

To: Renfrewshire Integration Joint Board

On: 31 March 2023

Report by: Chief Officer

Heading: Chief Officer's Report

Direction Required to Health Board, Council or Both	Direction to:	
	1. No Direction Required	X
	2. NHS Greater Glasgow & Clyde	
	3. Renfrewshire Council	
	4. NHS Greater Glasgow & Clyde and Renfrewshire Council	

1. Summary

- 1.1. This report provides an update to the Integration Joint Board (IJB) on key developments and operational activity since the last IJB on 27 January 2023 and additional policy developments that the HSCP is building into future workplans, strategies and action plans.
- 1.2. This paper has been developed during an ongoing period of change and uncertainty, particularly within the financial circumstances faced by the IJB. An update on recently passed Scottish Budget Bill 2023-24 briefly sets out the headlines, with further agenda items detailing the proposed IJB 2023-24 budget will be considered by members at this meeting.
- 1.3. More widely, an update is provided on the development of the HSCP Property Strategy that will ensure robust plans are in place to manage any potential accommodation challenges in the future – focused on key business continuity activity and emerging risks.
- 1.4. A number of policy updates are also provided for awareness, alongside a further update on the alignment of Renfrewshire IJB's Unpaid Adult Carers Strategy with the recently published National Carers Strategy.

2. Recommendations

It is recommended that the IJB note:

- The development of a HSCP Property Strategy (Section 4);
- The update on Public Sector Equality Duty Compliance (Section 5);
- The local assessment of the National Carers Strategy (Section 6);
- The Scottish Government Drugs Deaths Taskforce response: A cross Government approach and Renfrewshire's approach (Section 7);

- The update on the Scottish Budget 2023-24 (Section 8);
- The NHS 2023-24 Pay offer and NHS Agenda for Change Review (Section 9);
- The consultation analysis results from the Mental Health and Wellbeing Strategy for Scotland Final Report (Section 10);
- The progress update on the National Care Service (Scotland) Bill (Section 11);
- The key messages and recommendations from the Audit Scotland NHS in Scotland 2022 Report (section 12);
- The update on prevention of homelessness duties for public bodies (Section 13); and
- The publication of Scotland's first data Strategy for Health and Social Care (Section 14).

3. Background

- 3.1. The IJB and HSCP continue to operate within a fast-moving and complex policy environment which reflects the impact of the pandemic on service demand and the ongoing cost of living crisis, which will continue to impact on local communities, providers, and the public sector in coming months and beyond. In addition, Scottish Government policy continues to develop across a range of areas which will have significant impact on the future operation of the IJB and HSCP.
- 3.2. This paper follows previous Chief Officer update reports to the IJB in providing a summary of the breadth of policy developments that the HSCP continues to respond to as part of, and alongside, service delivery.

4. HSCP Property Strategy Development

- 4.1 Responsibility and ownership of property and estate remains a reserved matter for the HSCP parent organisations, which is clearly stipulated within the health and social care legislation. As part of ongoing service delivery, the HSCP has a responsibility to strategically plan and manage the property assets delegated from the parent organisations to consider how they are best utilised to support the aims of integration and to enable effective, efficient, and safe delivery of services for the population of Renfrewshire.
- 4.2 In 2017-2019, a high-level Property Strategy was developed for the IJB which set out a range of considerations facing the HSCP in its infancy, and areas for attention as the organisation progressed and matured. It was recognised that there were several common challenges facing the newly established HSCPs, including a range of capacity constraints and new and emerging programmes of work (e.g., GP Contract, PCIP) that would create additional requirements but also add to sustainability challenges within the primary care portfolios.
- 4.3 Accordingly, HSCP Chief Officers within the NHSGGC area decided there would be merit in exploring a more standardised approach to the consideration and optimisation of the delegated property estate through development of a framework to guide and shape future development, prioritisation, and

alignment of capital resources across the primary care estate. It should be noted that whilst these efforts would focus primarily on estate owned or leased by the NHS, there were clear interlinkages and need for discussions with Local Authorities given the integrated nature of service delivery.

