c) That the indicative estimates for financial years 2022/23 and 2023/24 be noted.

4 Finalised Forestry and Woodland Strategy for the Glasgow City Region

Under reference to item 4 of the Minute of the meeting of this Joint Committee held on 14 September 2020, there was submitted a report by the Strategic Development Plan Manager relative to the responses received to the consultation on the Draft Forestry and Woodland Strategy (FWS) for the Glasgow City Region and seeking approval of the Finalised FWS for the Glasgow City Region, a copy of which had been issued to members in electronic format.

The report intimated that the Finalised FWS sought to set an appropriate policy context to support forestry and woodland planting and management across the Glasgow City Region and would provide broad strategic locational guidance and environmental advice to those seeking to expand or manage woodlands. The preparation of a FWS for the City Region was one of the Scottish Ministers modifications to the current Clydeplan Strategic Development Plan and a requirement of The Planning (Scotland) Act 2019. This Finalised FWS would provide the strategic context for local FWS's.

The Scottish Forestry Strategy 2019/29 set out the Scottish Government's vision, objectives and priorities for the expansion of woodland and the development of the forestry sector to 2070 and set out targets for new woodland expansion across Scotland which were intended to contribute to increasing woodland cover to 21% of land area of Scotland by 2032. The Draft FWS for the Glasgow City Region had been developed in order to understand and establish an appropriate regional target for woodland expansion by making a sustainable and achievable contribution to the Scottish Government's nation aspirations.

The role of forestry in contributing to the post COVID-19 Green Recovery including climate change had been recognised by the Scottish Government who had committed to continued investment in forestry and woodland planting and biodiversity protection and improvements as part of the delivery of nature based solutions to the crisis.

The consultation period closed on 11 November 2020 and Appendix 1 to the report detailed the 10 respondents to the Draft FWS and related Strategic Environmental Assessment (SEA) Environmental Report; and Appendices 2 and 3 to the report summarised the responses to the Draft FWS and the SEA Environmental Report. The Finalised FWS formed Appendix 4 to the report.

It was noted that a number of the respondents welcomed the Draft FWS and supported the potential identified within the document for the delivery of sustainable, multi-functional woodlands. The contribution that the FWS could make to reducing the impacts of climate change and improving biodiversity was also recognised. Local authorities welcomed the strategic context for the development of forestry strategies. Only one formal objection had been received and this had been resolved through a small text change which provided further clarity on how the document would relate to specific development management proposals that did not involve forestry.

DECIDED:

(a) That the Joint Committee note and consider the consultation responses to the Draft FWS and the SEA Environmental Report; and

(b) That the Finalised FWS and its publication along with the publication of the associated Post Adoption Statement for the SEA Environmental Report be approved.

5 National Planning Framework 4 and Indicative Spatial Strategy Update

Under reference to item 1 of the Minute of the meeting of this Joint Committee held on 11 May 2020, there was submitted a report by the Strategic Development Plan Manager providing an update on the Scottish Government's development of the National Planning Framework (NPF4) including the publication of the NPF4 Position Statement and the contribution of the indicative Regional Spatial Strategies (iRSS).

The report intimated that the Scottish Government were in the process of developing NPF4 under the terms of The Planning (Scotland) Act 2019 and had requested that groupings of local authorities submit an iRSS for their area by June 2020. This deadline had been extended to September 2020 however, the iRSS for the Glasgow City Region had been submitted meeting the original June 2020 deadline.

The Scottish Government held a 'Show and Tell' event on 2 October 2020 to take stock of where the various local authority groups were with their iRSS and had published a Position Statement on 26 November 2020 which sought to bring together the thoughts and ideas received to date along with wider Scottish Government commitments.

The Position Statement stated that NPF4 would be a plan for four themes being net zero emissions; resilient communities; a wellbeing economy; and the creation of better, greener places. It set out current thinking now that the Scottish Government had considered submissions to its 'Call for Ideas' earlier in the year and aimed to inform further discussions as work continued towards a consultation draft NPF4 in Autumn 2021. The Position Statement was not approved policy, NPF3 and SPP remained in force until NPF4 was adopted by Scottish Ministers, anticipated to be in the summer of 2022.

