# Renfrewshire Council

2016/17 Draft Annual Audit Report



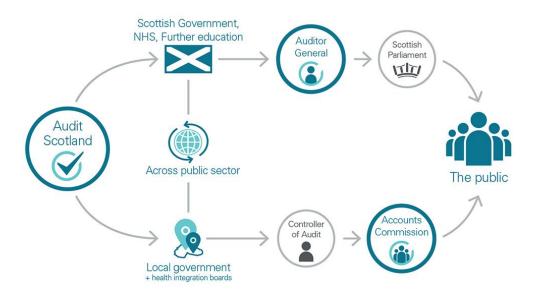


**To Members of Renfrewshire Council and the Controller of Audit**28/09/2017

## Who we are

The Auditor General, the Accounts Commission and Audit Scotland work together to deliver public audit in Scotland:

- The Auditor General is an independent crown appointment, made on the recommendation of the Scottish Parliament, to audit the Scottish Government, NHS and other bodies and report to Parliament on their financial health and performance.
- The Accounts Commission is an independent public body appointed by Scottish ministers to hold local government to account. The Controller of Audit is an independent post established by statute, with powers to report directly to the Commission on the audit of local government.
- Audit Scotland is governed by a board, consisting of the Auditor General, the chair of the Accounts Commission, a non-executive board chair, and two non-executive members appointed by the Scottish Commission for Public Audit, a commission of the Scottish Parliament.



## **About us**

Our vision is to be a world-class audit organisation that improves the use of public money.

Through our work for the Auditor General and the Accounts Commission, we provide independent assurance to the people of Scotland that public money is spent properly and provides value. We aim to achieve this by:

- carrying out relevant and timely audits of the way the public sector manages and spends money
- · reporting our findings and conclusions in public
- identifying risks, making clear and relevant recommendations.

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# Key messages

## Audit of the 2016/17 annual accounts

- 1 Our audit opinions were all unqualified. These covered the financial statements, management commentary, remuneration report and the annual governance statement.
- 2 Unqualified opinions were issued for all the charities administered by the council.

## **Financial management**

- 3 The council has effective financial planning and management and a sound medium-term financial strategy. Budgets are clearly linked to the strategic priorities.
- 4 The council has a good track record of delivering services within its budgets and over the last 5 years has consistently contained its expenditure within annual budgets.

## Financial sustainability

- The council has made effective use of reserves to support its medium term financial planning. It has built up significant reserves over a number of years and these are earmarked for specific purposes and aligned to the council's strategic objectives. Like many councils, Renfrewshire faces a significant funding gap in the medium term.
- 6 The council has identified that savings of £16 million to £27 million will be required each financial year in the period to 2020. This means the council will need to save around £56 million in the period from 2017/18 to 2019/20. This is a mid range estimate but could vary between £46 million and £80 million.
- 7 To meet future challenges, the council needs to implement its medium and long-term workforce strategy and organisational development strategy. This will be critical to managing how future services are delivered.

## **Governance and transparency**

- 8 In the past, the operation and performance of the Audit, Scrutiny and Petitions Board has been weak. Following the 2017 local elections, the council has reviewed and revised the remits of its committees and established the Audit, Risk and Scrutiny Board.
- 9 The council has sound governance arrangements in place for how it conducts business but there has been a lack of scrutiny and challenge at policy boards.
- 10 The council could improve performance reporting arrangements for Renfrewshire Leisure Limited.

11 Historically councillors have not made the most of the training and development opportunities available to them.

## Value for money

12 The Best Value audit found the council has a clear and ambitious vision for Renfrewshire to revitalise the area's economy and address poverty and inequality. It recognises that this vision can only be achieved over a long period of time.

# Introduction

- **1.** This report is a summary of the findings arising from the 2016/17 audit of Renfrewshire Council.
- **2.** The scope of the audit was set out in our Annual Audit Plan presented to the February 2017 meeting of the Audit, Scrutiny and Petitions Board. This report comprises:
  - an audit of the annual report and accounts
  - consideration of the four dimensions that frame the wider scope of public sector audit requirements as shown in Exhibit 1.

**Exhibit 1**Audit dimensions



Source: Code of Audit Practice 2016

- 3. The main elements of our audit work in 2016/17 have been:
  - an interim audit of the council's main financial systems and governance arrangements
  - audit work covering the council's arrangements and reported in a Best Value Assurance Report in August 2017
  - an audit of the council's 2016/17 annual report and accounts including the issue of an independent auditor's report setting out our opinions.

- 4. Renfrewshire Council is responsible for preparing the annual report and accounts that show a true and fair view in accordance with the Local Authority Accounts (Scotland) Regulations 2014. It is also responsible for establishing effective governance arrangements and ensuring financial management is effective.
- 5. Our responsibilities as independent auditor are established by the Local Government in Scotland Act 1973 and the Code of Audit Practice 2016 guided by the auditing profession's ethical guidance.
- 6. As public sector auditors we provide an independent auditor's report on the annual report and accounts. We also review and report on the arrangements within Renfrewshire Council to manage its performance and use of resources such as money, staff and assets. Additionally, we report on the council's best value arrangements. In doing this, we aim to support improvement and accountability.
- 7. Further details of the respective responsibilities of management and the auditor can be found in the Code of Audit Practice 2016.
- 8. This report raises matters from the audit of the annual report and accounts, risks or control weaknesses. Communicating these does not absolve management from its responsibility to address the issues we raise, and to maintain adequate systems of control.
- 9. Our annual audit report contains an action plan at Appendix 1 (page 35). It sets out specific recommendations, responsible officers and dates for implementation.
- 10. As part of the requirement to provide fair and full disclosure of matters relating to our independence, we can confirm that we have not undertaken non-audit related services. The 2016/17 audit fee for the audit was set out in our Annual Audit Plan and as we did not carry out any work additional to our planned audit activity, the fee remains unchanged.
- 11. This report is addressed to both the council and the Controller of Audit and will be published on Audit Scotland's website www.audit-scotland.gov.uk.
- 12. We would like to thank all management and staff who have been involved in our work for their co-operational and assistance during the audit.

# Part 1

## Audit of 2016/17 annual report and accounts



## Main judgements

Unqualified audit opinions on the council's annual report and accounts.

Unqualified audit opinions on the charities administered by the council.

## **Unqualified audit opinions**

- **13.** The annual report and accounts for the year ended 31 March 2017 were noted by the Audit, Risk and Scrutiny Board on 26 September 2017 and approved by the council on 28 September 2017. We reported, within our independent auditor's report:
  - an unqualified opinion on the financial statements
  - unqualified opinions on the management commentary, remuneration report and annual governance statement.
- **14.** Additionally, we have nothing to report in respect of those matters which we are required by the Accounts Commission to report by exception.

## **Audit of charities administered by Renfrewshire Council**

- **15.** Due to the interaction of the Local Government in Scotland Act 1973 with the charities legislation, a full and separate audit and auditor's report is required for each registered charity where members of Renfrewshire Council are sole trustees, irrespective of the size of the charity.
- **16.** Our duties as auditors of the charitable trusts administered by Renfrewshire Council are to:
  - express an opinion on whether the charities financial statements properly
    present the charitable trusts' financial position and are properly prepared in
    accordance with charities legislation
  - read the trustees' annual report and express an opinion as to whether it is consistent with the financial statements
  - report on other matters by exception to the trustees and to the Office of the Scottish Charity Regulator.
- **17.** We received the trusts' accounts in line with the agreed timetable and after completing our audit we issued unqualified audit opinions in respect of the 2016/17 financial statements of Renfrewshire Council Trust Funds and Renfrewshire Council Common Goods Funds.

The council's annual report and accounts are the principal means of accounting for the stewardship of its resources and its performance in the use of its resources.

- 18. The Renfrewshire Council Trust Fund consist of 4 individual funds:
  - · Renfrew Burgh Citizens Fund
  - Renfrewshire Council Citizens Fund
  - · Paisley Burgh Citizens Fund
  - Coats Observatory Fund.
- 19. All Trust Fund balances (excluding assets held in the Coats Observatory Fund) have been fully disbursed in the financial year and it is anticipated that the Renfrew Burgh, Paisley Burgh and Renfrewshire Council Citizens Funds will be fully wound up. An application to the Office of the Scottish Charity Regulator (OSCR) will be made in this regard once formally approved by the Finance, Resources and Customer Services Policy Board.
- 20. The Common Good Funds will continue to make grants available to local organisations through the Local Area Committee grant making process, and will also continue to fund recurring commitments. The council will also continue to review the funding provided by the Common Good Funds to ensure it remains appropriate and in line with the objectives of the Funds and to the benefit of the inhabitants of the relevant Burghs.
- 21. The Community Empowerment (Scotland) Act 2015 places new obligations on councils with regards recording and the use of Common Good assets. The council is required to prepare and publish a register of all Common Good properties and make it publicly available. The Act also requires local authorities to publish any proposals and consult with community bodies before disposing of or changing the use of Common Good assets.

## Submission of the council's annual report and accounts for audit

- 22. We received the unaudited annual report and accounts on 27 June 2017, in line with the audit timetable set out in our 2016/17 Annual Audit Plan. In 2016/17, the council's group accounts include the financial results of Renfrewshire Integration Joint Board (IJB). The group accounts include the council's share of the IJB's surplus for 2016/17 although these have no net impact on the council's reported outturn. Our audit testing confirmed that the council properly identifies transactions that relate to work commissioned by the IJB.
- 23. The council's group accounts incorporate four subsidiaries, or joint ventures as listed at note 1 to the group accounts. In some cases we have relied on the unaudited accounts of these entities since the audit of their annual accounts have not been completed. Where these entities are significant we sought assurance from their auditors.
- 24. The working papers provided with the unaudited report and accounts were of a satisfactory standard and finance staff provided good support to the audit team during the audit. This helped ensure that the final accounts process ran smoothly and enabled completion of the audit in line with the agreed timetable.

## Risk of material misstatement

25. Appendix 2 provides a description of those assessed risks of material misstatement that were identified during the planning process which had the greatest effect on the overall audit strategy, the allocation of resources to the audit and directing the efforts of the audit team. Also, included within the appendix are wider audit dimension risks, how we addressed these and conclusions.

## **Materiality**

- **26.** Materiality defines the maximum error that we are prepared to accept and still conclude that that our audit objective has been achieved (i.e. true and fair view). The assessment of what is material is a matter of professional judgement. It involves considering both the amount and nature of the misstatement.
- **27.** Our initial assessment of materiality for the annual accounts was carried out during the planning phase of the audit based on budget forecasts. Specifically with regard to the annual accounts, we assess the materiality of uncorrected misstatements, both individually and collectively.
- **28.** On receipt of the annual accounts we updated our materiality calculations for the 2016/17 results, these are summarised in Exhibit 2.

# Exhibit 2 Materiality values

Materiality level	Amount
<b>Overall materiality –</b> This is the calculated figure we use in assessing the overall impact of audit adjustments on the financial statements. It was set at 1% of gross expenditure for the year ended 31 March 2017.	£6.169 million
<b>Performance materiality</b> – This acts as a trigger point. If the aggregate of errors identified during the financial statements audit exceeds performance materiality this would indicate that further audit procedures should be considered. Using our professional judgement we have calculated performance materiality at 50% of overall materiality.	£3.084 million
Reporting threshold – We are required to report to those charged with governance on all unadjusted misstatements in excess of the 'reporting threshold' amount. This has been set at the maximum value permitted.	£0.100 million

#### How we evaluate misstatements

- **29.** It is our responsibility to request that all misstatements in excess of the clearly trivial reporting threshold are corrected although the final decision on this lies with those charged with governance taking into account advice from senior officers and materiality.
- **30.** A material error was noted in relation to the valuation of council dwellings (Exhibit 3, significant finding 1); this has been corrected in the audited financial statements.
- **31.** A number of additional errors were noted in excess of the clearly trivial reporting threshold. Errors that management do not propose to adjust for are detailed in <u>Appendix 3</u>. We agree that these amounts are not material in the context of the financial statements. All other misstatements have been corrected in the audited accounts.

#### Significant findings

**32.** International Standard on Auditing 260 (UK & Ireland) requires us to communicate to you significant findings from the audit. These are summarised in <a href="Exhibit 3">Exhibit 3</a> (where a finding has resulted in a recommendation to management, a cross reference to the Action Plan in <a href="Appendix 1">Appendix 1</a> has been included).

## Significant findings from the audit of Renfrewshire Council

#### Issue Resolution

## 1. Valuation of Council Dwellings

Renfrewshire Council accounting policies state that council dwellings are carried at fair value on the basis of existing use, using the Beacon Principle methodology, with valuations taking place every 5 years. Changes to the fair value during the years between valuations are estimated on an indexation basis, using housing market data.

The most recent valuation was carried out as at 31 March 2016, however the results of this were not included in the 2015/16 accounts. Instead the previous valuation (at as 31 March 2011) was used and indexation applied. The same approach was also applied in the 2016/17 unaudited accounts.

In addition, indexation (to estimate changes in value for years without a full valuation) has been applied based on quarter 3 market data (as at 31 December) rather than the quarter 4 market data (as at 31 March).

To correct for these errors, material adjustments to both the 2015/16 and 2016/17 figures in the unaudited accounts have been processed. The impact of this was a reduction in the net book value of council dwellings of £56.232 million in 2015/16. The impact on 2016/17 was an overall £51.325 million reduction, which is net of the 2015/16

reduction and an increase in the value due to indexation being calculated based on quarter 4

figures.

As council dwellings had been previously revalued upwards, the full impact of this reduction in value has been taken to the revaluation reserve. The reduction in value resulted in the depreciation charge for 2016/17 being reduced by £1.874 million. The overall impact has resulted in the audited accounts recording a surplus of £1.063 million.

## Going concern

33. The financial statements of the council, its group and the associated charities have been prepared on the going concern basis.

## Other findings

34. Our audit identified a number of presentational and disclosure issues which were discussed with management. These were adjusted and reflected in the audited annual report and accounts.

## **Objections and Whole of Government Accounts**

- 35. The Local Authority Accounts (Scotland) Regulations 2014 require a local authority to publish a public notice on its website that includes details of the period for inspecting and objecting to the accounts. This must remain on the website throughout the inspection period. The council complied with the regulations.
- **36.** The council submitted a consolidation pack for the whole of government accounts to audit on 18 September 2017. We expect to complete our audit of the council's whole of government accounts return in by the deadline of 30 September 2017.

# Part 2

## Financial management



## Main judgements

The council has effective financial planning and management and a sound medium-term financial strategy. Budgets are clearly linked to the strategic priorities.

The council has a good track record of delivering services within its budgets and over the last 5 years has consistently contained its expenditure within annual budgets.

Our testing of the design and operation of the financial controls over significant risk points confirmed that controls relating to financial systems and procedures are designed appropriately and operating effectively.

## Financial performance in 2016/17

- **37.** In March 2016 the council approved a budget of £381.982 million for 2016/17. To create the budget each directorate produces income and expenditure estimates based on the Service Improvement Plans (SIPs). SIPs outline the activities of each directorate and how these support the priorities and delivery of the council plan. This creates a clear link between budget-setting and the council's objectives. Amendments during the year resulted in a revised budget of £384.989 million.
- **38.** The council has a good track record in delivering services near or within budget. As at 30 June 2017, there was a year-end forecast of £0.052 million underspend against budget. The near breakeven position included the use of £12.652 million of ring-fenced reserves to fund projects authorised during the year.
- **39.** While the council's spending has remained in line with its overall budget, there are variations in how different services have performed. The more significant over and underspends are summarised in Exhibit 4 (page 13).

## **Exhibit 4** Summary of significant over and under spends against budget

Area	Under/over spend (£m)	Reason(s) for variance
Underspends/Over-Recovery		
Council Tax Income	£ 0.729	96% of council tax income was recovered 2016/17, in excess of the proportion estimated in the budget.
Overspends/Under-Recovery		
Miscellaneous Services Expenditure	£0.944	Additional debt repayments were possible due to the over-recovery of council tax.
Source: 2016/17 year end outturn report		

**40.** Overall, the council's budget setting and monitoring arrangements are effective. Relevant explanations have been identified and reported to members for budget variances, including those noted above.

## **Housing Revenue Account**

- **41.** The council is required by legislation to maintain a separate housing revenue account (HRA) and to ensure that rents are set to at least cover the costs of its social housing provision. Rent levels are therefore a direct consequence of the budget set for the year; average weekly rent increased by £1.47 from £73.67 in 2015/16 to £75.14 in 2016/17.
- 42. The HRA records expenditure in 2016/17 of £57.648 million (2015/16: £57.144 million). Overall the HRA recorded a breakeven position in 2016/17 against budget for the year. Earmarked reserves of £0.428 million were utilised to assist tenants affected by welfare reform changes. The HRA retains a positive balance of £9.811 million.

#### **Non Domestic Rates**

43. The council collects non domestic rates (NDR) from businesses, based on property values and a rate per pound set by the Scottish Government. The council retains the NDR income after adjustment from the nation non-domestic rate pool. Gross rates levied in 2016/17 were £119.040 million, which were offset by business reliefs of £17.875 million. NDR income retained by Renfrewshire Council after contribution to the national non-domestic rate pool and other adjustments was £96.106 million.

### **Council Tax**

**44.** The council collects council tax from residents based on the value of their home, categorised in eight bands – A to H. The charge each band is calculated based on band D. There has been no change the band D charge (£1,164.69) from 2015/16 and therefore all council tax rates have remained static. Renfrewshire Council recorded £67.836 million of council tax income in 2016/17, net of contributions to the council tax reduction scheme and council tax reliefs.

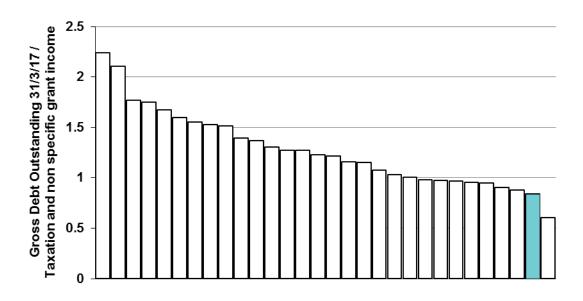
## **Efficiency savings**

- **45.** With reduced funding from government and increased demand for financial services, efficiency savings are an important means of bridging the gap between funding received and spending commitments.
- **46.** The council implemented the Better Council Change Programme (BCCP) in 2014/15, on a two year rolling basis. Phase 1 was completed at the end of 2016/17 and successfully delivered annual recurring (as opposed to one-off) savings of £15.1 million against a target of £14.4 million.
  - Phase 2 started in March 2016 with the aim of generating recurring savings of £5.5 million by the end of 2017/18. Two of the biggest projects associated with Phase 2 are: an online customer portal for services such as council tax, housing benefit and reporting of community services issues. This was launched in March 2016 and as of August 2017 the online system had 24,000 active users
  - the Enterprise Resource Planning (ERP) project is intended to combine finance, HR, payroll and procurement systems into a single integrated application. Implementation of ERP began in July 2016, with go-live originally scheduled for April 2017. The implementation of ERP has been delayed with a target go live date of December 2017.
- **47.** The 2016/17 annual efficiency statement reported to the Finance, Resources & Customer Services Policy Board in August 2017 reported that Renfrewshire Council achieved cash savings of £8.263 million for the financial year, primarily delivered through BCCP projects.

## Borrowing in 2016/17

- **48.** The council's outstanding loans at 31 March 2017 were £255.628 million, an increase of £25.795 million on the previous year. Additional planned borrowing of £32 million from the Public Works Loan Board (PWLB) was undertaken in the year, primarily to fund repayments of existing PWLB loans (£11.520 million in 2016/17 and £11.210 million in 2017/18). Additionally, £6.773 million of reserves (from the housing capital fund) were utilised to fund loan repayments. This is in line with the change in the council's approach to the debt smoothing strategy.
- **49.** In recent years, Renfrewshire Council's debt smoothing strategy has accelerated debt repayment and resulted in a decrease in external borrowing. The effect of this accelerated repayment slowed in 2015/16 and 2016/17 and showed a net increase in the amount of external debt for the first time in a number of years. This was in line with the change in the council's approach to the debt smoothing strategy and the assumptions underpinning its medium term financial strategy reported to elected members.
- **50.** Overall, Renfrewshire Council continues to have comparatively low levels of debt relative to other councils in Scotland (Exhibit 5).

Exhibit 5 Borrowing (including PPP/FFI) as a proportion of income



Source: Audit Scotland database

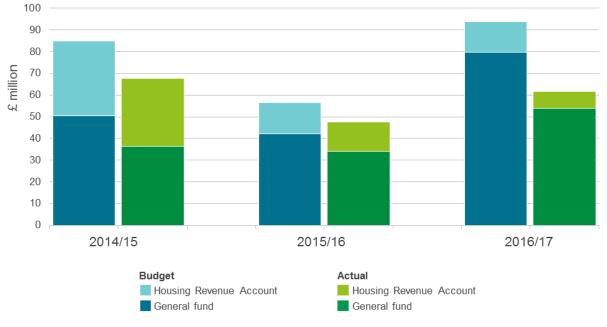
- 51. The council's loan debt includes £54.744 million of loans using Lender Option Borrower Option (LOBO) loans. A LOBO loan is typically a long term loan where the interest rate is initially fixed but the lender has the option to propose or impose on pre-determined future dates, a new fixed interest rate. The borrower has the option to either pay the revised interest rate or to repay the loan.
- 52. The council's LOBO debt consists of five loans taken out between 2002/03 and 2003/04. We reviewed supporting papers including an analysis of the LOBOs held by the council and comparable PWLB rates of interest and the council's treasury management policies and controls.
- **53.** Based on our audit work we concluded that:
  - the use of LOBOs has been undertaken in line with the council's treasury management policy, which has been reviewed and approved annually by councillors
  - of the five LOBOs, all have a lower lifetime average interest rate than the equivalent duration PWLB rate available at the time the loan was taken out.

## Capital programme 2016/17

- 54. The council incurred general fund capital expenditure of £53.900 million (67% of the capital budget of £79.617 million). The main projects were:
  - Riverbrae school (£7.729 million)
  - LED street lighting (£6.265 million)
  - City Deal developments (£5.295 million)
  - refurbishment of the Russell Institute (£3.603 million)

- Mossvale/St. James primary school (£3.342 million)
- St. Fergus primary school (£2.793 million)
- ERP project (£1.775 million, see paragraph 46).
- **55.** Capital spend was £25.717 million (33%) below budget. Over the course of 2016/17 the council adjusted budgets to reflect changes in the spend profile of major capital projects. The majority of these adjustments were made with no anticipated change in the completion date of the relevant project; however a small number of project completion dates have slipped. The most significant variances were:
  - spend on St John Bosco / Bargarran primary schools shared campus totalled £1.805 million, £6.410 million less than originally planned. This was due to the rescheduling of the original capital plan. The project is expected to be completed on time in summer 2018
  - spending on the LED street lighting project was £4.694 million lower than budget, this was primarily due to a competitive tendering process that resulted in a £3 million underspend on the project for the year. The project was completed in May 2017.
- **56.** All unspent capital funds have been retained for capital spending in future periods.
- **57.** The housing capital programme reported expenditure of £7.839 million in 2016/17, a £6.931 million (45%) underspend against the planned housing spend of £14.23 million as outlined in Exhibit 6 (page 17). The most significant reductions related to:
  - £2.0 million of planned spend in new council dwellings in Bishopton, this has been rescheduled to the 2018/19 financial year due to delays in site preparation and delayed Right to Buy buybacks
  - £1.156 million of budgeted Right to Buy buybacks planned for 2016/17 were postponed.
- **58.** Renfrewshire Council should ensure that the capital budgets set are as accurate as possible and achievable.

Exhibit 6 Capital actual spend compared to budget (General Fund and HRA)



Source: Renfrewshire Council budget papers 2014/15 - 2016/17

## **Capital Accounting**

- **59.** We identified a number of errors in the financial statements relating to capital accounting.
- 60. We noted that Renfrewshire Council had carried out a valuation of council dwellings as a 31<sup>st</sup> March 2016; however this had not been applied when calculating the value for the annual accounts (Exhibit 3, issue 1). Instead the value from the previous valuation (31 March 2011) had been indexed to give an estimate for the 2015/16 and 2016/17 carrying values of council dwellings. Additionally, indexation has been applied using guarter 3 market data rather than guarter 4 information. Management have amended the financial statements; the impact on the 2015/16 position was a reduction in the value of assets of £56.232 million. Carrying this forward to 2016/17 resulted in a £51.325 million reduction in asset value, which was offset by an increase in value due to indexation. The impact of both reductions in value have been charged to the revaluation reserve. Additionally, the reduction in the 2016/17 value resulted in the deprecation charge for the year being £1.874 million lower than previously calculated.
- **61.** A number of additional errors in 2016/17 revaluation calculations of non current assets (other land and buildings) were highlighted during the audit. The total impact of the error was £0.493 million on the value of assets and revaluation reserve. These have been adjusted for in the audited accounts.
- **62.** We also identified that £0.550 million of LED street lighting assets had been received in late 2015/16, but were incorrectly recognised as additions in 2016/17. Management have not adjusted for this error, it has therefore been included in the schedule of unadjusted errors in Appendix 3.

## **Budgetary monitoring and control**

63. The Local Government in Scotland: Financial overview 2015/16 (November 2016) highlighted that the need for budgets and forecasts to reflect actual spending becomes increasingly important for councils with decreasing (or low levels) of

usable reserves to rely on. We noted that the council's budget and savings plan is aligned to the council priorities as set out in its Council Plan. This is consistent with good practice.

- **64.** During the 2016/17 financial year, detailed scrutiny of financial performance was delegated to the Finance & Resources Policy Board which receives quarterly revenue and capital monitoring reports. From our review of these reports and attendance at committee we concluded that they provided an overall picture of the budget position at service level. Also, the reports forecast out-turn position for the year and include good narrative explanations for significant variances against budget. They allow both members and officers to carry out scrutiny of the council's finances.
- **65.** Due to a restructure of policy boards and sub-committees following the local election in May 2017, scrutiny of financial performance is now delegated to the Finance, Resources and Customer Services Policy Board.

## Financial capacity within the council

- **66.** The Section 95 officer for Renfrewshire Council is the Director of Finance and Resources. He is a member of the corporate management team and has direct access to the chief executive and council members. We concluded that the Section 95 officer has appropriate status within the council.
- **67.** The finance function was recently restructured to separate financial accounting and management accounting functions. We highlighted in our annual audit plan that this contributed to a risk that the annual accounts may be delayed or of poor quality, however the unaudited accounts were of a good standard.

#### **Internal controls**

- **68.** As part of our audit we identify and inspect the key internal controls in those accounting systems which we regard as significant for the production of the financial statements. Our objective is to gain assurance that the council has systems of recording and processing transactions which provide a sound basis for the preparation of the financial statements.
- **69.** During our inspection of payroll processes we noted that 96 staff members who left in 2016/17 continued to be paid after their leaving date. The total value of these overpayments was £0.133 million. Management are creating a monthly reporting process to monitor any future overpayments. (see <a href="Appendix 1">Appendix 1</a> Action Plan, point 1).
- **70.** With the exception of the above no significant control weaknesses were identified which could affect the council's ability to record, process, summarise and report financial and other relevant data so as to result in a material misstatement in the financial statements.
- **71.** The Annual Governance Statement notes that the council reviewed the effectiveness of its governance framework, including the system of internal financial controls. It concluded that the arrangements continue to be fit for purpose and that reasonable assurance can be placed on the adequacy and effectiveness of the systems of governance operated by the council.

### Prevention and detection of fraud

**72.** We have responsibility for reviewing the arrangements put in place by management for the prevention and detection of fraud. We reviewed the council's arrangements including policies and codes of conduct for staff and elected members, whistleblowing, fraud prevention and fraud response plan.

- 73. We noted that the Corporate Fraud Policy is out of date and in the process of being updated. There is training and supporting policies in place to assist staff while the updates are taking place. However, there is a risk that some staff may not be fully aware of the fraud and financial management procedures if they have not attended training or read all the supporting policies.
- **74.** Based on the evidence reviewed by us, we concluded that, with the exception of the point noted in paragraph 69, the council has adequate arrangements in place for the prevention and detection of fraud.

#### **National Fraud Initiative**

- 75. The National Fraud Initiative (NFI) in Scotland is a counter-fraud exercise coordinated by Audit Scotland. It uses computerised techniques to compare information about individuals held by different public bodies, and on different financial systems, to identify 'matches' that might suggest the existence of fraud or error.
- **76.** The latest position on NFI investigations by the council is summarised in Exhibit 7. The NFI secure website lists a total of 6,532 data matches with 1,474 of these classed as 'recommended' matches (high risk) for investigation.

## Exhibit 7 **National Fraud Initiative**

#### Total number of matches



Source: NFI website August 2017

## Number recommended for investigation



1,474

## Completed/closed investigations



445

- 77. Matches are followed up by the Counter Fraud Team and service departments. We assessed the council's approach to monitoring, investigating and reporting NFI matches throughout 2016/17 and found it was adequate. Progress on the investigation of NFI matches from the 2016/17 has been slower than previous years, with only 445 closed/completed as at 24 August 2017. Management should ensure that there is sufficient resource to complete the NFI exercise.
- **78.** Responsibility for the investigation housing benefit fraud was transferred to Department for Work and Pensions Single Fraud Investigation Service (SFIS) in March 2016. All matches relating to housing benefit had been reviewed as at June 2017 and passed on to the SFIS team.
- **79.** Throughout 2016/17, updates on the progress of NFI investigations were reported to the Audit, Scrutiny and Petitions Board on a quarterly basis. Following the restructure of policy boards, NFI updates are reported to the Audit, Risk and Scrutiny Board.
- **80.** Overall, we are satisfied that the council are fully committed to NFI.

# Part 3

## Financial sustainability



## Main judgements

The council has made effective use of reserves to support its medium term financial planning. It has built up significant reserves over a number of years and these are earmarked for specific purposes and aligned to the council's strategic objectives. Like many councils, Renfrewshire faces a significant funding gap in the medium term.

The council has identified that savings of £16 million to £27 million will be required each financial year in the period to 2020. This means the council will need to save around £56 million in the period from 2017/18 to 2019/20. This is a mid range estimate but could vary between £46 million and £80 million.

To meet future challenges, the council needs to implement its medium and long-term workforce strategy and organisational development strategy. This will be critical to managing how future services are delivered.

## **Financial planning**

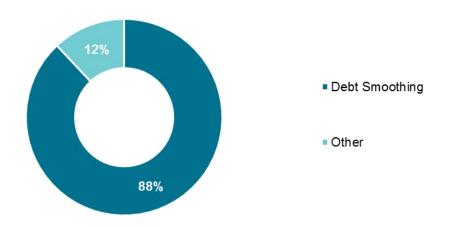
- **81.** It is important that long-term financial strategies (typically covering five to ten years) are in place which link spending to the council's strategies. Although councillors only approve the budget for a single year, this should be supported by indicative future spending plans (covering three years at least) that forecast the impact of relevant pressures on the council.
- **82.** Renfrewshire Council has a strong focus on financial planning. In addition to preparing an annual budget, the council also creates a 3-year plan in the form of a Financial Outlook Report. The medium-term plans also incorporate scenario planning, which highlights the best and worst case outcomes for the council.
- **83.** The Financial Outlook Report 2017/18 2019/20 highlights that savings in the region of £16 million to £27 million will be required each financial year in the period to 2020. This means the council will need to save around £56 million in the period from 2017/18 to 2019/20. This is a mid-range estimate. Optimistic and pessimistic scenarios are £46 million and £80 million respectively.
- **84.** In recent years the council has achieved most of its savings through its Debt Smoothing Strategy, staff leaving through voluntary redundancies and early retirements arising from the BCCP.
- **85.** The council recognises that in order to manage future budget pressures it will need to make significant changes in how it delivers services.

Financial sustainability looks forward to the medium and longer term to consider whether the body is planning effectively to continue to deliver its services or the way in which they should be delivered.

## **Funding position**

- **86.** The council approved its 2017/18 budget in February 2017. The budget was set at £385.650 million, with a breakeven position projected for the year. This incorporated the use of £2.350 million of reserves from the Capital Investment Fund.
- **87.** The council is facing a number of challenges in maintaining a sustainable financial position in future. These include rising demands for services, increasing costs of service provision and reductions in central government funding.
- **88.** The 2017/18 budget incorporates £19.815 million of anticipated savings, £17.410 million of which are to be achieved from the debt smoothing strategy. As illustrated by Exhibit 9, this represents a significant portion of planned savings.

**Exhibit 9**Proportion of savings to be achieved through debt smoothing strategy in 2017/18

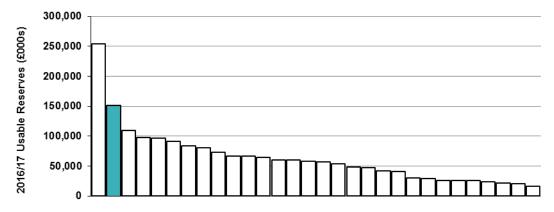


Source: Renfrewshire Council 2017/18 budget

#### Reserves

**89.** One of the key measures of the financial health of a local authority is the level of reserves held. Renfrewshire Council has increased its reserves each year since 2013/14, and has a high level of reserves in comparison to almost all other councils in Scotland, as shown in <a href="mailto:exhibit 9">exhibit 9</a>. The majority of reserves funds are statutory or ring-fenced aligned to future spending plans and strategic objectives.

Exhibit 9
Comparison of councils' usable reserves across Scotland in 2016/17



Source: Audit Scotland database

**90.** The level of usable reserves held by the Renfrewshire Council increased by £9.157 million from £141.376 million in 2015/16 to £150.533 million in 2016/17. The most significant movements contributing to the increase 2016/17 in reserves were:

- an increase of £25.478 million in the investment capital fund, maintained to fund future capital spend in line with the council's Corporate Asset Strategy and to support the debt smoothing strategy
- a decrease of £12.652 million in the general fund reserve balance related to the release of ring-fenced elements to fund projects (for example, the Waste Management Strategy and Invest in Renfrewshire)
- a decrease of £6.773 million in the housing capital fund, this was used to fund debt repayments.
- **91.** Other than the investment capital fund, which is being maintained for future capital investment and debt smoothing, the general fund reserve is the largest reserve (£48.726 million). Although the general fund reserve has no restrictions on its use, £41.661 million has been ring-fenced for future expenditure plans. The remaining £7.065 million is maintained to provide a contingency fund to meet unexpected expenditure.
- **92.** The council reviews the level of its uncommitted reserves when setting the budget each year. The council's approved reserves strategy specifies that uncommitted reserves should be between 1% and 2% of net revenue and not be lower than £7 million. The level of uncommitted general fund reserves as at 31 March 2017 was £7.065 million (1.9% of net revenue), which is within the limits set out by the strategy.
- **93.** We consider the overall level of usable reserves held by the council are reasonable. As demonstrated at <a href="Exhibit 9">Exhibit 9</a> the council's usable reserves are high compared to other Scottish councils, however these have largely been retained for specific purposes in line with Renfrewshire Council's long term strategy.

## Workforce planning

**94.** The council's Organisational Development Strategy 2016-19 was approved in December 2015 but is only in the early stages of implementation. This strategy sets

out how the council will provide the skills and money it needs to develop as an organisation. The strategy focuses specifically on improving how the council will:

- manage and develop its performance
- plan its workforce needs
- ensure its workforce has the right skills, are motivated, feel part of the organisation and are adaptive.
- **95.** Audit Scotland's *Local government in Scotland performance and challenges* <u>2017</u> report highlighted the need to plan and manage reductions to Council workforces. Failing to do this can affect the skills mix and ability of the organisation to deliver, manage and scrutinise services effectively.
- **96.** Between 2010/11 and 2015/16 the council reduced staff numbers by 1,150. This was part of the council's BCCP through voluntary early retirement and voluntary redundancy. The council has also redesigned services, that is, changing how services are provided and integrated. These changes have had a substantial impact on some services with a reduction of 369 staff within Community Resources.
- **97.** The council's previous approach of voluntary redundancy and early retirement was effective in supporting the delivery of change projects to generate the financial savings required, although it has reduced capacity in some services.
- **98.** The BVAR reported that the council did not have a strategic workforce plan in place and the council recognised that it needed to fully develop its workforce planning approach over the longer term. On 30 August the council took its Council Workforce Plan 2017-2020 to the Finance, Resources and Customer Services Policy Board for approval.
- **99.** We will review the workforce plan as part of our 2017/18 audit.

# Part 4

## Governance and transparency



## **Main Judgements**

In the past, the operation and performance of the Audit, Scrutiny and Petitions Board has been weak. Following the 2017 local elections, the council has reviewed and revised the remits of its committees and established the Audit, Risk and Scrutiny Board.

The council has sound governance arrangements in place for how it conducts business but there has been a lack of scrutiny and challenge at policy boards.

The council could improve performance reporting arrangements for Renfrewshire Leisure Limited.

Historically councillors have not made the most of the training and development opportunities available to them.

## **Governance arrangements**

**100.** The Accounts Commission's report <u>How councils work: Roles and working relationships: are you getting it right?</u> August 2010, noted that in successful councils, there are '...professional and constructive relationships between councillors'.

**101.** In Renfrewshire Council working relationships between officers and councillors are good, respectful and constructive. However, the council operates in a challenging political environment and there have been difficult working relationships between the main political parties. As in other councils, relationships between political groups are under increased pressure from the need to take tough decisions on future spending and how best to deliver services.

**102.** Council meetings have been highly politicised at times and increasingly conducted through motions and amendments to normal business. While this has not prevented the council conducting its business or progressing its agreed priorities and objectives it can distract from constructively scrutinising how services are performing and from delivering outcomes.

**103.** The duty of Best Value falls on the council, not the administration. Cross-party working, which has taken place in the past, has been limited. To continue to progress the council priorities it is essential that:

- the council creates a culture and structure that helps to develop shared values among all councillors
- councillors demonstrate these in the way they conduct council business.

**104.** This will provide stability and continuity in delivering the council priorities in the longer term. Furthermore, the council should ensure that its values and culture

Governance and transparency is concerned with the effectiveness of scrutiny and governance arrangements, leadership and decision making and transparent reporting of financial and performance information.

support scrutiny and particularly constructive challenge. This is important to good governance, in particular to ensuring all councillors play their role in accountable decision-making, policy making and scrutiny.

- **105.** The council has sound governance arrangements in place. It conducts its main business through the council meeting, Leadership Board, a number of policy boards and the newly formed Audit, Risk and Scrutiny Board (formerly the Audit, Scrutiny and Petitions Board). All boards have members from the different political parties in proportion to the council's political make up. The convenors of all policy boards are members of the administration.
- **106.** The council regularly reviews its governance arrangements to take account of changes to the way that services operate and of new partnership arrangements such as the integrated Health and Social Care Joint Board.
- **107.** The council has recently taken steps to improve how its former Audit, Scrutiny and Petitions Board operated and performed. Internal and external audit are important elements of the system of accountability in any public body. In councils, audits help councillors scrutinise how services are performing. Until May 2017 the Audit, Scrutiny and Petitions Board acted as the council's audit committee. Its work focused largely on petitions from members of the public, with a lack of focus on scrutinising and considering audit reports.
- **108.** While we recognise that petitions provide an important means of connecting the community and council, combining this with audit and scrutiny has not been effective.
- **109.** The convener of the previous Audit Scrutiny and Petitions Board was a member the administration. Good practice recommends that the convener should be from the opposition or, in some instances, independent of the council. This arrangement had been in place for several years and has been highlighted in previous Audit Scotland annual audit reports as an area of non-compliance.
- **110.** Following the 2017 elections, the council has reviewed its committees' remits. It has established an Audit, Risk and Scrutiny Board and operates a separate petitions committee. The Audit, Risk and Scrutiny Board is chaired by an opposition councillor.

## **Renfrewshire Leisure Limited**

- **111.** The council has a controlling interest in one ALEO, Renfrewshire Leisure Limited (RLL). In 2014 Renfrewshire Leisure became a company limited by guarantee with the council as the sole member. In 2015 cultural services were transferred from the council to Renfrewshire Leisure.
- **112.** One consequence of using more complex structures involving ALEOs in delivering services is that the public may be less clear about who is responsible for services. Maintaining transparency by having arrangements in place that are easy for people to get access to and understand is a key objective in good governance. This is detailed in the Accounts Commission's <u>How councils work: Arm's-length</u> external organisations (ALEOs): are you getting it right? report.
- 113. It is good practice that councils should monitor how ALEOs perform against both financial and service expectations. The council's service level agreement, setting out the level of services it expects from RLL, is not publicly available. The performance report to the Leadership Board in November 2016 did not provide enough performance information to confirm that RLL was achieving the targets set in the service level agreement.
- **114.** Renfrewshire Council should be more transparent in the information that is publicly available about its support for RLL. The Annual Business Plan for RLL is an exempt paper which is considered at the Leadership Board. An exempt paper means the press and public are excluded, preventing public debate or challenge.

**115.** The council should review its governance arrangements to ensure they provide for a relationship with RLL that is clear, independent, and more easily understood by the public.

## Training and development for councillors

- **116.** It is important that councillors ensure they have the skills and knowledge to perform their role. Following the 2017 council elections a number of new members were elected. The council provided a comprehensive training and induction programme for new councillors including:
  - orientation for new members including sessions on 'getting connected' with information and communications technology, introduction to communications, marketing and media protocols and social media, a strategic overview of the council, standards and ethics and councillors' roles and responsibilities
  - event opportunities for all councillors include sessions on meeting council
    partners, equalities and an introduction to services. They also cover details
    of City Deal public consultation events that are taking place.
  - events and opportunities for board members. These are for councillors appointed to specific policy boards and for members of joint boards and outside bodies.
- **117.** While there are arrangements in place to provide training, historically councillors have not made the most of the training and development opportunities available to them.

## Management commentary, annual governance statement and remuneration report

- **118.** The Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 requires councils to prepare and publish, along with their financial statements, an annual governance statement, management commentary (or equivalent) and a remuneration report that are consistent with the disclosures made in the financial statements. The management commentary should be fair, balanced and understandable and also clearly address the longer-term financial sustainability of the body.
- **119.** Renfrewshire Council publishes a range of performance information to allow interested stakeholders to assess how the council is performing. While the information is signposted within the annual accounts there is scope for the council to improve how this information is captured, reported and explained within the management commentary. (Appendix 1 Action Plan, point 2)
- **120.** Based on our knowledge and work performed, we concluded that the management commentary, annual governance statement and remuneration report are consistent with the financial statements.

#### Internal audit

- **121.** Internal audit provides senior management and elected members with independent assurance on the council's overall risk management, internal control and corporate governance processes.
- **122.** The internal audit function is carried out in -house. As outlined in our Annual Audit Plan, we carried out a formal review of the internal audit service and concluded that it, generally, operates in accordance with the Public Sector Internal Audit Standards (PSIAS) and has appropriate documentation standards and reporting procedures in place.

- **123.** To avoid duplication of effort we place reliance on the work of internal audit wherever possible. While we did not place reliance on their work regarding our audit of the council's financial statements, we placed formal reliance on internal audit's work as part of our wider dimension work for NFI arrangements.
- **124.** Internal Audit report progress of the work contained in their annual audit plan to each meeting of the Audit Committee. Despite working with reduced capacity during the year, internal audit completed 91.8% of the 2016/17 plan against a target of 95%, and provided assurance on the council's overall framework of control for the year to 31 March 2017.
- **125.** In March 2017, the council's internal audit function received an external assessment report conducted by West Lothian Council: Audit, Risk and Counter Fraud Unit. A number of recommendations were made including the following:
  - more detailed information should be provided to the board, particularly where the Chief Auditor concludes that the assurance level is limited
  - reporting details of the specific outstanding recommendations to the board, particularly those ranked 'A', the highest category of importance.

## **Transparency**

- **126.** Transparency means that the public, in particular local residents have access to understandable, relevant and timely information about how the council is taking decisions and how it is using resources such as money, people and assets.
- **127.** There is evidence from a number of sources which demonstrate the council's commitment to transparency. Members of the public can attend meetings of the full council and other policy board meetings. Minutes of these board meetings and supporting papers are readily available on the council's website.
- **128.** The council webcasts its main council meetings and all agenda papers and minutes are on the council's website and made available in the public gallery and its reception. In addition the council's website allows the public to access a wide range of information including the register of members' interests, current consultations and surveys and how to make a complaint.
- **129.** The council makes its annual accounts available on its website. These include a management commentary which provides details of performance against budget, information on the use of reserves and risks and uncertainties facing the council.
- **130.** Overall, we concluded that the council conducts its business in an open and transparent manner.

#### Integration of health and social care

- **131.** Renfrewshire Integration Joint Board (IJB), which provides health and social care services, has been fully operational since April 2016. The IJB approved its Strategic Plan 2016-19 in March 2016, setting out its objectives and priorities over the three-year period.
- **132.** Renfrewshire was the first council to have an integration scheme in place with NHS Greater Glasgow and Clyde (NHSGGC). Governance arrangements, such as systems for managing, monitoring and scrutinising the IJB's business and finances are well developed. Processes are in place to allow the Chief Officer and the Chief Financial Officer to discuss significant issues with partners and the senior management of partner organisations.
- **133.** At its meeting on 10 March 2017, the IJB approved the 2017/18 council adult social care budget allocation but rejected NHSGGC's proposed 2017/18 health budget allocation on the basis that it did not meet the Scottish Government

direction that the level of budget to be allocated is maintained at 2016/17 cash levels. This was in common with the other IJB's within the health board's area.

**134.** It is anticipated that the public sector in Scotland will continue to face a challenging medium term financial outlook. This will potentially have significant implications for Renfrewshire IJB's parent organisations and therefore the delegated Heath and Adult Social Care budgets.

## Local scrutiny plan

**135.** The 2017/18 Local Scrutiny Plan (LSP) prepared by the Local Area Network (LAN) of scrutiny partners for the council was submitted to management in May 2017 and reported on our web site.

**136.** The LAN concluded that no scrutiny risks were identified which require specific scrutiny work by the LAN in 2017/18. This is a positive position for the council and is consistent with the LAN view last year. Scrutiny activity undertaken in the last 12 months was either part of routine ongoing inspection work, or part of national activity. The council will be subject to a range of nationally driven scrutiny activity as set out in the LSP.

## **Equalities**

**137.** The Equality Act 2010 introduced a public sector general duty that encourages public bodies to mainstream equality, that is, ensure it is part of their core work. The Act requires that by no later than 30 April 2015 and every two years thereafter, public bodies must publish a report on the progress made to achieve the quality of outcomes it has set.

**138.** We reviewed the current Equality Outcomes and Mainstreaming Progress Report (April 2017) and concluded the council has met its statutory duty to:

- publish information on progress made in mainstreaming equality within the council
- report on progress made towards achieving equality outcomes
- publish annual employee information and details of the progress made in gathering and using information to better meet the duty
- publish updated gender pay gap information.

**139.** We concluded, on the basis of evidence reviewed, that the council is proactive in ensuring that equality is mainstreamed.

# Part 5

## Value for money



## Main judgements

The Best Value audit found the council has a clear and ambitious vision for Renfrewshire to revitalise the area's economy and address poverty and inequality. It recognises that this vision can only be achieved over a long period of time.

## **Best Value**

**140.** The Accounts Commission agreed the overall framework for a new approach to auditing Best Value in June 2016. Best Value will be assessed over the five year audit appointment, as part of the annual audit work. In addition a Best Value Assurance Report (BVAR) for each council will be considered by the Accounts Commission at least once in this five year period. The BVAR report for Renfrewshire Council was published on 31 August.