- 4.4 The HSCP has a joint Property Strategy Group, chaired by the Chief Finance Officer with representation from NHSGGC, Renfrewshire Council and the HSCP, with responsibility for the strategic planning and oversight of the HSCP delegated capital and property related considerations.

Primary Care Property Strategy

- 4.5 Building on the above, Renfrewshire HSCP was identified as a pilot site within NHSGGC to undergo an initial Primary Care Property Strategy exercise in late 2019, with the work scheduled to be taken forward during early 2020. The core objective of this pilot was to gain an understanding on the current use of our property estate, identify any challenges and/or opportunities for how the estate is used going forward, and use these findings to support and inform future requirements both in Renfrewshire and other HSCPs within NHSGGC. This would include, where possible, opportunities to apply a degree of standardisation to service offerings.
- 4.6 The pilot exercise was due to start in March 2020 but delayed due to COVID-19 and restrictions in force at the time. Notwithstanding this, the HSCP continued to work collaboratively with colleagues to progress the work and a produced draft output of the pilot in December 2020. In June 2021, a [high-level summary](#) was considered by Renfrewshire IJB, containing key outcomes and recommendations. The main recommendations included consideration of short-term risks and opportunities in addition to longer term, more strategic requirements – provided to ensure the IJB had oversight of current challenges and potential future demand and requirements.
- 4.7 Following the initial pilot there has been continued efforts across NHSGGC to take forward the development of similar reviews within each of the other five HSCPs. Recently, output reports have been published following extensive work with local teams, stakeholders, and management groups to ensure that opportunities and challenges are captured and overlaid against up-to-date estate and infrastructure detail. These reports have introduced additional elements that were not included within Renfrewshire's pilot activity and include modelling of requirements against proposed housing developments for example within each HSCP area, mapping these against the current alignment of existing property estate and likely future pressures.

Next Steps

- 4.8 The HSCP has been working closely with NHSGGC and Renfrewshire Council in recent weeks to refresh and update the strategy report considering the above whilst recognising that some natural progress has been made in the period between the pilot report being published and the refresh exercise.

- 4.9 When finalised, an overview report will be produced that outlines the overarching strategic considerations for all HSCPs within NHSGGC and will be considered through NHSGGC in terms of the requirements over the coming years. This amalgamated strategy will lay a further foundation stone upon the NHSGGC Moving Forward Together (MFT) Implementation Strategy, recognising that the estate portfolio plays a crucial role in enabling integrated service delivery across the NHSGGC area.
- 4.10 Further workshop discussions are planned with the HSCP Property Strategy Group over coming months. This will include wider stakeholders, management teams, trade union representatives and staff groups and will consider these areas further to ensure that we work progressively to make optimal use of our aligned estate, particularly in the current financial climate but also to continue the realisation of the benefits and improvements to ways of working implemented during COVID-19.
- 4.11 Alongside this, respective IJBs will use these outputs to inform and develop their own supporting actions to address the key areas outlined in the report. The intention is to provide the IJB with a further update in June 2023, outlining the details of the updated report for information and consideration alongside the supporting action plan that seeks to respond to the areas outlined.