The report detailed the most significant changes expected to be explored in the development of NPF4 and advised that the Scottish Government had invited comments on the current thinking and the general direction of travel set out in the Position Statement by 19 February 2021. The timeline for further development of the NPF4 and iRSS was set out in the report.

Clydeplan would continue to actively support and engage with the Scottish Government in terms of the development of NPF4 and Scottish Planning Policy, the iRSS and future RSS guidance.

DECIDED: That the report and the latest position with regard to the Scottish Government's development of the National Planning Framework 4 and the contribution of the indicative Regional Spatial Strategies be noted.

6 Glasgow and Clyde Valley Green Network Partnership Business Plan 2020/23 and Programme Plan 2021/22

There was submitted a report by the Glasgow and Clyde Valley Green Network Partnership Manager providing an update on the Glasgow and Clyde Valley Green Network Partnership (GCVGNP) Business Plan 2020/23 and seeking approval for local authority contributions to support the Programme Plan and budget for 2021/22.

The report intimated that the GCVGNP was formed in 2006 and comprised of the eight Glasgow city region local authorities, Scottish Forestry, NatureScot, SEPA, Public Health Scotland and the Glasgow Centre for Population Health. The purpose of the Partnership was to facilitate the delivery of the GCV Green Network, a key component of the Strategic Development Plan's Spatial Development Strategy. The GCVGNP was a key regional partner in the Central Scotland Green Network, a 'National Development' in NPF3.

The GCVGNP had been successful in generating increased recognition of the role of the Green Network in delivering a successful city region. Current work was providing strategic guidance for the delivery of the Green Network and green infrastructure to deliver healthier lifestyles, climate change resilience, training and employment opportunities and placemaking developments.

The GCVGNP Business Plan provided guidance to the GCVGNP Board on the delivery of the Glasgow and Clyde Valley Green Network Programme for the three-year period 2020/23.

The Programme Plan for 2020/21 formed Appendix 1 to the report; the GCVGNP Programme Management Board budget for 2020/21 formed Appendix 2 to the report; and the Business Plan 2020/23 formed Appendix 3 to the report.

The report highlighted that the budget for the GCVGNP in 2021/22 was £200,000, which comprised contributions from partner agencies and local authorities. The local authority contribution to the 2021/22 budget was £96,187 and the contribution from each authority was calculated pro-rata based on population size. A breakdown of the individual authorities' contribution was detailed in paragraph 4.6 of the report.

The Glasgow and Clyde Valley Green Network Partnership Manager delivered a presentation which highlighted the work of the Partnership.

DECIDED: That the contents of the GCVGNP Business Plan be noted and that the allocation of local authority contributions to support the delivery of the Programme Plan 2021/22 be approved.

7 Date of Next Meeting

DECIDED: That it be noted that the next meeting of the Joint Committee would be held at 11.15 am on 8 March 2021.

GLASGOW AND THE CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING AUTHORITY JOINT COMMITTEE

To: Joint Committee

On: 8 March 2021

Report by: The Treasurer and the Strategic Development Plan Manager

Heading: Revenue Budget Monitoring Report to 5th February 2021

1. Summary

- 1.1 Gross Expenditure is currently £14,000 underspent and income is £59,000 over recovered resulting in a net underspend of £63,000. This is summarised in point 4.
-

2 Recommendations

It is recommended that

- 2.1 Members consider the report.
-

3 Budget Adjustments Since Last Report

- 3.1 There have been no budget adjustments since the start of the financial year.
-

4 Budget Performance

- | | | |
|-----|----------------------------|---------------------------|
| 4.1 | Current Position | £63,000 Underspend |
| | <i>Previously Reported</i> | <i>N/A</i> |

The underspend in Premise costs, in particular lease and utilities costs is due to the move from West Regent Street to John Street.