**141.** The BVAR report said the council has a clear and ambitious vision for Renfrewshire to revitalise the area's economy and address poverty and inequality. It recognises that this vision can only be achieved over a long period of time. The council's partners share this vision and the Council Plan, management structures and performance management arrangements are well aligned with it. Other key messages were the council:

- has maintained a steady pace of change, supported by effective leadership that has allowed it to improve the way it plans, manages and delivers its business. It has made these improvements while dealing with financial constraints and challenging socio-economic issues such as high levels of economic deprivation, low population growth and an increasing elderly population
- has steadily improved how its services perform. Renfrewshire's overall
  performance is improving and is comparable to similar councils within its
  family group. The council has implemented initiatives which have been
  delivered with partners and are focused on making a difference at a local
  level
- and its partners are good at working with, and involving, communities and will need to continue to work together on joint priorities and to strengthen partnership working. Given the likely funding gaps in future budgets, the council will need to work with people who use council services to inform decisions about how those services will be delivered
- has a good record of delivering services differently. It works well with
  partners and has developed a number of new approaches to how it delivers
  services. To meet future challenges, it needs to agree a medium and long
  term workforce strategy and implement its organisational development
  strategy. This will be critical to managing how future services are delivered.

Value for money is concerned with using resources effectively and continually improving services.

## **Community engagement**

- **142.** The council regularly asks for local communities' views on a range of issues. It routinely uses its public services panel to seek opinions on how council services perform. It also has five local area committees whose business arrangements are designed to consult and inform the public about local services.
- 143. Engage Renfrewshire is an important partner for the council and other public bodies, the organisation brings together local community groups, charities and community based organisations. It helps in establishing links between third sector organisations and communities with the council, NHS and other partners. Its aim is to promote the views of local people. The Chief Executive of Engage Renfrewshire chairs the Renfrewshire Forum for Empowering Communities. This is one of the six community planning thematic Boards and has been operating since May 2013. It is made up of senior third sector managers operating in Renfrewshire. The Forum receives updates at its meetings from Engage Renfrewshire representatives who sit on each of the thematic boards.
- **144.** Engage Renfrewshire and the Forum for Empowering Communities are leading on the council and its partner's preparation for aspects of the Community Empowerment Act. This act aims to give communities greater influence or control over things that matter to them. As well as the Community Planning Conference, it has held workshops with local community groups and is preparing a localised toolkit to raise awareness of the provisions of the Community Empowerment Act among local community groups.
- **145.** The council provides the opportunity for citizens to give their views to the council to try and change things through its petitions process. Petitions allow people to raise concerns with the council either as individuals or on behalf of an organisation.
- **146.** The council keeps in touch with its 21 community councils on a regular basis. Its housing service uses a wide range of ways to involve and inform tenants and residents about how the service is performing. The council also has links with local communities through its partnership arrangements and works closely with Engage Renfrewshire.
- **147.** The council plans to develop further the way it engages with local people. It is carrying out a survey of the most effective ways for people to give their views and work with the council. In doing so the council should consider how it can work with partners to streamline and coordinate how they seek the views and work closely with the local communities that they all have in common.
- **148.** The council has policy and procedures in place for responding to aspects of the Community Empowerment (Scotland) Act 2015. It has agreed procedures for dealing with asset transfer requests and participation requests.

#### **Procurement**

- **149.** Following the Procurement Reform (Scotland) Act and the Public Contracts (Scotland) Regulations 2015 a new assessment regime was introduced as part of the new *Procurement and Commercial Improvement Programme* (PCIP). It came into effect on 18 April 2016 and has includes sections on fraud awareness and prevention and, commercial acumen.
- **150.** The council has effective arrangements in place for procurement and is performing well in comparison to other councils. The council's procurement team won the 2016/17 Government Opportunities Scotland Excellence in Public Procurement Awards. A 2016 assessment by Scotland Excel scored the council's overall performance at 83 per cent for leadership and governance, development and tendering, contract and purchasing processes. Scotland Excel is Scotland's

centre of procurement expertise for local authorities. Its score was the highest of the 16 councils reviewed to date and well above the average of 65 per cent.

- **151.** Scotland Excel rated the council's procurement practices and procedures as "superior performance", the first council in Scotland to achieve this. The council also won a Government Opportunities (GO) Awards Scotland in 2016 for Procurement Team of the Year Local Government and highly commended for the Procurement People of Today and Tomorrow Award.
- **152.** The council incorporates community benefit clauses and requirements into all its contracts. This is formalised in the council's Sustainable Procurement Strategy and Community Benefit Strategy. These clauses aim to deliver the following activities:
  - Targeted Employment and Training Initiative
  - Educational Support Initiative
  - Supply Chain Development Activities
  - Vocational Training
  - Community, Corporate Social Responsibility (CSR) and Environmental Initiatives
  - Supported Business, Third Sector and Voluntary Sector Initiative
  - Equality and Diversity Initiative
  - Creating a Sustainable Renfrewshire.

**153.** We concluded that the council has good procurement practices in place and is committed to continuous improvement.

### Following the public pound

- **154.** Local authorities have a statutory responsibility to comply with the Accounts Commission / COSLA Code of Guidance on funding external bodies and following the public pound.
- **155.** Increasingly councils deliver services through partnership and arms' length external organisations. Strong governance arrangements, including regular and proportionate monitoring are key for effective management of public funds.

#### **City Deal projects**

- **156.** City Deals provide city regions with the opportunity to deliver infrastructure, innovation and employment projects to improve the economic performance of the city region. The UK and Scottish governments both provide funding with councils contributing additional funding. Renfrewshire Council became part of the £1.13 billion Glasgow City Region City Deal, with seven other councils, in 2014. The council is an equal partner and plays an active role in the governance structure for managing, monitoring and scrutinising the delivery of projects. It is represented on all eight policy portfolios and takes the lead on the Glasgow City Region policy portfolio focusing on enterprise.
- **157.** Three City Deal infrastructure projects are being developed in Renfrewshire, with funding of £274 million. Progress continues to be made on developing the projects and outline business cases (OBCs) are complete for the three projects.

- The Glasgow Airport Investment Area Project (GAIA) will improve roads, enabling new business sites to be built near the airport. The project will include improvements to walking and cycling links.
- The Clyde Waterfront and Renfrew Riverside Project (CWRR) includes a
  new opening bridge over the River Clyde between Renfrew and Yoker /
  Clydebank, and building the Renfrew North Development Road. Following
  approval of the OBCs, work will continue on developing the preferred options
  and progressing through the statutory processes with the aim of starting
  construction in spring 2018.
- The Airport Access Project (AAP), due to its importance to the overall Infrastructure Fund Programme, is designated as one of only two 'regional' projects in the programme. The project is being jointly delivered by Renfrewshire Council and Glasgow City Council. The project aims to deliver a new direct rail link between Glasgow Airport and Glasgow Central Station, stopping at Paisley Gilmour Street station. Due to the technical complexities of this project, the AAP has a significantly longer development process. Construction is currently scheduled to start in 2022 and, the project is expected to be finished and running by 2025.

## **Performance management**

- **158.** The council's performance management arrangements were considered in our Best Value report issued in August 2017. We identified that the council has an established performance management framework that managers and councillors clearly understand, and that this provides a sound base for improvement.
- **159.** Progress against the Council Plan is reported to the Leadership Board every six months. There are Service Improvement Plans (SIPs) for all key service areas. They contain detailed action plans which link to the priorities in the Council Plan. They are also closely linked to other relevant plans, including Renfrewshire's Community Plan and Local Outcome Improvement Plan. Progress against SIP indicators is reported to relevant policy boards every six months. These are the forums where councillors can challenge how services are performing. However the level of scrutiny and challenge at policy boards has often been limited.
- **160.** The council reports information on its performance through its website. It also prepares an annual performance report, *It's all about you*, based on its statutory performance indicators. The council recently sought feedback on its performance reporting to the public. As a result, the council has refreshed how it presents this, to make it easier to find and read. It is also available in multiple languages and formats.
- **161.** *It's all about you* focuses on a select number of indicators that the public have told the council they most wants to know about. The council reports performance against the full set of 68 indicators in the Local Government Benchmarking Framework to the Audit, Risk and Scrutiny Board. While this more detailed information is in the public domain through board reports and service improvement outturn reports it is not easy for people to find.
- **162.** The council should consider how it can make details of its performance as well as other public reports including *It's all about you* easier for people to find, through better signposting on its website.
- **163.** The council produces a magazine which goes out four times a year to over 80,000 households. This generally features an article containing information about service performance and achievements. The latest report notes that 70 per cent of customers are satisfied with the services the council provides.

## Overview of performance targets

- **164.** Renfrewshire Council's performance improved slightly between 2011/12 and 2015/16. In 2015/16, just under half (48 per cent) of its performance indicators were in the upper two quartiles. The council also reduced the number of indicators that were in the bottom quartile between 2011/12 and 2015/16.
- **165.** The Accounts Commission's recent report, <u>Local government in Scotland:</u> <u>Performances and Challenges 2017</u> noted that councils' performance over the last five years has been maintained or improved. Renfrewshire Council's performance mirrors this trend, showing improvements across the majority of the indicators.
- **166.** The Local Government Benchmarking Framework allows councils to compare themselves to the Scottish average. It also groups councils with similar profiles into family groups based on factors such as population density and levels of deprivation. This allows similar councils to compare and benchmark performance. Compared with the Scottish average for 2015/16, Renfrewshire Council performs close to the average for the majority of selected indicators. Relative to its family group, Renfrewshire tends to sit in the middle ground for performance. In comparison with Scotland as a whole, there has been a mixed picture in terms of the rate of relative improvement between 2010/11 and 2015/16.

## **Statutory performance indicators (SPIs)**

**167.** The Accounts Commission places great emphasis on councils' responsibility for public performance reporting. The Commission does not prescribe how councils should report this information but expects them to provide the public with fair, balanced and engaging performance information.

**168.** For 2016/17 two (SPIs) were prescribed:

- SPI 1: covering a range of information relating to areas of performance such as improving local public services, improving local outcomes, engaging with communities and achieving Best Value
- SPI 2: relates to the reporting of performance information as required by the Local Government Benchmarking Framework.
- **169.** We reviewed the council's arrangements for collecting, recording and publishing data in 2016/17. Information is publicly available on the council website, with the main SPI report published as well as a summary version. 'It's all about you' provides a graphical and pictorial presentation of performance data. However there is limited reference to performance in the council's Annual Report.
- **170.** The Annual Report should include a summary position regarding the council's performance together with relevant detailed performance information. This would improve the accessibility of performance information and help to demonstrate greater transparency by the council.

#### National performance audit reports

- **171.** Audit Scotland carries out a national performance audit programme on behalf of the Accounts Commission and the Auditor General for Scotland. During 2016/17, a number of reports were issued which are of direct interest to the council. These are outlined in Appendix 4.
- **172.** Arrangements are in place for the council to consider national reports. These are presented to the Audit, Risk and Scrutiny Board and members are made aware of key issues. The council does not routinely report the council's position in respect of the key issues reported. Action taken in response to reports is dependant on the nature of the national report and the service to which it relates.

# **Appendix 1**

## Action plan 2016/17

limited.

## 2016/17 recommendations for improvement

Page no.	Issue/risk	Recommendation	Agreed management action/timing
18	1. Overpayment of Leavers We noted that approximately 10% of staff who left in 2016/17 were incorrectly overpaid after their employment ceased.	A process should be put in place to ensure that leavers are removed from the payroll immediately when they cease to be employed by the council.	Regular reports analysing overpayments will be discussed with service managers with a view to targeted process redesign and management action where required.  Payroll Manager  December 2017
26	2. Management Commentary  The management commentary in the annual accounts has been prepared in line with statutory guidance, however information provided on council performance is	Management should expand the scope of the management commentary in the 2017/18 annual accounts to make it clearer to the reader how the council performed in the year.	The council will review the commentary in line with best practice and provide additional performance information as appropriate.  Head of Finance June 2018

## Significant audit risks identified during planning

The table below sets out the audit risks we identified during our planning of the audit and how we addressed each risk in arriving at our opinion on the financial statements.

#### **Audit risk** Results and conclusions Assurance procedure Risks of material misstatement in the financial statements Risk of management override Detailed testing of journal We did not identify evidence of of controls entries. management override of controls as a result of the assurance Review of accounting ISA 240 requires that audit procedures we carried out. work is planned to consider the estimates. risk of fraud, which is presumed Focused testing of accruals to be a significant risk in any and prepayments. audit. This includes consideration of the risk of Evaluation of significant management override of transactions that are outside controls in order to change the the normal course of business. position disclosed in the financial statements.

## 2 Risk of fraud over income and expenditure

ISA 240 presumes a risk of fraud over income which is expanded to include fraud over expenditure in the public sector by the Code of Audit Practice

Renfrewshire Council receives a significant amount of income in addition to Scottish Government funding. The extent and complexity of income means that, in accordance with ISA240, there is an inherent risk of fraud.

Particular areas of concern include council tax, non domestic rates and income from sundry debtors. The risk of fraud over expenditure also applies due to the variety and extent of expenditure made by the council in delivering services.

The council has well developed processes for the authorisation, separation of duties and workflow associated with income and expenditure. Clear schemes of delegation and authorised signatory databases are regularly updated. Financial systems have authorisation process in-built to ensure the risk of fraud is minimised. The audit plan which internal audit complete will include a range of systems testing across income and expenditure processes, with recommendations being monitored for implementation.

The council has established a Counter Fraud Team who have been actively raising awareness of both financial and non-financial fraud risks through a series of training events targeted at key personnel.

We assessed the design of key controls in place at the council and did not highlight any issues that would result in an increased risk of fraud over income or expenditure.

We carried out substantive (sample) testing over all areas of income and expenditure, including council tax, non domestic rates and other income. We did not identify any evidence of fraud.

## **Audit risk**

## **Assurance procedure**

## Results and conclusions

## 3 Capacity of finance function

The council has made significant changes to its finance function. There is now a separate financial accounting and management accounting function. The finance support function has also been centralised under the Head of Finance with business partners embedded throughout all services. There is a risk that the restructuring of the finance function may affect the capacity of the council to prepare timely, accurate and Code compliant annual accounts. The 2016/17 Code requires significant changes to the format of the Comprehensive Income and Expenditure Statement and the Movements in Reserves Statement.

The finance team operate to a clearly understood year end timetable and procedures, which include responsibilities for particular aspects of the annual accounts completion. Throughout the year finance staff attend CIPFA FAN events to ensure a clear understanding of any changes to the Code, in addition to examining the updated Code, practitioner guidance notes and Audit Scotland technical bulletins.

The annual accounts were received in line with the agreed timetable, were of a good standard and included the required updates resulting from the change to the 2016/17 Code.

During the audit we noted that a number of year end processes had been delayed due to staffing pressures (see <u>Appendix 1</u> - Action Plan, point 2)

## Risks identified from the auditor's wider responsibility under the Code of Audit Practice

#### 4 Financial planning

The council has identified a need to make savings of £20 million to £30 million in 2017/18 and further recurring annual revenue savings of £16 million to £27 million per annum for the two year period 2018/19 and 2019/20. A significant programme of work is underway to develop options as part of its Better Council Change Programme. Making these additional savings will be challenging given the significant service reforms and workforce reductions implemented to date. There is also a risk the level of planned budget savings will adversely affect the level and quality of service provision.

The Council has undertaken a programme of significant change in recent years to address the financial constraints faced by local government. These challenges will continue over the medium term, with a further phase of the Better Council Change Programme currently being developed in order to continue to try and deliver council services within the available resources. The Council has recently agreed a range of financial planning principles as part of a medium term financial plan which will support the delivery of further savings.

The council exceeded the phase 1 savings target on the Better Council Change Programme in 2016/17 and is projecting a breakeven position in 2017/18, which incorporates £19.815 million of planned savings.

While medium-long term savings plans have been developed, the council should agree a medium and long-term workforce strategy and implement its organisational development strategy. This will be critical to managing how future services are delivered.

## 5 Capacity of internal audit service

The internal audit plan is currently 4% behind target. This is mainly due to an unexpectedly high number of investigations and the work to support the design of the council's new Enterprise Resource Planning (ERP)

Completion of the internal audit plan is monitored on a monthly basis. Additional resources have been identified to close the current shortfall to ensure the audit plan completion target is achieved prior to the presentation of the Chief Auditor's annual opinion which informs the Annual

Internal audit completed 91.8% of there planned activity in 2016/17 (target 95%). The risk that outstanding work may impact the ability internal audit to complete the 2017/18 plan was highlighted in an interim letter to management.

Αı	udit risk	Assurance procedure	Results and conclusions
	system. There is a risk the capacity of the internal audit section is not sufficient to provide the assurances required by the Chief Executive.	Governance Statement.	
6	Effectiveness of Audit, Scrutiny and Petitions Board	The council will review existing governance arrangements	Following the elections in May 2017 the council committees and
	The Audit, Scrutiny and Petitions Board act as the council's Audit Committee. The Board has oversight of:	following the local elections in May 2017.	boards were reorganised. The audit and petitions responsibilities are now included within the remit of separate boards.
	<ul><li>audit</li><li>corporate governance</li></ul>		Audit is covered by the Audit, Risk and Scrutiny Board, which has oversight of:
	<ul> <li>risk management</li> </ul>		• audit
	<ul> <li>monitoring and reviewing service delivery performance, policies and practices</li> </ul>		<ul><li>corporate governance</li><li>risk management</li><li>monitoring and reviewing</li></ul>
	<ul> <li>community leadership</li> </ul>		service delivery performance
	<ul> <li>standards and ethics</li> </ul>		<ul> <li>policies and practices</li> </ul>
	written intimations		<ul> <li>community leadership</li> </ul>
	<ul> <li>petitions.</li> <li>The focus of the Board is</li> </ul>		<ul> <li>standards and ethics</li> </ul>
	substantially on petitions. There is a risk that the council's current governance arrangements for audit and scrutiny do not allow members to adequately focus on audit, corporate governance and risk management.		We will follow up on the effectiveness of the new board in the 2017/18 audit.

# **Appendix 3**

# Summary of unadjusted errors

We report all uncorrected misstatements that are individually greater than our reporting threshold of £0.100 million.

The table below summarises uncorrected misstatements that were noted during our audit testing and were not corrected in the financial statements. Cumulatively these errors are below our performance materiality level as explained in <a href="Exhibit 3">Exhibit 3</a> (page 11). We are satisfied that these errors do not have a material impact on the financial statements.

No.	Account areas	incon exper	income and Balance sheet Re			ent in erves ement	
		Dr £m	Cr £m	Dr £m	Cr £m	Dr £m	Cr £m
1	Non Current Assets (2015/16)			0.55			
	Accruals (2015/16)				0.55		
2	Accruals (2016/17)			0.55			
	Non Current Assets (2016/17)				0.55		
Net impac	et	0	0	0.55	0.55	0	0

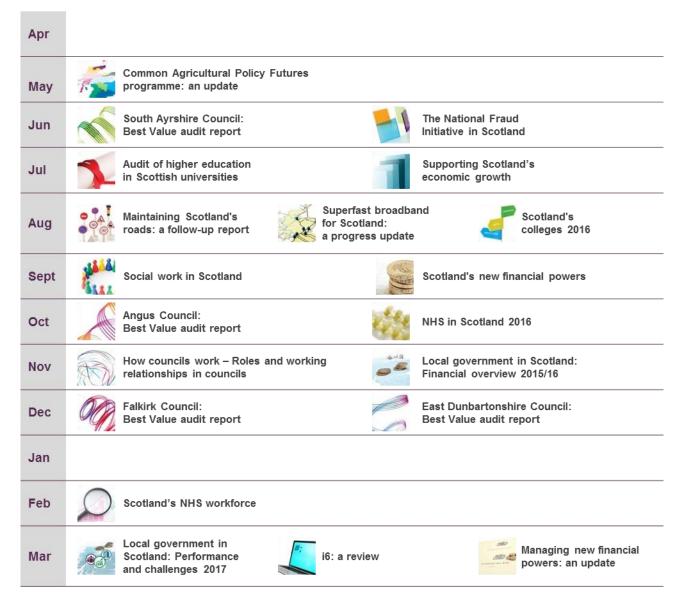
### Notes:

Both entries correct for the recognition of LED streetlight assets in the wrong financial period

# **Appendix 4**

## Summary of national performance reports 2016/17





### Local government relevant reports

The National Fraud Initiative in Scotland - June 2016

Social work in Scotland - September 2016

How councils work - Roles and working relationships in councils - November 2016

Local government in Scotland: Financial overview 2015/16 - November 2017

Local government in Scotland: Performance and challenges 2017 - March 2017

# **Renfrewshire Council**

2016/17 Draft Annual Audit Report

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# Annual Accounts 2016-2017 Management Commentary

### Introduction

This commentary outlines the objectives, strategy and financial performance of the Council over the 2016-2017 financial year, and also provides an indication of issues and risks which may impact the financial performance of the Council in the future.

### **Principal Activities**

Renfrewshire Council was established by the Local Government (Scotland) Act 1994 and came into being on 1 April 1996. The Council provides local authority services to the approximately 170,000 residents of Renfrewshire. Renfrewshire has a mixed geography with many villages complementing the three main towns of Johnstone, Paisley and Renfrew. The Council provides a wide range of public services such as nursery, primary and secondary education, social services, environmental services, council housing and economic regeneration. Adult social care services were integrated with health services during 2015-2016 under the Renfrewshire Health and Social Care Partnership, with the Partnership formally taking responsibility for delivering these services from 1 April 2016.

The Council has forty three councillors (an increase from forty from the local elections in May 2017), elected every five years to represent the interests of the local community. The management of the Council is led by the Chief Executive, Sandra Black. The management structure of the Council is divided into five departments – Childrens' Services, Community Resources, Development and Housing Services, Finance and Resources and the Chief Executive's Service. The Chief Officer of the Renfrewshire Health and Social Care Partnership jointly reports to both the Chief Executives of Renfrewshire Council and NHS Greater Glasgow and Clyde. Leisure and culture services within Renfrewshire are provided by Renfrewshire Leisure Limited, an arms' length organisation which delivers sport, leisure and cultural services including museums and libraries on behalf of the Council.

### **Objectives and Council Strategy**

The Council and its community partners aim to achieve the objectives agreed in the Renfrewshire Community Plan, with the overriding vision of "Working together to make Renfrewshire a fairer, more inclusive place where all our people, communities and businesses thrive". Performance against the Plan outcomes and objectives is monitored by the Community Planning Partnership Board, chaired by the Leader of the Council. The specific responsibilities and actions the Council will undertake to support the delivery of the Community Plan are detailed in the Council Plan. Both these documents are available on the Council website: www.renfrewshire.gov.uk.

The Council Plan "A Better Future, A Better Council" was refreshed in December 2015, and the Plan outlines ten priorities for the Council over the period to 2017. It is anticipated the Council Plan will be reviewed over the course of 2017 to reflect the priorities of the administration elected in May 2017. The Renfrewshire Single Outcome Agreement (SOA) is the action plan for the delivery of the Community Plan, and again the SOA can be found on the Council website. The SOA outlines the key national outcomes the Council and its partners are committed to delivering.

Service Improvement Plans (SIP) for each of the Council departments are also agreed annually, detailing how each service will support and deliver the aims and objectives of the Council and Community Plan. Performance against SIPs is regularly reported to the Council's Policy Boards, the main scrutiny and decision making committees within the Council.

### **Public Performance Reporting**

Renfrewshire Council publishes a range of performance information to allow interested stakeholders to assess how the Council is performing. In addition, the Council supports the publication of performance information through the Local Government Benchmarking Framework (<a href="http://www.improvementservice.org.uk/benchmarking/">http://www.improvementservice.org.uk/benchmarking/</a>). Full details of the Council's performance can be found at the "It's All About You" pages on the Council website.

### Annual Budget 2016-2017

The Council approved the budget for 2016-2017 on 3 March 2016 (minutes of the meeting are available on the Council website). The Council agreed to invest in the regeneration of cultural, heritage and sports assets as drivers for economic development; investment in digital connectivity and services to local communities; whilst also agreeing a freeze on council tax levels for the ninth year running (Band D council tax in Renfrewshire is £1,165).



The Council further agreed in relation to the Housing Revenue Account (HRA), a 2.0% rental increase for 2016-2017. The Council also agreed to maintain earmarked HRA reserves to support a series of measures to support tenants mitigate the impact of welfare reform measures.

Capital investment in non-housing assets of £149 million over 2016-2017 to 2018-2019 was agreed, of which £83 million would be funded by the Council, with the balance being funded by government grant. This includes £50 million of UK and Scottish Government grant related to City Deal Projects. Capital investment of £52 million in council housing over 2016-2017 to 2018-2019 was also agreed, allowing the Council to continue to improve the condition of housing stock following the previous substantial investment related to achieving the Scottish Housing Quality Standard; and also to build in excess of 200 new houses over the period of the plan.

### **Financial Performance**

### Revenue

On 3 March 2016 the Council approved the 2016-2017 Revenue Estimates designed to build further on its commitments to invest in the economy, jobs and education; and to support local communities. A further £6 million was committed to economic regeneration plans related to the development of sports facilities, in addition to £8.779 million of additional resources for adult social care services. As detailed in Note 12, during 2016-17 the Council drew £12.891 million from and contributed £0.239 million to both ring-fenced and unallocated General Fund balances to support services across Renfrewshire.

The Comprehensive Income and Expenditure Account summarises the total costs of providing Council services and the income available to fund those services. The General Fund is funded by government grant and council tax revenues and the Movement in Reserves Statement shows a draw on reserves of £12.652million which represents an underspend of £0.052 million against the budgeted draw on reserves of £12.704 million.

A summary of the outturn position against the agreed budget is shown below:

	Budget	Actual	Variance
	£m	£m	£m
Employee costs	227.1	224.5	(2.6)
Payments to other bodies	42.7	42.9	0.2
Other costs	283.4	292.7	9.3
Total Expenditure	553.2	560.1	6.9
Revenue Support Grant	(209.1)	(209.1)	- -
Council Tax Income	(67.1)	(67.8)	(0.7)
Non Domestic Rates Income*	(96.1)	(96.1)	-
Other Income	(168.2)	(174.5)	(6.3)
Total Income	(540.5)	(547.5)	(7.0)
Drawdown from Reserves	12.7	12.6	(0.1)

<sup>\*</sup>The Council was due £96.1 million of non-domestic rate income from the Scottish Government as its share of the national pool. The Council collected £100.0 million directly from local businesses with the excess of £3.9 million payable to the Scottish Government (2015-16 £9.7 million payable by the Scottish Government to the Council).

The outturn for the General Fund reflects favourably on the management of the Council's overall finances in what again has been a challenging year.

The £0.052 million balance outlined above reflects the net spend and income position achieved across a range of services due to effective budget management by Directors. The outturn position also includes an over-recovery of £0.729 million in Council



# Annual Accounts 2016-2017 Management Commentary

Tax income, which reflects in year collection performance of 96.0%, again equal to the highest performance level ever achieved by the Council.

Combining the actual draw on reserves with the accumulated General Fund balance brought forward from 2015-2016 of £61.378 million, produces a cumulative working balance of £48.726 million to be carried forward to 2017-2018. Of this balance, £41.661 million has been earmarked for a particular purpose as outlined in Note 12. This leaves a balance of £7.065 million of unallocated reserves (1.9% of the Council's net annual running costs) which is broadly in line with the Council's financial planning principles.

### **Housing Revenue Account**

The Housing Revenue Account balance reduced by £0.428 million in the year related to agreed support for tenants affected by Welfare Reform. The Council has continued to maintain earmarked reserves agreed in 2012-2013 to put in place a range of additional measures to support tenants affected by housing benefit and other changes arising from the Welfare Reform agenda. As at 31 March 2017, £3.004 million of the originally earmarked £5 million remains available for this purpose.

### **Trading Operations**

All trading operations are "non-significant" according to the relevant regulations and as such the trading accounts are not required to be disclosed, however trading accounts are produced for management purposes and are therefore provided at Note 31 for information. The practice of maintaining trading operation accounts for management purposes will be reviewed over the course of 2017-2018.

Building Services achieved a surplus for the year of £0.281 million, while Roads Services achieved a surplus for the year of £0.129 million. Catering and Vehicle Maintenance trading operations achieved surpluses of £0.455 million and £0.508 million respectively. The overall surplus on all trading operations for the year of £1.373 million was £0.176 million less than the planned surplus of £1.549 million, solely attributable to the Building Services trading operation. This under-recovery reflects a reduced volume of winter maintenance activity on council housing stock owing to the relatively benign winter weather experienced. The surplus for the year from the trading operations has been added to General Fund balances, with the exception of the Building Services surplus which was split between the General Fund and the Housing Revenue Account balance in line with agreed Council policy.

### Capital

The Council continues to make significant capital investment in the council housing, schools, leisure, community and town centre estate. On 25 February 2016 the Council approved the housing capital investment programme for 2016-2017 of £14.230 million; and on 3 March 2016 the Council approved the general fund capital investment programme for 2016-2017 of £79.617 million. These programmes have been re-profiled during the year to reflect the planned expenditure timescales of individual projects or where project completion dates have been delayed, resulting in actual capital spend for the year of £61.738 million, of which £32.422 million is within Assets Under Construction as per Note 14.

During 2016-2017 the Council invested £7.838 million in council dwellings. Investment in the schools and leisure estate totalled £24.589 million, £18.852 million of which is within Assets Under Construction, reflecting the Council's investment in the Primary School Estate and the Riverbrae new build special needs school. The Council also invested £11.535 million in roads infrastructure and flooding measures, £1.496 million in vehicles, £3.221 million in lifecycle maintenance of council buildings and £2.918 million in ICT equipment and infrastructure. A further £5.857 million within Assets Under Construction relates to the regeneration of Paisley Town Centre, including the Russell Institute and Paisley Museum projects.

The Council has also begun work on the three City Deal projects which the Council is leading – the Glasgow Airport Investment Area, the Airport Access Project (a joint project with Glasgow City Council) and the Clyde Waterfront and Renfrew Riverside project. Total spend on City Deal projects in 2016-2017 was £5.295 million, currently held in Assets Under Construction. A total of £274 million project funding has been agreed with contributions from HM Treasury, the Scottish Government and the Council itself, with projects due to be delivered over the coming decade.

Total capital funding available was £69.724 million as outlined in Note 19. Of the funding available, £11.324 million was sourced from revenue, £23.401 million from government grants and other contributions, and £5.559 million from asset sales. The balance of funding, £29.440 million, was provided by utilising internal cash balances and borrowing in line with both the Council's sustainable capital investment plans and the medium term debt smoothing strategy which is explained in further detail below.



### **Net Pension Position**

The disclosure requirements for pension benefits under IAS19 are detailed in Notes 35 and 36. The appointed actuaries have confirmed a deterioration of £122.188 million in their assessment of the actuarial deficit position of the local government pension fund. This movement is the net outturn from increased liabilities linked to a significantly lower real discount rate as at 31 March 2017 than the previous year.

The assessment provides only a snapshot as at 31 March 2017 and necessarily changes on a day-to-day basis to reflect stock market movements in particular. The appointed actuaries remain of the view that the asset holdings of the Strathclyde Pension Scheme and the contributions from employees and employers provide sufficient security and income to meet future pension liabilities.

### **Impact on Asset Valuation**

The Code requires non-current assets carried in the balance sheet at fair value are revalued at intervals of no more than five years. The current economic climate has resulted in more volatile asset values and in recognition of this, both financial assets and property assets have been reviewed to take account of any material reductions in value. Council dwellings were valued as at 31 March 2016 by the Council Valuer. In assessing the value of council housing, the valuer must take account of the local rental market conditions. The value of council dwellings has therefore been adjusted as at 31 March 2017 by an indexation factor which reflects any movements in local market conditions.

### **Borrowing and the Prudential Framework**

During the course of 2016-2017 the Council undertook borrowing totalling £32 million in order to refinance maturing loans totalling £23 million over the course of 2016-2017 and 2017-2018; taking advantage of historically low interest rates and also to ensure sufficient cash availability for planned capital programmes over the medium term. The level of cash balances available to the Council remains consistent with daily cash requirements, treasury and capital investment plans.

The Council's borrowing strategy is prepared in accordance with the Code of Practice on Treasury Management in Local Authorities. The majority of the Council's borrowing comes from the Public Works Loan Board with the remainder from market and other loans. Further details are provided at Note 28.

An important element of the Council's medium term financial planning includes the strategy of debt smoothing, which continues to be implemented to ensure the Council's debt profile remains appropriate and sustainable over the medium. This process involves the planned repayment of debt over the medium term as part of the Council's planned budget, capital investment and treasury management strategies.

The Council regulates its capital spending limits within a prudential framework recommended by CIPFA and endorsed by the Scottish Government. Each year, the Council sets its capital financing requirement (CFR) for the forthcoming year, most recently on 15 December 2016. The CFR is a prudent assessment of the aggregate external borrowings for capital investment purposes that are affordable and sustainable over the longer-term. The actual CFR at 31 March 2017 was £349.9 million, which is within the approved limit of £383 million. The Council's external borrowings have only been applied for capital investment purposes, with the Council's net external debt being £319.4 million at 31 March 2017 compared to the operational boundary of £382 million. The Council's costs of borrowing remain consistently one of the lowest of all Scottish local authorities; are affordable; and match the Council's medium to long-term financial strategy. The Council's non-housing financing costs are 4.5% as a proportion of the Council's non-housing net revenue stream. Housing related financing costs as at 31 March 2017 were 47%, within the planned limit of 49%. However additional debt repaid in the year in line with the agreed business plan temporarily results in financing costs as at 31 March 2017 being 53% of net revenues.

### **Public Private Partnerships**

The Council has entered into a Public Private Partnership for the provision of educational buildings and maintenance thereof. This agreement has provided the Council with replacement buildings such as pre-five nurseries, primary and secondary schools and community education premises. The provider is required to ensure the availability of these buildings to a preagreed standard. During 2016-2017, £16.071 million was paid to the contractor under the terms of the agreement. As part of the agreed long term funding arrangement for the project, the Council has also ring fenced £12.670 million of its General Reserve balance which will be utilised to support the ongoing payment of the unitary charge due in the final five years of the PPP contract when government grant support expires. In setting the budget for 2017-2018, the Council did not agree any



further annual contributions to this reserve in line with its medium term financial plan. It is anticipated the Council will consider recommencing the annual contribution once growth in government revenue support grant re-emerges.

### Provisions, Contingencies and Write-offs

The Council has provided for eventualities which may have a material effect on the financial position of the Council. The reasons for the provisions made are outlined in Note 27. In general, any contingent liabilities known to the Council are covered by insurance arrangements. As outlined at Note 12, the Council has also earmarked £41.661 million for specific purposes.

The Council continues to manage the risks associated with equal and holiday pay legislation and regularly assesses the potential exposure of the Council in the context of any changes emerging as a consequence of legal precedent, progress achieved by the Council in handling specific claims and the associated wider implications on the Council's overall risk profile. In line with this ongoing process of re-assessment of risk, the Council has maintained a level of provision.

There were a number of immaterial write-offs during the year which were approved by the relevant Policy Board or the Director of Finance and Resources under delegated authority.

### **Key Financial Ratios**

The following table provides information regarding the financial performance of the Council in 2016-2017, and the affordability of its ongoing commitments.

Financial Indicator	Commentary	2015-2016	2016-2017
Reserves			
Uncommitted General Fund reserves as a proportion of budgeted net expenditure	Reflects the level of funding available to meet unplanned expenditure and manage financial risk. The Council has agreed this balance should not fall below £7 million.	1.9%	1.9%
Movement in uncommitted General Fund balance	Reflects the extent to which the Council is using uncommitted reserves. The investment of uncommitted reserves was agreed as part of the 2016-2017 budget setting.	(9.7)%	0.7%
Council Tax			
In-year collection rate	Reflects the Council's effectiveness in collecting council tax debt	96.0%	96.0%
Council tax income as a proportion of total taxation and non-specific grant income	Reflects the Council's ability to vary expenditure by raising council tax, the principal local authority controlled source of finance. Council tax has been frozen since 2007-2008.	16.6%	17.1%
Debt/Long term borrowing			
Capital Financing Requirement (CFR)	The information is this section demonstrates that external debt levels are within prudential	£357.9 million	£349.9 million
External debt	parameters, and that the level of borrowing is	£301.3 million	£319.4 million
Ratio of financing costs to net revenue stream (General Services only)	affordable. Further information is available in the Treasury Management Annual Report as agreed by Council on 29 June 2017.	5.4%	4.5%

Renfrewshire Council publishes a wide range of financial and non-financial performance information. The "It's All About You" performance report is published annually and provides a summary of our performance against a range of key indicators. In addition, the **Council Performance** section of our website provides information about our council performance, showing if we're on target; noting if we've improved in the past year; and explaining our performance. The Local Government Benchmarking Framework provides further information with regards how the Council has performed relative to other Scottish councils – this information can be found at the following website – <a href="www.scotland.mylocalcouncil.info">www.scotland.mylocalcouncil.info</a>



### **Financial Outlook and Key Risks**

### **Management of Treasury Risk**

2016-2017 witnessed significant political volatility related to the result of the EU referendum and subsequent triggering of Article 50; and also the election in the US of President Donald Trump. Uncertainty over these political events allied with the slowdown witnessed in the Chinese economy all resulted in significant market volatility during the year. Inflation in the UK was muted in the first half of 2016, however the sharp fall in Sterling following the Brexit vote had an impact on import prices, which accompanied by rising energy prices pushed inflation higher to 2.3% in March 2017. In addition to the impact on Sterling, the Brexit vote also dented household and investor sentiment, with concerns about economic growth prompting the Bank of England Monetary Policy Committee to reduce the bank rate to 0.25% in August 2016. Despite a downgrading of growth forecasts, economic activity remained buoyant and employment rates proved resilient.

The Council continues to mitigate treasury risks, including those associated with the security of cash deposits by actively considering debt restructuring as outlined in the Council's agreed Treasury Management Strategy. The Council also continually reviews in consultation with our treasury advisors the criteria for placing deposits with financial institutions on the Council's approved counterparty list, making use of immediately accessible deposit facilities and also making continued use of the Debt Management Account Deposit Facility operated by the Debt Management Office within HM Treasury. In addition, as part of the Council's treasury strategy, the Council continues to utilise internal cash balances, deferring or minimising external borrowing with the dual objective of reducing the level of cash deposits held by the Council, whilst generating ongoing savings in overall net interest costs. This strategy is kept under careful review in order that the Council retains sufficient cash balances to support its ongoing and future requirements, and remains alert to any anticipated adverse movement in future borrowing rates.

### Key Financial Risks and the Reform Agenda

The period of reduction in the overall level of UK public sector expenditure may extend throughout the term of the current UK Parliament. While the comprehensive spending review published in November 2015 outlined an increase in revenue spending in cash terms, in real terms a reduction is still anticipated. This was an improvement from the previous position outlined in the July 2015 budget, and results in an additional £1 billion of funding being made available to the Scottish Government by 2019-2020.

The local government grant settlement for 2017-2018 (again only a single year settlement being announced) was initially worse than any expectations across Scottish councils and represented the greatest ever direct cut to the local government settlement. Renfrewshire was initially provided a like for like reduction in funding of 4.0%, however as the Budget Bill progressed through the Parliamentary approval process, additional funding was added to the local government settlement which reduced the cut for Renfrewshire to 2.65%. The timing of the local government settlement announcement also left the Council limited time to respond, a position exacerbated by a lack of clarity as to the financial impact of potential sanctions should the Council not have agreed to measures stipulated by the Cabinet Secretary. However a balanced budget position moving into 2017-2018 was agreed reflecting well on the budget decisions taken to date by the Council as part of addressing the medium term savings requirement facing the Council.

It is hoped that the Scottish Government will provide a multi-year settlement for 2018-2019 onwards in order to support the Council to develop sustainable financial plans over the medium term. Indeed the Scottish Parliament Finance & Constitution Committee Budget Review Group is consulting stakeholders regarding how to improve the Parliamentary budget process, which would include multi-year budgeting. It is however anticipated that the Council's grant position is highly likely to further reduce given Scottish Government policy commitments to grow and protect in real terms the budgets relating to the NHS and policing. Each 1% cut to the Council's grant represents a £3 million loss in resource, therefore a continuation of the level of cut received in 2017-2018 would add in the region of £7-9 million of additional budget pressures annually.

Service and cost pressures arising from demographic and socio-economic factors continue to play a major role in driving spending pressures for the Council, particularly in relation to adult social care services, now delivered by the Renfrewshire Health and Social Care Partnership (RHSCP). A key strand of the Council's medium term financial strategy is to progress in partnership with the RHSCP a range of demand-management workstreams which mitigate these pressures through a commitment to service redesign, supporting early intervention and prevention for older people and early years client groups. As well as mitigating long term cost growth, these measures are focused on delivering better long term outcomes for clients and their families.



The impact of Welfare Reform continues to be felt, with both the Scottish Welfare Fund and Discretionary Housing Payments continuing to experience high demand, reflecting the financial pressures felt by households. The Council along with key partners remains committed to supporting residents prepare for and manage the impact of changes for themselves, their families and communities.

In the face of these challenges, the Council continues to proactively invest in a range of measures to stimulate the local economy and improve the lives of residents such as improved digital connectivity and improvements to local roads. In August 2014 the Council agreed a range of significant investments under the Glasgow and Clyde Valley City Deal programme. Over the next 10 years the City Deal will deliver £1.13 billion of public sector investment in infrastructure in the region, generating 29,000 new jobs. Particular to Renfrewshire, the ongoing regeneration of areas of the Clyde Waterfront and the investment area around Glasgow Airport along with improved road and rail access, will deliver sustained economic growth and improved employment prospects across Renfrewshire's communities.

The Council has also committed significant funds to invest in Heritage and Cultural assets and events as a driver for economic growth, with planned investment in Paisley Museum and a range of other heritage assets being key to delivering sustainable economic growth. The submission of a UK 2021 City of Culture bid underlines the Council's intent to utilise culture and heritage as a driver for economic regeneration.

The principles agreed in the Council's medium term financial strategy continue to provide a clear framework to guide the strategic planning and management of the Council's financial resources, viz:

- an ongoing commitment to efficiency and modernisation of service delivery being delivered through the Better Council Change Programme
- an aim to maximise income, grow the tax base and attract external funding
- investment is prioritised to support Council priorities including tackling poverty, economic regeneration, service transformation and early intervention/ prevention, including lifecycle maintenance to protect past investment
- new borrowing is capable of repayment on a sustainable basis and overall debt levels are contained within affordable parameters
- the Council's core budget is not underwritten by the use of general reserves or speculative capital receipts
- Council reserves are maintained at a level which provides financial resilience to the Council and the core services it provides.

### **Service Changes and Future Developments**

The Scottish Parliament in February 2014 passed the Public Bodies (Joint Working) (Scotland) Act 2014, which had significant implications for both local government and the NHS in Scotland. The Renfrewshire Health and Social Care Partnership (Integration Joint Board) became fully operational on 1 April 2016, with responsibility for delivering adult social care services in addition to a range of health services. The Partnership has its own governance arrangements, and will produce its own annual accounts.

### The Renfrewshire Council Group

Local authorities are required to prepare Group Accounts in addition to their own Council's accounts where they have a material interest in other organisations. The Group Accounts consolidate the results of the Council with three subsidiaries - Renfrewshire Leisure Limited (a registered charity and company limited by guarantee formed to provide facilities for recreation, sport, cultural and other leisure activities for the benefit of the community in Renfrewshire); the Common Good Funds; and the charitable trusts. The Group Accounts also consolidate the Council's share of five other entities treated as associates or joint ventures – Strathclyde Partnership for Transport, Strathclyde Concessionary Travel Scheme Joint Committee, Renfrewshire Valuation Joint Board, Renfrewshire Health and Social Care Integration Joint Board and Park Lane Developments (Renfrewshire) Limited Liability Partnership.

Further information on the activities and services offered by Renfrewshire Leisure Limited can be obtained from their website www.renfrewshireleisure.com.



### **Charitable Funds**

The Code prescribes that where a Common Good Fund (or other trust fund) is a registered charity, it should follow the financial reporting requirements of the Office of the Scottish Charity Regulator (OSCR). Where a fund is not a registered charity, then the requirements of the Code apply.

The Council administers the Common Good Funds for the areas of Paisley, Renfrew and Johnstone. Each of these Funds is a registered charity. In addition the Council controls a small number of charitable trusts.

In order to comply with the Code, Audit Scotland and OSCR requirements, the Council separately prepares the financial statements of the three Common Good Funds and the registered trusts, with the balances included in the Group Accounts. Audit Scotland is the appointed auditor for the Council's charitable funds.

Overall, the Common Good Funds achieved a combined surplus of £0.561 million that is added to the previous surplus brought forward. The total net asset value increased by £3.290 million, with investments increasing by £2.490 million, linked to buoyant equity market conditions. The annual accounts of the Common Good Funds and charitable trusts are available on the Council website.

### **Conclusion and Acknowledgements**

We would like to acknowledge the significant effort required to both produce the annual accounts and successfully manage the finances of the Council; and to record our thanks to both the Finance and Resources team and colleagues in other services for their continued hard work and support. Further information on the annual accounts or on the Council's general finances can be obtained on the Council website (<a href="www.renfrewshire.gov.uk">www.renfrewshire.gov.uk</a>), by telephone (0141-618-7363) or by visiting the Customer Service Centre at Renfrewshire House.

Cllr lain Nicholson

Leader of The Council 28 September 2017 Sandra Black

Chief Executive 28 September 2017

Alan Russell

Director of Finance and Resources 28 September 2017



### **Scope of Responsibility**

Renfrewshire Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded, properly accounted for, and used economically, efficiently and effectively. The Council also has a statutory duty to make arrangements to secure best value under the Local Government in Scotland Act 2003. In discharging this overall responsibility, the Council's members and the corporate management team are responsible for putting in place proper arrangements for its affairs and facilitating the effective exercise of its functions, which includes arrangements for the management of risk.

The Council has approved and adopted a Local Code of Corporate Governance, which is consistent with the principles of the Chartered Institute of Public Finance and Accountancy (CIPFA) and the Society of Local Authority Chief Executives (SOLACE) framework; Delivering Good Governance in Local Government. A copy of the Local Code is available on our website <a href="https://www.renfrewshire.gov.uk">www.renfrewshire.gov.uk</a>

This statement explains how Renfrewshire Council has complied with the Local Code and also meets the Code of Practice on Local Authority Accounting in the UK, which details the requirements for an annual Governance Statement.

### The purpose of the governance framework

The governance framework comprises the systems and processes, and culture and values, by which the Council is directed and controlled and through which it accounts to, engages with and leads the community. It enables the Council to monitor the achievement of its strategic objectives set out in the Council plan.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. Internal control cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

### The governance framework

The main features of our governance arrangements are described in the Local Code but are summarised below:

- the overarching strategic vision and objectives of the Council are detailed in the Council Plan 2014 2017. The Council Plan sets out the Council's ambitions and priorities including the delivery of major investment priorities arising from City Deal and the City of Culture 2021 bid. The Better Council change programme continues to support the delivery of the Council Plan to identify, manage and deliver changes across the Council that will improve our efficiency, modernise our ways of working and support long term financial sustainability as well as delivering savings. A new Council Plan for 2017-2020 will be developed during Summer 2017 following the local government elections, in order to reflect the priorities of a new administration.
- the key outcomes the Council is committed to delivering with its partners, are set out in the Community Plan and
  Local Improvement Outcome Plan. The Community Empowerment Act requires that community planning
  partnerships develop and publish a Local Outcome Improvement Plan by 1 October 2017. Renfrewshire Community
  Planning Partnership will also be required to develop one or more locality plans as part of this requirement, which
  will detail joint work to tackle inequality within specific localities or communities of interest.
- the Council operates within an established governance framework which incorporates a scheme of delegated functions, financial regulations, standing orders relating to contracts and procedural standing orders. These elements of the framework are kept under review by the council, with the standing orders relating to contracts being the most recently reviewed in May 2016.
- the Council facilitates policy and decision making through a policy board structure. The Council's scheme of
  decentralisation allows for the five statutory Local Area Committees to distribute their delegated resources in
  accordance with community need identified in their respective local action plans and community plan key priorities.
- services are able to demonstrate how their own activities link to the Council's vision and priorities through their service improvement plans. Performance management and monitoring of service delivery is reported through policy boards regularly. The Corporate Management Team monitors a quarterly scorecard of performance information. The Council regularly publishes information about its performance, e.g. "It's all about you", a publication outlining the



performance of the Council published annually. An annual benchmarking report on the performance of the Council is submitted to the Audit, Scrutiny and Petitions Board.