5. Public Sector Equality Duty Compliance

- 5.1 In June 2022, the Equality and Human Rights Commission (EHRC) wrote to Renfrewshire IJB regarding the IJB's compliance with the Public Sector Equality Duty (PSED), the requirements of the specific duties and the planned improvement which would be undertaken across Scotland's IJBs.
- 5.2 In December 2022, further EHRC correspondence was received confirming that Renfrewshire IJB was compliant with the duties to publish a Mainstreaming Report, set of Equality Outcomes and Equality Outcomes Progress Report. However, an issue was highlighted on compliance with the duty to publish Equality Impact Assessments (EQIAs) relating to policies and practices. The EHRC requested that we review our processes and develop an agreed functioning EQIA system which demonstrates how these duties will be met and reviewed going forward. A deadline of 31 March 2023 was set to demonstrate reasonable progress. In response, a local action plan was agreed by the SMT to take this work forward and a progress report will be provided to the EHRC by the 31 March 2023 deadline.
- 5.3 The current timeline for initiating the new PSED is April 2025. This is in line with the timescales for most Public Bodies to refresh their Equality Outcomes (which may be subject to change). The IJB's current set of Equality Outcomes runs from April 2020 to March 2024 and so further consideration will be given to how these dates can be aligned in future.

6. Review of the National Carers Strategy

- 6.1 In January 2023, the IJB was updated on the publication and initial review of the National Carers Strategy. Renfrewshire HSCP had the opportunity to

comment on draft versions of the strategy through the Scottish Government's Carers Lead Network. The initial review of the national strategy found that the key themes and high-level outcomes aligned with the IJB's Unpaid Adult Carers Strategy, which was approved by the IJB on 16 September 2022. The Unpaid Care Planning Group has undertaken a comprehensive review of the strategy and the 89 actions and can provide the following update to the IJB:

Alignment with Renfrewshire's Unpaid Adult Carers Strategy

6.2 The priorities in the local carers strategy closely align with the themes and high-level outcomes in the national strategy. These are:

- Identification is key to supporting unpaid carers.
- There should be a range of innovative breaks available to unpaid carers.
- Recognise unpaid carers as equal partners in care and involve them in decision making.
- Support unpaid carers on a consistent basis to continue caring and to look after their own health and wellbeing.
- Carer-friendly communities are key to supporting unpaid carers to participate in their community and to the community and wider society valuing unpaid carers.
- Unpaid carers should have access to the information, training, and resources, including financial support, they need to care.
- Identify unpaid carers in the workplace and support them to take up or maintain employment.

6.3 The review also noted that national actions are aligned with work ongoing locally. These include:

- Provide training to identify and support carers who are at risk of suicide and raise awareness of the rights of people caring for someone with a neurological condition. In Renfrewshire, there is existing training and support for carers who are at risk of suicide and who are caring for someone with a neurological condition. Our delivery plan will be updated to progress work to ensure better awareness of existing support.
- Authorities should spend their full share of Carers Act funding on expanding carer support. In Renfrewshire, the IJB agreed to ring-fence Renfrewshire's local allocation in January 2018 solely to fulfil its duties and provisions under the new Act.
- Only the most necessary information is collected in the carers census and used to improve support for unpaid carers. In Renfrewshire, census data collection and usage is an ongoing focus for the HSCP and Renfrewshire Carers Centre with the Unpaid Adult Carers Planning Group overseeing collection and reporting.

6.4 Within the national strategy, there are also actions identified as part of ongoing national activity which will have a direct local impact. Further updates on these actions will be provided to the IJB as additional information is published.

- Continue to work with COSLA to progress a shared commitment to end all charges for non-residential social care support.
- Implement the right to breaks for unpaid carers as set out in the National Care Service (Scotland) Bill. This can be introduced prior to the creation of a National Care Service.

6.5 Actions set out in the national strategic will also result in change to wider national policy and guidance, including:

- Explore a Minimum Income Guarantee (MIG) for Scotland and ensure that carers' voices are integral to the design and development of recommendations.
- Update SDS Statutory Guidance, and continue to work with and through delivery partners, including Local Authorities, to support and improve delivery of SDS.
- Engage widely throughout 2022/23 and co-produce with people living with dementia, carers, statutory, third sector and independent sector partners a new National Dementia Strategy
- Publish a refreshed Fair Work Action Plan and engage with carers with lived experience of barriers to employment and employers.
- Introduce a new Carers Support Payment benefit in Spring 2024 to replace Carers Allowance

6.6 The National Carers Rights and Support Steering Group will monitor the implementation and impact of the strategy and review annually. Further updates will be provided to the IJB where required.