The overspend in Supplies and Services is due to the purchase of new ICT equipment to allow home working due to Covid 19.

The over recovery in income is due to the secondment to the Glasgow City Region.

4.2 Projected Year End Position

The projected year end position is an underspend of £75,000. This is mainly due to the reduction in premises costs due to the move from West Regent Street to John Street and an over recovery in Income.

RENFREWSHIRE COUNCIL
REVENUE BUDGET MONITORING STATEMENT 2020/21
1st April 2020 to 5th February 2021

JOINT COMMITTEE : GLASGOW & CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING AUTHORITY

Description (1)	Agreed Annual Budget (2)	Year to Date Budget (3)	Actual (4)	Budget Variance		
				(5)		
£000's	£000's	£000's	£000's	£000's	%	
Employee Costs	507	424	424	0	0.0%	breakeven
Premises Related	41	32	18	14	43.8%	underspend
Supplies & Services	57	41	46	(5)	-12.2%	overspend
Support Services	20	0	0	0	0.0%	breakeven
Transfer Payments	3	2	2	0	0.0%	breakeven
Transport Costs	6	5	0	5	100.0%	underspend
GROSS EXPENDITURE	634	504	490	14	2.8%	underspend
Contributions from Local Authorities	(580)	(580)	(580)	0	0.0%	breakeven
Other Income	(54)	(48)	(97)	49	0.0%	over-recovery
INCOME	(634)	(628)	(677)	49	7.8%	over-recovery
TRANSFER (TO)/FROM RESERVES	0	(124)	(187)	63		

Underspend from Core Budgets £000's
63

Bottom Line Position to 5th February 2021 is an underspend of 63

Anticipated Year End Budget Position is an underspend of 75

Opening Reserves (274)
Projected Increase in Reserves (75)
Projected Closing Reserves (349)

Glasgow and the Clyde Valley Strategic Development Planning Authority

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority
Joint Committee**

On: 8th March 2021

**Report by
Stuart Tait, Manager**

Annual Report 2020

1. Summary

- 1.1 The purpose of this report is for the Joint Committee to consider and approve for publication its Annual Report for 2020.

2. Recommendations

- 2.1 It is recommended that the Joint Committee approve the 2020 Annual Report as set out in the Appendix.

3. Context

- 3.1 Clydeplan's Minute of Agreement requires the preparation of an Annual Report to set out the work of the Authority for the previous calendar year.
- 3.2 The Appendix sets out the 2020 Annual Report and provides a summary of the work undertaken by Clydeplan during the year under the following broad headings:
- Clydeplan Joint Committee;;
 - Glasgow City Region;
 - Planning (Scotland) Act - Regional Spatial Strategies - Indicative Regional Spatial Strategy;
 - Forestry and Woodland Strategy;
 - Priorities and Issues affecting the future work of Clydeplan.

Appendix



CLYDEPLAN

ANNUAL REPORT 2020

Introduction

The eight Clydeplan Local Authorities are committed to strategic planning and working in partnership with a wide range of stakeholders in support of the delivery of its Vision and Spatial Development Strategy as set out in the Clydeplan Strategic Development Plan for the Glasgow City Region which was approved by Scottish Ministers on 24th July 2017.

The Clydeplan Strategic Development Plan provides a sound foundation upon which the city region can deliver growth for Scotland's largest city region and a context for its Local Authority Local Development Plans, Local Housing Strategies and Development Management decisions as well as supporting the Glasgow City Region's Economic Strategy 2017-2035.

The scale of work that has been undertaken by Clydeplan during 2020 has only been made possible by the willing support that it has gratefully received from both private and public sector partners.