- the Council has adopted a code of conduct for its employees which is currently being reviewed. Elected members adhere to the nationally prescribed Code of Conduct for Members. In addition, the Council has in place a protocol on member/officer relations and an inter-party protocol.
- the Council's approach to risk management is set out in the risk management strategy and is well embedded. Risks are reported regularly to the relevant policy boards.
- the Director of Finance and Resources is the Council's Senior Information Risk Owner and information risk is monitored through the Information Management and Governance Group and its sub-groups.
- comprehensive arrangements are in place to ensure members and officers are supported by appropriate training and development.
- registers of interests for elected members and senior officers are maintained and published on the Council's website.
- a corporate counter fraud service has been established to strengthen the Council's arrangements for fraud prevention, detection and investigation.
- this governance framework has been in place at Renfrewshire Council for the year ended 31 March 2017 and up to the date of approval of the Annual Accounts.

### The system of internal financial control

The system of internal financial control is based on a framework of regular management information, financial regulations, administrative procedures (including segregation of duties), management and supervision, and a system of delegation and accountability. Development and maintenance of the system is undertaken by managers within the Council. The system includes:

- · guidance on financial management supported by comprehensive financial regulations and codes,
- comprehensive budgeting systems, and detailed guidance for budget holders,
- regular reviews of periodic and annual financial reports which indicate financial performance against the forecasts,
- setting targets to measure financial and other performance,
- the preparation of regular financial reports that indicate actual expenditure against the forecasts,
- clearly defined capital expenditure guidelines,
- as appropriate, formal project management principles.

### Statement on the Role of the Chief Financial Officer in Local Government

The Chief Financial Officer in a public service organisation:

- is a key member of the Leadership Team, helping it to develop and implement strategy and to resource and deliver the authority's strategic objectives sustainably and in the public interest;
- must be actively involved in, and able to bring influence to bear on, all material business decisions to ensure immediate and longer term implications, opportunities and risks are fully considered, and alignment with the authority's financial strategy; and
- must lead the promotion and delivery by the whole authority of good financial management so that public money is safeguarded at all times and used appropriately, economically, efficiently and effectively.

To deliver these responsibilities the Chief Financial Officer:

- must lead and direct a finance function that is resourced to be fit for purpose; and
- must be professionally qualified and suitably experienced.

The Council considers that it complies with the above statement.



### The Role and Responsibilities of the Audit Committee and the Chief Auditor

Prior to the Local Government election in May 2017, the Audit, Scrutiny and Petitions Board acted as the Council's Audit Committee. The governance arrangements were reviewed in June 2017, taking account of recommendations made by the Council's External Auditor to strengthen the independence and focus of the audit committee. The role of the audit committee is now under the remit of the Audit, Risk and Scrutiny Board which is chaired by a member of the opposition its role includes:

- to approve the internal audit charter and annual internal audit plans;
- to review internal and external audit reports and the main issues arising, including those relating to the annual accounts and seek assurance that action has been taken and make recommendation to the Council where appropriate;
- to receive and consider the Chief Auditor's annual report, summarising internal audit activity and the level of assurance this provides over the arrangements for internal control, risk management and governance within the Council:
- monitor the performance of internal audit;
- to consider the annual review of the Local Code of Corporate Governance.

The internal audit service operates in accordance with the Public Sector Internal Audit Standards and reports to the Audit, Risk and Scrutiny Board and the Audit Panel (Corporate Management Team). Internal Audit undertakes an annual programme of work, approved by the Board, based on a strategic risk assessment. The Chief Auditor provides an independent opinion on the adequacy and effectiveness of the governance framework, risk management and internal control.

Members and officers of the Council are committed to the concept of sound governance and the effective delivery of Council services. The Council's Chief Auditor has responsibility to review independently and report to the Audit, Scrutiny and Petitions Board annually, to provide assurance on the adequacy and effectiveness of the Local Code and the extent of compliance with it. The Audit, Scrutiny and Petitions Board performs a scrutiny role in relation to the application of the Local Code of Corporate Governance and regularly monitors the performance of the Council's internal audit service.

Improvements were implemented in August 2017, in relation to recommendations arising from the Best Value audit and Internal Audit's external quality assessment. More detailed information is now provided to the Audit, Risk and Scrutiny Board on the key assurances and risks arising from audit engagements. Further, work will be undertaken in relation to reporting on the implementation of management actions arising from internal audit recommendations.

### **Review of effectiveness**

Renfrewshire Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness of the framework is informed by the work of the Corporate Management Team who have responsibility for the development and maintenance of the governance environment, the Chief Auditor's annual report, and reports from the external auditors and other review agencies and inspectorates.

The effectiveness of the governance framework is reviewed annually by the Corporate Management Team, including the use of a self-assessment tool involving completion of a 32 point checklist covering four key areas of governance:

- Service Planning and Performance Management
- Internal Control Environment
- Budgeting, Accounting and Financial Control
- Risk Management and Business Continuity

This self-assessment indicated the governance framework is being complied with in all material respects. In addition, the review of the effectiveness of the governance arrangements and the systems of internal control within the group entities places reliance upon the individual bodies' management assurances in relation to the soundness of their systems of internal control.



The Council has a Local Code of Corporate Governance which is reviewed annually including reviews of the scheme of delegation, standing orders relating to contracts and procedural standing orders. This review was most recently carried out in March 2017, reflecting updated guidance provided by CIPFA/ Solace.

It is our view that the Council has in place a sound system of governance, risk management and internal control and that appropriate mechanisms are in place to identify any areas of weakness. This is corroborated by an Annual Assurance Statement prepared by the Chief Auditor stating that reasonable assurance can be placed upon the adequacy and effectiveness of the Council's governance, risk management and internal control framework.

### Significant governance issues and continuous improvement

The Council continues to recognise the need to exercise strong financial management arrangements to manage the financial pressures common to all local authorities. Regular reviews of the Council's arrangements are undertaken by Internal Audit and overall the Council's arrangements are sound.

Previously, Internal Audit identified that roles and responsibilities in certain areas required to be clarified. Management has taken action to ensure that overall responsibility for building security has been appropriately assigned. Regular reminders on roles and responsibilities are issued to those responsible for corporate purchase card transactions. A rolling programme of focused training with schools administration staff has commenced to ensure roles and responsibilities are clarified and understood.

Process improvements were made to the arrangements in place for payment and checking of certain social care payments to ensure that payments were timely and expenditure was accurate. A programme of rolling reviews to confirm the validity of Non-Domestic Rates reliefs will be completed by Summer 2017.

The Council has implemented a self assessment/evaluation framework which enables services to identify strengths and areas of improvement. This along with other well established frameworks such as "How good is our school?" ensures that the Council has a comprehensive self evaluation framework in place for all services. A corporate self-assessment was conducted during September 2016, and an improvement plan developed for implementation. Progress in terms of the implementation of the plan will be monitored quarterly by the Corporate Management Team. A proposal to roll-out the approach used in the corporate assessment across Council service areas is currently being developed for implementation from Summer 2017.

Development and action plans are in place to strengthen the Council's corporate counter fraud arrangements and organisational resilience to the threat of serious and organised crime. Policies and procedures are being reviewed and updated as necessary.

A Best Value review, conducted by the Council's external auditors, has been completed and the report is publicly available, the Council will consider the recommendations arising from this review.

The Council's risk management arrangements continue to mature well. During the formal review of the policy and strategy in 2016, it was noted that over time the corporate risk register had been maturing to include risks that were not only focused on challenges internal to the Council but very often focused on risks impacting on our communities. To ensure good governance for such risks an opportunity was taken to develop a new strategic risk register. The Audit, Scrutiny and Petitions Board approved this new approach and the updated policy and strategy in November 2016. The corresponding new strategic risk register and revised corporate register have been prepared for approval by the Finance and Resources and Customer Services Policy Board.

A small number of operational health and safety incidents has highlighted the need to raise staff awareness, ensure appropriate escalation is in place and there is better engagement between corporate health and safety and service departments.

A new ICT structure was implemented during the first half of 2016, to reflect the changing demands on technology, both from within and outwith the Council. The new structure takes a lifecycle approach to the management of technology assets.

The Council welcomes the approach taken by external inspection agencies, through the Local Area Network to develop comprehensive annual Local Scrutiny Plan which is proportionate and based on risks identified. The Local Scrutiny Plan for 2017-2018 concluded that the "no scrutiny risks have been identified which require specific scrutiny".



Governance arrangements are in place within Renfrewshire Leisure Limited (RLL) and have been operating throughout the year with reports on performance being provided to the Council's Leadership Board. The recent Best Value review recommended that the Council should review its governance arrangements to ensure they provide for a relationship with RLL that is clear, independent, and more easily understood by the public. Management will develop an action plan to take forward the recommendations made.

Under the Public Bodies (Joint Working) (Scotland) Act 2014 the Council delegated all social care services for adults and older people to the Renfrewshire Health and Social Care Integration Joint Board (IJB). The Renfrewshire Health and Social Care Integration Joint Board formally assumed responsibility for adult social care services from 1 April 2016.

The programme of work undertaken by Internal Audit identified a number of areas of limited assurance in relation to the internal control, risk management and governance of specific areas. In addition, some internal control improvements were identified from Internal Audit contingency work. The following areas have been identified as requiring improvement:

- gifts and hospitality improvement actions were identified in relation to staff awareness and training to ensure that the registers for gifts and hospitality are fully and accurately completed.
- catering income improvement actions were identified in relation to reconciliations, the security of cash, segregation of duties, record keeping and updating the procedures.
- facilities management improvement actions were identified in relation to instruction and monitoring of remedial works.
- fleet management improvement actions were identified in relation to vehicle tracking procedures, driver compliance checks and documented procedural guidance.
- contract management processes in relation to some service expenditure needs to be improved to ensure appropriate contracts are in place.

A self-evaluation review undertaken in relation to changes in the Payment Card Industry (PCI) standards identified a number of areas that require to be addressed to maintain full compliance with the most up to date standards. Appropriate actions have been identified and agreed directly with the PCI which will ensure the Council moves towards full compliance with the revised standards.

### **Action Plan**

Following consideration of the review of adequacy and effectiveness the following action plan has been agreed to ensure continual improvement of the Council's governance.

Agreed action	Responsible person	Date
Develop a new strategic Council Plan for the period 2017 – 2020, to reflect the priorities of the administration following the Local Government elections.	Head of Policy and Commissioning	Summer 2017
Approve the Local Outcome Improvement Plan and locality plans and publish these as required by legislation.	Head of Policy and Commissioning	Summer 2017
Implement the improvement plan actions arising from the Corporate Self Assessment.	Head of Policy and Commissioning	Summer 2017
Review and update the code of conduct for employees.	Head of HR and Organisational Development	Autumn 2017
Review the arrangements for internal audit reporting to the Audit, Risk and Scrutiny Board on the implementation of management actions arising from internal audit engagements.	Chief Auditor	Winter 2017



Agreed action	Responsible person	Date
Develop an action plan to implement the recommendations arising from the Best Value review.	Chief Executive	Autumn 2017
Update the guidance for gifts and hospitality and promote staff awareness through training.	Head of Corporate Governance	Summer 2017
Develop expenditure monitoring and contract oversight arrangements through the implementation of the Enterprise Resource Planning system and associated monitoring activity.	Head of Policy and Commissioning	Spring 2018
Strengthen the arrangements for corporate Health and Safety, including implementing the 3 year health and safety strategy and improve communication with services.	Head of HR and Organisational Development	Spring 2018
Develop appropriate policies, procedures and guidance to support the corporate counter fraud arrangements.	Chief Auditor	Spring 2018
Implement the action plan to ensure full compliance with Payment Card Industry Standards.	Head of ICT	Spring 2018
Review the arrangements for the governance of RLL to ensure that the arrangements are clear, independent, and more easily understood by the public.	Head of Policy and Commissioning	Spring 2018

### Assurance

Subject to the above, and on the basis of the assurances provided, we consider the governance and internal control environment operating during 2016-2017 provides reasonable and objective assurance that any significant risks impacting on the achievement of our principal objectives will be identified and actions taken to avoid or mitigate their impact. Systems are in place to continually review and improve the governance and internal control environment and action plans are in place to address identified areas for improvement.

**Cllr Iain Nicholson** Leader of The Council 28 September 2017 Sandra Black Chief Executive 28 September 2017



The Local Authority Accounts (Scotland) Amendment Regulations 2011 (SSI No. 2011/64) amend the Local Authority Accounts (Scotland) Regulations 1985 (SI No 1985/267) and requires local authorities in Scotland to prepare a Remuneration Report as part of the annual statutory accounts.

All information disclosed in sections three to eight in this Remuneration Report has been audited by the council's appointed auditor, Audit Scotland. The other sections of the Remuneration Report will be reviewed by Audit Scotland to ensure that they are consistent with the financial statements.

### 1. Remuneration policy for the Leader of the Council, the Provost and senior councillors

The annual salary of the Leader of the Council and the upper limit for the annual salary of the Provost (or civic head) are set by the Scottish Government in terms of the Local Governance (Scotland) Act 2004 (Remuneration) Regulations 2007, as amended by the Local Governance (Scotland) Act 2004 (Remuneration) Amendment Regulations 2008. The salary for the Leader of the Council in 2016-2017 was £33,789 per annum (£33,454 in 2015-2016) and the salary for the Provost was £25,146 per annum (£24,897 in 2015-2016).

In terms of the same Regulations, the Scottish Government permits Renfrewshire Council to nominate up to fourteen senior councillors (in addition to the Leader of the Council and the Provost), whose salaries in aggregate must not exceed a specified amount, in 2016-2017 being £295,643 per annum; and whose salaries individually must be on a specified scale, in 2016-2017 £16,893 to £25,341. In December 2012 the Council approved that Renfrewshire would have twelve senior councillors: eight Policy Board Conveners (paid £25,146 per annum in 2016-2017); four Regulatory Board Conveners (paid £20,774 in 2016-2017); and one Leader of the Opposition (paid £20,774 in 2016-2017).

### 2. Remuneration Policy for Senior Employees

The salary of senior employees is set by reference to national arrangements. The Scottish Joint Negotiating Committee (SJNC) for Local Authority Services sets the salaries for the Chief Executives of Scottish local authorities. The salaries of the Corporate Directors and Heads of Service are based on a spinal column point model as agreed by the Finance & Resources Policy Board on 14 May 2014. Senior employees receive no other benefits.

In line with all local government employee groups, senior employees received a 1.0% pay award in 2016-2017.

### 3. Remuneration of Senior Employees

The regulations define a senior employee as any employee who meets one or more of the following criteria:

- who has responsibility for the management of the local authority to the extent that the person has power to direct or control the major activities of the authority whether solely or collectively with other persons.
- who holds a post that is politically restricted by reason of section 2(1)(a), (b) or (c) of the Local Government and Housing Act 1989.
- whose annual remuneration, including any annual remuneration from a local authority subsidiary body is £150,000 or more.

The Council has interpreted the above criteria as including the Chief Executive, Directors and the Chief Executive of any subsidiary bodies.

The term "remuneration" means gross salary, fees and bonuses, allowances and expenses and compensation for loss of office. The table below outlines the remuneration details for senior employees, including prior year figures. The table shows the relevant amounts, before tax and other deductions, due to, or receivable by, each of the persons named for the year to 31 March 2017, whether or not those amounts were actually paid to, or received by, those persons within that period.



# Annual Accounts 2016-2017 Remuneration Report

2015-16	Senior employees				201	6-17		
Total	Name	Post held	Annual Salary	Other fees and allowances	Expenses allowance chargeable to UK income tax	Compensation for loss of employment	Other	Total
				(i)		(ii)	(iii)	
£			£	£	£	£	£	£
143,772	Sandra Black	Chief Executive	138,814	18,452	-	-	-	157,266
111,862	Shona MacDougall	Director of Community Resources	112,779	200	-	<del>-</del>	-	112,979
111,662	Mary Crearie	Director of Development and Housing Services	112,779	-	-	-	-	112,779
111,662	Peter MacLeod	Director of Children's Services	112,779	-	-	-	-	112,779
110,913	Alan Russell	Director of Finance and Resources	112,742	7,471	-	. <u>-</u>	-	120,213
589,871	Total		589,893	26,123	-	-	-	616,016

2015-16	Senior Employe	es of Subsidiary Bodies		2016-17				
Total	Name	Post held	Annual Salary	Other fees and allowances	Expenses allowance chargeable to UK income tax	Compensation for loss of employment	Other	Total
				(i)		(ii)	(iii)	
£			£	£	£	£	£	£
90,112	Joyce McKellar	Chief Executive, Renfrewshire Leisure	94,725	-	36	-	-	94,761
90,112	Total		94,725	-	36	-	-	94,761

<sup>(</sup>i) Other Fees and Allowances relates to other payments made to officers for example in their role as either returning officer or election staff; (ii) includes any other payments made to or receivable by the person in connection with the termination of their employment;

There were no non-consolidated bonuses or performance related payments made to any senior officer in 2016-2017.

### 4. Remuneration of Senior Councillors

Under the regulations, remuneration disclosures are to be made for the Leader of the Council, the Civic Head and any councillor designated a Senior Councillor by the Council.

The table below shows the relevant amounts, before tax and other deductions, due to, or receivable by, each of the persons named for the year to 31 March 2017, whether or not those amounts were actually paid to, or received by, those persons within that period.

<sup>(</sup>iii) "other" includes any payments made by the Council by way of remuneration to, or in respect of, the person that do not otherwise fall within this paragraph, other than payments relating to pensions.



# Annual Accounts 2016-2017 Remuneration Report

2015-2016	Leader of the Cou	ıncil, Provost, senior councillors		2016-2017	
Total Name Po		Position held	Salary, fees and allowances	Expenses allowance chargeable to UK income tax	Total
£			£	£	£
33,557	Mark Macmillan	Leader of the Council	33,789	102	33,891
26,065	Anne Hall	Provost	25,146	950	26,096
24,897	Mike Holmes (1)	Policy Board Convener	25,146	-	25,146
24,897	Jim Harte	Policy Board Convener	25,146	-	25,146
24,897	Tommy Williams <sup>(2)</sup>	Policy Board Convener	25,146	-	25,146
24,897	Jacqueline Henry	Policy Board Convener	25,146	-	25,146
24,897	lain McMillan	Renfrewshire Health and Social Care Partnership Representative	25,146	-	25,146
24,897	Roy Glen	Policy Board Convener	25,146	-	25,146
24,897	Eddie Devine	Policy Board Convener	25,146	-	25,146
20,909	Sam Mullin (3)	Regulatory Board Convener	20,774	-	20,774
20,568	John Hood	Regulatory Board Convener	20,774	-	20,774
20,568	Jim Sharkey	Regulatory Board Convener	20,774	-	20,774
20,568	Alexander Murrin	Regulatory Board Convener	20,774	-	20,774
20,640	Brian Lawson (4)	Leader of the Opposition	16,676	58	16,734
24,897	Terry Kelly (5)	Policy Board Convener	14,950	-	14,950
-	Bill Brown (6)	Policy Board Convener	6,820	-	6,820
-	Kenny MacLaren <sup>(7)</sup>	Leader of the Opposition	3,813	-	3,813
362,051	Total		360,312	1,110	361,422

No payments were made in connection with loss of employment or office, nor were any other payments made which are not included in the above table.

(1) Cllr Mike Holmes is also Convener of the Scotland Excel Joint Committee. Cllr Holmes receives no remuneration for this appointment.

received remuneration only as Convener of the Renfrewshire Valuation Joint Board; no additional remuneration was received for his appointment as a Regulatory Board Convener.

(4) Cllr Brian Lawson was Leader of the Opposition from 17 March 2015 to 18 January 2017. Only the salary associated with Cllr Lawson's Senior Councillor appointment is detailed in the table above.

### 5. Pension Entitlement

Pension benefits for councillors and local government employees are provided through the Local Government Pension Scheme (LGPS).

Councillors' pension benefits are based on career average pay. The councillor's pay for each year or part year ending 31 March (other than the pay in the final year commencing 1 April) is increased by the increase in the cost of living, as measured by the appropriate index (or indices) between the end of that year and the last day of the month in which their membership of the scheme ends. The total of the revalued pay is then divided by the period of membership to calculate the career average pay. This is the value used to calculate the pension benefits.

<sup>(2)</sup> Cllr Tommy Williams is also Convener of the North Strathclyde Community Justice Authority. Cllr Williams receives no additional remuneration for this post. The Convener is eligible to receive a salary of £20,774 but Cllr Williams receives remuneration only for his appointment as a Policy Board Convener.

(3) Cllr Sam Mullin is also Convener of the Renfrewshire Valuation Joint Board. The Convener is eligible to receive remuneration of £20,774. Cllr Mullin

<sup>(5)</sup> Cllr Terry Kelly was Policy Board Convener until 3 May 2016 and then from 29 September 2016. Only the salary associated with Cllr Kelly's Senior Councillor appointment is detailed in the table above.

<sup>(6)</sup> Cllr Bill Brown was Policy Board Convener from 22 June 2016 to 29 September 2016. Only the salary associated with Cllr Brown's Senior Councillor appointment is detailed in the table above.

<sup>(7)</sup> Cllr Kenny MacLaren was Leader of the Opposition from 24 January 2017. Only the salary associated with Cllr MacLaren's Senior Councillor appointment is detailed in the table above.



From 1 April 2015 benefits for local government employees are based on career average pay. Pension benefits are based on the pay received for each year in the scheme increased by the increase in the cost of living, as measured by the appropriate index (or indices). The scheme's normal retirement age is linked to the state pension age of each member.

From 1 April 2009 a five tier contribution system was introduced with contributions from scheme members being based on how much pay falls into each tier. This is designed to give more equality between the cost and benefits of scheme membership. Prior to 2009 contributions rates were set at 6% for all non manual employees.

The tiers and members contribution rates are as follows:

<b>Contribution rate</b>	Whole time pay	Whole time pay
	2015-2016	2016-2017
5.5%	On earnings up to and including £20,500	On earnings up to and including £20,500
7.25%	On earnings above £20,500 and up to £25,000	On earnings above £20,500 and up to £25,000
8.5%	On earnings above £25,000 and up to £34,400	On earnings above £25,000 and up to £34,400
9.5%	On earnings above £34,400 and up to £45,800	On earnings above £34,400 and up to £45,800
12%	On earnings above £45,800	On earnings above £45,800

If a person works part-time their contribution rate will be based on their part time pay.

There is no automatic entitlement to a lump sum. Members may opt to give up (commute) pension for lump sum up to the limit set by the Finance Act 2004. The accrual rate guarantees a pension based on 1/49th of pensionable pay for each year of membership, adjusted in line with the cost of living. (Prior to 2015 the accrual rate guaranteed a pension based on 1/60<sup>th</sup> of final pensionable salary).

The value of the accrued benefits has been calculated on the basis of the age at which the person will first become entitled to receive a pension on retirement without reduction on account of its payment at that age; without exercising any option to commute pension entitlement into a lump sum; and without any adjustment for the effects of future inflation. The pension figures shown relate to the benefits that the person has accrued as consequence of their total local government service, and not just their current appointment.

The pension entitlements for Senior Employees and Senior Councillors for the year to 31 March 2017 are shown in the table below, together with the contribution made by the Council to each individual's pension during the year.

	Senior employees						
Name	Post held		pension ts as at ch 2017	Change in pension be 31 Mare		Pension contributions made by Renfrewshire Council during	
		Pension	Lump Sum	Pension	Lump Sum	2016-2017	
		£m £m		m £m		£	
Sandra Black	Chief Executive	0.066	0.136	0.004 0.001		29,091	
Shona MacDougall	Director of Community Resources	0.056 0.1	0.119	.056 0.119	0.003	0.001	21,766
Mary Crearie	Director of Development and Housing Services	0.041	0.075	0.003	0.001	21,766	
Peter MacLeod	Director of Children's Services	0.046	0.090	0.003	0.001	21,766	
Alan Russell	Director of Finance and Resources	ector of Finance and Resources 0.038 0.068 0.00		0.003	0.003	21,759	
Total		0.247	0.488	+0.016	+0.007	116,148	



# Annual Accounts 2016-2017 Remuneration Report

Senio	or Employees of Subisidary Bodies					
Name	Post held		pension at 31 March 17	pension ben	n accrued efits since 31 h 2016	Pension contributions made during
		Pension	Lump Sum	Pension	Lump Sum	2016-2017
		£m	£m	£m	£m	£
Joyce McKellar	Chief Executive, Renfrewshire Leisure	0.044	0.098	+0.003	+0.004	18,230
Total		0.044	0.098	+0.003	+0.004	18,230

Leader of th	e Council, Provost, senior councillors								
Name	Post held	benefi	Accrued pension benefits as at 31 March 2017				benefits as at pension benefits since contributions mad		contributions made by Renfrewshire
		Pension	Lump Sum	Pension	Lump Sum	2016-2017			
		£m	£m	£m	£m	£			
Mark Macmillan	Leader of the Council	0.003	0.001	+0.001	+0.001	6,521			
Anne Hall	Provost	-	-	-	-	-			
Mike Holmes	Policy Board Convener	0.004	0.002	+0.001	-	4,853			
Jim Harte	Policy Board Convener	-	-	-	-	-			
Tommy Williams	Policy Board Convener	0.004 0.002	04 0.002 +0.00	+0.001	-	4,853			
Jacqueline Henry	Policy Board Convener	0.002	-	-	-	4,853			
lain McMillan	Renfrewshire Health and Social Care Partnership Representative	-	-	-	-	-			
Roy Glen	Policy Board Convener	0.003	-	+0.001	-	4,853			
Eddie Devine	Policy Board Convener	0.003	0.001	-	-	4,853			
Sam Mullin	Regulatory Board Convener	0.003	•	Board Convener 0.003 0.001 -		0.003 0.001 -			- 4,009
John Hood	Regulatory Board Convener			- +0.001		+0.001		-	4,009
Jim Sharkey	Regulatory Board Convener	-	-	-	-	-			
Alexander Murrin	Regulatory Board Convener	0.003	0.001	-	-	4,009			
Brian Lawson	Leader of the Opposition	0.004	0.001	+0.001	-	3,218			
Terry Kelly	Policy Board Convener	-	-	-	-				
Bill Brown	Policy Board Convener	0.002	-	+0.001	-	1,316			
Kenny MacLaren	Leader of the Opposition	0.002	-	-	-	736			
Total		0.035	0.009	+0.007	+0.001	48,083			

All senior employees and councillors with contributions and benefits shown in the tables above are members of the Local Government Pension Scheme (LGPS).

The pension figures shown relate to the benefits that the person has accrued as consequence of their total local government service, and not just their current appointment.

### 6. Councillors' remuneration

The Council paid the following amounts to its elected members (councillors) during the year.

2015-2016		2016-2017
£		£
776,301	Salaries	775,878
5,923	Travel costs – reimbursed	6,418
13,724	Travel costs – paid directly by the Council	12,639
757	Subsistence expenses - reimbursed	503
-	Subsistence expenses -paid directly by the Council	-
-	Training and Conferences	205
1,222	Telephone and information communication technology expenses – reimbursed	1,316
6,473	Telephone and information communication technology expenses – paid directly by the Council	7,966
1,168	Other allowances and expenses	1,037
805,568	Total	805,962

The public record of members' salaries, allowances and expenses for 2016-2017 is available for inspection during normal working hours at the Customer Service Centre, Renfrewshire House, Cotton Street, Paisley. The public record is also available on the "Register of Councillors' Interests" page of the Council's website: <a href="https://www.renfrewshire.gov.uk">www.renfrewshire.gov.uk</a>.

### 7. Remuneration of Employees

The following table gives a statement of the number of employees whose remuneration, excluding pension contributions, was in excess of £50,000 during 2016-2017, in bands of £5,000; and also details of the number of those employees highlighted who left the employment of the Council during 2016-2017. This information includes those senior employees who are subject to the fuller disclosure requirements in the tables above.

2015-2016		2016-2017		2015-2016		2016-2017	
Number of Employees	Remuneration band		Left during 2016-2017	Number of Employees	Remuneration band		Left during 2016-2017
107	£50,000 to £54,999	116	1	-	£105,000 to £109,999	-	-
55	£55,000 to £59,999	54	2	6	£110,000 to £114,999	3	-
8	£60,000 to £64,999	7	-	-	£115,000 to £119,999	-	-
7	£65,000 to £69,999	8	-	-	£120,000 to £124,999	1	-
6	£70,000 to £74,999	8	3	1	£125,000 to £129,999	-	-
5	£75,000 to £79,999	3	-	-	£130,000 to £134,999	-	-
5	£80,000 to £84,999	8	-	-	£135,000 to £139,999	-	-
8	£85,000 to £89,999	6	-	1	£140,000 to £144,999	-	-
-	£90,000 to £94,999	1	-	-	£145,000 to £149,999	-	-
-	£95,000 to £99,999	1	-	-	£150,000 to £154,999	-	-
-	£100,000 to £104,999	-	-	-	£155,000 to £159,999	1	-
				209	-	217	6

Of the 6 employees who left during the year, 3 would not have appeared in this note if costs associated with redundancy or early retirement payments received were excluded.

### 8. Exit Packages

The Council has agreed a number of exit packages in 2016-2017 as detailed in the table below. The exit packages agreed were all on a voluntary basis – there were no compulsory redundancies. The Council only agrees exit packages where they are consistent with wider workforce planning and service delivery objectives; and where the savings accruing from an individual ceasing employment with the Council are sufficient to pay back the costs of the exit package within an acceptable period. The assessment of the payback period takes account of the total costs of the exit package.

The total exit package costs in the table below include redundancy, pension strain and compensatory lump sum payments; and also the **notional** capitalised costs of compensatory added years. These notional costs are not based on actual costs, but are the estimated present value of projected costs over the lifetime of the individuals in receipt of the exit package, based on the following assumptions:

2015-2016

2016-2017

	2013-2010	2010-2017	
Future Life expectancy at age 65 – males	24.8 years	24.8 years	
Future Life expectancy at age 65 – females	26.2 years	26.2 years	
Pension increase rate	2.2%	2.4%	
Discount Rate	3.5%	2.6%	

2015-	2016	Exit package cost	2016-	2017
Number of departures agreed	Total projected cost of exit packages in each band £m		Number of departures agreed	Total projected cost of exit packages in each band £m
4	0.057	£0-£20,000	1	0.012
-	-	£20,001 - £40,000	1	0.028
1	0.041	£40,001-£60,000	-	-
3	0.226	£60,001-£80,000	1	0.060
1	0.090	£80,001-£100,000	-	-
2	0.262	£100,001-£150,000	3	0.406
1	0.190	£150,001-£200,000	3	0.473
1	0.201	£200,001-£250,000	2	0.415
-	-	£250,001-£300,000	-	-
-	-	£300,001-£350,000	-	-
1	0.354	£350,001-£400,000	-	-
	-	£400,001-£450,000		
14	1.421	Total *	11	1.394

<sup>\*</sup> Of the 11 departures agreed, 2 individuals will leave the Council during 2017-2018. The remainder left in 2016-2017.

**Cllr Iain Nicholson** Leader of The Council 28 September 2017 Sandra Black
Chief Executive
28 September 2017



# Annual Accounts 2016-2017 Statement of Responsibilities for the Annual Accounts

### The Authority's Responsibilities

The Authority is required:

- To make arrangements for the proper administration of its financial affairs and to secure that the proper officer of the authority has responsibility for the administration of those affairs (section 95 of the Local Government (Scotland) Act 1973). The Director of Finance and Resources has been designated as that officer in Renfrewshire Council;
- To manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- To ensure that the Annual Accounts are prepared in accordance with legislation (The Local Authority Accounts (Scotland) Regulations 2014), and so far as is compatible with that legislation, in accordance with proper accounting practices (section 12 of the Local Government in Scotland Act 2003), and;
- To approve the Annual Accounts for signature.

I confirm that these Annual Accounts were approved for signature by the Renfrewshire Council / Audit, Risk and Scrutiny Board at its meeting on 28 September 2017.

Signed on behalf of Renfrewshire Council

### **Cllr Iain Nicholson**

Leader of The Council 28 September 2017

### The Director of Finance and Resources' Responsibilities

The Director of Finance and Resources is responsible for the preparation of the Authority's Annual Accounts in accordance with proper practices as required by legislation and as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Accounting Code).

In preparing the Annual Accounts, the Director of Finance and Resources has:

- Selected suitable accounting policies and then applied them consistently;
- Made judgements and estimates which were reasonable and prudent;
- Complied with legislation, and;
- Complied with the local authority Accounting Code (in so far as it is compatible with legislation).

The Director of Finance and Resources has also:

- Kept proper accounting records which were up to date; and
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the financial statements give a true and fair view of the financial position of the Authority and its group at the reporting date and the transactions of the Authority and its group for the year ended 31 March 2017.

**Alan Russell CPFA** 

Director of Finance and Resources 28 September 2017



### Independent auditor's report to the members of Renfrewshire Council and the Accounts Commission

This report is made solely to the parties to whom it is addressed in accordance with Part VII of the Local Government (Scotland) Act 1973 and for no other purpose. In accordance with paragraph 120 of the Code of Audit Practice approved by the Accounts Commission, I do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

Report on the audit of the financial statements

### Opinion on financial statements

I certify that I have audited the financial statements in the annual accounts of Renfrewshire Council and its group for the year ended 31 March 2017 under Part VII of the Local Government (Scotland) Act 1973. The financial statements comprise the Expenditure and Funding Analysis, the group and council-only Comprehensive Income and Expenditure Statements, Movement in Reserves Statements, Balance Sheets, and Cash-Flow Statements, the council-only Housing Revenue Account, the Council Tax Income Account, and the Non-Domestic Rates Income Account and notes to the financial statements, including a summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and International Financial Reporting Standards (IFRSs) as adopted by the European Union, and as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 (the 2016/17 Code).

In my opinion the accompanying financial statements:

- give a true and fair view in accordance with applicable law and the 2016/17 Code of the state of affairs of the council and its group as at 31 March 2017 and of the surplus on the provision of services of the council and its group for the year then ended;
- have been properly prepared in accordance with IFRSs as adopted by the European Union, as interpreted and adapted by the 2016/17 Code; and
- have been prepared in accordance with the requirements of the Local Government (Scotland) Act 1973, The Local Authority Accounts (Scotland) Regulations 2014, and the Local Government in Scotland Act 2003.

### **Basis of opinion**

I conducted my audit in accordance with applicable law and International Standards on Auditing in the UK and Ireland (ISAs (UK&I)). My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I am independent of the council and its group in accordance with the ethical requirements that are relevant to my audit of the financial statements in the UK including the Financial Reporting Council's Ethical Standards for Auditors, and I have fulfilled my other ethical responsibilities in accordance with these requirements. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### Responsibilities of the Director of Finance and Resources for the financial statements

As explained more fully in the Statement of Responsibilities, the Director of Finance and Resources is responsible for the preparation of financial statements that give a true and fair view in accordance with the financial reporting framework, and for such internal control as the Director of Finance and Resources determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's responsibilities for the audit of the financial statements

My responsibility is to audit and express an opinion on the financial statements in accordance with applicable legal requirements and ISAs (UK&I) as required by the Code of Audit Practice approved by the Accounts Commission. Those standards require me to comply with the Financial Reporting Council's Ethical Standards for Auditors. An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the circumstances of the council and its group and have been



# Annual Accounts 2016-2017 Independent Auditor's Report

consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Finance and Resources and the overall presentation of the financial statements.

My objectives are to achieve reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK&I) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

### Other information in the annual accounts

The Director of Finance and Resources is responsible for the other information in the annual accounts. The other information comprises the information other than the financial statements and my auditor's report thereon. My opinion on the financial statements does not cover the other information and I do not express any form of assurance conclusion thereon except on matters prescribed by the Accounts Commission to the extent explicitly stated later in this report.

In connection with my audit of the financial statements in accordance with ISAs (UK&I), my responsibility is to read all the financial and non-financial information in the annual accounts to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by me in the course of performing the audit. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

Report on other requirements

### Opinions on other prescribed matters

I am required by the Accounts Commission to express an opinion on the following matters. In my opinion, the auditable part of the Remuneration Report has been properly prepared in accordance with The Local Authority Accounts (Scotland) Regulations 2014.

In my opinion, based on the work undertaken in the course of the audit

- the information given in the Management Commentary for the financial year for which the financial statements are
  prepared is consistent with the financial statements and that report has been prepared in accordance with statutory
  guidance issued under the Local Government in Scotland Act 2003; and
- the information given in the Annual Governance Statement for the financial year for which the financial statements are prepared is consistent with the financial statements and that report has been prepared in accordance with the Delivering Good Governance in Local Government: Framework (2016).



# Annual Accounts 2016-2017 Independent Auditor's Report

### Matters on which I am required to report by exception

I am required by the Accounts Commission to report to you if, in my opinion:

- adequate accounting records have not been kept; or
- the financial statements and the auditable part of the Remuneration Report are not in agreement with the accounting records; or
- I have not received all the information and explanations I require for my audit; or
- there has been a failure to achieve a prescribed financial objective.

I have nothing to report in respect of these matters.

David McConnell MA CPFA Assistant Director Audit Scotland 4th Floor, South Suite 8 Nelson Mandela Place Glasgow G2 1BT

September 2017



# Annual Accounts 2016-2017 Expenditure and Funding Analysis

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, council tax and non domestic rates) by the Council in comparison with those resources consumed or earned by the Council in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the council's service departments. Income and expenditure accounted for under generally accepted account practices is presented more fully in the **Comprehensive Income and Expenditure Statement**.

This is a new statement introduced by the Code of Practice on Local Authority Accounting in the United Kingdom 2016-2017. 2015-2016 data has been restated for comparison purposes.

	2015-2016				2016-2017	
Net expenditure chargeable to the General Fund and HRA Balances	between the	Net expenditure in the comprehensive income and expenditure statement		Net expenditure chargeable to the General Fund and HRA Balances	between the	Net expenditure in the comprehensive income and expenditure statement
£m	£m	£m		£m	£m	£m
151.526	20.673	172.199	Children's Services	162.104	12.350	174.454
51.053	9.489	60.542	Community Resources	51.088	9.227	60.315
12.075	1.212	13.287	Development & Housing Services	14.059	(1.507)	12.552
0.407	8.811	9.218	Housing services - Housing Revenue Account	0.428	7.039	7.467
32.060	3.152	35.212	Finance & Resources	32.905	4.217	37.122
3.841	-	3.841	Chief Executive's Service	6.897	-	6.897
58.169	(54.443)	3.726	Other Services	48.585	(52.110)	(3.525)
9.366	2.626	11.992	Leisure Services	9.204	2.575	11.779
60.229	3.596	63.825	Adult Services	60.824	1.466	62.290
378.726	(4.884)	373.842	Net cost of services	386.094	(16.743)	369.351
(380.844)	3.004	(377.840)	Other income and expenditure	(373.014)	2.897	(370.117)
(2.118)	(1.880)	(3.998)	(Surplus) or deficit	13.080	(13.846)	(0.766)
69.499			Opening general fund and HRA balance	71.617		
2.118			Less/plus surplus or (deficit) on general fund and HRA balance in year	(13.080)		
71.617			Closing general fund and HRA balance at 31 March *	58.537		

<sup>\* -</sup> For a split of this balance between the General Fund and the HRA – see the **Movement in Reserves Statement**.



# Annual Accounts 2016-2017 Comprehensive Income and Expenditure Statement

This statement shows the accounting cost of providing services and managing the council during the year. It includes, on an accruals basis, all of the council's day-to-day expenses and related income. It also includes transactions measuring the value of non-current assets actually consumed during the year and the real projected value of retirement benefits earned by employees during the year. The statement shows the accounting cost in accordance with generally accepted accounting practices, rather than the cost according to the statutory regulations that specify the net expenditure that councils need to take into account when setting the annual council tax charge. The required adjustments between accounting basis and funding basis under regulations are shown in the **Movement in Reserves Statement**.

The 2015-2016 figures have been restated to reflect the new formats and reporting requirements introduced in the Code of Practice on Local Authority Accounting in the United Kingdom 2016-2017 and the introduction of the Expenditure and Funding Analysis. Expenditure and income are now analysed over Renfrewshire Council's service structure.

	2015-2016					2016-2017	
	Restated						
Gross expenditure	Gross income	Net expenditure			Gross expenditure	Gross income	Net expenditure
£m	£m	£m		Note	£m	£m	£m
201.972	(29.773)	172.199	Children's Services		201.416	(26.962)	174.454
78.963	(18.421)	60.542	Community Resources		77.629	(17.314)	60.315
89.650	(76.363)	13.287	Development & Housing Services		85.614	(73.062)	12.552
57.145	(47.927)	9.218	Housing services - Housing Revenue Account		55.774	(48.307)	7.467
45.853	(10.641)	35.212	Finance & Resources		47.257	(10.135)	37.122
3.996	(0.155)	3.841	Chief Executive's Service		7.248	(0.351)	6.897
8.702	(4.976)	3.726	Other Services		8.894	(12.419)	(3.525)
13.147	(1.155)	11.992	Leisure Services		12.345	(0.566)	11.779
94.982	(31.157)	63.825	Adult Services		172.564	(110.274)	62.290
594.410	(220.568)	373.842	Net cost of services		668.741	(299.390)	369.351
			Other operating expenditure:				
		1.127	(Gains) or losses on the disposal of non- current assets				0.623
		28.294	Financing and investment income and expenditure	8			25.675
		(407.261)	Taxation and non-specific grant income	10			(396.415)
		(3.998)	(Surplus) or deficit on the provision of services				(0.766)
		(31.628)	(Surplus) or deficit on the revaluation of non- current assets	13(i)			(62.783)
		0.086	(Surplus) or deficit on the revaluation of available-for-sale financial assets	13(ii)			(0.261)
		(120.724)	Actuarial (gains) or losses on pension assets and liabilities	36(ii)			110.808
		(152.266)	Other comprehensive income and expenditure				47.764
		(156.264)	Total comprehensive income and expenditure				46.998



# Annual Accounts 2016-2017 Movement in Reserves Statement

Balance and the Housing Revenue Account for council tax-setting and dwellings rent-setting purposes. The net increase or (decrease) before transfers to other statutory reserves line This statement shows the movement in the year on the different reserves held by the council, analysed into usable reserves (those reserves that can be applied to fund expenditure details of which are shown in the comprehensive income and expenditure statement. These are different from the statutory amounts required to be charged to the General Fund or to reduce local taxation) and unusable reserves. The surplus or deficit on the provision of services line shows the true economic cost of providing the council's services, more shows the statutory General Fund Balance and the Housing Revenue Account Balance before any discretionary transfers to or from the other statutory reserves of the council.

				Usable reserves	serves				
		General Fund Balance	Housing Revenue Account	Revenue statutory funds	Capital Receipts Reserve	Capital statutory funds	Total usable reserves	Unusable reserves	Total reserves
	Note	£m	£m	£m	£m	£m	£m	£m	£m
Balance at 31 March 2015 carried forward		58.854	10.645	2.853	3.760	29.006	105.118	533.395	638.513
Movement in reserves during 2015-2016:							000000000000000000000000000000000000000		
Surplus or (deficit) on the provision of services		19.079	(15.081)	1	1	'	3.998	'	3.998
Other comprehensive income and expenditure		•	1	1	1	1	ı	152.266	152.266
Total comprehensive income and expenditure	I	19.079	(15.081)			•	3.998	152.266	156.264
Adjustments between accounting basis and funding basis under regulations	11	14.140	17.764	1	0.356	'	32.260	(32.260)	. 1
Net increase or (decrease) before transfers to other statutory reserves		33.219	2.683	•	0.356	•	36.258	120.006	156.264
Transfers to or (from) other statutory reserves	12	(30.695)	(3.089)	0.002	1	33.782	I	1	. 1
Increase or (decrease) in 2015-2016		2.524	(0.406)	0.002	0.356	33.782	36.258	120.006	156.264
Balance at 31 March 2016 carried forward Restated		61.378	10.239	2.855	4.116	62.788	141.376	653.401	794.777
Movement in reserves during 2016-2017:	l								
Surplus or (deficit) on the provision of services		13.330	(12.564)	1	1	1	0.766	'	0.766
Other comprehensive income and expenditure		•	1	1	1	-	ı	(47.764)	(47.764)
Total comprehensive income and expenditure	I	13.330	(12.564)	•	•	•	0.766	(47.764)	(46.998)
Adjustments between accounting basis and funding basis under regulations	11	6.555	12.136	•	3.515	(13.816)	8.390	(8.390)	
Net increase or (decrease) before transfers to other statutory reserves		19.885	(0.428)	•	3.515	(13.816)	9:156	(56.154)	(46.998)
Transfers to or (from) other statutory reserves	12	(32.537)	•	0.002	•	32.536	0.001	-	0.001
Increase or (decrease) in 2016-2017		(12.652)	(0.428)	0.002	3.515	18.720	9.157	(56.154)	(46.997)
Balance at 31 March 2017 carried forward		48.726	9.811	2.857	7.631	81.508	150.533	597.247	747.780



# Annual Accounts 2016-2017 Balance Sheet as at 31 March 2017

The **balance sheet** shows the value as at 31 March 2017 of the assets and liabilities recognised by the council. The net assets of the council are matched by the reserves held by the council. Reserves are reported in two categories. The first category comprises usable reserves, which are those reserves that the council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve, which may only be used to fund capital expenditure or to repay debt). The second category of reserves comprises those that the council is not able to use to provide services. This category includes reserves that hold unrealised gains and losses in the value of assets (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold, and reserves that hold timing differences shown as 'adjustments between accounting basis and funding basis under regulations' in the **movement in reserves statement**.

31 March			31 March
2016			2017
Restated			
£m		Note	£m
1,204.470	Property, plant and equipment	14	1,262.089
1.957	Investment property	15	1.622
38.977	Heritage assets	16	38.977
0.829	Intangible assets	18	0.651
3.117	Long-term investments	28	3.479
5.730	Long-term debtors	24	3.078
1,255.080	Long-term assets	•	1,309.896
66.897	Short-term investments	28	94.379
0.768	Inventories	22	0.563
0.468	Short-term Intangible Assets	23	0.588
31.706	Short-term debtors	24	47.545
39.396	Cash and cash equivalents	25	37.632
0.744	Short-term assets held for sale	17	0.988
139.979	Current assets	•	181.695
(55.034)	Short-term borrowing	28	(80.431)
(62.519)	Short-term creditors	26	(63.641)
(7.100)	Short-term provisions	27	(7.223)
(124.653)	Current liabilities	•	(151.295)
(174.799)	Long-term borrowing	28	(175.197)
(79.890)	Long-term creditors	26	(77.181)
(5.368)	Long-term provisions	27	(5.248)
(212.702)	Other long-term liabilities	36(vi)	(334.890)
(2.870)	Grants Receipts in Advance	9	-
(475.629)	Long-term liabilities	-	(592.516)
794.777	Net assets	[	747.780
141.376	Usable reserves	12	150.533
653.401	Unusable reserves	13	597.247
794.777	Total reserves		747.780



# Annual Accounts 2016-2017 Cash Flow Statement

This statement shows the changes in cash and cash equivalents of the council during the year. It shows how the council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the council are funded by way of taxation and grant income or from the recipients of services provided by the council. Investing activities represent the extent to which cash outflows have been made for resources that are intended to contribute to the council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (that is, borrowing) to the council.