These include the Scottish Government, Scottish Enterprise, Scottish Environment Protection Agency, Historic Environment Scotland, Strathclyde Partnership for Transport, Glasgow Airport, Transport Scotland, Scottish Forestry, NatureScot, Climate Ready Clyde, Glasgow and Clyde Valley Green Network Partnership, Clyde Marine Planning Partnership, Green Action Trust, Glasgow Centre for Population Health, NHS Scotland, Metropolitan Glasgow Strategic Drainage Partnership, Climate Ready Clyde, Scottish Water, Scottish Power, SGN, Virgin Media, Openreach, Homes for Scotland, Glasgow University, Strathclyde University and Heriot Watt University.

This report sets out the work that has been undertaken by Clydeplan and its partners during 2020.

Further information on the work of Clydeplan can be found at www.clydeplan-sdpa.gov.uk.

Clydeplan Joint Committee

The Clydeplan Joint Committee met six times during 2019 in March, May, June, September, October and December. Details of the meeting's agendas, papers and minutes can be found at <https://bit.ly/2TAaTZo>.

During 2020 the Joint Committee published its Annual Report 2019 and its Development Plan Scheme and Participation Statement 2020/2021.

In December 2020 the Joint Committee approved its revenue budget for the period 2020/21.

Glasgow City Region

During 2020 Clydeplan continued its increased involvement in the work streams of the Land Use and Sustainability, Infrastructure and Assets, Housing and Equalities, Transport and Connectivity based portfolios and both the Economic Delivery Group and Economic Intelligence Support Group.

Clydeplan's involvement with the Glasgow City Region activities is likely to continue to grow and develop during 2021 particularly given the economies of scale and general benefits that can be gained through city region scale joint partnership working and the need to align the refresh of the Regional Economic Strategy to the development of the Regional Spatial Strategy.

This regional joint working approach also supports the Planning (Scotland) Act which seeks the local authorities, working together, as regional partnerships in support of the delivery of National Planning Framework 4 and future Regional Spatial Strategies.

Planning (Scotland) Act 2019 - Regional Spatial Strategies - Indicative Regional Spatial Strategy

The Planning (Scotland) Act which was enacted on 25th July 2019 removes the statutory requirement to prepare a Strategic Development Plan and replaces it with a duty for planning authorities to prepare and adopt a 'Regional Spatial Strategy' (RSS). The eight Clydeplan Local Authorities have agreed to continue to work together to prepare future RSS.

The formal duty to prepare a RSS will come into effect once NPF4 is approved which is likely to be in Spring/Summer 2022.

As part of the development of NPF4 Clydeplan approved and submitted an *indicative Regional Spatial Strategies* for the Glasgow City Region in June 2020. The *iRSS* was also endorsed by the Glasgow City Region's Chief Executive's Group and Cabinet and noted by the Glasgow City Region Regional Economic Partnership.

Forestry and Woodland Strategy

In December 2020 the Joint Committee approved the Forestry and Woodland Strategy for the Glasgow City Region. The Forestry and Woodland Strategy sets out the policy context to support forestry and woodland planting and management across the Glasgow City Region along with broad strategic locational guidance and environmental advice to those seeking to expand or manage forestry and woodlands.

The Forestry and Woodland Strategy reflects the ambition set out on the Scottish Government's Scottish Forestry Strategy 2019-2029 and the Glasgow City Region is the first Forestry and Woodland Strategy in Scotland framed within this new policy context.

Priorities and Issues affecting the future work of Clydeplan

The priorities for the future work of Clydeplan will be influenced, amongst other things, by

- the Planning (Scotland) Act 2019 and the requirements in relation to strategic planning and the National Planning Framework 4;
- continued joint working with key stakeholders in support of the delivery of the Strategic Development Plan's Spatial Development Strategy and its related Action Programme <https://bit.ly/2HehFzV>;
- ongoing developments around Glasgow City Region in terms of governance, subject based portfolios, City Deal and the development of the Glasgow City Region Economic Strategy and Action Plan; and,
- continuing challenges of delivery in the context of reduced financial and local authority planning staff resources.

Glasgow and the Clyde Valley Strategic Development Planning Authority

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority
Joint Committee**

On: 8th March 2020

**Report by
Stuart Tait, Manager**

Clydeplan Development Plan Scheme and Participation Statement 2021/22

1. Summary

- 1.1 The purpose of this report is for the Joint Committee to adopt for publication its Development Plan Scheme and Participation Statement 2021/22.

2. Recommendation

- 2.1 It is recommended that the Joint Committee
- adopt the 2021/2022 Development Plan Scheme and Participation Statement as set out in the Appendix; and,
 - authorise the Strategic Development Plan Manager to make the document available online on Clydeplan's website in line with current COVID19 guidelines, as well as being sent to Scottish Ministers.

3. Context

- 3.1 As part of the requirements of the Planning etc (Scotland) Act 2006 planning authorities are expected to publish a '*Development Plan Scheme*' and '*Participation Statement*' and to review it on an annual basis.
- 3.2 The purpose of these documents is to set out the Authority's programme for preparing, reviewing and consulting on its Strategic Development Plan.
- 3.3 Clydeplan published its first Development Plan Scheme and Participation Statement on 31st March 2009, with subsequent revisions published each year in March. Copies are placed in all local libraries throughout the city region, on Clydeplan's website, as well as being sent to Scottish Ministers.

Development Plan Scheme and Participation Statement 2021/22

- 4.1 The Development Plan Scheme and Participation Statement 2021/22 (refer Appendix) reflects the current position in respect of the recent Planning (Scotland) Act 2019 which was enacted in July 2019. The Act removes the statutory requirement to prepare Strategic Development Plan and replaces it with duty on local authorities to prepare a Regional Spatial Strategy (RSS).
- 4.2 The RSS will not form part of the statutory Development Plan which will now comprise the National Planning Framework and the Local Development Plan.

- 4.3 In support of the development of National Planning Framework 4 the Scottish Government is seeking, by June 2020, local authorities to prepare an *indicative RSS*. It will be for the local authorities to self-determine what their *indicative RSS* will comprise and how they collaborate in its production.
- 4.4 In tandem with this, guidance and regulations will be produced (informed by the process of producing *indicative RSS*) to enact the duty to produce RSS, mostly likely sometime in 2021 following the approval of NPF4.
- 4.5 Clydeplan and Glasgow City Region are committed to supporting the development of both the National Planning Framework 4 and RSS guidance.
- 4.6 There is a requirement is for copies of the Development Plan Scheme and Participation Statement to be placed in all libraries across the city region however given the ongoing Covid-19 pandemic the intention is to make the document available online only.



Getting Involved in Strategic Planning in the Glasgow City Region

Development Plan Scheme and Participation Statement

March 2021 - March 2022

Introduction

Welcome to the latest edition of Clydeplan's Development Plan Scheme and Participation Statement.

These two documents are updated each year in March and together set out how you can learn about the latest position in respect of the new role for regional spatial planning as set out in the Planning (Scotland) Act 2019.

Clydeplan is committed to continued joint working and service improvement and is keen to work with all those who have an interest in the regional spatial planning of the Glasgow City Region.

Development Plan Scheme

The purpose of the Development Plan Scheme is to outline the steps which Clydeplan will take in support of implementing the new planning system as set out in the Planning (Scotland) Act 2019 www.legislation.gov.uk/asp/2019/13/contents/enacted in particular with regard to supporting the development of National Planning Framework 4 and the future preparation of Regional Spatial Strategy for the Glasgow City Region.

Planning (Scotland) Act 2019

The Planning (Scotland) Act 2019 which was enacted in July 2019 removes the statutory requirement on the Glasgow City Region Local Authorities to prepare a Strategic Development Plan and replaces it with duty on local authorities to prepare a Regional Spatial Strategy (RSS).

The RSS will not form part of the statutory Development Plan which will now comprise the National Planning Framework and the Local Development Plan.