2015-2016			2016-2017
£m		Note	£m
(3.998)	Net (surplus) or deficit on the provision of services		(0.766)
(104.968)	Adjust net surplus or deficit on the provision of services for non-cash movements  Adjust for items included in the net surplus or deficit on the	30a	(63.860)
31.251	provision of services that are investing and financing activities		32.475
(77.715)	Net cash flows from operating activities		(32.151)
58.391	Net cash flows from investing activities	30b	57.106
9.226	Net cash flows from financing activities	30c	(23.191)
(10.098)	Net (increase) or decrease in cash and cash equivalents		1.764
(29.298)	Cash and cash equivalents at the beginning of the reporting period	25	(39.396)
(39.396)	Cash and cash equivalents at the end of the reporting period		(37.632)



#### Note 1 Accounting Policies - Renfrewshire Council

The Financial Statements for the year ended 31 March 2017 have been prepared in accordance with proper accounting practice as per section 12 of the Local Government in Scotland Act 2003. Proper accounting practice comprises the Code of Practice on Local Authority Accounting in the United Kingdom (the Accounting Code) and the Service Reporting Code of Practice, supported by International Financial Reporting Standards and recommendations made by the Local Authority (Scotland) Accounts Advisory Committee (LASAAC). They are designed to give a true and fair view of the financial performance and position of the Council and comparative figures for the previous financial year are provided. There are no significant departures from these recommendations. The accounts have been prepared under the historic cost convention, other than changes resulting from the revaluation of certain categories of non-current assets and financial instruments, and on a going concern basis.

#### **Accruals of Expenditure and Income**

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- i. Revenue from the sale of goods or provision of services is recognised when the Council transfers the significant risks and rewards of ownership to the purchaser or can measure reliably the percentage completion of the transaction, and it is probable that the economic benefits or service potential associated with the transaction will flow to the Council.
- ii. Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet. Works are charged as expenditure when they are completed, before which they are carried as assets under construction on the Balance Sheet.
- iii. Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument. Interest receivable and dividend income is recognised when it is probable that the economic benefits or service potential associated with the transaction will flow to the Council.
- iv. Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where there is evidence that debts are unlikely to be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.
- v. Suppliers invoices paid in the two weeks following the year-end are accrued together with specific accruals in respect of further material items provided the goods or services were received by 31 March 2017 or relate to services associated with the prior financial year.

#### **Business Improvement District**

Following the formation of the Paisley First BID company on 15 January 2015, the Council has entered into an agreement to act as the billing body for the purposes of the Planning etc. (Scotland) Act 2006 and the Regulations and is responsible for the administration, collection and recovery of the BID Levy. As the Council is acting as agent for the BID company, no transactions in relation to the BID levy or BID Revenue Account are included in the Comprehensive Income and Expenditure Statement with the exception of any contribution made by the Council to the BID project, the costs and income related to the collection of the BID levy or any income from the BID company in relation to services provided.

#### **Carbon Reduction Commitment Scheme**

The Council is required to participate in the Carbon Reduction Commitment (CRC) Energy Efficiency Scheme. This scheme is currently in its second phase which ends on 31 March 2019. The UK government announced in 2016 that the CRC energy efficiency scheme will be abolished following the 2018-19 compliance year. The Council is required to purchase allowances, either prospectively or retrospectively, and surrender them on the basis of emissions i.e. carbon dioxide produced as energy is used. As carbon dioxide is emitted (i.e. energy is used) a liability and an expense are recognised. The liability will be discharged by surrendering allowances. The liability is measured at the best estimate of the expenditure required to meet the obligation, normally the current market price of the number of allowances required to meet the liability at the reporting date.



The cost to the Council is recognised and reported in the costs of services and is apportioned on the basis of energy consumption.

#### **Cash and Cash Equivalents**

Cash is defined as cash in hand and deposits repayable on demand less overdrafts repayable on demand. Cash equivalents are defined as call accounts, money market funds and instant deposits. Fixed term deposits are not classified as cash or cash equivalents as these are held for investment purposes rather than for meeting short-term cash commitments.

#### **Charges for the Use of Assets**

Services are charged for the use of assets no matter how they are financed and this charge includes a provision for depreciation where appropriate.

In the case of the Council's Trading Operations, the charge for the use of assets includes a provision for depreciation plus an interest charge for the actual cost of borrowing for capital expenditure. This accounting treatment fully complies with the specific reporting requirements under the Local Government in Scotland Act 2003 for the Council's Trading Operations.

#### **Contingent Assets and Liabilities**

Contingent assets and liabilities are not recognised in the financial statements, but are disclosed as a note to the accounts where they are deemed material.

#### **Employee Benefits**

#### Benefits payable during employment

All salaries and wages earned up to 31 March 2017 are included in the Accounts irrespective of when payment was made. An accrual is made for the cost of holiday and flexi-leave entitlements earned by employees but not taken before the year end; and which employees may carry forward into the next financial year.

#### **Termination benefits**

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis to the relevant service line in the Comprehensive Income and Expenditure Statement when the Council is demonstrably committed to either terminating the employment of an officer or making an offer to encourage voluntary redundancy. The Council is only demonstrably committed to a termination when it has a detailed formal plan for the termination and it is without realistic possibility of withdrawal.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and to replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

#### Post employment benefits

The Council participates in two formal pension schemes: the Local Government Pension Scheme which is administered by Strathclyde Pension Fund; and the Scottish Teachers' Superannuation Scheme. Liabilities for the Scottish Teachers' Superannuation Scheme cannot be identified specifically to the Council, therefore the scheme is accounted for as a defined contributions scheme.

The Local Government Pension Scheme is accounted for as a defined benefit scheme in accordance with International Accounting Standard 19 (IAS19) (as revised in 2011). Renfrewshire Council's share of the net pension asset or liability in Strathclyde Pension Fund and a pension reserve are recognised in the Balance Sheet. The Comprehensive Income and Expenditure Statement recognises changes during the year in the pension asset or liability. Service expenditure includes pension costs based on employers' pension contributions payable and payments to pensioners in the year. Liabilities are



included in the Balance Sheet on an actuarial basis using the projected unit method. Liabilities are discounted to their value at current prices using a discount rate based on the indicative rate of return on high quality corporate bonds. Assets are included in the Balance Sheet at their fair value, principally the bid price for quoted securities, and estimated fair value for unquoted securities.

#### **Events after the Balance Sheet date**

Events after the Balance Sheet date are those events that occur between the end of the reporting period and the date when the Statements are authorised for issue. There are two types of events:

- Adjusting events those that provide evidence of conditions that existed at the end of the reporting period, and the Statements are adjusted to reflect such events
- Non-adjusting events those that are indicative of conditions that arose after the reporting period, and the Statements are not adjusted.

Events taking place after the date of authorisation for issue are not reflected in the Statements.

#### **Prior Period Adjustments**

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Council's financial performance.

Where there has been a change in accounting policy, that change will be applied retrospectively. Where there has been a change in accounting estimate, that change will be applied prospectively. Where a material misstatement or omission has been discovered relating to a prior period, that misstatement or omission will be restated unless it is impracticable to do so.

#### **Financial Instruments**

#### **Financial Assets**

Financial assets are classified into two types:

- loans and receivables assets that have fixed or determinable payments but are not quoted in an active market
- available-for-sale assets assets that have a quoted market price and/or do not have fixed or determinable payments.

#### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument.

Included within long-term debtors are a number of interest free pay advances to employees as part of negotiated changes to pay cycles (soft loans). When soft loans are made, a loss is recorded in the Comprehensive Income and Expenditure Statement (debited to the appropriate service) for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year – the reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to the net gain required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.



Any gains and losses that arise on the derecognition of an asset are credited/debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

#### Available-for-Sale Assets

Available-for-sale assets are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value based on quoted market prices. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (eg, dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council. For the Council's short-term deposits and most of its other lending, the interest disclosed is the amount receivable for the year in the loan agreement.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices the market price
- other instruments with fixed and determinable payments discounted cash flow analysis
- · equity shares with no quoted market prices independent appraisal of company valuations

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised in the Surplus/Deficit on Revaluation of Available-for-Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain/loss for the asset accumulated in the Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

#### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised. For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Income and Expenditure Account in the year of extinguishment. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has a policy of spreading the gain/loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net



charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

#### **Financial Guarantees**

Financial guarantees are recognised at fair value assessed as the probability of the guarantees being called and the likely amount payable under the guarantees.

#### Loans Fund

The Council operates a Loans Fund and all loans raised are paid into the Fund. Advances are made to departments to finance capital expenditure during the year. Repayments to the Loans Fund are calculated using the annuity method.

The local Authority (Capital Financing and Accounting) (Scotland) Regulations 2016 - loans fund accounting came into force on 1 April 2016 and replaced the statutory provisions for local authority borrowing, lending and loans funds as set out in Schedule 3 of the local Authority (Scotland) Act 1975. The regulations contain the following provisions in respect of the loans fund:-

- Regulation 12 places a duty on a local authority to maintain a loans fund, which is to be administered in accordance with the proper accounting practices and prudent financial management,
- Regulation 13 requires a local authority to make loans fund advances each year for expenditure of or lending to third parties by, the local authority which it has determined should be met from borrowing, and
- Regulation 14 requires a local authority to determine for each loans fund advance the period over which it will be repaid and the amount of each repayment. Both the period and the annual amounts must be considered by the authority to be prudent.

Interest is calculated and allocated to the Comprehensive Income and Expenditure Statement in accordance with Local Authorities Scotland Accounts Advisory Committee's (LASAAC) Guidance Note 2: Statement on the Calculation and Allocation of Loans Fund Interest and Expenses.

#### **Government Grants and other Contributions**

Government grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that:

- the Council will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attaching to the grant or contribution have been satisfied.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line or Taxation and Non-Specific Grant Income in the Comprehensive Income and Expenditure Statement. Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Account. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Account are transferred to the Capital Adjustment Account once they have been applied.

#### **Heritage Assets**

The Council's heritage assets are held in the museums operated by Renfrewshire Leisure Limited (Paisley Museum and Art Gallery, Renfrew Town Hall and Museum, and also in a secure store). The purpose of holding these assets according to the Museums' Statement of Purpose is "to enhance public understanding of the human and natural world, principally by the use of original objects". Heritage assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Council's accounting policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to heritage assets. The accounting policies in relation to heritage assets that are deemed to include elements of intangible heritage assets are also presented below. Purchased acquisitions are recognised at cost and donated acquisitions are recognised at valuation with reference to appropriate commercial markets. Acquisitions are made in line with the approved Acquisition and Disposal Policy.



The collections of heritage assets are accounted for as follows:

Art Collection The collection includes fine, contemporary and applied art works. The collection is included in the

balance sheet at market value where this is available (from external valuations provided by suitably experienced and knowledgeable experts) or insurance valuations provided by the relevant collection curator. Valuations are undertaken on a cyclical basis (approximately every 3-5 years). The assets within the collection are deemed to have indeterminate lives and a high residual value, and

therefore no depreciation is charged.

Shawl and textile

design

The museums hold a collection of approximately 1,000 Paisley-type shawls, and a considerable collection of original designs for shawl manufacture. The collection is included in the balance sheet at insurance valuation which is based on market values. Valuations are undertaken on a cyclical basis (approximately every 3-5 years). The assets within the collection are deemed to have indeterminate lives and a high residual value, and therefore no depreciation is charged.

Natural History The collection includes vertebrate and invertebrate zoology, botany, geology and microslide

collections; in addition to a library of natural history books.

The collection is included in the balance sheet at insurance valuation which is based on market values. Valuations are undertaken on a cyclical basis (approximately every 3-5 years). The assets within the collection are deemed to have indeterminate lives and a high residual value, and

therefore no depreciation is charged.

Human History The museums hold collections relating to social history, transport, science (including an important

collection of astronomical apparatus in Coats Observatory), archaeology, arms, local archives, numismatics, photography, textiles, ethnography and Egyptology. The collection is included in the balance sheet at insurance valuation which is based on market values. However where an external valuation or cost information is available, or a valuation may be secured at a cost which is not prohibitive relative to the value of the item, then the Council will recognise the asset in the balance

sheet at this value.

Valuations are undertaken on a cyclical basis (approximately every 3-5 years). The assets within the collection are deemed to have indeterminate lives and a high residual value, and therefore no

depreciation is charged.

In addition to the museums collections, there are a number of public space statues, monuments, memorials, fountains and outdoor artworks at various locations throughout Renfrewshire. These assets are not generally recognised in the balance sheet. The Council considers that obtaining valuations would involve disproportionate cost and that reliable cost or valuation information cannot be obtained for these items. This is because of the diverse nature of assets held, the number of assets and the lack of comparable data. However, where reliable cost information can be reasonably obtained, the asset will be included in the balance sheet.

The carrying amounts of heritage assets are reviewed where there is evidence of impairment for heritage assets, eg where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Council's general policies on impairment. Heritage assets will occasionally be disposed of in accordance with the approved Acquisitions and Disposal Policy (a copy of which is available). Assets are only disposed of for curatorial reasons (eg the item has deteriorated to such an extent it is no longer suitable for public display) and not with the aim of generating funds. Any proceeds of such items are accounted for in accordance with the Council's general provisions relating to the disposal of property, plant and equipment. Disposal proceeds are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts. Expenditure incurred in preserving individual items is recognised in the comprehensive income and expenditure statement.



#### **Intangible Assets**

The Council accounts for purchased software licences and CRC allowances purchased prospectively as Intangible Assets. Expenditure on intangible assets is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Council.

Intangible assets are measured initially at cost. Amounts are not revalued, as the fair value of the assets held by the Council cannot be determined by reference to an active market. The depreciable amount of an intangible asset is amortised over its useful life. An asset is tested for impairment whenever there is an indication that the asset might be impaired. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

#### **Interests in Companies and Other Entities**

The Council has material interests in a charitable company and Joint Boards and Committees that have the nature of subsidiaries and associates under accounting conventions, requiring it to prepare group accounts. In the Council's own single-entity accounts, these interests are not recorded as the Council has no shares in, or ownership of, any of these organisations.

Reflected in the Council's single-entity balance sheet is a 50% share in an Integration Joint Board and a 50% holding in a limited liability partnership, which is recorded as an investment.

#### **Inventories**

Inventories (generally consumable stock) are included in the Balance Sheet at weighted average cost.

#### **Investment Property**

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. Investment properties are measured initially at cost and subsequently at fair value. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

#### Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property from the lessor to the lessee. All other leases are classified as operating leases. Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

#### The Council as Lessee

#### Finance Leases

Property, plant and equipment held under a finance lease is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The



asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Council are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property applied to write down the lease liability, and
- a finance charge (debited to the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the assets estimated useful life.

#### **Operating Leases**

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement. Title to the property, plant or equipment remains with the lessor.

#### The Council as Lessor

#### Finance Leases

Where the Council grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal.

Lease rentals receivable are apportioned between:

- a capital receipt for the disposal of the asset applied to write down the Debtor (together with any premiums received), and
- finance income (credited to the Comprehensive Income and Expenditure Statement)

#### **Operating Leases**

Where the Council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Comprehensive Income and Expenditure Statement.

#### **Overheads and Central Support Costs**

The net cost of all central support departments is fully allocated to user departments. The method of allocation is determined by the individual support departments and in many instances is time based.

#### PFI Schemes - School Buildings Maintenance and Other Facilities

The Council carries the assets used under PFI contracts on its Balance Sheet as part of Property, Plant and Equipment.

The original recognition of these assets at fair value (based on the cost to purchase the property, plant and equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment.

The accounting treatment of the PFI scheme is in accordance with IFRIC12 Service Concession Arrangements.

#### **Property, Plant and Equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others or for administrative purposes, and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential is charged as an expense when it is incurred.



#### Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- · any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating

The cost of assets acquired other than by purchase is deemed to be its fair value. The valuation of work-in-progress is based on cost plus an appropriate proportion of overheads, together with attributable profits and allowances for foreseeable losses.

Plant, furniture and computer equipment costing less than £9,000 are not treated as fixed assets. This de-minimus level does not apply where certain categories of these assets are grouped together and form part of the approved capital programme. Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Comprehensive Income and Expenditure Statement. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction depreciated historical cost
- council dwellings fair value, determined using the basis of existing use value for social housing (EUV-SH). Council dwellings are valued using a Beacon Principle (adjusted vacant possession) methodology in accordance with the Royal Institution of Chartered Surveyors (RICS) guidance.
- Vehicles, plant, furniture and equipment depreciated replacement cost
- Other land and buildings fair value, determined as the market value amount that would be paid for the asset in its existing use (existing use value EUV). Operational assets are shown at the lower of net current replacement cost or net realisable value in existing use. Non-operational assets are shown at the lower of net current replacement cost or net realisable value.

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost is used as an estimate of fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years. The effective date of any revaluation is 31 March. Valuations are undertaken by the Council Valuer who is MRICS qualified. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

#### Fair Value Measurement

The authority measures some of its non-financial assets such as surplus assets and investment properties at fair value at each reporting date. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. The authority uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets for which fair value is measured are categorised within the fair value hierarchy as follows:

- Level 1 quoted prices in active markets for identical assets that the authority can access at the measurement date;
- Level 2 inputs other than quoted prices included within level 1 that are observable for the asset, either directly or indirectly;
- Level 3 unobservable inputs for the asset.

#### <u>Impairment</u>

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:



- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

#### **Disposals**

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale. Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts and are credited to the Capital Receipts Reserve.

#### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life, investment properties and assets that are not yet available for use (ie, assets under construction).

Deprecation is calculated on the following bases:

- dwellings and other buildings straight-line allocation over the useful life of the property of between 10 and 50 years as estimated by the Council Valuer
- vehicles, plant and equipment a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably qualified officer based on useful lives of between 3 and 30 years.
- infrastructure straight-line allocation over 40 years.

General Fund services are charged with depreciation where appropriate for the use of assets no matter how they are financed. Depreciation on the Council's non-operational assets is not charged to service revenue accounts. It is however reflected in the Comprehensive Income and Expenditure Statement through non-distributable costs.

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately. Significance is determined by comparing a component's cost against the overall cost of an asset, and a component is deemed significant if its cost is 20% or more of the total asset cost. The de-minimus threshold for componentisation is £1 million.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

#### **Provisions**

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the



amount of the obligation. Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement. When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year.

#### Financial Instruments - Fair Value Measurement

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability take place either in the principal market for that asset or liability or, in the absence of a principal market, in the most advantageous market for the asset or liability.

The fair value of an asset or liability is measured using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

Valuation techniques used are appropriate in the circumstances and have sufficient data available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date
- Level 2 inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 unobservable inputs for the asset or liability.

The fair value hierarchy gives priority to quoted prices (unadjusted) in active markets for identical assets or liabilities (Level 1 inputs) and the lowest priority to unobservable inputs (Level 3 inputs).

#### **Reserves**

The Council has various reserve funds. The two capital reserves arising from the system of capital accounting are the Revaluation Reserve and the Capital Adjustment Account. The former of these represents the store of gains on revaluation of fixed assets not yet realised through sales and the latter relates to amounts set aside from capital resources to meet past expenditure.

The two accounting reserves arising from the restatement of financial instruments to "fair value" are the Financial Instruments Adjustment Account and the Available-for-Sale Financial Instruments Reserve. The Financial Instruments Adjustment Account is a balancing account to allow for differences in statutory requirements and proper accounting practices for lending & borrowing by the Council. The Available-for-Sale Financial Instruments Reserve is a store of gains or losses on revaluation of the investments of the Insurance Fund not yet realised through sales.

The Pension Reserve arises from the IAS19 accounting disclosures for retirement benefits and recognises the Council's share of actuarial gains and losses in the Strathclyde Pension Fund and the change in the Council's share of the Pension Fund net liability chargeable to the Comprehensive Income and Expenditure Statement.

#### Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.



#### **Trading Operations**

All trading operations are classified as non-significant in terms of the Local Government in Scotland Act 2003. The surplus or deficit on each trading operation is allocated to the General Fund balance; with the exception of Building Services where the surplus is apportioned between the General Fund balance and the Housing Revenue Account balance based on the level of Housing related turnover.

#### VAT

Income and Expenditure excludes any amount relating to Value Added Tax (VAT), as all VAT is payable to HM Revenue & Customs and all VAT is recoverable from them.

#### **Accounting Policies - Group**

#### Introduction

The Code of Practice on Local Authority Accounting in the United Kingdom 2016-2017 ("the Code") requires local authorities to consider their interests in all types of entity. This includes other local authorities or similar bodies defined in section 106 of the Local Government (Scotland) Act 1973, for example statutory bodies such as valuation boards. Authorities are required to prepare a full set of group accounts in addition to their own council's accounts where they have a material interest in such entities.

#### **Combining entities**

Renfrewshire Council's group accounts consolidate the results of the council with the results of the Paisley, Renfrew and Johnstone Common Good Funds; other charitable trusts administered by Renfrewshire Council; and six other entities:

- 1. Renfrewshire Leisure Limited
- 2. Strathclyde Partnership for Transport
- 3. Strathclyde Concessionary Travel Scheme Joint Committee
- 4. Renfrewshire Valuation Joint Board
- 5. Renfrewshire Health and Social Care Integration Joint Board
- 6. Park Lane Developments (Renfrewshire) Limited Liability Partnership.

Under accounting standards, the council requires to include the results of Renfrewshire Leisure Limited as a *subsidiary* with Strathclyde Partnership for Transport, Strathclyde Concessionary Travel Scheme Joint Committee and Renfrewshire Valuation Joint Board included as *associates* because the council has a "significant influence" over their financial and operating policies. The council has no shares in, or ownership of, any of these four organisations, which are entirely independent of the council under law and for taxation.

Strathclyde Partnership for Transport and Strathclyde Concessionary Travel Scheme Joint Committee are included within the group accounts under the definition of *associate*, even though the council holds less than 20% or more of the voting (or potential voting) power (which is the criterion normally used to confer significant influence). However the view has been taken that the nature of the funding arrangements between the constituent councils and these entities is sufficient to confer significant influence.

Renfrewshire Valuation Joint Board is included within the group accounts as an associate (rather than subsidiary) because the council does not have a "controlling interest" in the body in terms of the voting rights.

Renfrewshire Council's share of each associate's net assets or liabilities is calculated based on the council's proportionate contribution to each associate's annual revenue costs.

The Public Bodies (Joint Working) (Scotland) Act 2014 established the framework for the integration of health and adult social care in Scotland. Scotlish Ministers legally established the Renfrewshire Health and Social Care Integration Joint Board on 27 June 2015 as a formal legal partnership between Renfrewshire Council and NHS Greater Glasgow and Clyde. The council also



holds 50% (£50) of the share capital of Park Lane Developments (Renfrewshire) Limited Liability Partnership. These two entities are included as *joint ventures* in the council's group accounts. Renfrewshire Council's share of each joint venture's net liabilities is calculated based on the council's proportionate ordinary shareholding in each joint venture.

The council has effective control over Renfrewshire Leisure Limited, the Paisley, Renfrew and Johnstone Common Good Funds and other charitable trusts administered by Renfrewshire Council (as sole trustee) and, as such, these are treated as *subsidiaries* in the council's group accounts, with assets, liabilities, reserves, income and expenses being consolidated line-by-line.

#### Basis of preparation of group statements and going concern

For the three associates and two joint ventures detailed above, the combination has been accounted for under the accounting conventions of the "acquisition basis" using the *equity method*, with the council's share of the net assets or liabilities of each entity being incorporated and adjusted each year by the council's share of that entity's results and the council's share of other gains and losses (recognised in the **group comprehensive income and expenditure statement**).

For three of the five entities the council has a share in a net liability. The net liability position of both the Renfrewshire Valuation Joint Board and Renfrewshire Leisure Limited arises from the inclusion of liabilities related to the defined benefit pension schemes as required by IAS19 (which requires that pension liabilities reflect the long-term cost of paying post-employment benefits). For Park Lane Developments (Renfrewshire) LLP the net liability arises from long-term borrowing to fund regeneration work within and around the site of the former Arnotts store in Paisley.

All of the above associates and joint ventures consider it appropriate that their annual accounts should follow the "going concern" basis of accounting. Arrangements with the Council and other funders for the longer-term funding of Park Lane Developments (Renfrewshire) Limited Liability Partnership are considered sufficient to meet future funding requirements.

#### Consideration for acquisition of associates' net assets or liabilities

The council has acquired its share of the net assets of its associates for a nil consideration. There is no deferred or contingent purchase consideration. A fair value for its share of the net assets or liabilities of the three joint boards and committees (those numbered 2, 3 and 4 in the preceding list) at the point of acquisition and the post-acquisition results are unable to be accurately determined in view of the length of time since the transfer of these responsibilities at local government reorganisation in 1996 and the change in accounting for pensions under FRS17 in 2003-2004. It is not possible to provide the fair value of the investment in the other combining entities of the council as there are no published price quotations for these entities. No goodwill has been included in the **group balance sheet** in view of the length of time since acquisition, that no consideration was involved and that a fair value at the date of acquisition cannot now be properly assessed.

#### Group boundary: non-material interests in other entities

The council has a "significant interest" in three joint committees that have not been included in the group accounts. The council's share of their net assets or liabilities is not material to the fair understanding of the financial position and transactions of the council. In the interest of transparency, details of the business nature of each organisation are shown in note G2.

#### **Post-employment benefits**

In common with Renfrewshire Council, all combining entities, except Park Lane Developments (Renfrewshire) Limited Liability Partnership, participate in the Local Government Pension Scheme, which is administered locally by Glasgow City Council through the Strathclyde Pension Fund. The associates have accounting policies for pensions accounting that are consistent with those of the council.

#### Value added tax

Value added tax paid by Renfrewshire Leisure Limited is accounted for within income and expenditure to the extent that it is irrecoverable from HM Revenue and Customs.



#### Property, plant and equipment

The basis of valuation across the combining entities is in accordance with the Code. Operational property, plant and equipment assets are shown at the lower of net replacement cost or net realisable value in existing use with the following exceptions:

- (i) The Renfrewshire Valuation Joint Board and the Concessionary Travel Scheme Joint Committee have no fixed assets.
- (ii) Strathclyde Partnership for Transport holds exceptional types of fixed assets in its balance sheet. Within intangible assets, there are subsidised bus contracts that are recorded at amortised cost. There are also "third-party" assets that are rolling stock and other public assets used by other transport operators but which the partnership has the power to direct to the benefit of the travelling public within the partnership's operating area these are held at historic cost.
- (iii) Renfrewshire Leisure Limited uses the historic cost convention for its recent leasehold improvements, but this is considered a suitable proxy for market value in existing use on a replacement cost basis. Renfrewshire Leisure Limited also uses depreciated historic cost for its computers, plant, furniture and fittings rather than the council's depreciated replacement cost basis, however this is not considered to be material given the small values involved.

#### **Inventories**

Inventories (generally consumable stock) are included in the **group balance sheet** at weighted average cost and the lower of cost or net realisable value: weighted average cost – council's stock; lower of cost or net realisable value – Renfrewshire Leisure Limited's stock. The difference in valuation methods does not have a material effect on the results of the group given the levels of stockholdings in these entities.

#### Restrictions on the transfer of funds

The council's share of the reserves of its associates is unusable in that it cannot be used to fund the council's services nor to reduce taxation. All associates are entirely independent of the council under law and for taxation. The council is unable to access their reserves, whether classified as usable or otherwise in the associate's own financial statements.

#### Note 2 Accounting Standards Issued not Adopted

The Code requires the disclosure of information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted. This applies to the adoption of the following new or amended standards within the 2017-2018 Code:

- Amendment to the reporting of pension fund scheme transaction costs
- Amendment to the reporting of investment concentration

It is not anticipated that the above amendments will have a material impact on the financial statements.

It should be noted that it was expected that from 2016-2017 local authorities would be disclosing Highways Network Asset as a new category within the long-term assets section of the Balance Sheet. This has been postponed indefinitely by CIPFA/LASAAC and there are therefore no reporting provisions relating to the Highways Network Asset for the 2016-2017 financial year.

#### Note 3 Judgements in Applying Accounting Policies

In applying the accounting policies the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events. Where a judgement has been made this is referred to in the relevant note to the core financial statements; however a summary of those with the most significant effect is detailed below.

Leases Following an examination of all property and other asset leases, the Council has concluded that all land leases are operating leases. Leases relating to buildings in a number of cases meet the criteria for a

finance lease as opposed to an operating lease, and they have been accounted for on this basis.

PFI/PPP and The Council is deemed to control the services provided under the agreement for the provision of



similar arrangements	educational establishments. The accounting policies for PFI schemes and similar arrangements have been applied and the assets under the contract are included within Property, Plant and Equipment on the Council's Balance Sheet. Note 20 provides further details.
Public Sector Funding	There is uncertainty about future levels of funding for local government in the medium term. However, the Council has assessed that this uncertainty is not sufficient to provide an indication that the assets of the Council might be impaired as a result of a need to close facilities and reduce levels of service provision.
Employee Benefits short- term provision	The Council has used a sampling approach to calculating the short-term provision for employee short-term compensated absences. A 5% random sample of employees has been used to calculate the short-term provision necessary for annual leave. Flexi-leave has been calculated based on the actual credit or debit position for all employees eligible as at 31 March 2017.

#### Note 4 Assumptions made about the future

The Annual Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's Balance Sheet as at 31 March 2017 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item Pensions Liability	Uncertainties Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.	Effect if Results differ from Assumption The effects on the net pension liability of changes in individual assumptions can be measured. For instance, a 0.5% decrease in the discount rate assumption would result in an increase in the pension liability of £163 million. However, the assumptions interact in complex ways. During 2016-2017, the Council's actuaries advised that the net pensions liability had increased by £2.6 million as a result of estimates being corrected as a result of experience and increased by £298.0 million as a result of updating of the assumptions.
Debt Impairment	At 31 March 2017, the Council had a balance for long and short term debtors (including council tax, rent arrears and trade debtors) of £50.6 million. A review of significant balances suggested that an impairment of doubtful debts of £23.2 million was appropriate. However, in the current economic climate it is not certain that such an allowance would be sufficient.	If collection rates were to deteriorate, the provision for bad debts would require to be reviewed to consider the appropriate level of provision. However, based upon experience, the bad debt provision is considered adequate.

#### Note 5 Events after the balance sheet date

The Director of Finance and Resources, being the officer responsible for the council's financial affairs, authorised the audited Annual Accounts for issue on 28 September 2017. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2017, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

#### Note 6 Expenditure and funding analysis

#### Adjustments between funding and accounting basis

This table provides further analysis on the adjustments between funding and accounting basis in the **expenditure and funding analysis** which shows how net service expenditure allocated for decision making purposes is reconciled to the net expenditure accounted for under generally accepted accounting practices presented in the **comprehensive income and expenditure statement**.

2016-2017	Adjustm	Adjustments between funding and accounting bas			
	Adjustments for capital purposes (Note a)	Net change for the pensions adjustments (Note b)	Other differences	Total Adjustments	
	£m	£m	£m	£m	
Children's Services	10.129	2.484	(0.263)	12.350	
Community Resources	8.013	1.395	(0.181)	9.227	
Development & Housing Services	(1.920)	0.480	(0.067)	(1.507)	
Housing services - Housing Revenue Account	12.329	0.530	(5.820)	7.039	
Finance & Resources	4.141	-	0.076	4.217	
Chief Executive's Service	-	-	-	-	
Other Services	(5.392)	(2.674)	(44.044)	(52.110)	
Leisure Services	2.575	-	-	2.575	
Adult Services	(0.067)	1.653	(0.120)	1.466	
Net cost of services	29.808	3.868	(50.419)	(16.743)	
Other income and expenditure from the expenditure and funding analysis	(22.112)	7.512	17.497	2.897	
Difference between general fund surplus or deficit and comprehensive income and expenditure statement surplus or deficit on the provision of services	7.696	11.380	(32.922)	(13.846)	



2015-2016	Adjustments between funding and accounting b			
	Adjustments for capital purposes (Note a)	Net change for the pensions adjustments (Note b)	Other differences	Total Adjustments
	£m	£m	£m	£m
Children's Services	17.673	2.897	0.103	20.673
Community Resources	7.583	1.755	0.151	9.489
Development & Housing Services	0.501	0.575	0.136	1.212
Housing services - Housing Revenue Account	17.139	0.724	(9.052)	8.811
Finance & Resources	3.076	-	0.076	3.152
Chief Executive's Service	-	-	-	-
Other Services	(9.145)	(1.931)	(43.367)	(54.443)
Leisure Services	2.541	0.084	0.001	2.626
Adult Services	1.560	2.036	-	3.596
Net cost of services	40.928	6.140	(51.952)	(4.884)
Other income and expenditure from the expenditure and funding analysis	(25.038)	10.222	17.820	3.004
Difference between general fund surplus or deficit and comprehensive income and expenditure statement surplus or deficit on the provision of services	15.890	16.362	(34.132)	(1.880)

Note 6a: Adjustments for capital purposes – adds in depreciation, impairment and revaluation gains and losses to the service net expenditure including income on the disposal of assets and the amounts written off for those assets and the statutory charges for capital financing and capital grants which are not chargeable under generally accepted accounting practices.

Note 6b: Net change for the pensions adjustments – removes employer pension contributions as allowed by statute and replaces with the current and past service costs within the IAS 19 employee benefits pension related expenditure and income. The net interest on the defined benefit liability is also included as charged to the comprehensive income and expenditure statement.

Note 6c: Other differences – any other differences between those amounts debited or credited to the comprehensive income and expenditure account and amounts payable or receivable to be recognised under statute, including those primarily involved in the financial instruments adjustment account, the employee statutory adjustment account and other statutory funds.



#### Note 7 Expenditure and income analysed by nature

The authority's expenditure and income is analysed in this table.

2015-2016			2016-2017
£m		Note	£m
	Expenditure		
225.027	Employee benefits expenses		234.765
301.978	Other service expenses		376.503
67.405	Depreciation, amortisation, impairment		57.473
31.699	Interest Payments	8	28.339
1.127	(Gain)/Loss on the disposal of assets		0.623
627.236	Total expenditure		697.703
	Income		
(220.568)	Fees, charges and other service income		(299.390)
(3.405)	Interest and investment income	8	(2.664)
(169.131)	Income from council tax and non-domestic rates	10	(163.942)
(238.130)	Government grants and contributions	10	(232.473)
(631.234)	Total income		(698.469)
(3.998)	(Surplus) or deficit on the provision of services		(0.766)

#### Note 8 Financing and investment income and expenditure

2015-2016		2016-2017
£m		£m
21.477	Interest payable and similar charges	20.827
10.222	Net interest on the net defined benefit liability	7.512
(1.625)	Interest receivable and similar income	(1.179)
(0.112)	Income and expenditure in relation to investment properties and changes in their fair values	(0.112)
(1.668)	Net (surplus) or deficit on trading operations	(1.373)
28.294	Total financing and investment income and expenditure	25.675

#### Note 9 Grant income

The council has received grants that have yet to be recognised as income. This is because these grants have conditions attached to them that remain outstanding, and which would require the monies to be returned to the grantor. The balance at 31 March 2017 is as follows:

31 March		31 March
2016		2017
£m		£m
	Grants Receipts in Advance:	
2.870	Miscellaneous revenue grants	-
2.870	Total Grants Receipts in Advance	_



The council credited the following grants, contributions and donations direct to services in the **comprehensive income and expenditure statement** during 2016-2017.

2015-2016		2016-2017
£m		£m
64.104	Housing benefit	62.454
1.082	Housing benefit and council tax administration	0.916
1.173	Private sector housing grant	1.180
0.658	Education Maintenance Allowance	0.628
0.024	Gaelic Education	0.023
0.059	School Milk	0.032
0.980	Other Education	1.579
-	Childrens Services	4.769
5.764	Social work	-
-	Adult Services	10.498
0.574	Employability	0.331
3.074	Other grants	2.285
77.492	Total credited to services	84.695

#### Note 10 Taxation and non-specific grant income

The council credited the following taxation and non-specific grant income to the **comprehensive income and expenditure statement** during 2016-2017.

2015-2016		2016-2017
Restated		
£m		£m
(66.148)	Income from council tax and community charge	(67.836)
(102.983)	Distribution from the national non-domestic rate pool	(96.106)
(211.713)	General Revenue Grant from the Scottish Government	(209.072)
(26.417)	Capital grants and contributions	(23.401)
(407.261)	Total taxation and non-specific grant income	(396.415)

#### Note 11 Adjustment between accounting basis and funding basis under regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the council to meet future capital and revenue expenditure.



2016-2017		Usable reserves			Unusable reserves	
	General Fund Balance	Housing Revenue Account Balance	Capital Statutory Funds	Capital Receipts Reserve		
	£m	£m	£m	£m	£m	
djustments primarily involving the Capital Adjustment Account: eversal of items relating to capital expenditure debited or redited to the comprehensive income and expenditure catement:						
Charges for depreciation and impairment of non-current assets	(25.954)	(31.238)	-	-	57.192	
Revaluation losses on property, plant and equipment		-			-	
Movements in the market value of investment property		-			-	
Amortisation of intangible assets	(0.281)	-	-	-	0.281	
Capital grants and contributions applied	22.509	0.892	-	-	(23.401)	
Revenue expenditure funded from capital under statute		-			-	
Amounts of non-current assets written off on disposal or sale as part of the gain or loss on disposal to the comprehensive income and expenditure statement	(1.289)	0.666	-	-	0.623	
sertion of items not debited or credited to the comprehensive						
come and expenditure statement:  Statutory provision for the repayment of Loans Fund & Finance  Lease principal	5.862	16.855	6.774	-	(29.491)	
Capital expenditure charged against the General Fund and HRA Balances	2.895	1.387	7.042	-	(11.324)	
djustments primarily involving the Capital Receipts Reserve:						
ransfer of cash sale proceeds credited as part of the gain or loss on disposal to the comprehensive income and expenditure	-	-	-	(9.074)	9.074	
ratement se of the Capital Receipts Reserve to finance new capital xpenditure	-	-	-	5.559	(5.559)	
djustment primarily involving the Financial Instruments djustment Account:						
mount by which finance costs charged to the comprehensive acome and expenditure statement are different from finance osts chargeable in the year in accordance with statutory equirements	0.220	0.263	-	-	(0.483)	
djustments primarily involving the Pension Reserve:						
eversal of items relating to retirement benefits debited or redited to the comprehensive income and expenditure satement	(29.899)	(2.334)	-	-	32.233	
mployer's pension contributions and direct payments to ensioners payable in the year	19.528	1.325	-	-	(20.853)	
ljustment primarily involving the Employee Statutory Adjustment count:						
mount by which officer remuneration charged to the amprehensive income and expenditure statement on an accruals basis is different from remuneration chargeable in the	(0.146)	0.048	-	-	0.098	
ear in accordance with statutory requirements						



2015-2016		U	Usable reserves		
	General Fund Balance	Housing Revenue Account Balance	Capital Statutory Funds	Capital Receipts Reserve	
	£m	£m	£m	£m	£m
Idjustments primarily involving the Capital Adjustment Account: deversal of items relating to capital expenditure debited or redited to the comprehensive income and expenditure tatement:					
Charges for depreciation and impairment of non-current assets	(34.681)	(32.434)	-	-	67.115
Amortisation of intangible assets	(0.290)	-	-	-	0.290
Capital grants and contributions applied	25.881	0.530	-	-	(26.411)
Amounts of non-current assets written off on disposal or sale as part of the gain or loss on disposal to the comprehensive income and expenditure statement essertion of items not debited or credited to the comprehensive income and expenditure statement:	(1.379)	0.252	-	-	1.127
Statutory provision for the repayment of Loans Fund & Finance Lease principal	8.604	13.213	-	-	(21.817)
Capital expenditure charged against the General Fund and HRA Balances	2.578	1.836	-	-	(4.414)
djustments primarily involving the Capital Receipts Reserve:					
ransfer of cash sale proceeds credited as part of the gain or loss in disposal to the comprehensive income and expenditure tatement	-	-	-	(4.840)	4.840
Jse of the Capital Receipts Reserve to finance new capital expenditure	-	-	-	4.484	(4.484)
djustment primarily involving the Financial Instruments distruments					
amount by which finance costs charged to the comprehensive ncome and expenditure statement are different from finance osts chargeable in the year in accordance with statutory equirements	0.221	0.274	-	-	(0.495)
djustments primarily involving the Pension Reserve:					
leversal of items relating to retirement benefits debited or redited to the comprehensive income and expenditure tatement	(36.191)	(2.912)	-	-	39.103
mployer's pension contributions and direct payments to ensioners payable in the year	21.231	1.510	-	-	(22.741)
djustment primarily involving the Employee Statutory Adjustment ccount:					
mount by which officer remuneration charged to the omprehensive income and expenditure statement on an ccruals basis is different from remuneration chargeable in the ear in accordance with statutory requirements	(0.114)	(0.033)	-	-	0.147
otal adjustments	(14.140)	(17.764)	-	(0.356)	32.260

#### Note 12 Usable reserves

Usable reserves are those reserves the council is able to apply to fund expenditure or reduce taxation, and comprise both capital and revenue reserves. Movements in the revenue reserves during the year are outlined in the **movement in reserves statement**, however a summary is shown below.

31 March		31 March
2016		2017
£m		£m
61.378	General Fund Balance	48.726
10.239	* Housing Revenue Account Balance	9.811
4.116	Capital Receipts Reserve	7.631
65.643	Other Statutory Funds	84.365
141.376	Total usable reserves	150.533

<sup>\* £3.004</sup> million of the £9.811 million balance has been earmarked for Welfare Reform support

This note sets out the amounts set aside from the General Fund Balance in statutory funds established under Schedule 3 of the Local Government (Scotland) Act 1975 to provide financing for specific areas of expenditure, and the amounts transferred back from these funds to meet General Fund expenditure in 2016-2017.

			2015-2016			2016-2017	
	Balance at	Transfers out	Transfers in	Balance at	Transfers out	Transfers in	Balance at
	31 March 2015	2015-2016	2015-2016	31 March 2016	2016-2017	2016-2017	31 March 2017
	£m	£m	£m	£m	£m	£m	£m
Insurance Fund	2.543	-	-	2.543	-	-	2.543
Reservoir Repair Fund	0.310	-	0.002	0.312	-	0.002	0.314
Revenue statutory funds	2.853	-	0.002	2.855	-	0.002	2.857
Education Capital Items Fund	0.838	(0.265)	0.178	0.751	(0.081)	0.096	0.766
Investment Capital Fund	24.484	-	30.780	55.264	(7.042)	32.520	80.742
Housing Capital Fund	3.684	-	3.089	6.773	(6.773)	-	-
Capital statutory funds	29.006	(0.265)	34.047	62.788	(13.896)	32.616	81.508
Total	31.859	(0.265)	34.049	65.643	(13.896)	32.618	84.365

In addition to the capital statutory funds above the Capital Receipts Reserve is also a statutory fund. Detail of the movement in the Capital Receipts Reserve is shown in Note 11, but a summary of the movement is also shown below.

		2015-2016			2016-2017	
Balance at	Sale proceeds	Capital expenditure funded	Balance at	Sale proceeds	Capital expenditure funded	Balance at
31 March 2015	2015-2016	2015-2016	31 March 2016	2016-2017	2016-2017	31 March 2017
£m	£m	£m	£m	£m	£m	£m
3.760	4.840	(4.484)	4.116	9.074	(5.559)	7.631

Capital Receipts Reserve

The Insurance Fund is the funding mechanism for the control of insurable risk and covers the main classes of insurance. It is earmarked for premiums and self-funded insurance costs.

The Reservoir Repair Fund is funding received from a contractor for repairs in perpetuity to the Thornly Dam.



The Education Capital Items Fund is earmarked funding for specific schools to be used in 2016-2017 for planned purchases of a capital nature such as computers and information communication technology equipment.

The Investment Capital Fund represents planned funding earmarked to support the Council's investment programme and the wider strategic management of the Council's associated debt profile.

The Housing Capital Fund represents funding earmarked to assist in managing the associated debt costs of improving the standard of council housing. The cumulative balance of £6.773m as at 31 March 2016 was released in 2016-2017 for this purpose.

The Capital Receipts Reserve holds cash receipts from asset sales and is used to fund planned capital expenditure.

#### Ring-fenced elements of the General Fund Balance

This note sets out the amounts within the General Fund Balance which the council has ring-fenced for future expenditure plans.

piaris.		2015-16			2016-17	
Balance at Transi	fers out	Transfers in	Balance at	Transfers out	Transfers in	Balance at
31 March 2015	5-2016	2015-2016	31 March 2016	2016-2017	2016-2017	31 March 2017
£m £	Em	£m	£m	£m	£m	£m
Service Modernisation and Reform 6.396 Fund	(0.233)	0.013	6.176	(0.780)	0.015	5.411
Funding the future availability of the educational establishments to be replaced under the Public Private Partnership	-	-	12.670	-	-	12.670
M74 Fund <b>0.571</b>	(0.005)	-	0.566	-	-	0.566
Development Contribution – Paisley Town Centre  1.136	(0.016)	-	1.120	(0.061)	-	1.059
Early Years Change Fund 3.321	-	-	3.321	(0.600)	-	2.721
Land Decontamination <b>0.233</b>	(0.233)	-	-	-	-	-
Waste Management Strategy 8.631	(1.597)	0.422	7.456	(3.211)	-	4.245
Invest in Renfrewshire 7.490	(2.604)	0.163	5.049	(2.199)	-	2.850
Community Safety 1.107	(0.986)	-	0.121	-	-	0.121
Private Sector Housing Grant 1.840	-	0.223	2.063	-	0.072	2.135
Tackling Poverty - Credit Union Support  0.461	(0.121)	-	0.340	-	-	0.340
Energy and Carbon Management 0.255	(0.255)	-	-	-	-	-
Events and Tourism <b>0.114</b>	(0.114)	-	-	-	-	-
Paisley Town Centre Heritage Asset Strategy  1.802	(0.038)	6.520	8.284	(2.672)	-	5.612
City Deal 1.561	-	-	1.561	-	-	1.561
Response to Commission on Tackling Poverty 1.636	(0.987)	3.000	3.649	(2.583)	-	1.066
Youth Employment Strategy <b>0.180</b>	-	0.032	0.212	(0.130)	-	0.082
Year end flexibility:						
Childrens Services 1.410	(0.163)	0.500	1.747	(0.634)	0.100	1.213
Adult Services 0.273	(0.243)	-	0.030	(0.021)	-	0.009
Total ring-fenced element of the General Fund Balance 51.087	(7.595)	10.873	54.365	(12.891)	0.187	41.661
Unallocated element of the General	(0.004)		7.043		0.052	7.065
Fund Balance 7.767	(2.921)	2.167	7.013		0.052	7.065



The unallocated balance of £7.065 million is 1.9% of the Council's net annual running costs.