The most current Clydeplan Strategic Development Plan (2017) will remain in force until the approval of National Planning Framework 4 which is anticipated in Spring/Summer 2022.

In the interim, as required by the current statutory provisions, Clydeplan will continue to prepare its Development Plan Scheme and Participation Statement, appropriately caveated around the requirement to support the preparation of National Planning Framework 4.

In addition Clydeplan will continue to engage with key stakeholders in developing and undertaking their strategic planning activities.

Clydeplan Strategic Development Plan - Key Stages			
1	Main Issues Report and Environmental Report	Publication and consultation on Main Issues Report and related supporting documents	January 2015 (consultation ended 27 th March 2015)
2	Publication of Proposed Plan and Environmental Report	Publication and consultation on Proposed Plan and related supporting documents including the Action Programme	18th January 2016 (consultation ended 29 th February)
3	Proposed Plan Submission	Submission of Proposed Plan to Scottish Ministers for approval	May 2016
4	Examination of Proposed Plan	Examination into unresolved representations to the Proposed Plan conducted by independent Reporters appointed by Scottish Ministers	July 2016 Hearing into housing related issues December 2016
5	Examination Report on the Proposed Plan	Submission of the Reporters Report of Examination into the Proposed Plan to Scottish Ministers for this consideration	February 2017
6	Approval of the Strategic Development Plan	Scottish Ministers approved the SDP with modifications on 24 th July 2017	July 2017
7	Publication of the Strategic Development Plan and Strategic Environmental Assessment Post Adoption Statement	Clydeplan published the approved SDP and Strategic Environmental Assessment Post Adoption Statement on 25 th September 2017	September 2017
8	Publication of the Strategic Development Plan Action Programme	Clydeplan published the Action Programme in support of the approved SDP on 24 th October 2017	October 2017
9	Legal Challenge to the approved Strategic Development Plan	Appeal to the Court of Session by Gladman Developments Limited lodged 26 th October 2017 Court of Session hearing 6 th /7 th February 2018 Appeal dismissed March 2018	October 2017 February 2018 March 2018
10	Planning (Scotland) Act	Scottish Parliament enacted the Planning (Scotland) Act on 25 th July 2019 The Act removed the statutory duty to prepare a Strategic Development Plan and replace it with a duty to prepare a Regional Spatial Strategy (RSS)	July 2019

11	National Planning Framework 4	<p>Submitted an <i>indicative RSS</i> to support the preparation of NPF4</p> <p>Working with the Scottish Government and key stakeholders to</p> <ul style="list-style-type: none"> • collaborate on developing RSS regulation / guidance • help to shape strategic thinking in advance of the duty to prepare RSS coming into force 	<p>June 2020</p> <p>Ongoing to March 2022</p>
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Participation Statement

The Planning (Scotland) Act 2019 has changed the statutory role and function of the Development Plan system in particular in respect of regional spatial planning.

The first step towards implementing this new system is the publication National Planning Framework 4 a draft of which is to be laid before Parliament in September 2020.

Clydeplan and Glasgow City Region are committed to regional spatial planning and will continue to seek ongoing liaison with the Scottish Government, its constituent Local Authorities and other key stakeholders to support the development of NPF4 initially through the preparation of an *indicative RSS* for the Glasgow City Region and to support

Stage 11	National Planning Framework 4
When	Ongoing until March 2021
Why	To support the preparation of National Planning Framework 4 and future RSS guidance
With Whom	Scottish Government, Local Authorities, Glasgow City Region, key stakeholders
By Whom	Clydeplan
How	Direct Communication, meetings

the preparation of future RSS guidance.

Comments from interested parties are welcome.

Contact Details

For further information on the work of Clydeplan please contact:

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Glasgow and the Clyde Valley Strategic Development Planning Authority

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority
Joint Committee**

On: 8th March 2021

**Report by
Stuart Tait, Manager**

**Glasgow and the Clyde Valley Strategic Development Planning Authority Joint
Committee - Planning (Scotland) Act 2019 - Duty to prepare a Regional Spatial
Strategy**

1. Introduction

- 1.1 This report is for the Joint Committee to consider future governance options in respect of discharging the duty under the Planning (Scotland) Act 2019 to prepare a Regional Spatial Strategy (RSS).