#### Note 13 Unusable reserves

Unusable reserves are those reserves that the council is not able to utilise to provide services, and comprise:

- (i) Reserves that hold unrealised gains and losses, particularly in relation to the revaluation of property, plant and equipment and financial instruments, where amounts will only become available to provide services (or limit resources in the case of losses) once the gains or losses are realised as the assets are disposed of. This category of reserves comprises the Revaluation Reserve and the Available-for-sale Financial Instruments Reserve.
- (ii) Adjustment accounts that deal with situations where income and expenditure are recognised according to statutory regulations against the General Fund Balance and the Housing Revenue Account Balance on a different basis from that expected by generally accepted accounting practices. These adjustment accounts will carry either a debit balance (showing that the council is required by statute to fund its expenditure more slowly than accounting standards would expect) or a credit balance (where the council has set resources aside under statute earlier than accounting standards require). The adjustment accounts effectively offset the General Fund Balance and the Housing Revenue Account Balance to give the council more or less spending power in the short term than proper accounting practices would allow. The adjustment accounts comprise the Capital Adjustment Account, the Financial Instruments Adjustment Account, the Capital Receipts Reserve, the Pension Reserve and the Employee Statutory Adjustment Account.

#### Summary of unusable reserves

31 March 2016			31 March 2017
Restated			
£m		Note	£m
348.773	Revaluation Reserve	(i)	395.818
0.245	Available-for-sale Financial Instruments Reserve	(ii)	0.506
538.486	Capital Adjustment Account	(iii)	556.829
(14.387)	Financial Instruments Adjustment Account	(iv)	(13.904)
(212.702)	Pension Reserve	(v)	(334.890)
(7.014)	Employee Statutory Adjustment Account	(vi)	(7.112)
653.401	Total unusable reserves		597.247

#### (i) Movement in the year: Revaluation Reserve

The Revaluation Reserve contains the gains made by the council arising from increases in the value of its non-current assets. The balance is reduced when assets with accumulated gains are (i) revalued downwards or impaired and the gains are lost, (ii) used in the provision of services and the gains are consumed through depreciation or (iii) disposed of and the gains are realised. The Revaluation Reserve contains only revaluation gains accumulated since 1 April 2007, which was the date that the Revaluation Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.



2015-2016 Restated		2016-20	)17
£m		£m	£m
328.457	Balance at 1 April		348.773
31.628	Upward/(downward) revaluation of non-current assets (Note 14a)	62.783	
(10.020)	Difference between fair value depreciation and historic cost depreciation written off to the Capital Adjustment Account	(11.515)	
(1.292)	Accumulated gains or (losses) on disposal of non-current assets transferred to the Capital Adjustment Account	(4.223)	
20.316	Amount posted to the Capital Adjustment Account		47.045
348.773	Balance at 31 March	_	395.818

#### (ii) Movement in the year: Available-for-sale Financial Instruments Reserve

The Available-for-sale Financial Instruments Reserve contains the gains made by the council arising from increases in the value of its investments that have quoted market prices. The balance is reduced when investments with accumulated gains are (i) revalued downwards or impaired and the gains are lost or (ii) disposed of and the gains are realised.

2015-2016		2016-2017
£m		£m
0.331	Balance at 1 April	0.245
(0.086)	Upward/(downward) revaluation of investments	0.261
0.245	Balance at 31 March	0.506

#### (iii) Movement in the year: Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets. The Capital Adjustment Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the **comprehensive income and expenditure statement** (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Capital Adjustment Account is credited with the amounts set aside by the council as finance for the costs of acquisition, construction and enhancement. The Capital Adjustment Account contains accumulated gains and losses on investment properties and gains recognised on donated assets that have yet to be consumed by the council, and also revaluation gains accumulated on property, plant and equipment before 1 April 2007. The Revaluation Reserve was created to hold such gains arising from 1 April 2007 onwards. Note 11 provides details of the source of all the transactions posted to the Capital Adjustment Account, apart from those involving the Revaluation Reserve.



15-2016		2016-2	017
£m		£m	£m
543.420	Balance at 1 April		538.486
	Reversal of items relating to capital expenditure debited or credited to the comprehensive income and expenditure statement:		
(67.115)	Charges for depreciation, impairment and revaluation losses of non-current assets	(57.192)	
(0.290)	Amortisation of intangible assets	(0.281)	
	Revenue expenditure funded from capital under statute		
(4.840)	Non-current assets sale proceeds	(9.074)	
(1.127)	Gain or (loss) on disposal of non-current assets charged to the comprehensive income and expenditure statement	(0.623)	
(73.372)	_		(67.170)
11.312	Adjusting amounts written out of the Revaluation Reserve		15.738
(62.060)	Net written out amount of the cost of non-current assets consumed in the year	_	(51.432)
	Capital financing applied in the year:		
4.484	Use of the Capital Receipts Reserve to finance new capital expenditure	5.559	
26.411	Capital grants and contributions credited to the comprehensive income and expenditure statement that have been applied to capital financing	23.401	
21.817	Loans Fund principal repayments	29.491	
4.414	Capital expenditure charged against the General Fund and Housing Revenue Account balances	11.324	
57.126		_	69.775
538.486	Balance at 31 March	_	556.829

#### (iv) Movement in the year: Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments, and for bearing losses or benefiting from gains in accordance with statutory provisions [or regulations]. The council uses the Financial Instruments Adjustment Account to:

(i) Manage premiums incurred on the early repayment of borrowings. Generally accepted accounting practices require that premiums are debited to the **comprehensive income and expenditure statement** when they are incurred (except where the loan debt being repaid is exchanged for new loan debt on substantially similar terms). However, statutory arrangements or regulations allow any premiums that would normally require to be to be taken immediately to the surplus or deficit on the provision of services, to be amortised to the General Fund Balance over the various periods of time as specified in the regulations/statutory guidance. Furthermore, statutory arrangements [or regulations] require that any premiums that were on the council's balance sheet at 31 March 2007 be amortised to the General Fund Balance over the unexpired term that was outstanding on the associated loans when they were redeemed. The council had various premiums totalling £17.630 million at 31 March 2007 and, under the statutory arrangements, these will be fully amortised to the General Fund Balance by financial year 2053-2054.



(ii) Manage borrowings that were on the council's balance sheet at 31 March 2007 and that have a stepped interest rate feature. These borrowings comprise five "lender option borrower option" (LOBO) loans for which the interest rate was fixed for an initial period, and at a pre-agreed later date the interest rate changed. Generally accepted accounting practices require that interest charges relating to borrowings that have a stepped interest rate feature are debited to the **comprehensive income and expenditure statement** on the basis of a single effective interest rate (EIR) over the expected life of the loans, rather than based on the contractual cash outflows of interest. However, statutory arrangements [or regulations] allow such borrowings that were on the council's balance sheet at 31 March 2007 to be charged to the General Fund Balance in accordance with the accounting treatment prior to 1 April 2007, which did not require the use of the effective interest rate as the basis for the interest charge.

(iii) Manage "soft loans" that were on the council's balance sheet at 31 March 2007. Soft loans are loans advanced by the council at nil or below prevailing interest rates. Generally accepted accounting practices require that the discounted interest rate is recognised as a reduction in the fair value of the loan, with the difference being debited to the **comprehensive income and expenditure statement** as service expenditure. However, statutory arrangements [or regulations] require that, for soft loans on the council's balance sheet at 31 March 2007, the reduction in value and corresponding charge to be reversed, so that there is no impact on the General Fund Balance. As at 31 March 2007 interest free loans amounting to £0.156 million had been advanced to employees who had had changes implemented to their pay cycle. These loans are repayable when employees leave the council's employment.

2015-2016		2016-20	017
£m		£m	£m
(14.882)	Balance at 1 April		(14.387)
-	Premiums incurred in the year and charged to the comprehensive income and expenditure statement Proportion of premiums incurred in previous financial years to	-	
0.472	be charged against the General Fund Balance in accordance with statutory requirements	0.472	
0.472	, .		0.472
0.023	Amount by which finance costs charged to the comprehensive income and expenditure statement are different from finance costs chargeable in the year in accordance with statutory requirements or regulations		0.011
(14.387)	Balance at 31 March	_	(13.904)

#### (v) Movement in the year: Pension Reserve

The Pension Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions or regulations. The council accounts for post-employment benefits in the **comprehensive income and expenditure statement** as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the council makes employer's contributions to pension funds. The debit balance on the Pension Reserve shows a significant shortfall in the benefits earned by past and current employees and the council's share of Strathclyde Pension Fund resources available to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.



2015-2016		2016-2017
£m		£m
(317.064)	Balance at 1 April	(212.702)
120.724	Actuarial gains or (losses) on pension assets and liabilities	(110.808)
(39.103)	Reversal of items relating to retirement benefits debited or credited to the surplus or deficit on the provision of services in the comprehensive income and expenditure statement	(32.233)
22.741	Employer's pension contributions payable in the year	20.853
(212.702)	Balance at 31 March	(334.890)

#### (vi) Movement in the year: Employee Statutory Adjustment Account

The Employee Statutory Adjustment Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for short-term accumulating compensated absences at the end of the financial year.

2015-2016		2016-20	017
£m		£m	£m
(6.867)	Balance at 1 April		(7.014)
6.867	Settlement or cancellation of accrual made at the end of the preceding year	7.014	
(7.014)	Amounts accrued at the end of the current year	(7.112)	
(0.147)	Amount by which officer remuneration charged to the comprehensive income and expenditure statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements		(0.098)
(7.014)	Balance at 31 March		(7.112)



# Annual Accounts 2016-2017 Notes to the Core Financial Statement

Note 14 Property, Plant and Equipment								
2016-2017	Council	Other land and buildings	Vehicles, plant, furniture and equipment	Infrastructure assets	Assets under construction	Surplus assets	Surplus assets Total property, plant and equipment	Of which funded by PPP
	£m	£m	£m	£m	£m	£m	£m	£m
Gross carrying amount at 1 April 2016 - restated	471.202	303.972	442.579	276.438	15.028	37.471	1,546.690	87.335
Assets reclassified (to) or from the "held for sale" category	(0.723)	ı	1	ı	ı	(0.218)	(0.941)	
Other asset reclassifications	'	(0.873)	2.601	0.373	(1.977)	0.094	0.218	
Additions	3.602	2.958	10.450	12.202	32.422	•	61.634	1.059
Disposals	(5.470)	(1.737)	(1.952)	ı	(0.969)	(1.519)	(11.647)	
Revaluation increases or (decreases) recognised in other comprehensive income and expenditure and taken to the	18.994	1.090	11.474	,	'	0.184	31.742	8.049
Revaluation Reserve Revaluation increases or (decreases) recognised in the surplus or deficit on the provision of services	,	2.795	(0.827)	ı	,	(0.044)	1.924	3.740
Gross carrying amount at 31 March 2017	487.605	308.205	464.325	289.013	44.504	35.968	1,629.620	100.183
Accumulated depreciation (including accumulated impairment losses) at 1 April 2016	0.000	43.749	162.848	123.938	,	11.685	342.220	9.771
Assets reclassified (to) or from the "held for sale" category	(0.024)	1	ı	ı	ı	1	(0.024)	
Depreciation on other reclassifications	,	(0.320)	0.312	ı	1	0.008	1	1
Depreciation charge for the year	15.707	6.327	34.773	5.664	1	0.126	62.597	3.192
Depreciation and impairment on disposals	(0.182)	(0.486)	(1.932)	ı	1	(0.023)	(2.623)	1
Depreciation written out to the Revaluation Reserve	(15.501)	(2.202)	(13.436)	ı	ı	(0.016)	(31.155)	(6.791)
Depreciation written out to the surplus or deficit on the provision of services	'	(2.531)	(0.510)	1	1	(0.017)	(3.058)	(1.690)
Impairment losses recognised or reversed in other comprehensive income and expenditure and taken to the Revaluation Reserve	ı	ı	1	ı	•	1	,	ı
Impairment losses recognised in the surplus or deficit on the provision of services	•	(0.214)	(0.263)	1	1	0.051	(0.426)	
Accumulated depreciation (including accumulated impairment losses) at 31 March 2017	0.000	44.323	181.792	129.602	-	11.814	367.531	4.482
Balance sheet net carrying amount at 31 March 2017	487.605	263.882	282.533	159.411	44.504	24.154	1,262.089	95.701
Balance sheet net carrying amount at 1 April 2016 - restated	471.202	260.223	279.731	152.500	15.028	25.786	1,204.470	77.564



2015-2016 - Restated	Council dwellings (Note 14a)	Other land and buildings	Vehicles, plant, furniture and equipment	Infrastructure assets	Assets under construction	Surplus assets	Total property, plant and equipment	Of which funded by PPP
	£m	£m	£m	£m	£m	£m	£m	£m
Gross carrying amount at 1 April 2015	485.526	301.692	423.746	267.892	4.948	36.691	1,520.495	86.429
Assets reclassified (to) or from the "held for sale" category	(0.026)	(0.129)	1	1	ı	ı	(0.155)	1
Other asset reclassifications	(4.227)	(1.662)	7.883	1	(7.669)	5.135	(0.540)	. 1
Additions	4.393	1.087	15.485	8.546	17.749	1	47.260	906.0
Disposals	(2.194)	(0.569)	(2.227)	1	ı	(3.274)	(8.264)	
Revaluation increases or (decreases) recognised in other comprehensive income and expenditure and taken to the Revaluation Reserve	(12.270)	3.414	0.594	,	1	(0.758)	(9.020)	T
Revaluation increases or (decreases) recognised in the surplus or deficit on the provision of services	1	0.139	(2.902)	1	1	(0.323)	(3.086)	
Gross carrying amount at 31 March 2016	471.202	303.972	442.579	276.438	15.028	37.471	1,546.690	87.335
Accumulated depreciation (including accumulated impairment losses) at 1 April 2015	'	49.587	142.265	118.492	•	11.036	321.380	6.09.9
Assets reclassified (to) or from the "held for sale" category	ı	1	ı	ı	ı	1	,	
Depreciation on other reclassifications	(0.145)	(0.985)	0.215	ı	ı	0.915	'	. 1
Depreciation charge for the year	16.742	6.053	37.957	5.446	ı	0.089	66.287	3.162
Depreciation and impairment on disposals	(0.075)	(0.108)	(2.194)	1	ı	(0.027)	(2.404)	
Depreciation written out to the Revaluation Reserve	(16.522)	(9.586)	(14.193)	1	ı	(0.286)	(40.587)	
Depreciation written out to the surplus or deficit on the provision of services	ı	(1.212)	(1.202)	•	1	(0.042)	(2.456)	
Impairment losses recognised or reversed in other comprehensive income and expenditure and taken to the Revaluation Reserve	ı	ı	ı	ı	,	ı	1	1
Impairment losses recognised in the surplus or deficit on the provision of services	'	1	-	-	-	-	-	
Accumulated depreciation (including accumulated impairment losses) at 31 March 2016	0.000	43.749	162.848	123.938	•	11.685	342.220	9.771
Balance sheet net carrying amount at 31 March 2016	471.202	260.223	279.731	152.500	15.028	25.786	1,204.470	77.564
Balance sheet net carrying amount at 1 April 2015	485.526	252.105	281.481	149.400	4.948	25.655	1,199.115	79.820



#### Note 14a Prior Year Restatement Property, Plant and Equipment - Council Dwellings

The Code requires non-current assets carried in the balance sheet at fair value to be revalued at intervals of no more than five years. Council dwellings were valued as at 31 March 2011 and 31 March 2016 by the Council Valuer. In assessing the value of council housing, the valuer must take into account the local rental conditions. The value of council dwellings must be adjusted by an indexation factor which reflects any movements in local market conditions in the four financial years between each valuation. The value of council dwellings in the 2015-2016 Annual Accounts represented the 2011 valuation adjusted by indexation and not the 2016 valuation, which when corrected has resulted in a £56.232 million decrease to the gross carrying value of council dwellings and the revaluation reserve. The 2015-16 Balance Sheet has been restated to reflect this.

The gross carrying amount of council dwellings at 31 March 2016 has reduced from £527.434 million to £471.202 million and the revaluation reserve has reduced from £405.005 million to £348.773 million.

#### Note 15 Investment properties

The following items of income and expense have been accounted for in the "financing and investment income and expenditure" line in the **comprehensive income and expenditure statement**:

2015-2016		2016-2017
£m		£m
(0.113)	Rental income from investment property	(0.112)
(0.113)	Net (gain) or loss	(0.112)

There are no restrictions on the council's ability to realise the value inherent in its investment property or on the council's right to the remittance of income and the proceeds of disposal. The council has no contractual obligations to purchase, construct or develop investment property, nor does it have contractual obligations in relation to repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties during the year:

2015-2016		2016-2017
£m		£m
1.575	Opening balance at 1 April	1.957
0.459	Asset Reclassification	(0.218)
(0.077)	Net gains or (losses) from fair value adjustments	(0.117)
1.957	Closing balance at 31 March	1.622

#### **Fair Value Hierarchy**

Detail of the authority's investment properties and information about the fair value hierarchy as at 31 March 2017 are as follows:

	Quoted Prices in active markets for identical Assets (level 1)	Other significant observable inputs (level 2)	Other significant unobservable inputs (level 3)	Fair Value as at 31 March 2017
	£m	£m	£m	£m
Commercial Units	-	0.410	-	0.410
Office Units	-	0.060	-	0.060
Commercial Sites	-	0.957	-	0.957
Other		0.195	-	0.195
Total	-	1.622		1,622



#### Valuation Techniques used to Determine Level 2 and 3 Fair Values for Investment Properties

Sufficient title and lease information is available in the respect of Investment Properties. Coupled with knowledge of the rent being achieved, or likely to be achieved, has enabled the market approach to be used in respect of the fair value measurement of Investment Properties

Market knowledge, through sales evidence of surplus development sites within Renfrewshire has also been factored into the fair value measurement. Therefore, the level of observable inputs are significant, leading to the properties being categorised at level 2 in the fair value hierarchy.

#### Note 16 Heritage Assets

The movement in the fair value of heritage assets is as follows:

2015-2016		2016-2017
£m		£m
38.977	Opening balance at 1 April	38.977
-	Additions (at cost)	- -
38.977	Closing balance at 31 March	38.977

The combined collections managed by the Renfrewshire Arts and Museums Service number in excess of 350,000 objects and it is impractical to undertake a full valuation of all the items in the collection. The balances above reflect a combination of external valuations and those undertaken by museum curators for insurance purposes. Internal valuations are generally derived on a collection basis as opposed to valuing individual objects.

The details of the valuations of the assets are as follows:

- Art collection: 2013 (Sotheby's)Shawls and textiles: 2012 (internal)
- Natural and human history: 2012 (internal)

An inventory of objects is currently held in a variety of both manual and electronic formats. A centralised electronic collections management system has been procured and a project is underway to transfer records to this new system. It is recognised however that this is a significant task and may take a substantial period of time to complete.

A summary of transactions over the previous 5 years is shown below:

	2012-2013	2013-2014	2014-2015	2015-2016	2016-2017
	£m	£m	£m	£m	£m
Acquisitions	-	0.252	0.316	-	-
Donations	0.030	-	-	-	-
Disposals	-	-	-	-	-
Revaluations	(2.083)	-	-	-	-



#### Note 17 Assets held for sale

The following table summarises the movement in the fair value of assets held for sale during the year:

2015-2016		2016-2017
£m		£m
0.756	Opening balance at 1 April	0.744
	Assets newly classified as "held for sale":	
0.026	Council Dwellings	0.699
0.129	Other Land and Buildings	0.218
(0.060)	Revaluation losses	-
(0.107)	Assets sold	(0.673)
0.744	Closing balance at 31 March	0.988

#### Note 18 Intangible assets

The council accounts for purchased software licences as intangible assets. The cost of the licences is amortised on a straight-line basis over the expected life of the licences, which is three to five years for all ICT systems. Amortisation charges are initially charged to ICT services and then absorbed as an overhead across all the service headings in the net expenditure of services. The movement on intangible asset balances during the year is as follows:

2015-2016		2016-2017
Purchased software licences		Purchased software licences
£m		£m
	Balances at start of year:	
2.717	Gross carrying amount	2.976
(1.857)	Accumulated amortisation	(2.147)
0.860	Net carrying amount at start of year	0.829
0.178	Additions: purchases	0.103
0.081	Asset Reclassification	- -
-	Disposals	(1.721)
-	Accumulated amortisation derecognised on disposal	1.721
(0.290)	Amortisation for the year	(0.281)
0.829	Net carrying amount at end of year	0.651
	comprising:	
2.976	Gross carrying amount	1.358
(2.147)	Accumulated amortisation	(0.707)
0.829	Net carrying amount at end of year	0.651
-		-

There are no individual intangible assets that are material to the financial statements and there are currently no contractual commitments for the acquisition of intangible assets.



#### Note 19 Capital expenditure and capital financing

Capital Expenditure involves the creation of assets, the benefit of which will be available to future council tax and non-domestic rate payers. It is financed from borrowing and capital income (sales receipts), and so the cost of the asset is effectively borne over a number of years. The council's overall capital investment programme is sub-divided into two programmes – housing and non-housing. In 2016-2017 total spending on capital projects was £61.737 million (£47.438 million in 2015-2016) and was within the overall prudential limits approved by Council. £5.559 million (£4.484 million in 2015-2016) of capital receipts were used to fund spending on capital projects.

The net capital expenditure for the year of £21.543 million (£12.129 million in 2015-2016) was financed from external borrowing and from cash balances. The table below shows the total amount of capital expenditure incurred in the year, and the resources used to finance this expenditure. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the council that has yet to be financed. The movement in the CFR during the year is also analysed in the table below.

2015-2016		2016-2017
£m		£m
367.563	Opening Capital Financing Requirement	357.925
	Capital investment:	
47.260	Property, plant and equipment	61.634
0.178	Intangible assets	0.103
-	Heritage Assets	=
	Sources of finance:	
(2.290)	Capital receipts – sale of council houses	(4.114)
(2.194)	Capital receipts – sale of other council assets	(1.445)
(26.411)	Government grants and other contributions	(23.401)
(4.414)	Sums set aside from revenue – direct revenue contributions	(11.324)
(21.767)	Loans Fund/Finance Lease principal repayments	(29.440)
357.925	Closing Capital Financing Requirement	349.938
	Explanation of movements during the year	
(7.022)	Increase/(decrease) in underlying need to borrow (unsupported by government financial assistance)	(5.383)
(2.616)	Increase/(decrease) in PPP finance lease creditor	(2.604)
(9.638)	Increase or (decrease) in Capital Financing Requirement during the year	(7.987)

At 31 March 2017 the Council had commitments on capital contracts for non-housing projects of £33.570 million (£33.731 million in 2015-2016) and for housing projects of £5.850 million (£8.019 million in 2015-2016). This expenditure will be funded from a combination of government grants, external borrowing, income from selling assets and contributions from revenue budgets.

#### Note 20 Public Private Partnerships

The Council entered into a Public Private Partnership on 1 July 2006 for the provision and maintenance of educational buildings and other facilities. This agreement provides the Council with replacement buildings such as primary and secondary schools and community education premises. The provider is required to ensure the availability of these buildings to a preagreed standard, with deductions from the fee payable being made if facilities are unavailable or performance is below the minimum standard.



When the agreement ends in 2038, the buildings will be handed to the Council at nil consideration with a guarantee of no major maintenance requirements for a five-year period. The Council only has rights to terminate the contract if it compensates the contractor in full for costs incurred and future profits that would have been generated over the course of the remainder of the contract. The assets used to provide services are recognised on the Council's Balance Sheet. Movements in their value over the year are shown in the movement on the Property, Plant and Equipment balance in Note 14.

The Council makes an agreed payment each year which is increased by inflation and can be reduced if the contractor fails to meet availability and performance standards. Under the agreement the Council is committed to paying the following sums (assuming an average inflation rate of 2.5% per annum and excluding any performance/availability deductions).

Future Repayment Periods	Service Charges	Liability Repayment	Interest Repayment	Contingent Rentals	Total
	£m	£m	£m	£m	£m
Payable within 1 year	4.900	2.705	5.948	2.989	16.542
Payable within 2-5 years	22.371	10.882	21.708	14.011	68.972
Payable within 6-10 years	32.929	15.171	22.344	22.437	92.881
Payable within 11-15 years	34.764	20.446	16.046	29.627	100.883
Payable within 16-20 years	41.501	26.215	7.109	34.751	109.576
Payable within 21-25 years	6.411	4.464	0.228	5.653	16.756
Total	142.876	79.883	73.383	109.468	405.610

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay to the contractor for capital expenditure (the outstanding finance lease obligation) is as follows:

2015-2016		2016-2017
£m		£m
85.103	Balance outstanding at 1 April	82.487
2.616	Payments during the year	2.604
82.487	Balance outstanding at 31 March	79.883

#### Note 21 Leases

#### Renfrewshire Council as Lessee

#### **Operating Leases**

The Council has acquired 22 properties by entering into operating leases, with average lives of 22 years. The future minimum lease payments due under non-cancellable leases in future years are:

31 March		31 March
2016		2017
£m		£m
0.841	Not later than one year	0.810
2.662	Later than one year and not later than five years	2.232
4.732	Later than five years	4.273
8.235		7.315



The expenditure charged to the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2015-2016		2016-2017
£m		£m
0.857	Minimum lease payments	0.819
0.857		0.819

## Renfrewshire Council as Lessor

#### **Operating Leases**

The Council leases out property and equipment under operating leases for the following purposes:

- for the provision of community services, such as sports facilities, tourism services and community centres
- for economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

31 March		31 March
2016		2017
£m		£m
0.256	Not later than one year	0.252
0.858	Later than one year and not later than five years	0.777
8.384	Later than five years	7.625
9.498		8.654

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews.

## Note 22 Inventories

2015-2016		2016-2017
Consumable Stores £m		Consumable Stores £m
1.084	Carrying amount at 1 April	0.768
6.368	Additions during the year	6.295
(6.638)	Recognised as an expense during the year: inventories sold, exchanged or distributed	(6.367)
(0.054)	Recognised as an expense during the year: inventories written down	(0.108)
0.008	Reversals during the year of previous inventory write-downs	(0.025)
0.768	Carrying amount at 31 March	0.563



## Note 23 Intangible assets (current assets)

The council accounts for Carbon Reduction Commitment (CRC) allowances purchased prospectively as intangible assets. These allowances will be surrendered in accordance with the CRC scheme's requirements.

2015-16		2016-17
CRC Allowances £m		CRC Allowances £m
0.931	Net carrying amount at start of year	0.468
-	Additions: purchases	0.886
(0.463)	Disposals	(0.766)
0.468	Net carrying amount at end of year	0.588

#### Note 24 Debtors

31 March	2016		31 March 2017			
Short	Long		Short	:	Long	
Term	Term		Term		Term	
£m	£m		£m	£m	£m	£m
8.107	-	Central government bodies, excluding NHS Scotland		16.791		1.530
0.657	-	Central government bodies: NHS Scotland		4.886		-
1.618	-	Other local authorities		0.356		-
0.001	-	Public corporations and trading funds		-		-
4.035	-	HM Revenue and Customs		5.785		-,
		Other entities and individuals:				
14.823	-	Council tax arrears (1)	10.888		-	-
(10.172)	-	Council tax arrears impairment (1)	(6.143)			-
4.651	-	Council tax arrears net of impairment		4.745	_	-
2.305	-	Rent arrears	2.244		-	-
(1.778)	_	Rent arrears impairment	(1.472)		-	-
0.527	-	Rent arrears net of impairment		0.772	_	-
19.829	-	Trade debtors	22.158		3.620	
(12.641)	-	Trade debtors impairment	(9.709)		(3.511)	
7.188	-	Trade debtors net of impairment		12.449	_	0.109
4.922	12.733	Other debtors	1.761		5.485	
-	(7.003)	Other debtors impairment			(4.046)	
4.922	5.730	Other debtors net of impairment		1.761		1.439
31.706	5.730	Total debtors		47.545	<u> </u>	3.078

Note 1 Council tax arrears and impairment: 2016/17 – 4 years of arrears and impairment disclosed, all prior years full provision (2015/16 – 6.5 years of arrears and impairment disclosed, all prior years full provision).

## Note 25 Cash and cash equivalents

The balance of cash and cash equivalents is made up of the following components. With the exception of imprest accounts held at council establishments, the balances in all of the categories listed below are used together to manage the council's overall cash balances on a day-to-day basis.

31 March		31 March
2016		2017
£m		£m
(3.236)	Current account balances with the council's banker	(1.656)
0.034	Collection account balances not with the council's banker	0.023
16.610	Callable deposits with UK banks	28.763
8.004	Callable deposits with non UK banks	0.001
17.936	Callable deposits in money market funds	10.452
0.048	Imprest accounts held at council establishments	0.049
39.396	Total cash and cash equivalents	37.632

## Note 26 Creditors

The analysis below details the main creditor balances.

31 Mar	ch 2016		31 Marc	:h 2017
Short	Long		Short	Long
Term	Term		Term	Term
£m	£m		£m	£m
4.507	-	Central government bodies, excluding NHS Scotland	3.669	-
0.748	-	Central government bodies: NHS Scotland	3.709	-
0.828	-	Other local authorities	0.485	-
0.217	-	Public corporations and trading funds	-	-
5.931	-	HM Revenue and Customs	6.766	-
5.302	-	Strathclyde Pension Fund and SPPA	5.721	-
5.643	-	Accrued payrolls	5.866	-
2.604	79.883	PPP finance lease creditor	2.705	77.178
-	-	Other finance lease creditor	-	-
-	0.007	Financial guarantees	-	0.003
36.739	-	Other entities and individuals	34.720	-
62.519	79.890	Total creditors	63.641	77.181



#### Note 27 Provisions

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation.

There are two classes of provision – short and long term. The accrual associated with short-term accumulating compensated absence is classed as a short term provision and is matched by the Employee Statutory Adjustment Account (an unusable reserve – Note 13(vi)). The accrual associated with teacher's maternity pay is also a short term provision. This provision has been made to reflect the changes in European legislation that allow teachers to accrue all holidays during maternity leave.

The movement in these short term provisions is detailed below:

	2015-2016				2016-2017	
Short term accumulating compensated absence	Teachers' maternity pay	Total		Short term accumulating compensated absence	Teachers' maternity pay	Total
£m	£m	£m		£m	£m	£m
6.867	0.068	6.935	Balance at 1 April	7.015	0.085	7.100
7.015	0.085	7.100	Additional provisions and increases to existing provisions	7.112	0.111	7.223
(6.867)	(0.068)	(6.935)	Reversal of existing provisions	(7.015)	(0.085)	(7.100)
7.015	0.085	7.100	Balance at 31 March	7.112	0.111	7.223

A summary of the movements in the long term provisions made by the council is detailed below, along with an explanation of the reason for the provision:

	2016-2017				
	Holiday pay compensation payments	Insurance claims	Other	Total	
	£m	£m	£m	£m	
Balance at 1 April 2016	0.836	3.901	0.631	5.368	
Additional provisions and increases/ (decreases) to existing provisions made during the year	-	0.509	0.600	1.109	
Amounts used during the year	(0.047)	(1.171)	(0.011)	(1.229)	
Balance at 31 March 2017	0.789	3.239	1.220	5.248	

#### Holiday pay compensation payments

The council has received a number of claims arising from a European Court of Justice ruling in relation to holiday pay. A provision has been made to reflect the potential outcome of outstanding and potential claims.

#### **Insurance claims**

The provision for insurance claims represents the actuarial assessment of excess costs arising from insurance claims together with identified liabilities in respect of insurance claims outstanding against Renfrewshire Council and predecessor local authorities. The council has increased its net assessment by £0.509 million on the basis of information held by the Council and notified by Glasgow City Council, the coordinating authority for the former Strathclyde Regional Council.

#### Other

The council has received a number of claims in relation to construction projects. Although the claims are disputed, a provision has been made at a prudent level to reflect potential settlements. All other provisions are individually insignificant.



#### Note 28 Financial Instruments

#### Categories of financial instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. The term 'financial instrument' covers both financial assets and financial liabilities and includes trade payables, borrowings (for example Public Works Loan Board debt and market debt), financial guarantees, bank overdraft, trade receivables, loans receivable, cash deposits with financial institutions (some on a fixed term basis and some which are immediately available) and longer term investments. The following categories of financial instrument are carried in the **balance sheet**. (Those financial instruments that are classified as cash and cash equivalents are <u>not</u> included in this table – see Note 25 for details of these.)

31 March 2016			31 Marc	
ong-term	Current		Long-term	
£m	£m		£m	
-	66.897	Loans and receivables - fixed term deposits	-	
3.117	-	Available-for-sale financial assets - insurance fund investments	3.479	
3.117	66.897	Investments	3.479	
0.799	0.078	Loans and receivables - loans to other entities and individuals	1.219	
4.931	26.977	Loans and receivables - trade receivables	1.859	
5.730	27.055	Debtors	3.078	
(154.410)	(14.338)	Financial liabilities at amortised cost - Public Works Loan Board borrowing	(175.197)	
(20.389)	(34.382)	Financial liabilities at amortised cost - Non-PWLB borrowing ("market debt")	-	
-	(6.314)	Financial liabilities at amortised cost - borrowing from group entities	-	
(174.799)	(55.034)	Borrowing	(175.197)	
-	(43.039)	Financial liabilities at amortised cost - trade payables	-	
(79.883)	(2.604)	PFI/PPP and finance lease liabilities	(77.178)	
(0.007)		Financial guarantees	(0.003)	
(79.890)	(45.643)	Creditors	(77.181)	

Loans to other entities and individuals comprise a loan to Park Lane Developments (Renfrewshire) LLP of £0.275 million (2015-2016 £0.275 million), home loans of £1.033 million (2015-2016 £0.553 million), soft loans to service users of £0.029 million (2015-2016 £0.028 million) and soft loans to employees of £0.023 million (2015-2016 £0.027 million).

#### Fair value of financial instruments

When financial instruments are initially recognised they are measured at fair value (less any material transaction costs), fair value being the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's-length transaction. Subsequent to initial recognition, the balance sheet measurement method for a financial instrument depends on its classification, and the fair value will, for some financial instruments, diverge from the balance sheet carrying amount:



- (i) Subsequent to initial recognition, available-for-sale financial assets continue to be carried in the balance sheet at fair value.
- (ii) Subsequent to initial recognition, loans and receivables and financial liabilities at amortised cost are carried in the balance sheet at amortised cost, using the effective interest rate method. The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial instrument to the net carrying amount of the financial asset or financial liability.

In terms of the fair value measurement hierarchy the financial instruments measured at fair value are considered Level 2 being quoted prices (unadjusted) in active markets for identical assets or liabilities that can be accessed at the measurement date.

The fair value for each category of financial instrument is shown below, with the balance sheet carrying amount shown for comparison.

31 Marc	h 2016		31 Marc	31 March 2017	
Balance sheet carrying amount	Fair value		Balance sheet carrying amount	Fa	
£m	£m		£m		
66.897	66.914	Loans and receivables - fixed term deposits	94.379		
3.117	3.117	Available-for-sale financial assets - insurance fund investments	3.479		
70.014	70.031	Investments	97.858		
0.877	0.924	Loans and receivables - loans to other entities and individuals	1.360		
31.908	31.911	Loans and receivables - trade receivables	44.518		
32.785	32.835	Debtors	45.878		
(168.748)	(226.240)	Financial liabilities at amortised cost - Public Works Loan Board borrowing	(189.246)	(2	
(54.771)	(70.350)	Financial liabilities at amortised cost - Non-PWLB borrowing ("market debt")	(54.745)	(	
(6.314)	(6.314)	Financial liabilities at amortised cost - borrowing from group entities	(11.637)	(	
(229.833)	(302.904)	Borrowing	(255.628)	(3	
(43.039)	(43.039)	Financial liabilities at amortised cost - trade payables	(42.583)	(	
(82.487)	(82.487)	PFI/PPP and finance lease liabilities	(79.883)	(	
(0.007)	(0.007)	Financial guarantees	(0.003)		
	(125.533)		(122.469)		

The council's available-for-sale financial assets comprise the council's insurance fund investments. The fair value of the insurance fund investments equates to the market value of those investments, and this valuation has been provided by the council's investment manager, Standard Life Wealth Limited.

The assessment of the fair value of fixed term deposits (within loans and receivables) and borrowing (within financial liabilities at amortised cost), has been carried out on the council's behalf by the council's treasury advisers, Arlingclose Limited. This fair value assessment uses the "net present value" approach, which provides an estimate of the value, in today's terms, of the cash flows which are expected to take place over the remaining term of the financial instruments. The discount



rate used in the assessment is the comparable new deposit/borrowing rate for a financial instrument of similar structure and terms, from a comparable borrower/lender. This is the rate applicable in the market, on the date of valuation, for an instrument with duration equal to the outstanding period from the date of valuation to the maturity date of the instrument being assessed. In the case of borrowings from the Public Works Loan Board (PWLB), the interest rate used to assess fair value is the appropriate new borrowing rate, and not the more penal rate which is applied in the event of premature repayment of PWLB borrowings. A consistent approach has been applied to financial assets and to financial liabilities.

The assessment of the fair value of loans to other entities and individuals (within loans and receivables) follows a similar "net present value" method to that for fixed term deposits and borrowing, with discount rates being estimated using the prevailing market rate of interest for similar instruments and similar borrowers.

Due to the short-term nature of trade receivables (within loans and receivables) and trade payables (within financial liabilities at amortised cost), and the fact that no quoted interest rate applies to these, such financial instruments are carried at the original contract amount (net of any impairment in the case of trade receivables). For these instruments the contract amount, the amortised cost and the fair value are considered to be not materially different.

The fair value of loans and receivables is greater than the balance sheet carrying amount as at 31 March 2017. This is because the council has placed fixed term deposits, and has made loans to other entities and individuals, where the contractual interest rate is higher than the rates available for similar deposits/loans at that date. This represents a notional future gain (based on economic conditions at 31 March 2017) attributable to the commitment to receive interest above current market rates.

Similarly, the fair value of financial liabilities at amortised cost is greater than the balance sheet carrying amount as at 31 March 2017. This is because the council has taken borrowing where the contractual interest rate is higher than the rates available for similar borrowing at that date. This represents a notional future loss (based on economic conditions at 31 March 2017) attributable to a commitment to pay interest to lenders above current market rates.

## Items of income, expense, gain and loss relating to financial instruments

The following items of income, expense, gain and loss relating to financial instruments are included within the lines "financing and investment income and expenditure" and "(surplus) or deficit on the revaluation of available-for-sale financial assets" in the **comprehensive income and expenditure statement**.

2016-2017	Financial assets: loans and receivables	Available-for- sale financial assets	Financial liabilities at amortised cost	Total
	£m	£m	£m	£m
Interest expense (including finance lease interest)			17.608	17.608
Impairment losses	0.231			0.231
Total expense in the (surplus) or deficit on the provision of services	0.231	-	17.608	17.839
Interest income	(0.868)	-	-	(0.868)
Dividend income	-	(0.101)	-	(0.101)
Other income	(0.004)	-	-	(0.004)
Total income in the (surplus) or deficit on the provision of services	(0.872)	(0.101)	-	(0.973)
Net (gain) or loss on revaluation		(0.261)	-	(0.261)
(Surplus) or deficit on the revaluation of available-for-sale financial assets (in other comprehensive income and expenditure)	-	(0.261)	-	(0.261)
Net (gain) or loss for the year (in total comprehensive income and expenditure)	(0.641)	(0.362)	17.608	16.605



2015-2016	Financial assets: loans and receivables	Available-for- sale financial assets		Total
	£m	£m	£m	£m
Interest expense (including finance lease interest)	-	-	17.766	17.766
Impairment losses	1.130	-	-	1.130
Total expense in the (surplus) or deficit on the provision of services	1.130	-	17.766	18.896
Interestincome	(0.689)	-	-	(0.689)
Dividend income	-	(0.088)	-	(0.088)
Other income	(0.008)	-	-	(800.0)
Total income in the (surplus) or deficit on the provision of services	(0.697)	(0.088)	-	(0.785)
Net (gain) or loss on revaluation		0.086	-	0.086
(Surplus) or deficit on the revaluation of available-for-sale financial assets (in other comprehensive income and expenditure)	-	- 0.086	-	0.086
Net (gain) or loss for the year (in total comprehensive income and expenditure)	0.433	(0.002)	17.766	18.197

## Note 29 Nature and extent of risks arising from Financial Instruments

The council's management of treasury risks actively works to minimise the council's exposure to the unpredictability of financial markets and to protect the financial resources available to fund services. The council has fully adopted CIPFA's Code of Treasury Management Practices and has written principles for overall risk management as well as written policies and procedures covering specific areas such as credit risk, liquidity risk and market risk.

## Credit Risk

Credit risk arises from the short-term lending of surplus funds to financial institutions and local authorities, as well as credit exposures to the council's customers. It is the policy of the council to place deposits only with a limited number of high quality banks, building societies and money market funds whose credit rating is independently assessed as sufficiently secure by the council's treasury advisers and to restrict lending to a prudent maximum amount for each entity.

The following analysis summarises the council's potential maximum exposure to credit risk, based on past experience and current market conditions. No credit limits were exceeded during the financial year and the council expects full repayment on the due date of deposits placed with its counterparties.

2016-2017	Amount at 31 March 2017	Historical experience of non-payment adjusted for market conditions at 31 March 2017	Estimated maximum exposure to default and uncollectability at 31 March 2017
	£m		£m
Deposits with financial institutions	133.594		
Customers (sundry income)	9.402	13.00%	1.222
Total	142.996		1.222

The Council does not generally allow credit for customers, such that as at 31 March 2017 £5.707 million of the £9.402 million (£6.490 million of £9.996 million in 2015-2016) sundry income debtors balance is past its due date for payment. The past due amount can be analysed by age as follows:



31 March		31 March
2016		2017
£m		£m
3.147	Less than three months and past due	1.786
0.615	Three to six months	0.926
0.649	Six months to one year	0.989
2.079	More than one year	4.325
6.490	Sundry income debtors past due	8.026

#### Collateral

Renfrewshire Council occasionally provides loans to residents who wish to buy their homes under "right to buy" legislation. In such cases the council takes a standard security over the property. As at 31 March 2017 the outstanding value of loans advanced by the council was £1.033 million (£0.552 million as at 31 March 2016).

#### Liquidity risk

The council's main source of borrowing is HM Treasury's Public Works Loans Board. There is no significant risk that the council will be unable to raise finance to meets its commitments under financial instruments. The council has safeguards in place to ensure that a significant proportion of its borrowing does not mature for repayment at any one time in the future to reduce the financial impact of re-borrowing at a time of unfavourable interest rates. The council's policy is to ensure that not more than 15% of loans are due to mature within any financial year and 50% within any rolling five-year period through a combination of prudent planning of new loans taken out and, where it is economic to do so, making early repayments.

The maturity analysis of the principal element of borrowing is as follows:

31 Mar	ch 2016			31 March 2017		
£m				£m		
		Principal maturing				
44.438	20.31%	* in less than one year		64.128	26.80%	*
31.212	14.26%	between one and two years		3.523	1.47%	
8.066	3.69%	between two and five years		5.377	2.25%	
135.132	61.74%	in more than five years	_	166.297	69.48%	_
218.848	100.00%	Principal element of borrowing	_	239.325	100.00%	

<sup>\*</sup>The principal maturing in less than one year exceeds the 15% target above due to the technical possibility that the call option on LOBO loans could be called by the lender. This is highly unlikely in the current economic climate.

#### Market risk: interest rate risk

Changes in market interest rates influence the interest payable on borrowings and on interest receivable on surplus funds invested. For example, a rise in interest rates would mean an increase in the interest charged on borrowing at variable rates and an increased cost to the taxpayer. An increase in interest rates would also mean an increase in the income received on lending at variable rates and a reduction in cost for the taxpayer. Changes in market rates also affect the notional "fair value" of lending and borrowing. For example, a rise in interest rates would reduce the fair value of both lending and borrowing at fixed rates. Changes in the fair value of lending and borrowing do not impact upon the taxpayer and are confined to prescribed presentational aspects in the Accounts.

The council has a variety of strategies for managing the uncertainty of future interest rates and the financial impact on the council's finances:

it is the policy of the council to limit its exposure to variable rate borrowing to a maximum of 25% of what it borrows;



- during periods of falling rates and where it is economically advantageous to do so, the council will consider the repayment and restructuring of fixed interest rate debt;
- the council takes daily advice from its specialist treasury advisers and actively monitors changes in interest rates to inform decisions on the lending of surplus funds, new borrowings and restructurings of existing borrowings.

To illustrate the notional impact of changes in interest rates upon the council, the following table shows the financial effect if rates had been 1% higher during 2016-2017, with all other variables held constant.

	2016-2017
	£m
Notional impact on the surplus or deficit on the provision of services:	
Increase in interest payable on new fixed rate borrowings taken during the year	(0.234)
Increase in interest receivable on deposits placed during the year	(0.895)
Notional impact on the surplus or deficit on the provision of services	(1.129)
Share of this impact which would be attributable to the Housing Revenue Account	(0.618)
Accounting presentation changes, which would have no impact on the surplus or deficit on the provision of services or other comprehensive income and expenditure:	
Decrease in the fair value of fixed rate loans and deposits	0.366
Decrease in the fair value of fixed rate borrowing	60.217

The impact of a 1% fall in interest rates would be as above but with the changes being reversed.

#### Market risk: price risk

The council's Insurance Fund is invested in an externally managed fund under the powers of schedule 3 of the Local Government (Scotland) Act 1975 and section 3 of the Local Government etc. (Scotland) Act 1994. The investments are managed on behalf of the council by Standard Life Wealth Limited in the Phoenix Fund. The objective of the fund is to achieve long term growth with low volatility, through a widely diversified portfolio. The benchmark return is LIBOR+2% per annum. During 2016-2017 the book cost of investments increased by £0.101 million (£0.088 million increase during 2015-2016).

The investment is classified as "available-for-sale", meaning that all movements in price will impact on the gains and losses recognised in other comprehensive income and expenditure. This is a prescribed presentational requirement that has no impact on the taxpayer. To illustrate the impact of changes in share price upon the council, an increase or fall of 5% in the general price of shares at 31 March 2017 would have resulted in a £0.056 million gain or loss being recognised in other comprehensive income and expenditure for 2016-2017.

#### Market risk: foreign exchange risk

The council does not lend or borrow in foreign currencies and has no exposure to gains or losses arising from movements in exchange rates.



## Note 30 Cash flow statement

## 30a. Cash flow: operating activities – adjustments to the net provision of services for non-cash movements

2015-2016		2016-2017
£m		£m
(67.405)	Depreciation, amortisation, impairment and revaluations	(57.473)
(1.849)	(Increase)/decrease in impairment provision for bad debts	6.610
(1.832)	(increase)/decrease in creditors	1.852
(11.611)	Increase/(decrease) in debtors	6.697
(0.316)	Increase/(decrease) in inventories	(0.205)
(16.362)	Pension (liability)/asset	(11.380)
(5.967)	Carrying amount of non-current assets sold	(9.697)
0.374	Other non-cash items charged to the net surplus or deficit on the provision of services	(0.264)
(104.968)	Adjustment to net (surplus)/deficit on the provision of services for non – cash movements	(63.860)

## 30b. Cash flow statement: investing activities

2015-2016		2016-2017
£m		£m
47.438	Purchase of property, plant and equipment, investment property and intangible assets	61.737
42.204	Purchase of short-term and long-term investments	27.844
(4.840)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(9.074)
-	Proceeds from short-term and long-term investments	-
(26.411)	Other receipts from investing activities	(23.401)
58.391	Net cash flows from investing activities	57.106

## 30c. Cash flow statement: financing activities

2015-2016		2016-2017
£m		£m
-	Cash receipts of short-term and long-term borrowing	(25.795)
2.616	Cash payments for the reduction of the outstanding liability relating to finance leases and on-balance sheet PFI /PPP contracts	2.604
6.610	Repayment of short-term and long-term borrowing	-
9.226	Net cash flows from financing activities	(23.191)



## 30d. Cash flow statement: interest paid and received

The Net cash flow from operating activities in Note 30a includes the following elements of interest paid and received:

2015-2016		2016-2017
£m		£m
(1.537)	Interest received	(1.914)
12.806	Interest paid	13.034
6.342	Interest element of finance lease and PPP payments	6.146
17.611		17.266

## Note 31 Trading operations

The Council's trading operations are required to operate in a commercial environment, with income being generated from other parts of the Council or from other organisations. The Council has classified all its trading accounts as "non-significant" under Local Authority (Scotland) Accounts Advisory Committee (LASAAC) guidance regarding the classification of trading operations, however the trading accounts are produced for management purposes and are therefore disclosed. The practice of maintaining trading operation accounts for management purposes will be reviewed over the course of 2017-2018.