2. Recommendation

- 2.1 It is recommended that the Joint Committee consider the content of this report and
- agree to recommend to all eight local authorities that they continue to work jointly to discharge their duty under the Planning (Scotland) Act 2019 to prepare a RSS;
 - agree that as an alternative to the continued use of a joint committee model a governance approach involving the development and oversight of the RSS being set within Glasgow City Region should be considered;
 - agree to request that Glasgow City Region give consideration as to how Option 3 can be implemented and to set out the steps to deliver this, along with the associated timescale;
 - note Options 3 and 4 would see the Joint Committee dissolved and staff transferred to Glasgow City Council as host authority;
 - note that further reports be brought to future meetings of the Joint Committee with regard to this matter.

3. Background

- 3.1 At the meeting of the Joint Committee on 16th March 2020 it was agreed that work be undertaken to explore the future governance arrangements for the performance of its functions. This focused on the new duty on local authorities in relation to strategic planning as part of the Planning (Scotland) Act 2019, namely to prepare a RSS.
- 3.2 This duty will come into effect once the National Planning Framework 4 has been approved by the Scottish Parliament which is anticipated to be in the summer of 2022.
- 3.3 Unlike the current Strategic Development Plan the RSS will not form part of the statutory Development Plan which will now comprise the National Planning Framework and the Local Development Plan.
- 3.4 Given these changes, the role and remit for which the Glasgow and Clyde Valley Strategic Development Planning Authority Joint Committee was originally established will significantly change. Therefore, it is appropriate to consider the future role of the Joint Committee.

4. Context

- 4.1 Increasingly the role of city regions, through the establishment of City Deals and Regional Economic Partnerships, are emerging as the key mechanism for the delivery on a number of important agendas including: economic development, City Deals, climate change, environmental improvement and strategic planning.
- 4.2 In this context, the new duty to prepare a RSS is key requirement to ensure the proper planning for the future development of the Glasgow City Region, much in the same way strategic planning has been successfully undertaken in the city region for some time.
- 4.3 From the above, since 1996 the eight Glasgow City Region local authorities have worked together to develop a series of regional spatial plans, the most recent being the Clydeplan Strategic Development Plan ("SDP"), which was approved by Scottish Ministers in July 2017.
- 4.4 The SDP sets out a Vision and Spatial Development Strategy up to 2036, setting out a land use framework to direct and guide where new development should be located and a policy framework that supports the delivery of sustainable economic growth through the creation of high quality development, which seeks to reduce inequalities and enhances the quality of life in Glasgow City Region.
- 4.5 It is important to note that the SDP also sets the strategy and policy context for the individual local authority Local Development Plans.

- 4.6 There is no prescription in the Planning (Scotland) Act 2019 on how local authorities discharge the duty to prepare a RSS and it is open for local authorities to consider other models. However, given the inter-related nature of the Glasgow City Region's local authorities in terms of its geography, the interaction and movement of its citizens, the establishment of a Regional Partnership and recognition of a successful history of joint working by all eight local authorities, it is considered the most appropriate and effective model for delivering the RSS is by 8 local authorities continuing to work together.
- 4.7 On that basis, consideration on how this is to be governed and delivered is now required, and this is discussed in the following sections

5. Governance Options

- 5.1 To discharge the duty of preparing and approving the RSS under the Planning (Scotland) Act 2019 in respect of its governance four options have been considered, namely:

Options		Host Local Authority	RSS Development and Approval
1	Existing Model	Renfrewshire	Clydeplan Steering Group (Officers) Clydeplan Joint Committee (Members)
2	Limited Change	Glasgow	Clydeplan Steering Group (Officers) Clydeplan Joint Committee (Members)
3	GCR Collaborative	Glasgow	GCR Land Use and Sustainability Portfolio (Officers) GCR Land Use And Sustainability/Regional Planning Collaborative (Members) GCR Cabinet (Members)
4	GCR Cabinet	Glasgow	GCR Land Use and Sustainability Portfolio (Officers) GCR Cabinet (Members)

- 5.2 Option 1: retains the existing model with the oversight of the development of the RSS and its approval by the Clydeplan Joint Committee with Renfrewshire Council retaining the role of host authority for staff, finance, audit and administration.
- 5.3 Option 2: as option 1 with the Glasgow acting in the role of host authority.
- 5.4 Option 3: oversight and development of the RSS by a new political collaborative within the City Region's governance structure. This collaborative would recommend the RSS to the City Region Cabinet for approval. Glasgow would take on the role of host authority.
- 5.5 Option 4: oversight of the development of the RSS and its approval by the Glasgow City Region Cabinet with Glasgow acting as host authority.

6. Considerations of Options

- 6.1 Option 1 retains the existing arrangements which have served the process of developing regional spatial plans well since 1996. The Joint Committee structure ensures political oversight of this process by all of the member councils. It does, however, relate to a duty under previous planning legislation and guidance. The current arrangements under a Minute of Agreement could be seen as being very prescriptive in terms of governance, finance and audit for the new duty to prepare a RSS which is not now part of statutory Development Plan.
- 6.2 The current Joint Committee structure was established at a time when other City Region governance structures were not in existence and this option would sit outside such structures. Renfrewshire Council is willing to continue as the lead authority and the servicing authority should the Joint Committee arrangements continue.
- 6.3 Option 2 would only involve the host authority arrangements changing. This would enable the integration of staff, finance and administration into the existing City Region processes, however, the oversight of the development and approval of the RSS would remain outside the City Region's governance structures.
- 6.4 Option 3 would move the duty to prepare a RSS directly into the City Region governance structures, thus enabling greater alignment with other ongoing related city region activities including closer joint working with other City Region Portfolio groupings for example Infrastructure and Assets and Transport and Connectivity along with other strategy development in particular the Regional Economic Strategy. This approach would bring increased efficiencies and effective engagement in terms of process and resourcing.
- 6.5 The creation of a new political collaborative, reporting to the City Region Cabinet, as part of the City Region's governance would bring additional local authority elected member scrutiny and technical oversight to the development of the RSS. This additional scrutiny and oversight would also be an important part of the future development of the individual Local Authority Local Development Plans as the Local Development Plans under the terms of the Planning (Scotland) Act are required to '*have regard*' to the RSS.

- 6.6 Option 4 would see the oversight of the development of the RSS and its approval directly by the City Region Cabinet. This option would bring a degree of technical oversight which the current Cabinet does not apply to the development of other City Region wide strategies and preclude the additional local authority political oversight that Option 3 would offer.
- 6.7 Options 3 and 4 would see the Joint Committee dissolved and staff transferred to Glasgow City Council as host authority.

7. Conclusions and Next Steps

- 7.1 The eight local authorities of Glasgow City Region have a long standing and successful track record of joint working on regional planning matters. As Scotland's only metropolitan area this joint working will be increasingly important if the City Region is to maximise its economic, social and environmental potential.
- 7.2 The increasing recognition of the importance of City Regions to the future wellbeing of Scotland has seen the creation of the Glasgow City Region along with associated governance structures.
- 7.3 Embedding the development and oversight of the RSS within those structures would allow for greater integration in strategy alignment in particular with the Regional Economic Strategy. In addition, this would allow for resource and governance efficiencies, staff retention and importantly retaining elected member oversight. Taking this into account, it is concluded that Option 3 should be explored further.
- 7.4 From the above, it is officers recommendation that members of the Joint Committee requests that Glasgow City Region consider how this option can be implemented and set out the steps to deliver this, and the associated timescale. This will then be reported back to Joint Committee for its consideration.