		2014-2015	2015-2016	2016-2017	Total of last three years
		£m	£m	£m	£m
<b>Building Services</b>	Turnover	17.373	17.507	18.169	53.049
	Expenditure	16.876	16.920	17.888	51.684
	Surplus	0.497	0.587	0.281	1.365
Roads Services	Turnover	4.441	4.884	4.861	14.186
	Expenditure	4.296	4.751	4.732	13.779
	Surplus	0.145	0.133	0.129	0.407
Catering	Turnover	5.772	5.696	5.617	17.085
	Expenditure	5.316	5.239	5.162	15.717
	Surplus	0.456	0.457	0.455	1.368
Transport Workshop	Turnover	3.252	3.057	3.133	9.442
	Expenditure	2.733	2.543	2.625	7.901
	Surplus	0.519	0.514	0.508	1.541
Total for all trading	Turnover	20.020	24.444	24.700	02.752
operations		30.838	31.144	31.780	93.762
	Expenditure	29.221	29.453	30.407	89.081
	Surplus	1.617	1.691	1.373	4.681

The surplus on these trading operations has been taken to the Council's comprehensive income and expenditure statement.



#### Note 32 Agency services

The Council bills and collects non-domestic rates on behalf of the Scottish Government from ratepayers situated within Renfrewshire Council and East Renfrewshire Council. The Council also bills and collects, along with its own council tax, domestic water and sewerage charges on behalf of Scottish Water.

2015-2016		2016-2017
£m		£m
102.983	$Scottish\ Government\ -\ Contributions\ (to)\ or\ from\ the\ non-domestic\ rates\ pool$	96.106
14.384	Non-domestic rates collected: East Renfrewshire	14.806
0.055	Service income from East Renfrewshire Council for collection of non-domestic rates	0.055
26.764	Domestic water and sewerage charges collected	27.350
26.764	Domestic water and sewerage charges paid over to Scottish Water	27.350
0.689	Service income from Scottish Water for collection of domestic water and sewerage charges	0.636
0.010	Paisley First Business Improvement District	0.010

#### Note 33 Related parties

The council's related parties are those bodies or individuals that have the potential to control or significantly influence the council, or to be controlled or significantly influenced by the council, or where those individuals or bodies and the council are subject to common control. The council is required to disclose material transactions that have occurred with related parties and the amount of any material sums due to or from related parties. Related party relationships require to be disclosed where control exists, irrespective of whether there have been transactions between the related parties. Disclosure of this information allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the council.

#### Central and Scottish Government

Central and Scottish Government have the potential to influence the general operations of the council, being responsible for providing the statutory framework within which the council operates. The Scottish Government provides the majority of the council's funding in the form of grants and prescribes the terms of many of the transactions that the council has with other parties such as council tax billing. Grants received from the Scottish Government are set out in the analysis in Note 10. Grant conditions outstanding at 31 March 2017 are shown in Note 9.

#### **Elected Members**

Elected Members have direct control over the Council's financial and operating policies. The total of Members' allowances paid is shown in the Remuneration Report. Details of Elected Members' interests are available on the Council website, <a href="www.renfrewshire.gov.uk">www.renfrewshire.gov.uk</a>. Services to the value of £1.193 million (nil balance at 31 March 2017) were commissioned from three companies in which three elected members had an interest. Contracts were entered into in full compliance with the Council's contract standing orders. Services totalling £0.175 million (£0.024m outstanding balance at 31 March 2017) were commissioned from two organisations in which one elected member has a non-financial interest. The relevant member played no role in the decision relating to services commissioned. Services to the value of £3.188 million (£0.029m outstanding balance at 31 March 2017) were commissioned from a Social Care Charity in which one elected member is employed. The relevant member played no role in the decision relating to services commissioned. One elected member is employed by Renfrewshire Leisure Ltd (RLL). This member has declared this interest and recuses themselves from any Board or Committee meeting where items pertaining to RLL are under discussion.



#### Officers

A register of Senior Officers' Interests is available on the Council website, www.renfrewshire.gov.uk.

#### Entities controlled or significantly influenced by the Council

The Council also has interests in several Joint Boards and Committees as outlined in the Group Accounts Notes G1 and G2.

#### Note 34 External audit costs

Fees payable to Audit Scotland in respect of external audit services undertaken in accordance with Audit Scotland's *Code of Audit Practice* in 2016-2017 were £0.339 million (£0.349 million in 2015-2016). There were no fees paid to Audit Scotland in respect of any other services.

## Note 35 Pension schemes accounted for as defined contribution schemes

Renfrewshire Council participates in the Scottish Teachers' Superannuation Scheme. The scheme is an unfunded statutory public service pension scheme with benefits underwritten by the UK Government. The scheme is financed by payments from employers and from those current employees who are members of the scheme and paying contributions at progressively higher marginal rates based on pensionable pay, as specified in the regulations. The rate of employer contributions is set with reference to a funding valuation undertaken by the scheme actuary. The last four-yearly valuation was undertaken as at 31 March 2012 which set the contribution rates from 1 April 2015 to 31 March 2019. The next valuation began in 2016-2017 and is based on scheme data as at 31 March 2016. This will set contribution rates from 1 April 2019. Renfrewshire Council has no liability for other employers' obligations to the multi-employer scheme. As the scheme is unfunded there can be no deficit or surplus to distribute on the wind-up of the scheme or withdrawal from the scheme.

The scheme is an unfunded multi-employer defined benefit scheme. It is accepted that the scheme can be treated for accounting purposes as a defined contribution scheme in circumstances where Renfrewshire Council is unable to identify its share of the underlying assets and liabilities of the scheme. The current employer contribution rate of 17.2% has applied from 1 September 2015. While the employee rate applied is a variable it will provide an actuarial yield of 9.6% of pensionable pay. At the last valuation a shortfall of £1.3 billion was identified in the notional fund which will be repaid by a supplementary rate of 4.5% of employers' pension contributions for fifteen years from 1 April 2015. This contribution is included in the 17.2% employers' contribution rate.

Based on the proportion of employer contributions paid in 2014-2015, Renfrewshire Council's level of participation in the scheme is 2.7%. The Council paid £10.561 million (£9.688 million in 2015-2016) for employer's contributions to the Scottish Public Pensions Agency. £0.467 million of expenditure (£0.483 million in 2015-2016) was charged to service revenue accounts in respect of "added years" pension enhancement termination benefits, representing 0.7% of teachers' pensionable pay (0.8% in 2015-2016).

#### Note 36 Defined benefit pension schemes

#### (i) Participation in pension schemes

The pension scheme for teachers – the Scottish Teachers' Superannuation Scheme – is explained in Note 35 whilst this note relates exclusively to the pension scheme for all other employees – the Local Government Pension Scheme.

The Local Government Pension Scheme in Scotland (LGPS) is a funded, defined benefit, statutory occupational pension scheme. It is regulated by the Scottish Public Pensions Agency, but is administered locally by fund administering authorities through regional pension funds. For Renfrewshire Council, the fund administering authority is Glasgow City Council and the regional pension fund is the Strathclyde Pension Fund. As a funded scheme, the council and employees pay contributions into the fund, calculated at a level intended to balance the scheme's pension liabilities with the scheme's investment assets. The statutory nature of the fund means that the post-employment benefits are defined and set out in law. The Strathclyde Pension Fund is a multi-employer fund and it is possible for each employer to identify its own share of the assets and liabilities of the fund on a consistent and reasonable basis.



The principal risks to the scheme are assumptions relating to longevity, inflation, and investment performance; in addition statutory changes to the scheme. These risks are mitigated to an extent by statutory requirements limiting charges to the Council's general fund.

The Council has additional liabilities for unfunded discretionary pension payments outside the main schemes such as arrangements for the award of discretionary post-employment benefits upon early retirement. This is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pensions liabilities, and cash has to be generated to meet actual pensions payments as they eventually fall due.

## (ii) Transactions relating to post-employment benefits

The council accounts for post-employment benefits in the **comprehensive income and expenditure statement** as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and accounting for investment returns on any resources set aside to meet the costs. However, the charge according to statutory regulations that is required to be made against the General Fund Balance and the Housing Revenue Account Balance is based upon the employer contributions payable by the council to the pension fund in the year. This requires an adjustment to be made in the **movement in reserves statement** to remove the cost (according to generally accepted accounting practices) of post-employment benefits, and replace that cost with the value of employer contributions payable to the fund in the year. The following transactions have been made in the **comprehensive income and expenditure statement** and the General Fund Balance via the **movement in reserves statement** during the year:

2015-16		2016-17
£m		£m
	Included within net cost of services:	
31.639	Current service cost	28.103
4.598	Past service cost/(gain)	1.094
(7.356)	Losses or (gains) on curtailments and settlements	(4.476)
	Included within financing and investment income and expenditure:	
40.507	Interest cost	41.202
(30.285)	Expected return on scheme assets	(33.690)
39.103	Total of LGPS post-employment benefits charged to the surplus or deficit on the provision of services	32.233
	Included within other comprehensive income and expenditure:	
	Remeasurement of the Net Defined Benefit Liability comprising:	
6.088	Return on Assets excluding amounts included in net interest	(189.861)
-	Actuarial gains and losses arising on changes in Demographic Assumptions	-
(111.433)	Actuarial gains and losses arising on changes in Financial Assumptions	298.047
(15.379)	Actuarial gains and losses arising on changes in Other Assumptions	2.622
(81.621)	Total of LGPS post-employment benefits charged to the comprehensive income and expenditure statement	143.041
	Movement in reserves statement:	
(120.724)	Actuarial losses or (gains)	110.808
39.103	Reversal of items relating to post-employment benefits debited or credited to the surplus or deficit on the provision of services in the comprehensive income and expenditure statement	32.233
(22.741)	Employer contributions and direct payments to pensioners payable in the year	(20.853)
(104.362)	Movement in the year on the Pension Reserve	122.188



The cumulative amount of actuarial gains and losses recognised in the **comprehensive income and expenditure statement** as at 31 March 2017 is a loss of £313.235 million (loss of £202.427 million as at 31 March 2016).

#### (iii) Assets and liabilities relating to post-employment benefits

Renfrewshire Council's share of the defined benefit obligation (that is, the scheme liabilities) and of the scheme assets in the Strathclyde Pension Fund has been assessed by Hymans Robertson LLP, the Fund's independent actuaries. The assessment indicates that, as at 31 March 2017, the defined benefit obligation exceeded scheme assets by £334.890 million (£212.702 million as at 31 March 2016). The defined benefit obligation is valued on an actuarial basis using the "projected unit credit" method, which estimates the pensions that will be payable in future years (dependent on assumptions about mortality rates, salary levels and other factors) discounted to their present value. The discount rate used at 31 March 2017 was 2.6% based on the indicative rate of return on high quality corporate bonds. Scheme assets are valued at fair value which, in the case of marketable securities, is market value using the current bid price. Where no market price is available, the fair value of scheme assets is estimated. The valuations are based on the latest formal valuation of the Strathclyde Pension Fund which was carried out as at 31 March 2014.

The common position for employers participating in the Strathclyde Pension Fund is that, based on a snapshot valuation as at 31 March 2017, a net pension liability is disclosed as a result of prevailing market conditions at that date. The net pension liability of £334.890 million represents an increase of £122.188 million between 31 March 2016 and 31 March 2017. The net pension liability has a substantial impact on the net worth of the council as recorded in the **balance sheet**. However, statutory arrangements for funding the deficit mean that the financial position of the council remains assured. The deficit on the Strathclyde Pension Fund will be made good by increased contributions over the remaining working life of employees, as assessed by the Fund's actuaries.

Local government legislation provides that local authorities have an obligation to meet the expenditure of the joint boards of which they are constituent members. As a consequence, Renfrewshire Council has additional liabilities arising from the pension scheme deficits of the Renfrewshire Valuation Joint Board. In accordance with accounting regulations, the group accounts include a share of the post-employment benefits transactions, defined benefit obligations and scheme assets of this joint board. Further information can be found in the annual report and accounts of each joint board. The main fund (Fund 1) of Strathclyde Pension Fund does not have an asset and liability matching (ALM) strategy.

## (iv) Movement in defined benefit obligation (scheme liabilities)

The following is a reconciliation of the 2016-2017 opening and closing balances of the present value of Renfrewshire Council's share of the Strathclyde Pension Fund's defined benefit obligation (that is, scheme liabilities).

2015-16		2016-17
£m		£m
1,276.378	Opening balance at 1 April	1,177.937
31.639	Current service cost	28.103
40.507	Interest cost	41.202
6.106	Member contributions	6.372
(126.812)	Actuarial losses or (gains)	300.669
4.598	Past service cost	1.094
(22.700)	Estimated benefits paid: unfunded	(4.476)
(31.779)	Estimated benefits paid: other	(32.571)
1,177.937	Closing balance at 31 March	1,518.330



## (v) Movement in scheme assets

The following is a reconciliation of the 2016-2017 opening and closing balances of the fair value of Renfrewshire Council's share of the Strathclyde Pension Fund's scheme assets.

2015-16		2016-17
£m		£m
959.314	Opening balance at 1 April	965.235
30.285	Expected return on scheme assets	33.690
6.106	Member contributions	6.372
22.741	Employer contributions	20.853
4.769	Contributions in respect of unfunded benefits	4.476
(6.088)	Actuarial (losses) or gains	189.861
(20.113)	Estimated benefits paid: unfunded	(4.476)
(31.779)	Estimated benefits paid: other	(32.571)
965.235	Closing balance at 31 March	1,183.440

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy as provided by the administering authority. Expected yields on fixed interest investments are based on gross redemption yields as at the balance sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual return on scheme assets from 1 April to 31 December 2016 was 18.0%.

The fair value of the assets held in the scheme may be analysed as follows:

31 March 2016				31 March 2017		
Quoted Prices in active markets	Prices not quoted in active markets	Total		Quoted Prices in active markets	Prices not quoted in active markets	Total
£m	£m	£m		£m	£m	£m
351.171	0.761	351.932	Equity instruments	434.278	0.226	434.504
-	0.001	0.001	Debt instruments (bonds)	-	0.011	0.011
-	93.890	93.890	Private Equity	-	97.573	97.573
-	103.694	103.694	Real Estate	-	142.744	142.744
8.726	373.498	382.224	Investment Funds	13.740	450.036	463.776
0.234	-	0.234	Derivatives	0.099	0.158	0.257
32.230	1.030	33.260	Cash & cash equivalents	42.608	1.967	44.575
392.361	572.874	965.235	Fair value of scheme assets	490.725	692.715	1,183.440



## (vi) Scheme history: analysis of defined benefit obligation and scheme assets

The council's share of the accumulated deficit or surplus in the scheme is shown below. The analysis shows the nature of various elements of the council's share of the scheme's defined benefit:

31 March		31 March
2016		2017
£m		£m
	Present value of Renfrewshire Council's share of the Strathclyde Pension Fund's defined benefit obligation - funded liabilities:	
(572.748)	Current employee members	(831.378)
(93.604)	Pre-local government reorganisation (1996) liabilities	(97.433)
(88.502)	Deferred pensioners	(120.695)
(337.189)	Pensioners	(371.464)
(1,092.043)	Defined benefit obligation - funded liabilities	(1,420.970)
	Present value of Renfrewshire Council's share of the Strathclyde Pension Fund's defined benefit obligation - <u>unf</u> unded liabilities:	
(71.896)	Retirals from Renfrewshire Council	(83.195)
(13.998)	Retirals pre-local government reorganisation (1996)	(14.165)
(85.894)	Defined benefit obligation - <u>un</u> funded liabilities	(97.360)
(1,177.937)	Present value of defined benefit obligation	(1,518.330)
965.235	Fair value of scheme assets	1,183.440
(212.702)	Net liability arising from defined benefit obligation	(334.890)

#### Basis for estimating assets and liabilities

The following table shows the principal assumptions used by Hymans Robertson LLP, the Fund's independent actuaries, to estimate the council's post-employment benefits transactions for 2016-2017, and the council's share of the Strathclyde Pension Fund's defined benefit obligation (scheme liabilities) and scheme assets as at 31 March 2017:

31 March		31 March
2016		2017
3.5%	Discount rate for defined benefit obligation	2.6%
3.5%	Long-term expected rate of return on scheme assets*	2.6%
4.2%	Rate of increase in salaries	4.4%
2.2%	Rate of increase in pensions	2.4%
2.2%	Rate of inflation	2.4%
	Mortality assumptions:	
	Longevity at age 65 for current pensioners:	
22.1 years	Men	22.1 years
23.6 years	Women	23.6 years
	Longevity at age 65 for future pensioners:	
24.8 years	Men	24.8 years
26.2 years	Women	26.2 years
	Commutation assumptions - percentage of the maximum additional tax-free cash (per HM Revenue & Customs limits) converted from annual pension into retirement lump sum:	
50%	for pre-April 2009 service	50%
75%	for post-April 2009 service	75%
*The avecated	rates of return are set equal to the dissount rate as nor IAS10	

<sup>\*</sup>The expected rates of return are set equal to the discount rate as per IAS19



The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis did not change from those used in the previous period.

npact on the Defined benefit Obligation in the Scheme  Liabilit  Liabilit		
	£m	%
Salary Increase Rate (increase or decrease by 0.5%)	55.716	4%
Pension Increase Rate (increase or decrease by 0.5%)	102.444	7%
Real Discount Rate (decrease or increase by 0.5%)	163.122	11%

#### Impact on the Authority's cash flows

An objective of the Fund is to keep employers' contributions at as constant a rate as possible. The Fund has agreed a strategy to achieve a funding rate of 100% in the longer term. Employers' and employees' contributions have been determined so that rates are standard across all participating employers. The rate for employer contributions has been set at 19.3% for 2015-2016 to 2017-2018.

The total contributions expected to be made by the council to the Strathclyde Pension Fund in the forthcoming year to 31 March 2017 is £20.238 million. The weighted average duration of the defined benefit obligation is 18.6 years.

#### Note 37 Contingent assets and liabilities

The Council has agreed repayment terms with a company relating to a prior year land sale, whereby the interest on the outstanding balance owed to the Council only becomes payable after a certain period of time has elapsed. The interest accruing in this event is viewed as a contingent asset.

Following recent Employment Tribunal decisions, the Council recognises a contingent liability for potential historic claims related to enhanced holiday payments. Further tribunal and legal decisions are anticipated and this will provide clarity with regards to potential costs to the Council.

The Council has been notified of a number of contractor claims for additional costs incurred on a construction contract. The Council disputes the claims, which may be referred for arbitration. The Council recognises a contingent liability for potential costs which may be incurred to resolve this dispute.

The Limitation (Childhood Abuse) (Scotland) Bill is intended to result in legislation to remove the limitation period for actions of damages in respect of personal injuries resulting from childhood abuse. The Council recognises a contingent liability for possible obligations which may arise from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the control of the authority. It is not considered practicable at this stage to estimate the financial effect.



#### Housing Revenue Account income and expenditure statement

The Housing Revenue Account (HRA) reflects a statutory obligation to maintain a revenue account for local authority housing provision in accordance with the Housing (Scotland) Act 1987. The Housing Revenue Account income and expenditure statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Councils charge rents to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis on which rents are raised, is shown in the **movement on the Housing Revenue Account statement**.

The 2015-2016 figures have been restated to reflect the new formats and reporting requirements introduced in the Code of Practice on Local Authority Accounting in the United Kingdom 2016-2017, as reflected in the Comprehensive Income and Expenditure Statement.

2015-2016		2016-2017	
Restated			
£m		£m	£m
	Expenditure:		
11.514	Repairs and maintenance	11.102	
12.692	Supervision and management	12.413	
32.434	Depreciation and impairment of non-current assets	31.238	
(1.059)	Increase or (decrease) in the allowance for bad debts	(0.167)	
1.563	Other expenditure	1.188	
57.144		_	55.774
	Income:		
(46.178)	Dwellingrents	(46.578)	
(1.301)	Non-dwelling rents	(1.264)	
(0.447)	Other income	(0.465)	
(47.926)			(48.307)
9.218	Net cost of HRA services as included in the comprehensive income and expenditure statement		7.467
	HRA share of the operating income and expenditure included in the comprehensive income and expenditure statement:		
(0.252)	(Gain) or loss on sale of HRA non-current assets		(0.666)
6.967	Interest payable and similar charges		6.551
(0.509)	Interest and investment income		(0.185)
(0.486)	Income from trading operations		(0.189)
0.679	Pensions interest cost and expected return on pensions assets		0.478
(0.536)	Taxation and non specific grant income	_	(0.892)
15.081	(Surplus) or deficit for the year on HRA services	_	12.564



#### **Movement on the Housing Revenue Account statement**

This statement shows the movement in the year on the Housing Revenue Account (HRA) Balance. The surplus or deficit for the year on the HRA income and expenditure statement represents the true economic cost of providing the council's HRA services, more details of which are shown in the HRA income and expenditure statement itself. The adjustments between accounting basis and funding basis under regulations detail the adjustments that are made to the HRA income and expenditure, as recognised by the council in the year in accordance with proper accounting practice, to the statutory amounts required to be charged to the HRA Balance for dwellings rent setting purposes.

2015-2016		2016-2017			
£m		£m	£m	£m	£m
(10.645)	Balance on the HRA at the end of the previous year				(10.239)
15.081	(Surplus) or deficit for the year on the HRA income and expenditure statement			12.564	
	Adjustments between accounting basis and funding basis under regulations:				
0.274	Difference between any other item of income and expenditure determined in accordance with the Code and determined in accordance with statutory HRA requirements		0.263		
0.252	Reverse out gain or (loss) on sale of HRA non-current assets		0.666		
	${\it HRA share of contributions to or (from) the Pension Reserve:}$				
(2.912)	Reverse out net charges made for post-employment benefits in accordance with IAS19	(2.334)			
1.510	Pensions cost chargeable for the year in accordance with statutory provisions: employer's contributions payable to Strathclyde Pension Fund	1.325			
(1.402)	HRA share of contributions to or (from) the Pension Reserve		(1.009)		
(0.033)	HRA share of contributions to or (from) the Employee Statutory Adjustment Account		0.048		
1.836	Capital expenditure funded by the HRA		1.387		
	Transfer to or (from) the Capital Adjustment Account:				
(32.434)	Reverse out depreciation and impairment losses on non-current assets	(31.238)			
0.530	Reverse out credits made for capital grants	0.892			
13.213	Loans fund principal contribution from the HRA	16.855			
(18.691)	Transfer to or (from) the Capital Adjustment Account		(13.491)		
(17.764)	Total of adjustments between accounting basis and funding basis under regulations			(12.136)	
(2.683)	Net (increase) or decrease before transfers to or from reserves			0.428	
3.089	Transfers to or (from) reserves				
0.406	(Increase) or decrease in the year on the HRA		_		0.428
(10.239) *	Balance on the HRA at the end of the current year				(9.811)

 $<sup>^{*}</sup>$  £3.004 of the £9.811m balance has been earmarked for Welfare Reform support.



#### Notes to the Housing Revenue Account income and expenditure statement

#### 1. The number and types of dwelling in the council's housing stock

The Council was responsible for managing 11,982 dwellings during 2016-2017 (12,188 in 2015-2016). The following shows an analysis of these dwellings by type. The figures below exclude void initiative properties.

2015-2016				2016-2017	
Number at 31 March 2016	Average weekly rent £	Type of dwelling		Number at 31 March 2017	Average weekly rent £
417	58.65	One-apartment		410	59.95
3,662	66.73	Two-apartment		3,651	68.11
5,863	75.26	Three-apartment		5,728	76.98
2,051	84.26	Four-apartment		1,983	86.05
215	90.78	Five+-apartment		210	92.65
12,208	<del>-</del>	Total		11,982	

#### 2. Gross rent income

This is the total rental income chargeable for the year and includes a deduction for voids (£0.889 million in 2016-2017 and £1.066 million in 2015-2016), but excludes irrecoverables and bad debts. Average rents were £75.14 per week in 2016-2017 (£73.67 in 2015-2016). The total rent income for 2016-2017 reflects the decision of the Council to charge only a nominal rent in respect of initiative voids.

#### 3. The amount of rent arrears

At 31 March 2017 total rent arrears amounted to £2.201 million (£2.247 million at 31 March 2016). This is 4.4% of the total value of rents due at 31 March 2017.

#### 4. The provision considered to be necessary in respect of uncollectable rent arrears

In the financial year 2016-2017 the rental bad debt provision has been decreased by £0.306 million (£0.651 million decrease during 2015-2016). The provision to cover the potential loss of income stands at £1.472 million at 31 March 2017. This is 3.0% of the total value of rents due at that date.

#### 5. The share of corporate costs

In the financial year 2016-2017 the HRA share of corporate and democratic core costs amounted to £0.036m (£0.055m in 2015-16) and the HRA share of other amounts included in the whole authority Net Cost of Services but not allocated to a specific service amounted to £0.070m (£0.133 in 2015-16).

#### 6. The nature and amount of any prior year items not disclosed in the statement

NIL



## Annual Accounts 2016-2017 Council Tax Income Account

Councils raise taxes from residents by way of a property tax – the council tax – which is based on property values. Each dwelling house in a local authority area is placed into one of eight valuation bands, "A" to "H". The council declares an annual charge for band D properties and all other properties are charged a proportion of this – lower valued properties pay less, higher valued properties pay more. The council tax income account shows the gross income raised from council taxes levied and deductions made under statute. The Council Tax Reduction Scheme represents a discount introduced across Scotland following the abolition of Council Tax Benefits as part of the UK government's welfare reform programme. The resultant net income is transferred to the council's comprehensive income and expenditure statement.

2015-2016		2016-2017
£m		£m
93.658	Gross council tax levied	94.594
(12.623)	Council tax reduction scheme	(12.133)
(13.751)	Other discounts and reductions	(13.649)
(1.548)	Write-off of uncollectable debts and allowance for impairment	(1.611)
0.412	Adjustment to previous years' community charge and council tax	0.635
66.148	Transfer to the comprehensive income and expenditure statement	67.836

#### Calculation of the council tax

Dwellings are valued by the Assessor and placed within valuation bands ranging from the lowest "A" to the highest "H". The council tax base is the number of chargeable dwellings across all valuation bands (adjusted for dwellings where discounts apply), after providing for non-payment, expressed as an equivalent number of band D dwellings. The band D council tax charge is calculated using the council tax base, and this in turn fixes the charge for each of the other bands, which are based on pre-determined proportions relative to the band D charge. The band D charge for 2016-2017 was £1,164.69 (unchanged from 2015-2016).

In 2016-2017 if only one person over 18 lived in a property a discount of 25% was applied. From 1 April 2013 a continuous discount of 10% was available for furnished properties which are not anyone's main home, for example second and holiday homes. Discounts of 50% were made for unoccupied property for a period of up to six months, with a continuous discount of 10% available thereafter. Certain persons are disregarded for Council Tax purposes, including people who are in detention, students and people who are severely mentally impaired. Reductions in council tax payable are also available for people with disabilities.

Charges for water and sewerage services are the responsibility of Scottish Water. Renfrewshire Council collects total monies and makes a precept payment to Scottish Water on the basis of collection levels based on a pre-determined formula. The figures below exclude the water and sewerage charges.

## Annual council tax charges

2016-2017	В	and A		Band B		Band C		Band D		Band E		Band F		Band G		Band H
	f	776.46	f	905 87	f	1 035 28	f	1 164 69	f	1 423 51	f	1 682 33	f	1 941 15	f	2 329 38



# Annual Accounts 2016-2017 Council Tax Income Account

## Calculation of the council tax base

2016-2017	Number of dwellings	Number of exemptions	Disabled relief	Discounts of 25%	Discounts of 50%	Total equivalent dwellings	Ratio to Band D	Band D equivalents
Band A	13,689	1,868	13	8,114	129	9,816	6:9	6,544
Band B	25,623	1,374	101	13,132	220	20,824	7:9	16,196
Band C	14,521	485	69	5,906	146	12,470	8:9	11,084
Band D	11,887	265	52	4,064	99	10,572	1:1	10,572
Band E	10,600	159	67	2,457	47	9,784	11:9	11,959
Band F	5,993	74	48	992	28	5,627	13:9	8,128
Band G	3,562	98	18	455	18	3,323	15:9	5,538
Band H	218	16	0	34	4	192	18:9	384
Total	86,093	4,339	368	35,154	691	72,608		70,405
					Band A dwelli relief	ings subject to	disabled	7
					Class 17 and	24 dwellings		125
					Sub-total			70,537
						non-payment a ounts and relie		(3,128)
					Council tax ba	ase		67,409



## Annual Accounts 2016-2017 Non Domestic Rate Account

This account is an agent's statement that reflects the statutory obligation for those councils who issue bills to non-domestic rate payers to maintain a separate **non-domestic rate account**. The account shows the rates collected from non-domestic rate payers during the year. Any difference between the rates collected and the amount the council is guaranteed to receive under the national pooling arrangements is adjusted via the Scottish Government's general revenue grant to the council. Non-domestic rate income is redistributed from the national non-domestic rate pool in proportions based on the prior year mid-year income returns net of prior year adjustments. In 2012-2013 the Scottish Government introduced the Business Rates Incentivisation Scheme (BRIS) which allows councils, where an agreed target income figure is exceeded, to retain 50% of the 'above target' income.

2015-2016		2016-2017
£m		£m
113.087	Gross rates levied	119.040
(20.173)	Reliefs and other deductions	(17.875)
(1.847)	Write-off of uncollectable debts and allowance for impairment	(2.022)
91.067	Net non-domestic rate income	99.143
2.138	Adjustment to previous years' non-domestic rates	0.895
9.710	Contribution (to) or from the national non-domestic rate pool	(3.932)
0.068	Non-domestic rate income retained by authority (BRIS)	-
102.983	Transfer to comprehensive income and expenditure statement	96.106

#### The nature and amount of each rate fixed

The non-domestic rates charge for each subject is determined by the rateable value placed upon it by the Assessor, multiplied by the rate per pound (the "rate poundage") set each year by the Scottish Government. For 2016-2017 the charge was 48.4 pence in the pound, with a 2.6 pence supplement for properties with a rateable value over £35,000. From 1 April 2010 the Scottish Government amended the existing Small Business Bonus Scheme (SBBS). Under the SBBS properties with a rateable value up to and including £10,000 are entitled to a 100% reduction in their business rates. Properties with a rateable value of between £12,001 and £12,000 receive a 50% reduction and properties with a rateable value of between £12,001 and £18,000 receive a 25% reduction. This allows a business with two or more properties with a combined rateable value of under £35,000 to qualify for relief. The relief is 25% for properties with an individual rateable value less than £18,000.

#### Analysis of Renfrewshire Council's rateable values

		2016-2	017
		£m	£m
Rateable value at 1 April 2016:	Commercial	107.029	
	Industrial and freight transport	47.858	
	Education and public service	29.757	
	Communications	0.011	
	Others	51.203	
		·	235.858
Running roll (full-year rateable value	e)		1.773
Rateable value at 31 March 2017			237.631
Wholly exempt subjects			(1.711)
Net rateable value at 31 March 2017		_	235.920



# Annual Accounts 2016-2017 Group Comprehensive Income and Expenditure Statement

This statement shows the accounting cost of providing services and managing operations during the year. It includes, on an accruals basis, all day-to-day expenses and related income. The statement shows the accounting cost in accordance with generally accepted accounting practices, rather than the cost according to the statutory regulations that specify the net expenditure that councils need to take into account when setting the annual council tax charge. The required adjustments between accounting basis and funding basis under regulations are shown in the **group movement in reserves statement**.

	2015-2016					2016-2017	
	Restated						
Gross	Gross	Net			Gross	Gross	Net
expenditure	income	expenditure			expenditure	income	expenditure
£m	£m	£m		Note	£m	£m	£m
201.685	(29.486)	172.199	Childrens services		201.541	(26.640)	174.901
78.963	(18.421)	60.542	Community Resources		77.629	(17.314)	60.315
89.650	(76.363)	13.287	Development & Housing Services		85.614	(73.062)	12.552
57.145	(47.927)	9.218	Housing services - Housing Revenue Account		55.774	(48.307)	7.467
45.853	(10.641)	35.212	Finance & Resources		47.257	(10.135)	37.122
3.996	(0.155)	3.841	ChiefExecutives		7.248	(0.351)	6.897
9.552	(4.976)	4.576	Other Services		8.894	(12.419)	(3.525)
21.637	(9.561)	12.076	Leisure Services		21.353	(9.259)	12.094
94.982	(31.157)	63.825	Adult Services		172.564	(110.274)	62.290
603.463	(228.687)	374.776	Net cost of services		677.874	(307.761)	370.113
			Other operating expenditure:				
		1.127	(Gains) or losses on the disposal of non- current assets				0.623
		26.964	Financing and investment income and expenditure	G6			24.207
		(407.261)	Taxation and non-specific grant income	10			(396.415)
		(4.394)	(Surplus) or deficit on the provision of services				(1.472)
		(0.413)	Share of the (surplus) or deficit on the provision of services by associates and joint ventures	G4			(4.243)
		(4.807)	Group (surplus) or deficit				(5.715)
		(32.401)	(Surplus) or deficit on the revaluation of non- current assets Impairment (gains) or losses on non-current				(63.044)
		1.606	assets charged to the revaluation reserve (Surplus) or deficit on the revaluation of available-for-sale financial assets	G15			(2.089)
		(123.844)	Actuarial (gains) or losses on pension assets and liabilities				118.137
		(1.830)	Share of other comprehensive income and expenditure of associates and joint ventures	G4			2.034
		(156.469)	Other comprehensive income and expenditure				55.038
		(161.276)	Total comprehensive income and expenditure				49.323



# Annual Accounts 2016-2017 Group Movement in Reserves Statement

The group movement in reserves statement shows the				Usable reserves	serves		enconcentration			Council's	
movement in the year on the different reserves held by the council's group, analysed into the council's usable reserves, the council's unusable reserves and the council's share of the reserves of the subsidiaries, associates and	ı	General Fund Balance	Housing Revenue Account	Revenue statutory funds	Capital Receipts Reserve	Capital statutory funds	Council's Total usable	Council's unusable reserves	Council's total reserves	share of reserves of subsidiaries, associates	Total
joint ventures within the gorup. Further explanation about this statement can be found on page 27.	Note	£m	£m	£m	£m	Ęw	E #	£m	Ę	and JV's £m	Ęw
Balance at 31 March 2015 carried forward		58.854	10.645	2.853	3.760	29.006	105.118	533.395	638.513	39.295	677.808
Movement in reserves during 2015-2016:							000000000000000000000000000000000000000				-
Surplus or (deficit) on the provision of services		26.624	(15.081)	1	ı	1	11.543	ı	11.543	(6.736)	4.807
Other comprehensive income and expenditure		1	ı	1	1	1	I	152.266	152.266	4.203	156.469
Total comprehensive income and expenditure	J	26.624	(15.081)	•	•	-	11.543	152.266	163.809	(2.533)	161.276
Adjustments between group accounts and council accounts	<b>G</b> 2	(7.545)	ı	1	1	1	(7.545)		(7.545)	7.545	
Net increase or (decrease) before transfers		19.079	(15.081)	•	•	•	3.998	152.266	156.264	5.012	161.276
Adjustments between accounting basis and funding basis under regulations	11	14.140	17.764	ı	0.356	ı	32.260	(32.260)	l	ı	1
Net increase or (decrease) before transfers to other statutory reserves	I	33.219	2.683	1	0.356	•	36.258	120.006	156.264	5.012	161.276
Transfers to or (from) other statutory reserves	12	(30.695)	(3.089)	0.002	1	33.782	I	-	ı	1	
Increase or (decrease) in 2015-2016	ļ ļ	2.524	(0.406)	0.002	0.356	33.782	36.258	120.006	156.264	5.012	161.276
Balance at 31 March 2016 carried forward Restated		61.378	10.239	2.855	4.116	62.788	141.376	653.401	794.777	44.307	839.084
Movement in reserves during 2016-2017:							000000000000000000000000000000000000000				
Surplus or (deficit) on the provision of services		22.229	(12.564)	•	1	1	9.665	'	9.665	(3.950)	5.715
Other comprehensive income and expenditure		-	1	•	1	-	I	(47.764)	(47.764)	(7.303)	(55.038)
Total comprehensive income and expenditure		22.22	(12.564)	•	•	•	9.665	(47.764)	(38.099)	(11.253)	(49.352)
Adjustments between group accounts and council accounts	92	(8.898)	•	•	1	-	(8.898)		(8.898)	8.898	•
Net increase or (decrease) before transfers		13.331	(12.564)	•	•		0.767	(47.764)	(46.997)	(2.355)	(49.352)
Adjustments between accounting basis and funding basis under regulations	11	6.555	12.136	ı	3.515	(13.816)	8.390	(8.390)	l	ı	ı
Net increase or (decrease) before transfers to other statutory reserves	ı	19.886	(0.428)	ı	3.515	(13.816)	9.157	(56.154)	(46.997)	(2.355)	(49.352)
Transfers to or (from) other statutory reserves	12	(32.537)	•	0.002	1	32.536	0.001	1	0.001	1	0.001
Increase or (decrease) in 2016-2017	I	(12.651)	(0.428)	0.002	3.515	18.720	9.158	(56.154)	(46.996)	(2.355)	(49.351)
Balance at 31 March 2017 carried forward		48.727	9.811	2.857	7.631	81.508	150.534	597.247	747.781	41.951	789.732



#### Annual Accounts 2016-2017

## **Group Balance Sheet**

The **group balance sheet** shows the value as at 31 March 2017 of the assets and liabilities recognised by the council. The net assets of the council's group are matched by the reserves held by the group. Reserves are reported in two categories: usable reserves, which are those reserves that the group may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations; and unusable reserves, comprising those that the group is not able to use to provide services. This category includes reserves that hold unrealised gains/losses in the value of assets where amounts would only become available to provide services if the assets are sold, and reserves that hold timing differences shown as 'adjustments between accounting basis and funding basis under regulations' in the **group movement in reserves statement**.

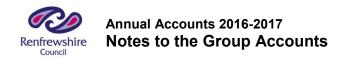
31 March 2016			31 March 2017
Restated			
£m		Note	£m
1,219.161	Property, plant and equipment	G9	1,277.101
2.670	Investment property	G10	2.297
39.196	Heritage assets	G11	39.196
0.829	Intangible assets	18	0.651
18.019	Long-term investments	G15	20.871
14.476	Investments in associates and joint ventures	G3	17.914
5.730	Long-term debtors	24	3.078
1,300.081	Long-term assets		1,361.108
66.897	Short-term investments	G15	94.379
0.849	Inventories		0.631
0.468	Short-term Intangible Assets	23	0.588
32.260	Short-term debtors	G12	50.709
39.477	Cash and cash equivalents		38.110
0.744	Short-term assets held for sale	17	0.988
140.694	Current assets		185.405
(52.373)	Short-term borrowing	G15	(77.508)
(63.178)	Short-term creditors	G13	(67.095)
(7.100)	Short-term provisions	27	(7.223)
(122.651)	Current liabilities		(151.826)
(174.799)	Long-term borrowing	G15	(175.197)
(79.890)	Long-term creditors	26	(77.181)
(5.368)	Long-term provisions	27	(5.248)
(3.083)	Liabilities in associates and joint ventures	G3	(4.474)
(213.030)	Other long-term liabilities		(342.855)
(2.870)	Grants Receipts in Advance	9	
(479.040)	Long-term liabilities		(604.955)
839.084	Net assets		789.732
164.402	Usable reserves	G7	176.015
674.682	Unusable reserves	G8	613.717
839.084	Total reserves		789.732



# Annual Accounts 2016-2017 Group Cash Flow Statement

The **group cash flow statement** shows the changes in cash and cash equivalents of the council's group during the year. It shows how the council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the council are funded by way of taxation and grant income or from the recipients of services provided by the council. Investing activities represent the extent to which cash outflows have been made for resources that are intended to contribute to the council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (that is, borrowing) to the council. The council's share of the cash flows of its associates and joint ventures is disregarded for the purpose of this statement because the council's share of the associates' and joint ventures' reserves is unusable and cannot be used to fund services.

2015-2016			2016-2017
£m		Note	£m
(4.807)	Group (surplus) or deficit		(5.715)
(104.110)	Adjust group surplus or deficit for non-cash movements  Adjust for items included in the group net surplus or deficit that are		(59.308)
31.300	investing and financing activities		33.048
(77.617)	Net cash flows from operating activities		(31.975)
58.342	Net cash flows from investing activities		56.533
9.226	Net cash flows from financing activities	30c	(23.191)
(10.049)	Net (increase) or decrease in cash and cash equivalents		1.367
(29.428)	Cash  and  cash  equivalents  at  the  beginning  of  the  reporting  period		(39.477)
(39.477)	Cash and cash equivalents at the end of the reporting period		(38.110)



#### Note G1 Details of the group's combining entities

Renfrewshire Council is represented on the board of a number of organisations. The extent of the council's controlling interest has been reviewed in determining those entities that should be consolidated and incorporated within the group accounts. Those organisations, which have a significant impact on the council's operations, are listed below. The accounting period for all of these bodies is the year to 31 March 2017. In addition to the information included in the group accounts on the preceding pages the accounting regulations require specific disclosures about the combining entities and the nature of their business.

Renfrewshire Leisure Limited, the Paisley, Renfrew and Johnstone Common Good Funds and the charitable trusts administered by Renfrewshire Council (as sole trustee) are treated as subsidiaries in the council's group accounts, with assets, liabilities, reserves, income and expenses being consolidated line-by-line.

Renfrewshire Leisure Limited is a company limited by guarantee formed in 2014 and registered as a charity in Scotland. Its principal place of business is the Lagoon Leisure Centre, 11 Christie Street, Paisley PA1 1NB. The charity provides leisure and culture facilities within Renfrewshire Council's area to the general public and operates ten leisure centres within Renfrewshire plus a range of cultural service buildings, libraries and community halls. The objectives of the charity are to provide facilities for recreation, sport, cultural and other leisure activities for the benefit of the community in Renfrewshire. Any surplus generated by the charity is applied solely to its continuation and development. The accounts of the charity are published separately and may be obtained from the Chief Executive, Lagoon Leisure Centre, 11 Christie Street, Paisley PA1 1NB.

The **group comprehensive income** and **expenditure statement** includes total net comprehensive expenditure for the year of £8.111 million (2015-2016 net comprehensive income of £2.844 million) for Renfrewshire Leisure Limited, total net comprehensive income for the year of £3.290million (2015-2016 net comprehensive expenditure of £0.097 million) for the Paisley, Renfrew and Johnstone Common Good Funds and total net comprehensive income for the year of £0.257 million (2015-2016 net comprehensive income of £0.022 million) for the charitable trusts.

The **group balance sheet** includes net liabilities of £7.741 million (2015-2016 net assets of £0.170 million) for Renfrewshire Leisure Limited, net assets of £35.330 million (2015-2016 net assets of £32.040 million) for the Common Good Funds and net assets of £0.652 million (2015-2016 net assets of £0.704 million) for the charitable trusts.

Strathclyde Concessionary Travel Scheme Joint Committee comprises the twelve councils in the west of Scotland and oversees the operation of the concessionary fares scheme for public transport within its area. The costs of the scheme are met by a combination of funding from the twelve constituent councils and by direct grant funding from the Scottish Government. Strathclyde Partnership for Transport administers the scheme on behalf of the committee. In 2016-2017, Renfrewshire Council contributed £0.333 million or 7.83% of the committee's estimated running costs (2015-2016 £0.333 million or 7.83%) and its share of the year-end net asset was £0.132 million (2015-2016 £0.131 million) and is included in the **group balance sheet**. Copies of its accounts may be obtained from the Treasurer to Strathclyde Concessionary Travel Scheme, Strathclyde Partnership for Transport, Consort House, 12 West George Street, Glasgow G2 1HN.

Strathclyde Partnership for Transport was formed on 1 April 2006 as the successor to the Strathclyde Passenger Transport Authority. It is a joint committee of the twelve councils in the west of Scotland. In association with the related strategic development committees, the partnership's remit includes the promotion of joint working to set out the policy framework for achieving the most effective management, development and integration of the transport network across boundaries in the medium to longer term through the Regional Transport Strategy. Renfrewshire Council contributed £2.994 million (8.01%) to the committee's estimated running costs in 2016-2017 (2015-2016 £2.994 million or 8.01%) and its share of the year-end net asset was £15.035 million (2015-2016 £14.345 million) and is included in the group balance sheet. Copies of its accounts may be obtained from the Treasurer to Strathclyde Partnership for Transport, Consort House,12 West George Street, Glasgow G2 1HN.

**Renfrewshire Valuation Joint Board** was formed in 1996 at local government re-organisation by Act of Parliament. Its principal place of business is The Robertson Centre, 16 Glasgow Road, Paisley PA1 3QF. The board maintains the electoral, council tax and non-domestic rates registers for the three councils of East Renfrewshire, Inverclyde and Renfrewshire. The board's running costs are met by the three member councils. Surpluses or deficits on the board's operations are shared between the councils. In 2016-2017, Renfrewshire Council contributed £1.241 million or 56.2% of the board's estimated



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running costs (2015-2016 £1.282 million or 56.2%) and its share of the year-end net liability was £2.691 million (2015-2016 £1.587 million) and is included in the **group balance sheet**. Copies of its accounts may be obtained from the Treasurer to the Renfrewshire Valuation Joint Board, Renfrewshire Council, Renfrewshire House, Paisley PA1 1JB. The following additional disclosures are required under accounting regulations for Renfrewshire Valuation Joint Board because it is a related party to the council.

Renfrewshire Valuation Joint Board	Renfrewshire Council's Share	Renfrewshire Valuation Joint Board		Renfrewshire Valuation Joint Board	Renfrewshire Council's Share
31 Marc	h 2016			31 Marc	ch 2017
£m	£m			£m	£m
-	-	Long-term assets			
0.650	0.366	Current assets		0.488	0.273
(0.688)	(0.387)	Current liabilities		(0.528)	(0.296)
(2.786)	(1.565)	Long-term liabilities		(4.755)	(2.668)
(2.824)	(1.586)	Net assets / (liabilities)		(4.795)	(2.691)
2015-	2016			2016	-2017
£m	£m			£m	£m
2.738	1.539	Income		2.539	1.424
3.016	1.695	Expenditure	_	2.736	1.535
(0.278)	(0.156)	Surplus / (deficit) for the year		(0.197)	(0.111)

Park Lane Developments (Renfrewshire) Limited Liability Partnership was formed in 2010 by Renfrewshire Council and Park Lane Real Estate LLP in order to facilitate the regeneration of Paisley town centre through the transformation of the town's former Arnotts store into a mixed use retail, office and residential development. Renfrewshire Council holds 50% (£50) of the issued share capital. The partnership's profit and loss account discloses a net deficit of £0.244 million for the twelve months to 31 March 2017 (2016 net deficit of £0.550 million) and its balance sheet a negative net worth of £3.561 million at 31 March 2017 (2016 negative net worth of £2.824 million). Copies of the financial statements for the partnership may be obtained from its registered office at 87 Port Dundas Road, Cowcaddens, Glasgow G4 OHF.

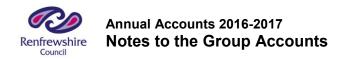


# Annual Accounts 2016-2017 Notes to the Group Accounts

Park Lane Developments (Renfrewshire) LLP	Renfrewshire Council's Share	Park Lane Developments (Renfrewshire) Limited Liability Partnership	Park Lane Renfrewshire Developments Council's (Renfrewshire) Share LLP
31 Marc	h 2016		31 March 2017
£m	£m		£m £m
-	-	Long-term assets	
2.531	1.265	Current assets	0.646 0.323
(2.036)	(1.018)	Current liabilities	(0.219) (0.110)
(3.486)	(1.743)	Long-term liabilities	(3.988) (1.994)
(2.991)	(1.496)	Net assets / (liabilities)	(3.561) (1.781)
2015-2	2016		2016-2017
£m	£m		£m £m
0.904	0.452	Income	0.531 0.266
1.454	0.727	Expenditure	0.775 0.388
(0.550)	(0.275)	Surplus / (deficit) for the year	(0.244) (0.122)

The Public Bodies (Joint Working) (Scotland) Act 2014 established the framework for the integration of health and adult social care in Scotland. On 27 June 2015, Scottish Ministers legally established the **Renfrewshire Health and Social Care Integration Joint Board** as a formal legal partnership between Renfrewshire Council and NHS Greater Glasgow and Clyde. The IJB is responsible for the strategic planning of the functions delegated to it and for ensuring the delivery of its functions through the locally agreed operational arrangements. Renfrewshire Council's estimated share of the year-end net asset was £2.747 million and is included in the **group balance sheet**. Copies of the financial statements for the IJB may be obtained from Chief Officer, Renfrewshire Health and Social Care Integration Joint Board, Renfrewshire House, Cotton Street, Paisley, PA1 1WB.

Renfrewshire Integration Joint Board	Renfrewshire Council's Share	Renfrewshire Health and Social Care Integration Joint Board	Renfrewshire Integration Joint Board	Renfrewshire Council's Share
31 Mar	ch 2016		31 Marc	ch 2017
£m	£m		£m	£m
-	-	Long-term assets	-	-
0.005	0.003	Current assets	5.494	2.747
(0.005)	(0.003)	Currentliabilities	-	-
-	-	Long-term liabilities		-
-	-	Net assets / (liabilities)	5.494	2.747
2015	-2016		2016	-2017
£m	£m		£m	£m
0.267	0.134	Income	264.489	132.245
0.267	0.134	Expenditure	258.995	129.498
-	-	Surplus / (deficit) for the year	5.494	2.747



#### Note G2 Non-material interest in other entities

In addition to the combining entities detailed in note G1, the council has a "significant interest" in a number of joint committees. The council's share of the net assets or liabilities of these joint committees is not material to the fair understanding of the financial position and transactions of the council. Accordingly, the group accounts do not include these organisations. In the interest of transparency, the following disclosures are made concerning the business nature of each organisation.

**Clyde Muirshiel Park Authority** is a joint committee of three councils – Renfrewshire, Inverclyde and North Ayrshire. The authority is responsible for the management and maintenance of the Clyde Muirshiel Park that extends from Greenock in the north down the Clyde coast to Inverkip, Largs and West Kilbride and inland to Lochwinnoch. Renfrewshire Council contributed £0.421 million (60.7%) to the authority's estimated running costs in 2016-2017 (£0.490 million in 2015-2016).

**Scotland Excel** is formed by agreement among local authorities throughout Scotland and is maintained through a joint committee comprising representatives from all of the member councils. Launched on 1 April 2008 as a centre of procurement expertise for the local government sector, it is the largest non-profit making purchasing agency in Scotland. Its aim is to help improve the efficiency and effectiveness of public sector procurement. Renfrewshire Council contributed £0.113 million (3.2%) to the committee's estimated running costs in 2016-2017 (£0.103 million in 2015-2016).

Glasgow and the Clyde Valley Strategic Development Planning Authority. The committee covers the eight councils within its area. Under the Town and Country Planning (Scotland) Act 1997, each member council not only has responsibilities for local planning matters in its area but also the strategic issues that cover the wider area of the Glasgow and Clyde valley. Accordingly, the committee prepares, monitors and reviews the Strategic Development Plan on behalf of member councils and liaises with central government, Scottish Enterprise and other bodies. Renfrewshire Council contributed £0.072 million (12.5%) to the committee's estimated running costs in 2016-2017 (£0.072 million in 2015-2016).

**Glasgow City Region – City Deal Cabinet** is a Joint Committee, the purpose of which is to determine the Strategic Development priorities for the Clyde Valley Region and to monitor and ensure the delivery of the City Deal programme as agreed between member authorities and the UK and Scottish Governments. The City Deal programme aims to deliver a £1.13 billion investment programme through 20 infrastructure projects and will drive innovation and growth through the support of the key sectors, including delivery of labour market and innovation programmes.

## Note G3 Summarised financial information of associates and joint ventures

The aggregate value of the assets, liabilities, income and expenditure of the council's associates and joint ventures are shown in the two tables which follow. The net asset figure from these two tables combined (£12.475 million asset plus £0.965 million asset = £13.440 million net asset) equates to the net of two figures disclosed in the **group balance sheet** as "investments in associates and joint ventures" (£17.914 million) and "liabilities in associates and joint ventures" (£4.474million).



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Aggregate of associates' results	Renfrewshire Council's Share	Associates	Aggregate of associates' results	Renfrewshire Council's Share	
31 March 2016			31 Mar	31 March 2017	
£m	£m		£m	£m	
153.447	12.292	Long-term assets	187.683	15.034	
108.417	8.994	Current assets	98.439	8.113	
(42.443)	(3.730)	Current liabilities	(45.245)	(3.876)	
(41.501)	(4.667)	Long-term liabilities	(56.287)	(6.796)	
177.920	12.889	Net assets / (liabilities)	184.590	12.475	
2015-2016			2016	-2017	
£m	£m		£m	£m	
100.297	9.346	Income	109.074	9.950	
90.040	8.658	Expenditure	87.683	8.332	
10.257	0.688	Net surplus / (deficit) for the year	21.391	1.618	
Aggregate of joint ventures' results	Renfrewshire Council's Share	Joint ventures	Aggregate of joint ventures' results	Renfrewshire Council's Share	
joint ventures'	Council's Share	Joint ventures	joint ventures' results	Council's	
joint ventures' results	Council's Share	Joint ventures	joint ventures' results	Council's Share	
joint ventures' results 31 Marc	Council's Share th 2016	Joint ventures  Long-term assets	joint ventures' results 31 Mare	Council's Share ch 2017	
joint ventures' results 31 Marc	Council's Share th 2016		joint ventures' results 31 Mare	Council's Share ch 2017	
joint ventures' results 31 Marc	Council's Share th 2016 £m	Long-term assets	joint ventures' results 31 Mare	Council's Share ch 2017 £m	
joint ventures' results 31 Marc £m	Council's Share th 2016 £m	Long-term assets Current assets	joint ventures' results 31 Mare £m	Council's Share ch 2017 £m - 3.070 (0.110)	
joint ventures' results 31 Marc £m - 2.536 (2.041)	Council's Share th 2016 £m - 1.268 (1.021)	Long-term assets Current assets Current liabilities	joint ventures' results  31 Mare £m  6.140 (0.219)	Council's Share ch 2017 £m - 3.070 (0.110)	
joint ventures' results 31 Marc £m  2.536 (2.041) (3.486)	Council's Share th 2016 £m - 1.268 (1.021) (1.743)	Long-term assets Current assets Current liabilities Long-term liabilities	joint ventures' results  31 Mare £m  6.140 (0.219) (3.988)	Council's Share ch 2017 £m - 3.070 (0.110) (1.994)	
joint ventures' results 31 Marc £m  2.536 (2.041) (3.486)	Council's Share th 2016 fm  1.268 (1.021) (1.743) (1.496)	Long-term assets Current assets Current liabilities Long-term liabilities	joint ventures' results  31 Mare £m  6.140 (0.219) (3.988)  1.933	Council's Share ch 2017 £m - 3.070 (0.110) (1.994)	
joint ventures' results 31 Marc £m - 2.536 (2.041) (3.486) (2.991)	Council's Share th 2016 fm  1.268 (1.021) (1.743) (1.496)	Long-term assets Current assets Current liabilities Long-term liabilities	joint ventures' results  31 Mare £m  6.140 (0.219) (3.988)  1.933	Council's Share ch 2017 £m - 3.070 (0.110) (1.994) 0.966	
joint ventures' results  31 Marc £m  2.536 (2.041) (3.486) (2.991)	Council's Share th 2016 fm  1.268 (1.021) (1.743) (1.496)	Long-term assets Current assets Current liabilities Long-term liabilities	joint ventures' results  31 Marc £m  6.140 (0.219) (3.988)  1.933	Council's Share ch 2017     £m	
joint ventures' results 31 Marc £m  2.536 (2.041) (3.486) (2.991)  2015- £m	Council's Share th 2016 fm  1.268 (1.021) (1.743) (1.496)	Long-term assets Current assets Current liabilities Long-term liabilities Net assets / (liabilities)	joint ventures' results  31 Mare £m  6.140 (0.219) (3.988)  1.933	Council's Share ch 2017	

#### Note on contingent assets, contingent liabilities and capital commitments

The Council is unaware of any material contingent asset or contingent liability as at 31 March 2017 in relation to any of its associates or joint ventures. The Council is unaware that any capital commitments have been entered into by any of its associates or joint ventures as at 31 March 2017, either with the Council itself or with other parties.

## Note G4 Material items of group income and expenditure

In order to assist the reader in a better understanding of the impact of the inclusion of the results of the associates and joint ventures, the following tables provide an analysis of the council's share of the material amounts of income and expenditure disclosed in the **group comprehensive income and expenditure statement**.

2015-2016		2016-2017
£m		£m
	Share of (surplus) or deficit:	
	Subsidiaries:	
(0.714)	Paisley, Renfrew and Johnstone Common Good Funds	(1.071)
0.052	Charitable trusts administered by Renfrewshire Council	0.051
0.266	Renfrewshire Leisure Limited	0.315
	Associates:	
(0.842)	Strathclyde Partnership for Transport	(1.727)
(0.002)	Strathclyde Concessionary Travel Scheme Joint Committee	(0.002)
0.156	Renfrewshire Valuation Joint Board	0.111
	Joint Ventures:	
-	Renfrewshire Health and Social Care Intregration Joint Board	(2.747)
0.275	Park Lane Developments (Renfrewshire) Limited Liability Partnership	0.122
(0.809)	Aggregate share of (surplus) or deficit	(4.948)
	Share of other comprehensive (income) and expenditure:	
	Subsidiaries:	
0.811	Paisley, Renfrew and Johnstone Common Good Funds	(2.219)
(0.074)	Charitable trusts administered by Renfrewshire Council	(2.219)
, ,	Renfrewshire Leisure Limited	7.329
(3.110)	Associates:	7.329
(1.017)		1.037
(1.017)	Stratholyde Canacacianary Traval Schame Joint Committee	1.037
(0.012)	Strathclyde Concessionary Travel Scheme Joint Committee	0.007
(0.813)	Renfrewshire Valuation Joint Board	0.997
	Joint Ventures:	
-	Renfrewshire Health and Social Care Intregration Joint Board	-
	Park Lane Developments (Renfrewshire) Limited Liability Partnership	
(4.203)	Aggregate share of other comprehensive (income) and expenditure	7.144

### Note G5 Adjustments between group accounts and council accounts

In the **group movement in reserves statement**, adjustments between group accounts and council accounts are required to bring the council's reserve balances back to the amount presented in the council-only figures (before adjustments between accounting basis and funding basis under regulations). This is because intra-group transactions are eliminated when total comprehensive income and expenditure is calculated for the group. The adjustments between group accounts and council accounts can be analysed as follows:

2015-2016		2016-2017
£m		£m
0.229	Grants made by the Paisley, Renfrew and Johnstone Common Good Funds to Renfrewshire Council in contribution towards the funding of community events and projects	0.259
0.059	Governance costs charged to the Paisley, Renfrew and Johnstone Common Good Funds by Renfrewshire Council	0.063
(0.021)	Interest income received from Renfrewshire Council by the Paisley, Renfrew and Johnstone Common Good Funds	(0.021)
-	Interest income received from Renfrewshire Council by the charitable trusts administered by Renfrewshire Council	-
(7.830)	Service charge payable by Renfrewshire Council to Renfrewshire Leisure Limited	(9.199)
0.021	Charges for services, such as accounting and administration, payable by Renfrewshire Leisure Limited to Renfrewshire Council	- -
(0.003)	Interest income received from Renfrewshire Council by Renfrewshire Leisure Limited	· -
(7.545)	Total adjustments between group accounts and council accounts	(8.898)

### Note G6 Group financing and investment income and expenditure

2015-2016		2016-2017
£m		£m
21.453	Interest payable and similar charges	20.806
10.408	Pensions net interest expense	7.529
(1.626)	Interest receivable and similar income	(1.179)
(0.466)	Income and expendiutre in relation to investment properties and changes in their fair values	(0.427)
(1.137)	Other investment income	(1.149)
(1.668)	Net (surplus) or deficit on trading operations	(1.373)
26.964	Total financing and investment income and expenditure	24.207

### Note G7 Usable reserves

Usable reserves are those reserves the council's group is able to apply to fund expenditure or reduce taxation, and comprise both capital and revenue reserves. Movements in the revenue reserves during the year are outlined in the **group movement** in reserves statement, however a summary is shown below.



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2015-2016			2016-2017
£m		Note	£m
61.378	General Fund Balance	12	48.726
10.239	Housing Revenue Account Balance	12	9.811
2.855	Revenue statutory funds	12	2.857
4.116	Capital Receipts Reserve	12	7.631
62.788	Capital statutory funds	12	81.508
22.121	Paisley, Renfrew and Johnstone Common Good Funds: unrestricted funds		23.301
0.407	Charitable trusts adminstered by Renfrewshire Council: usable balances		0.365
0.498	Renfrewshire Leisure Limited: usable reserves		0.494
	Renfrewshire Integration Joint Board		1.322
164.402	Total usable reserves		176.015

### Note G8 Unusable reserves

Unusable reserves are those reserves that the council is not able to utilise to provide services. Included within the group's unusable reserves are the unusable reserves of the Paisley, Renfrew and Johnstone Common Good Funds and of the sundry trusts administered by Renfrewshire Council; also included is the council's share of the reserves of the associates and joint ventures within the council's group.

2015-2016			2016-2017
Restated			
£m		Note	£m
348.773	Revaluation Reserve	13	395.818
0.245	Available for sale Financial Instruments Reserve	13	0.506
538.486	Capital Adjustment Account	13	556.829
(14.387)	Financial Instrument Adjustment Account	13	(13.904)
(212.702)	Pension Reserve	13	(334.890)
(7.014)	Employee Statutory Adjustment Account	13	(7.112)
2.072	Paisley, Renfrew and Johnstone Common Good Funds: available for sale financial instruments reserve		3.900
7.847	Paisley, Renfrew and Johnstone Common Good Funds: revaluation reserve		8.129
0.297	Charitable trusts administered by Renfrewshire Council: revaluation reserve		0.287
-	Renfrewshire Leisure Limited: revaluation reserve		-
(0.328)	Renfrewshire Leisure Limited: pension reserve		(7.965)
	Renfrewshire Council's share of the reserves of the associates and joint ventures within the group:		
14.345	Strathclyde Partnership for Transport		15.035
0.131	Strathclyde Concessionary Travel Scheme Joint Committee		0.132
(1.587)	Renfrewshire Valuation Joint Board		(2.692)
-	Renfrewshire Integration Joint Board		1.425
(1.496)	Park Lane Developments (Renfrewshire) Limited Liability Partnership		(1.781)



# Annual Accounts 2016-2017 Notes to the Group Accounts

Note G9 Property, Plant and Equipment								
2016-2017	Council dwellings	Other land and buildings	Vehicles, plant, furniture and	Infrastructure assets	Assets under construction	Surplus assets	Total property, plant and	Of which funded by
			equipment				equipment	ЬРР
	£m	Ęw	£m	£m	£m	Ęm	£m	£m
Gross carrying amount at 1 April 2016 - Restated	471.202	318.788	445.922	276.438	15.028	37.832	1,565.210	87.335
Assets reclassified (to) or from the "held for sale" category	(0.723)	1	1	ı	1	(0.218)	(0.941)	
Other asset reclassifications	1	(0.873)	2.601	0.373	(1.977)	0.094	0.218	
Additions	3.602	2.984	10.512	12.202	32.422	-	61.722	1.059
Disposals	(5.470)	(1.734)	(1.952)	1	(0.969)	(1.519)	(11.644)	
Revaluation increases or (decreases) recognised in other comprehensive income and expenditure and taken to the Revaluation Reserve	18.994	1.090	11.474	,	•	0.184	31.742	8.049
Revaluation increases or (decreases) recognised in the surplus or deficit on the provision of services	ı	3.150	(0.827)	,	1	(0.044)	2.279	3.740
Gross carrying amount at 31 March 2017	487.605	323.405	467.730	289.013	44.504	36.329	1,648.586	100.183
Accumulated depreciation (including accumulated impairment losses) at 1 April 2016	0.000	46.332	164.159	123.938	,	11.685	346.114	9.771
Assets reclassified (to) or from the "held for sale" category	(0.024)	•	1	1	ı		(0.024)	1
Depreciation on other reclassifications	1	(0.320)	0.312	ı	ı	0.008	1	ı
Depreciation charge for the year	15.707	609'9	34.933	5.664	1	0.126	63.039	3.192
Depreciation and impairment on disposals	(0.182)	(0.486)	(1.932)	1	1	(0.023)	(2.623)	·
Depreciation written out to the Revaluation Reserve	(15.501)	(2.519)	(13.436)	1	1	(0.016)	(31.472)	(6.791)
Depreciation written out to the surplus or deficit on the provision of services	ī	(2.531)	(0.510)	•	ı	(0.017)	(3.058)	(1.690)
Impairment losses recognised or reversed in other comprehensive income and expenditure and taken to the Revaluation Reserve	1	1	1	1	ı	ı	'	1
Impairment losses recognised in the surplus or deficit on the provision of services	ı	(0.279)	(0.263)	1	1	0.051	(0.491)	
Accumulated depreciation (including accumulated impairment losses) at 31 March 2017	0.000	46.806	183.263	129.602	•	11.814	371.485	4.482
Balance sheet net carrying amount at 31 March 2017	487.605	276.599	284.467	159.411	44.504	24.515	1,277.101	95.701
Balance sheet net carrying amount at 1 April 2016 - Restated	471.202	272.456	281.763	152.500	15.028	26.147	1,219.096	77.564



	;			•	•		•	
2015-2016 - Restated	Council	Other land and buildings	Vehicles, plant, furniture and equipment	Infrastructure assets	Assets under construction	Surplus assets	Total property, plant and equipment	Of which funded by PPP
	£m	£m	£m	£m	£m	£m	£m	£m
Gross carrying amount at 1 April 2015	485.526	316.195	427.054	267.892	4.948	37.052	1,538.667	86.429
Assets reclassified (to) or from the "held for sale" category	(0.026)	(0.129)	1	ı	1	1	(0.155)	
Other asset reclassifications	(4.227)	(1.571)	7.883	1	(7.669)	5.135	(0.449)	
Additions	4.393	1.118	15.553	8.546	17.749	1	47.359	906.0
Disposals	(2.194)	(0.569)	(2.271)	1	•	(3.274)	(8.308)	
Revaluation increases or (decreases) recognised in other comprehensive income and expenditure and taken to the	(12.270)	3.489	0.594	1	1	(0.758)	(8.945)	
Revaluation Reserve Revaluation increases or (decreases) recognised in the surplus or deficit on the provision of services	'	0.330	(2.902)	•	•	(0.323)	(2.895)	
Gross carrying amount at 31 March 2016	471.202	318.863	445.911	276.438	15.028	37.832	1,565.274	87.335
Accumulated depreciation (including accumulated impairment losses) at 1 April 2015	'	52.192	143.481	118.492	'	11.036	325.201	609.9
Assets reclassified (to) or from the "held for sale" category	1	1	1	1	1	1	•	1
Depreciation on other reclassifications	(0.145)	(0.985)	0.215	ı	1	0.915	1	1
Depreciation charge for the year	16.742	6.474	38.096	5.446	1	0.089	66.847	3.162
Depreciation and impairment on disposals	(0.075)	(0.108)	(2.238)	ı	1	(0.027)	(2.448)	1
Depreciation written out to the Revaluation Reserve	(16.522)	(10.029)	(14.193)	1	•	(0.286)	(41.030)	
Depreciation written out to the surplus or deficit on the provision of services	ı	(1.212)	(1.202)	•	i	(0.042)	(2.456)	
Impairment losses recognised or reversed in other comprehensive income and expenditure and taken to the Revaluation Reserve	1	1	1	1	1	1	,	1
Impairment losses recognised in the surplus or deficit on the provision of services	1	'	,	1	•	1	1	. 1
Accumulated depreciation (including accumulated impairment losses) at 31 March 2016	0.000	46.332	164.159	123.938		11.685	346.114	9.771
Balance sheet net carrying amount at 31 March 2016	471.202	272.531	281.752	152.500	15.028	26.147	1,219.161	77.564
Balance sheet net carrying amount at 1 April 2015	485.526	264.003	283.573	149.400	4.948	26.016	1,213.466	79.820

### Note G10 Group investment properties

The following items of income and expense have been accounted for in the "financing and investment income and expenditure" line in the **group comprehensive income and expenditure statement**:

2015-2016		2016-2017
£m		£m
(0.454)	Rental income from investment properties	(0.427)
-	Direct operating expenses arising from investment property	
(0.454)	Net (gain) or loss	(0.427)

There are no restrictions on the council's or the common good funds' ability to realise the value inherent in their investment property or on the council's or the common good funds' right to the remittance of income and the proceeds of disposal. Neither the council nor the common good funds have any contractual obligations to purchase, construct or develop investment property, nor do they have contractual obligations in relation to repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties during the year:

2015-2016		2016-2017
£m		£m
2.344	Opening Balance at 1 April	2.670
-	Additions	
0.368	Assets reclassified (to) or from the "held for sale" category	(0.217)
	Disposals	
(0.064)	Net gains or (losses) from fair value adjustments	(0.032)
	Transfers (to) or from inventories and property, plant and equipment	(0.124)
0.022	Other changes	
2.670	Closing balance at 31 March	2.297

### Note G11 Group heritage assets

The movement in the fair value of group heritage assets is as follows:

2015-2016			2016-2017
£m		Note	£m
39.196	Opening Balance at 1 April		39.196
-	Additions (at cost)		
-	Assets reclassified (to) or from Community Assets		-
-	Disposals		-
-	Impairment losses		-
	Revaluations		
39.196	Closing balance at 31 March		39.196

Included in the above are the heritage assets of the Paisley, Renfrew and Johnstone Common Good Funds. These comprise civic regalia and equipment which have been externally valued on a present value insurance basis at £0.219 million as at 31 March 2017 (£0.219 at 31 March 2016). Further information on the heritage assets other than those of the Paisley, Renfrew and Johnstone Common Good Funds can be found at Note 16.

### Note G12 Group short-term debtors

The balances detailed below are composed mostly of the debtors of the council, to which the debtors of Renfrewshire Leisure Limited and the Paisley, Renfrew and Johnstone Common Good Funds have been added.

2015-2016		2016-20	17
£m		£m	£m
8.107	Central government bodies, excluding NHS Scotland		16.791
0.657	Central government bodies: NHS Scotland		4.886
1.618	Other local authorities		0.356
0.001	Public corporations and trading funds		-
4.035	HM Revenue and Customs		5.785
	Other entities and individuals:		
14.823	Council tax arrears	10.888	
(10.172)	Council tax arrears impairment	(6.143)	
4.651	Council tax arrears net of impairment		4.745
2.305	Rent arrears	2.244	
(1.778)	Rent arrears impairment	(1.472)	
0.527	Rental arrears net of impairment		0.772
20.383	Trade debtors	25.322	
(12.641)	Trade debtors impairment	(9.709)	
7.742	Trade debtors net of impairment		15.613
4.922	Other debtors	1.761	
	Other debtors impairment		
4.922	Other debtors net of impairment		1.761
32.260	Total short term debtors		50.709

### Note G13 Group short-term creditors

The balances detailed below are composed mostly of the creditors of the council, to which the creditors of Renfrewshire Leisure Limited and the Paisley, Renfrew and Johnstone Common Good Funds have been added.

2015-2016		2016-2017
£m		£m
4.507	Central government bodies, excluding NHS Scotland	3.669
0.748	Central government bodies: NHS Scotland	3.709
0.828	Other local authorities	0.485
0.217	Public corporations and trading funds	-
5.931	HM Revenue and Customs	6.766
5.302	Strathclyde Pension Fund and Scottish Public Pensions Agency	5.721
5.643	Accrued payrolls	5.866
2.604	PPP finance lease creditors	2.705
-	Other finance lease creditor	-
37.398	Other entities and individuals	38.174
63.178	Total short term creditors	67.095

### Note G14 Amounts owing and owed between Renfrewshire Council and its associates and joint ventures

An analysis of the amounts owing and owed between the council and its associates and joint ventures, analysed into amounts relating to loans and amounts relating to other balances, is shown in the table below.

2015-2016		2016-2017
£m		£m
	Amounts owing to Renfrewshire Council:	
3.563	Loans	3.622
1.261	Other balances	0.247
4.824	Total amounts owing to Renfrewshire Council	3.869
	Amounts owed by Renfrewshire Council:	
(0.636)	Loans	(0.453)
(0.006)	Other balances	
(0.642)	Total amounts owed by Renfrewshire Council	(0.453)

### Note G15 Group financial instruments

### Balance sheet carrying amounts of group financial instruments

The following categories of financial instrument are carried in the **group balance sheet**. Those financial instruments that are classified as cash and cash equivalents are not included in this table: Note 25 provides details of these. Additional qualitative information on the various categories of financial instruments can be found at Note 28.

31 March 2016			31 Marc	h
ong-term	Current		Long-term	
£m	£m		£m	
-	66.897	Loans and receivables - fixed term deposits	-	
3.117	-	Available-for-sale financial assets - insurance fund investments	3.479	
14.902	-	Available-for-sale financial assets - Common Good Fund investments	17.392	
18.019	66.897	Investments	20.871	
0.799	0.078	Loans and receivables - loans to other entities and individuals	1.219	
3.595	28.867	Loans and receivables - trade receivables	1.859	
4.394	28.945	Debtors	3.078	
(154.410)	(14.338)	Financial liabilities at amortised cost - Public Works Loan Board borrowing	(175.197)	
(20.389)	(34.382)	Financial liabilities at amortised cost - Non-PWLB borrowing ("market debt")	-	
-	(3.653)	Financial liabilities at amortised cost - borrowing from group entities	-	
(174.799)	(52.373)	Borrowing	(175.197)	
-	(43.698)	Financial liabilities at amortised cost - trade payables	-	
(79.883)	(2.604)	PFI/PPP and finance lease liabilities	(77.178)	
(0.007)	-	Financial guarantees	(0.003)	
(79.890)	(46.302)	Creditors	(77.181)	

### Fair value of group financial instruments

The available-for-sale financial assets carried on the **group balance sheet** comprise the council's insurance fund investments, the investments of Renfrewshire Leisure Limited, the investments of the Paisley, Renfrew and Johnstone Common Good Funds and the investments of the charitable trusts administered by Renfrewshire Council. The fair value of these investments equates to the market value of the investments as provided by the council's investment manager, Standard Life Wealth Limited.

In terms of the fair value measurement hierarchy the financial instruments measured at fair value are considered to be Level 1 being quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date and Level 2 being quoted prices (unadjusted) in active markets for identical assets or liabilities that can be accessed at the measurement date. See table below:-

	2016-2017								
	Level 1 Lev		Carrying Value	Level 1	Level 2	Fair Value			
Investments	17.392	97.858	115.250	17.392	97.905	115.297			
Debtors	0.000	49.040	49.040	0.000	49.083	49.083			
Borrowing	0.000	(252.497)	(252.497)	0.000	(376.099)	(376.099)			
Creditors	0.000	(125.923)	(125.923)	0.000	(125.923)	(125.923)			

Those financial instruments that are classified as cash and cash equivalents are not included in this table: Note 25 provides details of these. The short-term nature of cash and cash equivalents means that their fair value equates to their balance sheet carrying amount. Additional qualitative information on the fair value of financial instruments can be found at Note 28.

# Annual Accounts 2016-2017 Notes to the Group Accounts

<u>Items of income</u>, expense, gain and loss relating to group financial instruments

The following items of income, expense, gain and loss relating to group financial instruments are included within the lines "financing and investment income and expenditure" and "(surplus) or deficit on the revaluation of available-for-sale financial assets" in the **group comprehensive income and expenditure statement**.

2016-2017	Financial assets: loans and receivables	Available-for- sale financial assets		Total
	£m	£m	£m	£m
Interest expense (including finance lease interest)	-	<u>-</u>	17.629	17.629
Realised losses on disposal	-	_	-	-
Impairment losses	0.231	-	-	0.231
Fee expense				-
Total expense in the (surplus) or deficit on the provision of services	0.231	-	17.629	17.860
Interest income	(0.868)	-	-	(0.868)
Dividend income	-	(0.722)	-	(0.722)
Other income	(0.004)	(0.639)	-	(0.643)
Total income in the (surplus) or deficit on the provision of services	(0.872)	(1.361)	-	(2.233)
Net (gain) or loss on revaluation		(2.089)	-	(2.089)
(Surplus) or deficit on the revaluation of available-for-sale financial assets (in other comprehensive income and expenditure)	-	(2.089)	-	(2.089)
Net (gain) or loss for the year (in total comprehensive income and expenditure)	(0.641)	(3.450)	17.629	13.538

2015-2016	Financial assets: loans and receivables	Available-for- sale financial assets	Financial liabilities at amortised cost	Total
	£m	£m	£m	£m
Interest expense (including finance lease interest)	-	-	17.742	17.742
Realised losses on disposal	-	-	-	-
Impairment losses	-		-	-
Fee expense	1.130	-	-	1.130
Total expense in the (surplus) or deficit on the provision of services	1.130	-	17.742	18.872
Interest income	(0.689)	(0.001)	-	(0.690)
Dividend income	-	(0.670)	-	(0.670)
Other income	(0.008)	(0.554)	-	(0.562)
Total income in the (surplus) or deficit on the provision of services	(0.697)	(1.225)	-	(1.922)
Net (gain) or loss on revaluation		1.606	-	1.606
(Surplus) or deficit on the revaluation of available-for-sale financial assets (in other comprehensive income and expenditure)	-	1.606	-	1.606
Net (gain) or loss for the year (in total comprehensive income and expenditure)	0.433	0.381	17.742	18.556



# RENFREWSHIRE COUNCIL COMMON GOOD FUNDS

PAISLEY SC019478

RENFREW SC019479

JOHNSTONE SC019480

# TRUSTEES' ANNUAL REPORT AND FINANCIAL STATEMENTS 2016-17





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### **Trustees' Annual Report**

### Introduction

Renfrewshire Council acts as sole trustee for the Common Good Funds listed below which have charitable status and are registered with the Office of the Scottish Charity Regulator (OSCR):

SC019478 Paisley Common Good Fund SC019479 Renfrew Common Good Fund SC019480 Johnstone Common Good Fund

The principal address of the Common Good Funds is:

Renfrewshire Council Finance and Resources Renfrewshire House Cotton Street

Paisley PA1 1JB

Renfrewshire Council administers the Common Good Funds and separately accounts for them. Renfrewshire Council was established by the Local Government (Scotland) Act 1994 and came into being on 1 April 1996. The Council provides a wide range of public services such as education, social services, environmental services and housing and economic regeneration.

They do not form part of the Council's single entity balance sheet, although under s222 of the Local Government (Scotland) Act 1973, the property of the Common Good "vest[s] in" the relevant local authority. However they are included within the group accounts of the Council. A copy of the group accounts can be obtained from the address above.

Auditors: Audit Scotland

4<sup>th</sup> Floor, South Suite The Athenaeum Building 8 Nelson Mandela Place

Glasgow G2 1BT

Investment Managers: Standard Life Wealth Limited

1 George Street

Edinburgh EH2 2LL

Investment Advisors: Hymans Robertson LLP

20 Waterloo Street

Glasgow G2 6DB



### **Trustees**

The Common Good is not a Trust, and is not governed by trust law. Therefore in terms of the "Trustees" of the Common Good, the guidance provided by OSCR is that those who have "general control and management" of the charity are the charity trustees. Decisions regarding the general control and management of the Common Good Funds are made by the Finance and Resources Policy Board (FRPB) of the Council, which has delegated authority from the Council in this regard; but ultimately control rests with the full Council of elected members. We have therefore interpreted the above guidance as meaning all elected members are charity trustees. Following local government elections the Finance and Resources Policy Board has been succeeded by the Finance, Resources and Customer Services Policy Board on 18 May 2017.

The following individuals were the Trustees of the Common Good Funds in their capacity as elected members of Renfrewshire Council during the 2016/17 financial year:

Alexander Murrin	Eileen McCartin
Bill Perrie	John Caldwell
Eddie Grady deceased 21/05/16	John Hood
Cathy McEwan	lain McMillan
Brian Lawson	Audrey Doig
Jim Sharkey	Anne Hall
Terry Kelly	Allan Noon
Kenny MacLaren	Michael Holmes
Tommy Williams	Jim Harte
Eddie Devine	James McQuade
Marie McGurk	Sam Mullin
Lorraine Cameron	lain Nicolson
Mark Macmillan	Roy Glen
Margaret Devine	Mags McLaren
Maureen Sharkey	Stephen McGee
Jacqueline Henry	Andy Doig
Derek Bibby	Maria Brown
Chris Gilmour	James McLaren
Stuart Clark resigned 08/11/16	Paul Mack
Will Mylet	Bill Brown
Jim Paterson elected 11/08/16	

Day to day management of the Common Good Funds is delegated to the Director of Finance and Resources of Renfrewshire Council. All of the trustees for the accounts are normally elected or re-elected at local government elections. By-elections are held to elect new members in the event of existing members vacating their position. New members automatically become trustees.



### Structure, Governance and Management

The Common Good is a fund of money and assets which the Council has a statutory obligation (under Section 15(4) of the Local Government etc (Scotland) Act 1994) to administer "having regard to the interests of the inhabitants of the area to which the Common Good formerly related" (i.e. the former burghs of Paisley, Renfrew and Johnstone). Although the Common Good is administered separately from mainstream local authority funding, it is owned outright by the Council (s222 of the Local Government (Scotland) Act 1973) and does not have an identity separate from the Council, nor a constitutional form distinct from the Council.

The charity test, set out in Section 7 of the Charities and Trustee Investment (Scotland) Act 2005 provides that "a body meets the charity test if —

- (a) its purposes consist of only one or more charitable purposes, and
- (b) it provides .....public benefit in Scotland or elsewhere."

The Common Good Funds are not "bodies" separate from the Council, and the Council's purposes consist of much more than the charitable purposes listed in the Act.

### History

The Common Good comprises land granted to a Burgh by the Crown, further grants of land and buildings, mainly in the late 19<sup>th</sup> and early 20<sup>th</sup> century by local industrialists and other landowners for the common good of the inhabitants of the Burgh and the rental income and sale proceeds from such land. The bulk of the Paisley Common Good was granted to the Burgh of Paisley by the King Charles II Charter dated 27 and 28 July 1666, and has been administered by the Burgh and its successors since that date. The bulk of the Renfrew Common Good was granted to the Royal Burgh of Renfrew by the Queen Anne Charter dated 7 August 1703 and again has been administered by the Burgh and its successors since that date.

### **Governance and Management**

The Council is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. The Director of Finance and Resources has been designated as that officer in Renfrewshire Council. He manages the affairs of the Council to secure the economic, efficient and effective use of resources and safeguard its assets and those of any charitable trust it controls. Given the Common Good is owned by the Council, these specific provisions are supplemented by the general provisions relating to the administration of local authority monies, i.e. the duty to obtain best value.

The Director of Finance and Resources has responsibility for ensuring an effective system of internal financial control is maintained and operated. This system of internal financial control can only provide reasonable and not absolute assurance that assets are safeguarded, transactions are recorded and properly authorised, and that material errors or irregularities are either prevented or would be detected within a timely period. The system of internal financial control is based on a framework of regular management information, financial regulations, administrative procedures and a system of delegation and accountability. The Director of Finance and Resources is responsible for keeping proper accounting records which are up to date and which ensure that the financial statements comply with the Charities Accounts (Scotland) Regulations 2006.



Decisions regarding the operation, assets, processes or policies of the Common Good Funds are delegated by the Council to the Finance, Resources and Customer Services Policy Board. Income to the Common Good Funds is solely from investment returns (both financial investments and property rental income) and bank interest – no donations to the Funds are solicited. The only other source of income which arises periodically is from the sale of fixed assets.

The investment performance of the Common Good Funds is monitored regularly by Council officers, and is reported bi-annually to the Investment Review Board, which is comprised of 5 cross party elected members. The minutes of the Investment Review Board are submitted to the Finance, Resources and Customer Services Policy Board, whose meetings are held in public. In turn, the minutes of this Board are submitted to the full Council for ratification. Therefore each elected member is informed of both the performance of the funds, and any decision regarding the operation of the Funds which would be made by the Finance, Resources and Customer Services Policy Board.

Regular training is offered to the members of the Investment Review Board through information sessions at each meeting.

### Risk

The Trustees have overall responsibility for the Common Good Funds' systems of internal control that are designed by senior management to ensure effective and efficient operations, including financial reporting and compliance with laws and regulations. The Trustees acknowledge that such a system is designed to manage rather than eliminate the risk of failure to achieve business objectives, and can only provide reasonable and not absolute assurance against material misstatement or loss.

The main risk for the Common Good relates to the investment income available for disbursement through grants. As mentioned above, investment performance is monitored quarterly by officers of the Council and they receive specialist advice in this regard from Hymans Robertson LLP, appointed investment advisors. A Statement of Investment Principles has been agreed by the Investment Review Board and this is regularly reviewed to ensure the benchmark against which performance is monitored remains relevant and appropriate.

### Objectives and Activities

As mentioned above, there is no governing document for the Common Good. The assets were gifted for the common good of the inhabitants of the burgh. The most concise statement of the administration of the Common Good is contained in a judgement by Lord Kyllachy:

"The Common Good is corporate property and falls as such to be administered by the Council – and applied by them for the benefit of the community in such a manner as, and using such reasonable judgement as, they think proper".

Therefore in terms of the aims of the Common Good, they can not be narrowed down from that detailed above, i.e. that the funds are used for the benefit the inhabitants of the burgh to which they are related.



### Grantmaking

There are two elements to the grants awarded from Common Good Funds: recurring grants (i.e. those awarded for a period of some years) or large grant awards that are agreed by the FRPB. In addition the FRPB also agrees the budget available to Local Area Committees (LACs) for subsequent award to community groups. LACs were set up in an effort to involve communities more directly in the decision-making of the Council, and they are comprised of the elected members of the relevant wards, along with representatives from local community groups e.g. Community Councils, Elderly Forums, Youth Groups etc. Each LAC now is allocated an annual budget, and they consider at each LAC meeting (held in public) the grant requests they have received. Only eligible grants may be considered – further information on the eligibility criteria may be obtained from the Council.

### Achievements and Performance

In 2016-17 grants totalling £57,360 were awarded by Local Area Committees to a wide variety of community organisations. Other grant expenditure totalling £258,800 was made throughout the year. This included grants to: the Cherrie Centre (out of school care provider); contributions to finance CCTV: grants to help fund Christmas light displays in Renfrew and Paisley town centres and a grant to help finance Renfrew Gala Week.

### **Investment performance**

The Common Good Funds have adopted a total return policy for investment income, and have agreed income targets which the Investment Manager exceeded in year. During the year the average yield on investments was 3.8% (3.9% in 2015-16). The average return on cash balances held within Renfrewshire Council's Loans Fund was 0.54% (0.61% in 2015-16).

Overall, the Common Good Funds reported a combined net movement in funds of £3.290 million that is added to the previous fund balance brought forward. The surplus achieved is mainly related to unrealised gains on investments and on the revaluation of fixed assets.

### Financial Review

The Common Good Funds have no explicit reserves policy, but as a general principle the "capital" of the funds is held effectively as a permanent endowment, with only the annual income available for disbursement in the year.

No individual Common Good Fund is in deficit.

The main funding sources for the Common Good Funds this year are dividend and investment income (67%) and property rental income (33%).

The Investment Review Board has agreed a Statement of Investment Principles (SoIP) which regulates the relationship between the Council and the Investment Manager. The SoIP details benchmark asset class holdings and also the restrictions which the Council has agreed i.e. no direct holdings in tobacco stocks or



companies involved in the manufacture or supply of military equipment; and a minimum holding of 15% of the total funds to be held in fixed interest stocks.

### **Future Plans**

The Common Good Funds will continue to make grants available to local organisations through the Local Area Committee grant making process, and will also continue to fund recurring commitments such as Christmas Lights displays.

The Council will also continue to review the funding provided by the Common Good Funds to ensure it remains appropriate and in line with the objectives of the Funds and to the benefit of the inhabitants of the relevant Burghs.

The Community Empowerment (Scotland) Act 2015 places new obligations on Councils with regards recording and the use of Common Good assets. The Council is required to prepare and publish a register of all Common Good properties and make it publicly available. The Act also requires local authorities to publish any proposals and consult with community bodies before disposing of or changing the use of Common Good assets.

The Trustees wish to thank the Renfrewshire Council officers involved in producing the Annual Report and Financial Statements.

Signed:	
Alan Russell	Date:
Director of Finance and Resources	
Renfrewshire Council	
On behalf of the Trustees:	
Councillor John Shaw	Date:
Convener – Finance, Resources and Customer Services Policy Board	
Renfrewshire Council	



# Statement of Trustees' Responsibilities in respect of the Annual Report and Accounts

### a) Statement of responsibilities in respect of the annual report and accounts

The Trustees are responsible for preparing the annual report and financial statements for each financial year, in accordance with the accounting policies set out in note 1 to the accounts and the Charities and Trustee Investment (Scotland) Act 2005, the Charities Accounts (Scotland) Regulations 2006 (as amended) and the Accounting and Reporting by Charities: Statement of Recommended Practice applicable to charities preparing their accounts in accordance with the Financial Reporting Standard applicable in the UK and Republic of Ireland published on 16 July 2014. The financial statements give a true and fair view of the incoming resources and application of the resources of the charity during the year and of the charity's state of affairs at the end of the financial year. In preparing those financial statements, the Trustees are required to:

- select suitable accounting policies and then apply them consistently;
- make judgments and estimates that are reasonable and prudent;
- state whether applicable accounting standards and statements of recommended practice have been followed, subject to any material departures disclosed and explained in the financial statements; and
- prepare the financial statements on the going concern basis unless it is inappropriate to presume that the charity will continue in operation.

The Trustees are responsible for keeping proper accounting records which disclose, with reasonable accuracy at any time, the financial position of the charity and to enable them to ensure that the financial statements comply with the Charities and Trustees Investment (Scotland) Act 2005 and the Charities Accounts (Scotland) Regulations 2006. They are also responsible for safeguarding the assets of the charity and group and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

### b) Statement of disclosure of information to auditors

The trustees who held office at the date of approval of this annual report and accounts confirm that, so far as they are each aware, there is no relevant audit information of which the auditors are unaware; and each trustee has taken all the steps that they ought to have taken as a trustee to make themselves aware of any relevant audit information and to establish that the auditors are aware of this information.

Signed:	
Cllr John Shaw	Date:
Convener – Finance, Resources and Customer Services Policy Board	
Renfrewshire Council	



# Independent Auditors Report to the Trustees of Renfrewshire Council Common Good Funds and the Accounts Commission

This report is made solely to the parties to whom it is addressed in accordance with Part VII of the Local Government (Scotland) Act 1973 and for no other purpose. In accordance with paragraph 120 of the Code of Audit Practice approved by the Accounts Commission, I do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

Report on the audit of the financial statements

### **Opinion on financial statements**

I certify that I have audited the financial statements in the statement of accounts of Renfrewshire Council Common Good Funds for the year ended 31 March 2017 under Part VII of the Local Government (Scotland) Act 1973 and section 44(1)(c) of the Charities and Trustee Investment (Scotland) Act 2005. The financial statements comprise the Statement of Financial Activities, the Balance Sheet, Cash Flow Statement and notes to the financial statements, including a summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and the United Kingdom Accounting Standards, including Financial Reporting Standard 102, the Financial Reporting Standard applicable in the UK and Republic of Ireland (United Kingdom Generally Accepted Accounting Practice).

In my opinion the accompanying financial statements:

- give a true and fair view of the state of affairs of the charities as at 31 March 2017 and of their incoming resources and application of resources for the year then ended;
- have been properly prepared in accordance with United Kingdom Generally Accepted Accounting Practice; and
- have been prepared in accordance with the requirements of the Charities and Trustee Investment (Scotland) Act 2005, and regulation 8 of The Charities Accounts (Scotland) Regulations 2006.

### **Basis of opinion**

I conducted my audit in accordance with applicable law and International Standards on Auditing in the UK and Ireland (ISAs (UK&I)). My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I am independent of the charities in accordance with the ethical requirements that are relevant to my audit of the financial statements in the UK including the Financial Reporting Council's Ethical Standards for Auditors, and I have fulfilled my other ethical responsibilities in accordance with these requirements. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### Responsibilities of the trustees for the financial statements

As explained more fully in the Statement of Trustees' responsibilities the trustees are responsible for the preparation of financial statements that give a true and fair view in accordance with the financial reporting framework, and for such internal control as the trustees determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.



### Auditor's responsibilities for the audit of the financial statements

My responsibility is to audit and express an opinion on the financial statements in accordance with applicable legal requirements and ISAs (UK&I) as required by the Code of Audit Practice approved by the Accounts Commission. Those standards require me to comply with the Financial Reporting Council's Ethical Standards for Auditors. An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the circumstances of the charities and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the trustees; and the overall presentation of the financial statements.

My objectives are to achieve reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK&I) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

### Other information in the statement of accounts

The trustees are responsible for the other information in the statement of accounts. The other information comprises the information other than the financial statements and my auditor's report thereon. My opinion on the financial statements does not cover the other information and I do not express any form of assurance conclusion thereon except on matters prescribed by the Accounts Commission or required by applicable law to the extent explicitly stated later in this report.

In connection with my audit of the financial statements in accordance with ISAs (UK&I), my responsibility is to read all the financial and non-financial information in the statement of accounts to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by me in the course of performing the audit. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

Report on other requirements

### Opinion on other prescribed matter

I am required by the Accounts Commission to express an opinion on the following matter. In my opinion, based on the work undertaken in the course of the audit the information given in the Trustees' Annual Report for the financial year for which the financial statements are prepared is consistent with the financial statements and that report has been prepared in accordance with the Charities SORP (FRS 102).



### Matters on which I am required to report by exception

I am required by The Charity Accounts (Scotland) Regulations 2006 to report to you if, in my opinion:

- proper accounting records have not been kept; or
- the financial statements are not in agreement with the accounting records; or
- I have not received all the information and explanations I require for my audit.

I have nothing to report in respect of these matters.

Mark Ferris FCCA Audit Scotland 4th Floor, 8 Nelson Mandela Place, Glasgow. G2 1BT

28 September 2017



### Statement of Financial Activities for the Year Ended 31st March 2017

This Account summarises the resources that have been generated and consumed in providing services and managing the Common Good Funds during the year. It includes all day to day expenses and related income on an accruals basis, as well as transactions measuring the value of fixed assets actually consumed. This Account also includes the Statement of Total Recognised Gains and Losses which brings together all of the gains and losses of the Funds for the year and shows the aggregate increase in their net worth. All Common Good Funds have unrestricted funds only; there were no restricted or endowment funds during 2016-17 or in 2015-16.

		Year to 31 <sup>st</sup> March 2017					Year to 31 <sup>st</sup> March 2016			
	Notes	Paisley SC019478 £m	Johnstone SC019480 £m	Renfrew SC019479 £m	Total £m	Paisley SC019478 £m	Johnstone SC019480 £m	Renfrew SC019479 £m	Total £m	
Income and Endowments from:										
Investments	2(a)	0.147	0.000	0.495	0.642	0.138	0.000	0.465	0.603	
Rental and Other Income	2(b)	0.049	0.000	0.266	0.315	0.049	0.000	0.292	0.341	
Total from Income and Endowments		0.196	0.000	0.761	0.957	0.187	0.000	0.757	0.944	
Expenditure on:										
Raising Funds										
Fundraising Trading		0.000	0.000	0.003	0.003	0.000	0.000	0.002	0.002	
Investment Management Costs		0.015	0.000	0.052	0.067	0.014	0.000	0.046	0.060	
Total Raising Funds		0.015	0.000	0.055	0.070	0.014	0.000	0.048	0.062	
Charitable Activities										
Charitable Activities	3(a)	0.122	0.000	0.194	0.316	0.127	0.000	0.204	0.331	
Governance Costs	3(b)	0.015	0.000	0.048	0.063	0.016	0.000	0.047	0.063	
Depreciation and Impairment		0.071	0.000	(0.124)	(0.053)	0.046	0.000	0.296	0.342	
Total Charitable Activities		0.208	0.000	0.118	0.326	0.189	0.000	0.547	0.736	
Total Expenditure		0.223	0.000	0.173	0.396	0.203	0.000	0.595	0.798	
Net Income / (Expenditure) and net movement in funds before gains and losses on investments		(0.027)	0.000	0.588	0.561	(0.016)	0.000	0.162	0.146	
Gains/(Losses) on Investment Assets	5	0.559	0.000	1.909	2.468	(0.221)	0.000	(0.745)	(0.966)	
Net Income/(Expenditure)		0.532	0.000	2.497	3.029	(0.237)	0.000	(0.583)	(0.820)	



### Statement of Financial Activities for the Year Ended 31st March 2017

	•		Year to 31 <sup>st</sup> l	March 2017		_		Narch 2016	016	
	,	Paisley SC019478	Johnstone SC019480	Renfrew SC019479	Total		Paisley SC019478	Johnstone SC019480	Renfrew SC019479	Total
	Notes	£m	£m	£m	£m		£m	£m	£m	£m
Transfer between Funds		0.000	0.000	0.000	0.000	_	0.000	0.000	0.000	0.000
Total after funds Transfer		0.532	0.000	2.497	3.029		(0.237)	0.000	(0.583)	(0.820)
Other Gains or Losses Gains/(Losses) on Revaluation of Fixed Assets	4	(0.062)	0.000	0.323	0.261		0.471	0.000	0.252	0.723
Total Other Recognised Gains or Losses		(0.062)	0.000	0.323	0.261		0.471	0.000	0.252	0.723
						_				
Net Movement in Funds		0.470	0.000	2.820	3.290		0.234	0.000	(0.331)	(0.097)
Funds Reconciliation:  Total Funds Brought Forward		5.122	0.052	26.866	32.040		4.888	0.052	27.197	32.137
Total Funds Carried Forward		5.592	0.052	29.686	35.330		5.122	0.052	26.866	32.040

The notes on pages 15 to 24 form part of these financial statements.



### Balance Sheet as at 31st March 2017

The Balance Sheet summarises in its top half all of the assets that the Common Good Funds own and the liabilities that they owe to others. The bottom half sets out how the net assets of the Funds are allocated between usable resources and statutory reserves needed to comply with accounting rules.

			At 31 <sup>st</sup> Ma	rch 2017			At 31 <sup>st</sup> March 2016				
		Paisley SC019478	Johnstone SC019480	Renfrew SC019479	Total	Paisley SC019478	Johnstone SC019480	Renfrew SC019479	Total		
Fixed Assets	Note	£m	£m	£m	£m	£m	£m	£m	£m		
Tangible Fixed Assets	4	0.915	0.000	12.712	13.627	1.048	0.000	12.265	13.313		
Heritage Assets	4	0.063	0.047	0.109	0.219	0.063	0.047	0.109	0.219		
Investments	5	3.972	0.000	13.420	17.392	3.408	0.000	11.494	14.902		
		4.950	0.047	26.241	31.238	4.519	0.047	23.868	28.434		
<b>Current Assets</b>											
Debtors	13	0.000	0.000	0.017	0.017	0.000	0.000	0.018	0.018		
Short term deposits	15	0.678	0.005	3.548	4.231	0.617	0.005	3.032	3.654		
		0.678	0.005	3.565	4.248	0.617	0.005	3.050	3.672		
Less: Current Liabilities Creditors: Amounts Falling Due Within One Year	14	(0.036)	0.000	(0.120)	(0.156)	(0.014)	0.000	(0.052)	(0.066)		
		(0.036)	0.000	(0.120)	(0.156)	(0.014)	0.000	(0.052)	(0.066)		
Net Current Assets		0.642	0.005	3.445	4.092	0.603	0.005	2.998	3.606		
Net Assets		5.592	0.052	29.686	35.330	5.122	0.052	26.866	32.040		
Funds of the Charities Unrestricted Funds Income Funds Revaluation reserve: Investments Revaluation reserve: Other Fixed Assets		3.650 0.908 1.034	0.036 0.000 0.016	19.615 2.992 7.079	23.301 3.900 8.129	3.535 0.497 1.090	0.036 0.000 0.016	18.550 1.575 6.741	22.121 2.072 7.847		
		5.592	0.052	29.686	35.330	5.122	0.052	26.866	32.040		

Signed Signed

Date Date

Alan Russell Councillor John Shaw

Director of Finance and Resources Convener – Finance, Resources and Customer Services

**Policy Board** 

Renfrewshire Council Renfrewshire Council



### Cash Flow Statement for Year Ended 31st March 2017

This statement summarises the inflows and outflows of cash arising from the transactions with third parties on both day to day revenue transactions and expenditure on capital activities. For the purposes of this statement, cash is defined as cash in hand and deposits repayable on demand.

			Year ended 31st March 2017			
		Paisley	Johnstone	Renfrew	Total	
	Notes	£m	£m	£m	£m	
Net Cash Inflow from	7	0.066	0.000	0.533	0 500	
Operating Activities	,	0.066	0.000	0.555	0.599	
Capital Expenditure and Financial Investment						
Cash paid for fixed asset investment		(0.872)	0.000	(2.846)	(3.718)	
Receipts from sales of fixed asset: investments		0.962	0.000	3.144	4.106	
Receipts from sales of fixed asset: property		0.000	0.000	0.000	0.000	
Payments to acquire tangible fixed assets		0.000	0.000	0.000	0.000	
Net cash flow from capital expenditure and financial investments		0.090	0.000	0.298	0.388	
manda meesinenes		0.030	0.000	0.230	0.555	
(Increase)/decrease in						
cash held for investments		(0.095)	0.000	(0.315)	(0.410)	
Increase/(decrease) in						
cash held in the year		0.061	0.000	0.516	0.577	
Reconciliation of net cash flow to movement in net funds						
(Decrease)/increase in cash in year		0.061	0.000	0.516	0.577	
net funds at 1 April		0.617	0.005	3.032	3.654	
Net funds at 31 March		0.678	0.005	3.548	4.231	



### **Notes to the Financial Statements**

### 1: Accounting Policies

### Introduction

The Financial Statements for the year ended 31 March 2017 have been compiled in accordance with the Charities and Trustee Investment (Scotland) Act 2005, the Charities Accounts (Scotland) Regulations 2006(as amended) and Accounting and Reporting by Charities: Statement of Recommended Practice (SORP) applicable to charities preparing their accounts in accordance with the Financial Reporting Standard applicable in the UK and Republic of Ireland (FRS 102) published on 16 July 2014. They are designed to give a true and fair view of the financial performance and position of the Common Good Funds and comparative figures for the previous financial year are provided. There are no significant departures from accounting standards other than that outlined specifically below.

The accounting concepts of "materiality" and "going concern" have been considered in the application of accounting policies. In this regard the materiality concept means that information is included where the information is of such significance as to justify its inclusion. The accounts have been prepared on a going concern basis. The going concern concept assumes that the Charities will not significantly curtail the scale of their operations.

The accounts have been prepared under the historic cost convention, other than changes resulting from the revaluation of certain categories of assets. The following accounting policies used in its preparation have been reviewed following the introduction of Financial Reporting Standard 18 "Accounting Policies" (FRS18).

### **Income and Endowments**

### Recognition of income and endowments

These are included in the Statement of Financial Activities (SOFA) when:

- The charity becomes entitled to the resources;
- The trustees are virtually certain they will receive the resources; and
- The monetary value can be measured with sufficient reliability.

### **Grants and Donations**

Grants and donations are only included in the SOFA when the charity has unconditional entitlement to the resources.

### Gifts in Kind

Gifts in kind are not reflected in the SORP, but are referred to when necessary in the Trustees Annual Report.

### **Investment Income**

This is included in the accounts when receivable.



### **Investment Gains and Losses**

This includes any gain or loss on the sale of investments and any gain or loss resulting from revaluing investments to market value at the end of the year.

### **Expenditure**

### **Liability Recognition**

Liabilities are recognised as soon as there is a legal or constructive obligation committing the charity to pay out resources.

### Charitable Activities

Decisions regarding the way the Common Good Funds' income is spent are taken by the Finance, Resources and Customer Services Policy Board, whose membership comprises of 15 of the trustees of the Common Good Funds. Voluntary groups are encouraged to apply for funding from the available funds allocated to Renfrewshire Council Local Area Committees.

### **Governance Costs**

Governance costs include the:

- costs of the preparation and examination of statutory accounts;
- cost of any legal advice to trustees on governance or constitutional matters;
- cost of administering grants; and
- property maintenance.

### **Grants Payable without Performance Conditions**

These are recognised in the accounts when the grant has been paid.

### Assets

### Valuation

Land and buildings have been valued on the basis of market value in relation to existing use, assessed either on a comparative basis or on a depreciated replacement cost basis. The valuations have been compiled by the Council Valuer who is Member of the Royal Institute of Chartered Surveyors (MRICS) qualified. Assets under construction are shown at historic cost. Land and buildings are revalued every five years, with increases in valuation matched by credits to the Revaluation Reserve.

A de-minimis of £9,000 is applied for capitalisation of expenditure.

The civic regalia and equipment (heritage assets) have been valued on a present value insurance basis.

Investments are valued at market value.



### Depreciation

Depreciation is charged on a straight -line basis on all assets other than land, heritage assets and assets under construction. The Council Valuer determines the useful life of property assets. Depreciation is based on expected life of costs capitalised.

### **Impairment**

The value of each category of asset is reviewed at the end of each financial year for evidence of reductions in value. Where impairment is identified as part of this review or as a result of a revaluation exercise, the loss is charged to the SOFA.

### Departures from the Charities SORP

Operational land and buildings have been valued on a depreciated replacement costs basis, not a historic basis as per the Charities SORP. The main reason for this is the obligation under the Local Government Code of Practice on local authority accounting to apply a depreciated replacement cost valuation basis, and it is under the Local Government Code that the Common Good Accounts have been audited in previous years.

### Events after the Balance Sheet date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statements are authorised for issue. There are two types of events:

- Adjusting events those that provide evidence of conditions that existed at the end of the reporting period, and the Statement are adjusted to reflect such events; and
- Non-adjusting events those that are indicative of conditions that arose after the reporting period, and the Statements are not adjusted. Where a category of events would have a material effect, disclosure is made in the notes of the nature of the event and its estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statements. Note 16 provides further information.

> Total £m

0.000

0.621

0.021

0.642

### 2: Income and Endowments

### a) Investments

		2016-17				
	Paisley	Johnstone	Renfrew			
	£m	£m	£m			
Grant income	0.000	0.000	0.000			
Dividend income	0.143	0.000	0.478			
Interest income	0.004	0.000	0.017			
Total grant & investment income	0.147	0.000	0.495			

	2015-16									
Paisley	Johnstone	Renfrew	Total							
£m	£m	£m	£m							
0.000	0.000	0.000	0.000							
0.134	0.000	0.448	0.582							
0.004	0.000	0.017	0.021							
0.138	0.000	0.465	0.603							



### b) Rental and Other Income

	2016-17				_	2015-16			
	Paisley	Johnstone	Renfrew	Total	_	Paisley	Johnstone	Renfrew	Total
	£m	£m	£m	£m		£m	£m	£m	£m
Rental income from properties	0.049	0.000	0.266	0.315		0.049	0.000	0.292	0.341
Other Income	0.000	0.000	0.000	0.000		0.000	0.000	0.000	0.000
Total rental and other income	0.049	0.000	0.266	0.315		0.049	0.000	0.292	0.341

### 3: Expenditure

### a) Charitable Activities

	2016-17				2015-16			
	Paisley	Johnstone	Renfrew	Total	Paisley	Johnstone	Renfrew	Total
	£m	£m	£m	£m	£m	£m	£m	£m
Voluntary organisation grants	0.000	0.000	0.057	0.057	0.035	0.000	0.067	0.102
Civic related grants	0.122	0.000	0.137	0.259	0.092	0.000	0.137	0.229
Total charitable activities grants	0.122	0.000	0.194	0.316	0.127	0.000	0.204	0.331

### b) Governance Costs

		2016	-17		2015-16			
	Paisley	Johnstone	Renfrew	Total	Paisley	Johnstone	Renfrew	Total
	£m	£m	£m	£m	£m	£m	£m	£m
Accountancy and Administrative Services	0.009	0.000	0.027	0.036	0.008	0.000	0.020	0.028
Property Services	0.006	0.000	0.021	0.027	0.008	0.000	0.027	0.035
Total Governance Costs	0.015	0.000	0.048	0.063	0.016	0.000	0.047	0.063



### **4: Tangible Fixed Assets**

### a) Paisley Common Good Fund

	Operational Land and Buildings	Non- Operational Assets – Surplus Assets	Total Tangible Fixed Assets	Heritage Assets
Gross Book Value	£m	£m	£m	£m
At 1 <sup>st</sup> April 2016	0.711	0.337	1.048	0.063
Additions	0.000	0.000	0.000	0.000
Disposals	0.000	0.000	0.000	0.000
Revaluations	0.000	(0.062)	(0.062)	0.000
At 31 <sup>st</sup> March 2017	0.711	0.275	0.986	0.063
Depreciation				
At 1 <sup>st</sup> April 2016	(0.002)	0.000	(0.002)	0.000
Depreciation for Year	0.071	0.000	0.071	0.000
Depreciation write back on revaluations	0.002	0.000	0.002	0.000
Impairment losses written out on revaluation	0.000	0.000	0.000	0.000
At 31 <sup>st</sup> March 2017	0.071	0.000	0.071	0.000
Net Book Value at 31 <sup>st</sup> March 2017	0.640	0.275	0.915	0.063
Net Book Value at 31 <sup>st</sup> March 2016	0.711	0.337	1.048	0.063



### b) Renfrew Common Good Fund

	Operational Land and Buildings	Plant and Equipment	Non- operational assets – Investment Properties	Non- Operational Assets – Surplus Assets	Total Tangible Fixed Assets	Heritage Assets
Gross Book Value	£m	£m	£m	£m	£m	£m
At 1 <sup>st</sup> April 2016	10.030	1.923	0.713	0.024	12.690	0.109
Additions	0.000	0.000	0.000	0.000	0.000	0.000
Disposals	0.000	0.000	0.000	0.000	0.000	0.000
Transfers	0.000	0.000	0.000	0.000	0.000	0.000
Revaluations	0.355	0.000	(0.032)	0.000	0.323	0.000
At 31 <sup>st</sup> March 2017	10.385	1.923	0.681	0.024	13.013	0.109
Depreciation						
At 1 <sup>st</sup> April 2016	0.343	0.082	0.000	0.000	0.425	0.000
Depreciation for year	0.212	0.041	0.007	0.000	0.260	0.000
Impairment Depreciation write back on	0.000	0.000	0.000	0.000	0.000	0.000
revaluations	(0.319)	0.000	0.000	0.000	(0.319)	0.000
Impairment losses written out on revaluation	(0.065)	0.000	0.000	0.000	(0.065)	0.000
At 31 <sup>st</sup> March 2017	0.171	0.123	0.007	0.000	0.301	0.000
Net Book Value at 31 <sup>st</sup> March 2017	10.214	1.800	0.674	0.024	12.712	0.109
Net Book Value at 31 <sup>st</sup> March 2016	9.687	1.841	0.713	0.024	12.265	0.109

### c) Johnstone Common Good Fund

	Heritage Assets
Gross Book Value	£m
At 1 <sup>st</sup> April 2016	0.047
Additions	0.000
Disposals	0.000
Revaluations	0.000
At 31 <sup>st</sup> March 2017	0.047
Depreciation	
At 1 <sup>st</sup> April 2016	0.000
Depreciation for year	0.000
At 31 <sup>st</sup> March 2017	0.000
Net Book Value at 31 <sup>st</sup> March 2017	0.047
Net Book Value at 31 <sup>st</sup> March 2016	0.047



### d) Heritage Assets

Heritage Assets include items of civic regalia and equipment formerly used by the Provost of the Council on civic occasions. The assets are now held in Renfrewshire museums.

### **5: Fixed Asset Investments**

Investments are held specifically to provide the funds from which donations and civic activities can be funded from.

### a) Analysis of market values

		2016-17			2015-16				
	Paisley	Renfrew	Total	Paisley	Renfrew	Total			
Market Value	£m	£m	£m	£m	£m	£m			
At 1 <sup>st</sup> April 2016	3.408	11.494	14.902	3.626	12.230	15.856			
Additions	0.872	2.846	3.718	0.845	2.759	3.604			
Disposals	(0.962)	(3.144)	(4.106)	(0.788)	(2.556)	(3.344)			
Net gain/(loss) on revaluation	0.559	1.909	2.468	(0.221)	(0.746)	(0.967)			
Increase/(decrease) in cash in bank awaiting investment	0.095	0.315	0.410	(0.054)	(0.193)	(0.247)			
At 31 <sup>st</sup> March 2017	3.972	13.420	17.392	3.408	11.494	14.902			

### b) Asset Allocation Analysis

	2016-17				2015-16				
	Paisley	Renfrew	Total		Paisley	Renfrew	Total		
	£m	£m	£m		£m	£m	£m		
Bonds:									
UK Government Bonds	0.200	0.702	0.902		0.157	0.553	0.710		
Other UK Bonds	0.302	1.005	1.307		0.284	0.941	1.225		
Overseas Bonds	0.117	0.391	0.508		0.114	0.379	0.493		
Equities:									
UK Equities	1.733	5.851	7.584		1.493	5.024	6.517		
Overseas Equities	1.343	4.556	5.899		1.153	3.911	5.064		
Non-Region Specific	0.030	0.101	0.131		0.024	0.081	0.105		
Property Investments	0.109	0.366	0.475		0.140	0.471	0.611		
Cash	0.134	0.435	0.569		0.039	0.120	0.159		
Accrued Interest	0.004	0.013	0.017		0.004	0.014	0.018		
Total Investment Assets	3.972	13.420	17.392		3.408	11.494	14.902		

All investments during 2016-17 and in 2015-15 were held in unrestricted funds.



### **6: Reserves Cover**

	2016-17					2015-16			
	Paisley	Johnstone	Renfrew	Total	•	Paisley	Johnstone	Renfrew	Total
Free Reserves	£m	£m	£m	£m		£m	£m	£m	£m
Unrestricted Funds	3.677	0.036	19.027	22.740		3.551	0.036	18.388	21.975
Allocation Adjustment	0.000	0.000	0.000	0.000		0.000	0.000	0.000	0.000
Unrestricted Funds from SOFA	(0.027)	0.000	0.588	0.561		(0.016)	0.000	0.162	0.146
Total Unrestricted Funds	3.650	0.036	19.615	23.301	_	3.535	0.036	18.550	22.121
Less Funds tied up in fixed assets	(3.972)	0.000	(13.420)	(17.392)		(3.408)	0.000	(11.494)	(14.902)
Total Free Reserves	(0.322)	0.036	6.195	5.909	•	0.127	0.036	7.056	7.219
Annual Running Costs exclude impairment	0.223	0.000	0.173	0.396		0.203	0.000	0.595	0.793
Number of months held in reserve	0	0	430	n/a		0	0	142	n/a

Funds tied up in fixed assets are represented by investments held by the Common Good Funds.

### 7: Cash Flow Statement

# a Reconciliation of net income/expenditure to net cash inflow/ (outflow) from operating activities

	Year to 31 <sup>st</sup> March 2017			Year	Year to 31 <sup>st</sup> March 2016		
	Paisley	Johnstone	Renfrew	Paisley	Johnstone	Renfrew	
	£m	£m	£m	£m	£m	£m	
Net income/expenditure before other gains or losses	(0.027)	0.000	0.588	(0.016)	0.000	0.162	
Transfer of revaluation reserve realised on investment movement	0.000	0.000	0.000	0.000	0.000	0.000	
Depreciation and impairment	0.071	0.000	(0.124)	0.046	0.000	0.296	
Gain on sale of fixed asset - property	0.000	0.000	0.000	0.000	0.000	0.000	
Decrease/(increase) in debtors	0.000	0.000	0.001	0.005	0.000	0.014	
Increase/(decrease) in creditors	0.022	0.000	0.068	0.011	0.000	0.037	
Net cash (inflow)/outflow from operating activities	0.066	0.000	0.533	0.046	0.000	0.509	



#### b Analysis of changes in net funds

			At 31				At 31
	At 1 April	Cash-	March		At 1 April	Cash-	March
	2016	flow	2017		2015	flow	2016
	£m	£m	£m		£m	£m	£m
Short term deposits							
Paisley	0.617	0.061	0.678		0.574	0.043	0.617
Johnstone	0.005	0.000	0.005		0.005	0.000	0.005
Renfrew	3.032	0.516	3.548	1	2.533	0.499	3.032
	3.654	0.577	4.231		3.112	0.542	3.654

#### 8: Trustees' remuneration and expenses

Neither the Trustees of the Common Good Funds nor any associated person connected with them have received any remuneration for their services. Further, no directly incurred expenses were reimbursed to the Trustees during 2016-17.

#### 9: Related Parties

During the year, the Common Good Fund balances were invested by Renfrewshire Council, who manage the administration of the Funds on behalf of the Trustees. The costs of this are disclosed in note 3(b), Governance Costs. The Council also acts as the banker for the Common Good Funds and all transactions, incoming and outgoing, are made via the Council's accounts. This creates a debtor as detailed in the respective Funds' balance sheets. There are no outstanding balances due to or from Renfrewshire Council other than those that appear in the balance sheet.

#### 10: Commitments

As at March 2017, no Common Good Fund had outstanding commitments on capital contracts. There were no outstanding commitments for operating lease rentals.

#### 11: Staff Costs and Emoluments

No members of staff were employed directly via the Common Good Funds during 2016-17 (2015-16 nil). All costs were incurred by Renfrewshire Council and recharged as detailed in note 3(b) Governance Costs. There are therefore no employees with emoluments above £60,000 (2015-16 nil).



#### 12: Audit Costs

Costs of £4,550 were incurred in relation to the audit of the 2016-17 financial statements.

#### 13: Debtors

	Year to 31 <sup>st</sup> March 2017				Year to 31 <sup>st</sup> March 2016			
	Paisley	Johnstone	Renfrew	Total	Paisley	Johnstone	Renfrew	Total
	£m	£m	£m	£m	£m	£m	£m	£m
Accrued Income	0.000	0.000	0.011	0.011	0.000	0.000	0.018	0.018
Prepayment of Grant	0.000	0.000	0.006	0.006	0.000	0.000	0.000	0.000
Total Debtors	0.000	0.000	0.017	0.017	0.000	0.000	0.018	0.018

#### 14: Creditors

	Year to 31st March 2017				Year to 31st March 2016			
	Paisley	Johnstone	Renfrew	Total	Paisley	Johnstone	Renfrew	Total
	£m	£m	£m	£m	£m	£m	£m	£m
Trade Creditors Rents in	0.036	0.000	0.016	0.052	0.014	0.000	0.048	0.062
Advance	0.000	0.000	0.104	0.104	0.000	0.000	0.004	0.004
<b>Total Creditors</b>	0.036	0.000	0.120	0.156	0.014	0.000	0.052	0.066

## 15: Short Term Deposits

Short term deposits are accounts held with Renfrewshire Council who process receipts, payments and accounting entries on behalf of the Common Good Funds.

#### 16: Events after the Balance Sheet date

Events taking place after the authorised issue date per the balance sheet are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2017, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information. There are no non adjusting events.

# RENFREWSHIRE COUNCIL TRUST FUNDS

# TRUSTEES' REPORT AND FINANCIAL STATEMENTS 1 APRIL 2016 to 31 MARCH 2017



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### Trustees' Report

#### 1. INTRODUCTION

Renfrewshire Council acts as sole trustee for the Trust Funds listed below which have charitable status and are registered with the Office of the Scottish Charity Regulator (OSCR):

The following charities' financial statements are included in this report:

<b>Charity Number</b>	Charity Name	Charity Number	Charity Name
SC042035	Renfrew Burgh Citizens Fund	SC042036	Renfrewshire Council Citizens Fund
SC042037	Paisley Burgh Citizens Fund	SC019454	Coats Observatory Fund

The principal address of the Trust Funds is:

Renfrewshire Council Finance and Resources Renfrewshire House Cotton Street

Paisley PA1 1JB

Renfrewshire Council administers the Trust Funds and separately accounts for them. Renfrewshire Council was established by the Local Government (Scotland) Act 1994 and came into being on 1 April 1996. The Council provides a wide range of public services such as education, social services, environmental services, council housing and economic regeneration.

The Trust Accounts do not form part of Renfrewshire Council's single entity balance sheet, although under s222 of the Local Government (Scotland) Act 1973, the property of the Trusts "vest[s] in" the relevant local authority. However, the Trust Fund accounts are included within the group accounts of the Council. A copy of the group accounts can be obtained from the address above.

Independent Auditors: Audit Scotland

4<sup>th</sup> Floor, South Suite The Athenaeum Building 8 Nelson Mandela Place

Glasgow G2 1BT



#### **TRUSTEES**

In terms of the "Trustees" of the Trusts, the guidance provided by OSCR is that those who have "general control and management" of the charity are the charity trustees. Decisions regarding the general control and management of the Trust Funds are made by the Finance and Resources Policy Board of the Council (FRPB), which has delegated authority from the Council in this regard; but ultimately control rests with the full Council of elected members. We have therefore interpreted the above guidance as meaning all elected members are charity trustees. Following the recent local government elections the Finance and Resources Policy Board was succeeded by the Finance, Resources and Customer Services Policy Board (FRCSPB) on 18 May 2017.

The following individuals were the Trustees of the Trust Funds in their capacity as elected members of Renfrewshire Council during the 2016/17 financial year:

Alexander Murrin	Eileen McCartin
Bill Perrie	John Caldwell
Eddie Grady deceased 21/05/16	John Hood
Cathy McEwan	lain McMillan
Brian Lawson	Audrey Doig
Jim Sharkey	Anne Hall
Terry Kelly	Allan Noon
Kenny MacLaren	Michael Holmes
Tommy Williams	Jim Harte
Eddie Devine	James McQuade
Marie McGurk	Sam Mullin
Lorraine Cameron	lain Nicolson
Mark Macmillan	Roy Glen
Margaret Devine	Mags McLaren
Maureen Sharkey	Stephen McGee
Jacqueline Henry	Andy Doig
Derek Bibby	Maria Brown
Chris Gilmour	James McLaren
Stuart Clark resigned 08/11/16	Paul Mack
Will Mylet	Bill Brown
Jim Paterson elected 11/08/16	

Day to day management of the Trust Funds is delegated to the Director of Finance and Resources of Renfrewshire Council. All of the trustees for the accounts are normally elected or re-elected at local government elections. By-elections are held to elect new members in the event of existing members vacating their position. New members automatically become trustees.

#### 2. STRUCTURE, GOVERNANCE AND MANAGEMENT

The three Citizens Funds were set up in 2011 as successor funds to the various sundry trusts controlled by Renfrewshire Council. The Council made use of the reorganisation provisions of the Charities and Trustee Investment (Scotland) Act 2005 to enable better use to be made of the balances within the existing funds, and



reorganise them into larger funds with updated purposes. The reorganisation was completed with the consent of OSCR.

The Coats Observatory Fund was inherited by the local authority in early 1963 from the Paisley Philosophical Society. The Council as Trustees own the buildings comprising the Coats Observatory. These buildings are leased to Renfrewshire Leisure Ltd for zero consideration.

#### **HISTORY**

The following table gives an indication of the purpose of the Trusts:

Charity		
No.	Name	Purpose
SC042035	Renfrew Burgh Citizens Fund	Promoting the welfare of individuals who are in need by reason of age, illhealth, disability, financial hardship or other disadvantage and fostering good citizenship and community wellbeing and regeneration by giving financial assistance by way of grant to those living or working in the area. To further voluntary activity or to contribute to the regeneration of the community in the area formerly known as the Burgh of Renfrew
SC042036	Renfrewshire Council Citizens Fund	As above, but for the area for which Renfrewshire Council and its successors is responsible
SC042037	Paisley Burgh Citizens Fund	As above, but for the area formerly known as the Burgh of Paisley
SC019454	Coats Observatory Fund	"for the upkeep of Coats Observatory equipment"  The above purpose was relevant while there were cash funds available; however these funds have been exhausted, and only the property assets remain.

#### GOVERNANCE AND MANAGEMENT

The Council is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. The Director of Finance and Resources has been designated as that officer in Renfrewshire Council. He manages the affairs of the Council to secure the economic, efficient and effective use of resources and safeguard its assets and those of any charitable trust it controls. Given the Trust Funds are controlled by the Council, these specific provisions are supplemented by general provisions relating to the administration of local authority monies, i.e. the duty to obtain best value.

The Director of Finance and Resources has responsibility for ensuring an effective system of internal financial control is maintained and operated. This system of internal financial control can only provide reasonable and not absolute assurance that assets are safeguarded, transactions are recorded and properly authorised, and that material errors or irregularities are either prevented or would be detected within a timely period. The system of internal financial control is based on a framework of regular management information, financial regulations, administrative procedures and a system of delegation and accountability. The Director of Finance and Resources is responsible for keeping proper accounting records which are up to date and which ensure that the financial statements comply with the Charities Accounts (Scotland) Regulations 2006(as amended) and Accounting and Reporting by Charities: Statement of Recommended Practice applicable to charities preparing their accounts in accordance with the Financial Reporting Standard for Smaller Entities published on 16<sup>th</sup> July 2014.



Decisions regarding the operation, assets, processes or policies of the Trust Funds are delegated by the Council to the Finance, Resources and Customer Services Policy Board (FRCSPB). The FRCSPB will request the appropriate Local Area Committee (LAC) - the view of the Local Area Committee being representative of the general public view for that locality - to submit proposals for the Board to consider for project expenditure, taking account of the original intentions of the donors of the funds as to purpose and location within the Local Area Committee boundary. Proposals submitted by LACs are then considered for approval by the FRPB.

#### **RISK**

The Trustees have overall responsibility for the Trust Funds' system of internal control. This system is designed by senior management to ensure effective and efficient operation, including financial reporting and compliance with laws and regulations. The Trustees acknowledge that such a system is designed to manage rather than eliminate the risk of failure to achieve business objectives, and can only provide reasonable and not absolute assurance against material misstatement or loss.

#### 3. OBJECTIVES AND ACTIVITIES

The objectives of the trusts include promoting the welfare of individuals who are in need by reason of age, ill-health, disability, financial hardship or other disadvantage and fostering good citizenship and community wellbeing and regeneration by giving financial assistance by way of grant to those living or working in the area.

#### 4. ACHIEVEMENTS AND PERFORMANCE

During the year a payment of £5,330 was made from the Renfrew Burgh Citizens Fund to fund the installation of a flag pole at Ferry Green. Ten awards totaling £24,327 were paid from the Renfrewshire Council Citizens Fund. These payments were made from funds associated with Kilbarchan, to organisations in the Kilbarchan area. No awards were made from the Paisley Burgh Citizens Fund during the year.

Throughout the year the combined monies of the Trusts were held in the Council's Loans Fund until drawn down.

#### 5. FINANCIAL REVIEW

The Trust Funds have no explicit reserves policy. As planned the Citizens Fund balances have now been fully disbursed. No individual Trust Fund is in deficit and no donations to the Funds are solicited.

#### 6. FUTURE PLANS

All Trust Fund balances (excluding assets held in the Coats Observatory Fund) have been fully disbursed and it is anticipated that the Renfrew, Paisley and Renfrewshire Council Citizens Funds will be fully wound up. An application to the Office of the Scottish Charity Regulator (OSCR) will be made in this regard once formally approved by the Finance, Resources and Customer Services Policy Board.



The Trustees wish to thank the Renfrewshire Council of Statements.	ficers invo	olved in producing the Report and Financial
Signed:	Date:	28 September 2017
Alan Russell Director of Finance and Resources Renfrewshire Council		
On behalf of the Trustees:	Date:	28 September 2017
Councillor John Shaw Convener – Finance, Resources and Customer Services Renfrewshire Council	Policy Boa	ırd



# Independent Auditor's Report to the Trustees of Renfrewshire Council Trust Funds and the Accounts Commission

This report is made solely to the parties to whom it is addressed in accordance with Part VII of the Local Government (Scotland) Act 1973 and for no other purpose. In accordance with paragraph 120 of the Code of Audit Practice approved by the Accounts Commission, I do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

Report on the audit of the financial statements

#### **Opinion on financial statements**

I certify that I have audited the financial statements in the statement of accounts of Renfrewshire Council Trust Funds for the year ended 31 March 2017 under Part VII of the Local Government (Scotland) Act 1973 and section 44(1)(c) of the Charities and Trustee Investment (Scotland) Act 2005. The financial statements comprise the Statement of Receipts and Payments, the Statement of Balances and notes to the financial statements, including a summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and a receipts and payments basis.

In my opinion the accompanying financial statements:

- properly present the receipts and payments of the charities for the year ended 31 March 2017 and their statement of balances at that date; and
- have been prepared in accordance with the requirements of the Charities and Trustee Investment (Scotland) Act 2005, and regulations 9(1),(2) and (3) of The Charities Accounts (Scotland) Regulations 2006.

#### **Basis of opinion**

I conducted my audit in accordance with applicable law and International Standards on Auditing in the UK and Ireland (ISAs (UK&I)). My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I am independent of the charities in accordance with the ethical requirements that are relevant to my audit of the financial statements in the UK including the Financial Reporting Council's Ethical Standards for Auditors, and I have fulfilled my other ethical responsibilities in accordance with these requirements. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### Responsibilities of the trustees for the financial statements

The trustees are responsible for the preparation of financial statements which properly present the receipts and payments of the charities, and for such internal control as the trustees determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's responsibilities for the audit of the financial statements

My responsibility is to audit and express an opinion on the financial statements in accordance with applicable legal requirements and ISAs (UK&I) as required by the Code of Audit Practice approved by the Accounts Commission. Those standards require me to comply with the Financial Reporting Council's Ethical Standards for Auditors. An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are



appropriate to the circumstances of the charities and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the trustees; and the overall presentation of the financial statements.

My objectives are to achieve reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK&I) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

#### Other information in the statement of accounts

The trustees are responsible for the other information in the statement of accounts. The other information comprises the information other than the financial statements and my auditor's report thereon. My opinion on the financial statements does not cover the other information and I do not express any form of assurance conclusion thereon except on matters prescribed by the Accounts Commission or required by applicable law to the extent explicitly stated later in this report.

In connection with my audit of the financial statements in accordance with ISAs (UK&I), my responsibility is to read all the financial and non-financial information in the statement of accounts to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by me in the course of performing the audit. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

Report on other requirements

#### Opinion on other prescribed matter

I am required by the Accounts Commission to express an opinion on the following matter. In my opinion, based on the work undertaken in the course of the audit the information given in the Trustees' Annual Report for the financial year for which the financial statements are prepared is consistent with the financial statements and that report has been prepared in accordance with the Charities Accounts (Scotland) Regulations 2006.

#### Matters on which I am required to report by exception

I am required by The Charity Accounts (Scotland) Regulations 2006 to report to you if, in my opinion:

- proper accounting records have not been kept; or
- the financial statements are not in agreement with the accounting records; or
- I have not received all the information and explanations I require for my audit.

I have nothing to report in respect of these matters.

Mark Ferris FCCA
Audit Scotland
4th Floor, 8 Nelson Mandela Place,
Glasgow. G2 1BT
28 September 2017

#### **Trust Accounts Financial Statements Overview**

#### 1. Introduction

The following pages detail the Statement of Receipts and Payments, the Statement of Balances and relevant Notes to the Accounts, as required by the Charities Accounts (Scotland) Regulations 2006. A Cash Flow Statement is not required as all of the charities are classified as small charities as defined in the Charities Statement of Recommended Practice (SORP) and therefore are exempt from producing a Cash Flow Statement.

#### 2. STATEMENT OF RECEIPTS AND PAYMENTS

The Statement of Receipts and Payments provides an analysis of the incoming and outgoing cash and bank transactions for the period. The Trust Funds have income and expenditure in their respective unrestricted funds.

If applicable, the Statement would also show any cash movements in relation to fixed assets. In the case of the Trust Funds, there have been no purchases or sales of fixed assets.

#### 3. STATEMENT OF BALANCES

The Statement of Balances reconciles the cash and bank balances at the beginning and end of the financial year with the surpluses or deposits shown in the Statement of Receipts and Payments. The Statement of Balances also summarises final closing balances at the end of the period.

#### 4. NOTES TO THE ACCOUNTS

Notes to the accounts expand on or explain the information contained in the Statement of Receipts and Payments and the Statement of Balances.

## Statement of Receipts and Payments for the year ended 31st March 2017

		Year e	nded 31st March 2	017	
			Renfrewshire		
	Paisley Burgh	Renfrew Burgh	Council	Coats	
	Citizens Fund	Citizens Fund	Citizens Fund	Observatory Fund	
	SC042037	SC042035	SC042036	SC019454	Total
	Unrestricted	Unrestricted	Unrestricted	Unrestricted	
Receipts	£	£	£	£	£
Income from other charities	0.00	0.00	0.00	0.00	0.00
Income from investments other than	0.00	0.00	0.00	0.00	0.00
land and buildings					
Other receipts	0.00	0.00	0.00	0.00	0.00
Total receipts	0.00	0.00	0.00	0.00	0.00
Receipts from investment sales					
Proceeds from sale of investments	0.00	0.00	0.00	0.00	0.00
Total receipts from investment sales	0.00	0.00	0.00	0.00	0.00
Payments					
Charitable activities	0.00	5,330.00	24,327.47	0.00	29,657.47
Governance costs	343.55	96.48	559.97	0.00	1,000.00
Building maintenance costs	0.00	0.00	0.00	0.00	0.00
Total payments	343.55	5,426.48	24,887.44	0.00	30,657.47
Transfer between funds	0.00	0.00	0.00	0.00	0.00
Surplus / (deficit) for period	(343.55)	(5,426.48)	(24,887.44)	0.00	(30,657.47)

		Year e	nded 31st March 2	016	
			Renfrewshire		
	Paisley Burgh	Renfrew Burgh	Council	Coats	
	Citizens Fund	Citizens Fund	Citizens Fund	Observatory Fund	
	SC042037	SC042035	SC042036	SC019454	Total
	Unrestricted	Unrestricted	Unrestricted	Unrestricted	
Receipts	£	£	£	£	£
Income from other charities	0.00	0.00	0.00	0.00	0.00
Income from investments other than	15.00	81.00	112.00	0.00	208.00
land and buildings					
Other receipts	0.00	0.00	0.00	0.00	0.00
Total receipts	15.00	81.00	112.00	0.00	208.00
Receipts from investment sales					
Proceeds from sale of investments	0.00	0.00	0.00	0.00	0.00
Total receipts from investment sales	0.00	0.00	0.00	0.00	0.00
Payments					
Charitable activities	4,346.38	20,000.00	5,900.00	0.00	30,246.38
Governance costs	333.33	333.33	333.34	0.00	1,000.00
Building maintenance costs	0.00	0.00	0.00	0.00	0.00
Total payments	4,679.71	20,333.33	6,233.34	0.00	31,246.38
Transfer between funds	0.00	0.00	0.00	0.00	0.00
Surplus / (deficit) for period	(4,664.71)	(20,252.33)	(6,121.34)	0.00	(31,038.38)

#### Statement of Balances as at 31st March 2017

		As at 31st March 2017							
	Paisley Burgh Citizens Fund SC042037	Renfrew Burgh Citizens Fund SC042035	Renfrewshire Council Citizens Fund SC042036	Coats Observatory Fund SC019454	Coats Observatory Fund SC019454	Coats Observatory Fund SC019454	Total		
	Unrestricted	Unrestricted	Unrestricted	Unrestricted	Restricted	Total	Total		
	£	£	£	£	£	£	£		
Cash funds									
Balances held with Renfrewshire Cou	ncil:								
Opening balance	343.55	5,426.48	24,887.44	0.00	0.00	0.00	30,657.47		
Surplus / (deficit) for period	(343.55)	(5,426.48)	(24,887.44)	0.00	0.00	0.00	(30,657.47)		
	0.00	0.00	0.00	0.00	0.00	0.00	0.00		
Other assets (at current valuation) Land and buildings:									
Coats Observatory, Paisley	0.00	0.00	0.00	0.00	652,344.16	652,344.16	652,344.16		
Long Term Investments	0.00	0.00	0.00	0.00	0.00	0.00	0.00		
	0.00	0.00	0.00	0.00	652,344.16	652,344.16	652,344.16		

	As at 31st March 2016								
	Paisley Burgh Citizens Fund SC042037	Renfrew Burgh Citizens Fund SC042035	Renfrewshire Council Citizens Fund SC042036	Coats Observatory Fund SC019454	Coats Observatory Fund SC019454	Coats Observatory Fund SC019454	Total		
	Unrestricted	Unrestricted	Unrestricted	Unrestricted	Restricted	Total	Total		
	£	£	£	£	£	£	£		
Cash funds									
Balances held with Renfrewshire Coun	ncil:								
Opening balance	5,008.26	25,678.81	31,008.78	0.00	0.00	0.00	61,695.85		
Surplus / (deficit) for period	(4,664.71)	(20,252.33)	(6,121.34)	0.00	0.00	0.00	(31,038.38)		
	343.55	5,426.48	24,887.44	0.00	0.00	0.00	30,657.47		
Other assets (at current valuation)									
Land and buildings:									
Coats Observatory, Paisley	0.00	0.00	0.00	0.00	673,090.86	673,090.86	673,090.86		
Long Term Investments	0.00	0.00	0.00	0.00	0.00	0.00	0.00		
	0.00	0.00	0.00	0.00	673,090.86	673,090.86	673,090.86		

Signed Signed

Date: 28 September 2017 Date: 28 September 2017

Alan Russell Councillor John Shaw

Director of Finance and Resources Convenor – Finance, Resources and Customer Services

Policy Board

Renfrewshire Council Renfrewshire Council

#### Notes to the Financial Statements

#### 1. ACCOUNTING POLICIES

#### Introduction

The Financial Statements for the year ended 31 March 2017 been prepared in accordance with Accounting and Reporting by Charities: Statement of Recommended Practice applicable to charities preparing their account in accordance with the Financial Reporting Standard for Smaller Entities published on 16<sup>th</sup> July 2014, the Financial Reporting Standard for Smaller Entities (FRSSE), the Charities and Trustee Investment (Scotland) Act 2005 and the Charities Accounts (Scotland) Regulations 2006 (as amended). They are designed to give a true and fair view of the financial performance and position of the Trust Funds and comparative figures for the previous financial year are provided. There are no significant departures from accounting standards other than that outlined specifically below.

The accounting concepts of "materiality" and "going concern" have been considered in the application of accounting policies. In this regard the materiality concept means that information is included where the information is of such significance as to justify its inclusion. The accounts have been prepared on a going concern basis. The going concern concept assumes that the Trustees will not significantly curtail the scale of the charities' operations, however it is anticipated that an application will be made to OSCR to wind up the Citizens Funds in 2017/18.

The accounting concept of "accruals" is not relevant to these statements, which have been prepared on a receipts and payments basis.

The accounts have been prepared under the historic cost convention, other than changes resulting from the revaluation of certain categories of assets. The following accounting policies used in its preparation have been reviewed following the introduction of Financial Reporting Standard 18 "Accounting Policies" (FRS18).

#### **Fund Accounting**

Unrestricted funds can be used in accordance with the charitable objectives at the discretion of the trustees.

Restricted funds can only be used for particular restricted purposes within the objects of the charity. Restrictions arise when specified by the donor or when funds are raised for particular restricted purposes.

Further explanations of the nature and purpose of each fund is included in the notes to the financial statements.

The 2015-16 comparative figures have been brought forward unchanged.

#### **INCOMING/OUTGOING RESOURCES**

#### Recognition of incoming resources

All income is recognised and included in the Statement of Receipts and Payments (SoRP) when the money is actually received.

#### Recognition of expenditure

Expenditure is recognised and included in the Statement of Receipts and Payments (SoRP) when it is paid for.

#### Charitable Activities

Decisions regarding the way the Trust Funds' income is spent are taken by the Finance & Resources Policy Board, whose membership comprises 15 of the trustees of the Trust Funds.

#### Costs of Generating Funds

The cost of administering the Trust Funds is borne entirely by Renfrewshire Council.

#### Governance Costs

Governance costs, where applicable, include the:

- costs of the preparation and examination of statutory accounts;
- · cost of any legal advice to trustees on governance or constitutional matters; and
- cost of administering grants.

#### Grants Payable Without Performance Conditions

These are recognised in the accounts when the grant has been paid.

#### **ASSETS**

The Observatory Fund includes the land and buildings of Coats Observatory, Paisley. The valuation is based on fair value, determined as the market value that would be paid for the asset in its current use. Valuations are provided by the Council Valuer who is MRICS qualified, and are updated as a minimum every five years. The Observatory building is being depreciated on a straight-line basis over 30 years.

#### 2. ANALYSIS OF RECEIPTS/PAYMENTS

No income was received in the year. Details of payments are provided in the Trustees' Annual Report explaining the grants paid out.

#### 3. TRUSTEES' REMUNERATION AND EXPENSES

Neither the trustees of the Trust Funds nor any associated person connected with them have received any remuneration for their services. Further, no directly incurred expenses were reimbursed to the trustees during the period (2015-16 nil).

#### 4. RELATED PARTIES

During the period the Council also acted as the banker for the Trust Funds and all transactions, incoming and outgoing, are made via the Council's bank accounts. There are no outstanding balances due to or from Renfrewshire Council.

#### 5. MOVEMENT IN FUNDS

	At 01/04/2016 £	Net movement in funds £	Transfers between funds £	At 31/03/2017 £
Unrestricted funds	30,657.47	(30,657.47)	0.00	0.00
Endowment funds	0.00	0.00	0.00	0.00
Restricted funds : Coats Observatory	0.00	0.00	0.00	0.00
	30,657.47	(30,657.47)	0.00	0.00

The restricted funds hold the Coats Observatory building and land asset. The current market value of the Coats Observatory at 31/03/2017 is £652,344.16