7. **The Scottish Government Drugs Deaths Taskforce Response: A Cross Government Approach and Renfrewshire's approach**

7.1 On 12 January 2023, the Scottish Government provided a cross government [response](#) to the Drug Deaths Taskforce Changing Lives Report 12 July 2022 (the Changing Lives Report). It includes a cross government action plan, response to the Taskforce recommendations, and a stigma action plan. The response sets out over 80 actions including existing and new initiatives and details ways that policy and delivery will be refocused to better support the needs of people who use drugs.

7.2 The Changing Lives Report set out 20 overarching recommendations and 139 evidence based actions that would reduce drug-related deaths and harms and improve and save the lives of people who use drugs. Several of these recommendations were identified as the specific responsibility of Alcohol and Drug Partnerships (ADPs), Local Government and HSCP Chief Officers. On 25 August 2022, these recommendations were considered by Renfrewshire Council's Community Protection Chief Officers Group (COG) and agreed that the ADP would undertake a self-assessment exercise against the recommendations with an update to follow.

7.3 Renfrewshire's Drug Death Prevention Group are considering the cross-government response and will update the Preventing Drug Deaths in Renfrewshire Action Plan to include the relevant actions. Once available

Renfrewshire ADP will act upon further guidance, standards and strategies relating to the recommendations from the Scottish Government. The COG commitment to undertake a self-assessment exercise has been completed and will also progressed through the ADP Executive Group and subgroups in line with existing arrangements.

Wider National Policy Developments for IJB Awareness

8. The Scottish Government Budget Bill 2023-24

8.1 In the January 2023, the IJB was updated on the Scottish Government's draft 2023-24 Budget. The update highlighted that further clarity on budget settlements would be expected in the coming months and further detail would be provided to the IJB when it sets its budget in March 2023. This detail is outlined in Agenda Items 7 Delegated Budget 2023/24 and 8 Delivering Sustainable Futures.

8.2 On 21 February 2023, the Scottish Government Budget (Scotland) (no2.) Bill was passed. This follows the publication of the draft budget in December 2022 with budget measures anchored in 3 major themes: (1) Tackling Child Poverty; (2) Support the transition to Net Zero; and (3) Sustainability of public services.

8.3 There were two confirmed changes to the Scottish Government funding position, enabling an increase to commitments made in the draft 2023/24 budget. Firstly, the Scottish Government will receive £125m of additional funding because of Barnett consequentials. Secondly, the Scottish Government expects to receive an additional £21m for 2023-24 due to the correction of an error in the UK Spending Review allocation. The main commitments outlined in the budget for the IJB to note are:

- Barnett funding down 5% in real terms since 2021-22.
- Local Government to receive additional £100m to assist Councils with 2023-24 pay deal for non-teaching staff.
- Total funding available to Councils to support local services is nearly £13.5bn plus revenues from any local decisions on council tax – assessed as equivalent to 3% real terms increase compared with the current financial year.
- £19bn for the Health and Social Care portfolio with over £2bn for Primary Care.

9. NHS 2023/24 Pay Offer and NHS Agenda for Change Review

9.1 On 17 February 2023, the Scottish Government published details of the pay offer for healthcare staff governed the Agenda for Change (AfC) agreement. This includes nurses, midwives, paramedics, allied health professional, porters, and others. The aim is to deliver an agreed one year pay deal. The Scottish Government have committed to an overall financial envelope of £568m for Agenda for Change with the pay offer for 2023 to 2024 equating to an average uplift of at least 6.5% for all staff up to and inclusive of Band 8a. All staff will also receive a one-off pro rata payment of between £387 and £939 depending on banding. As part of the 2023-24 pay offer, the Cabinet Secretary

for Health and Social Care has also committed to review and modernise Agenda for Change where appropriate. A number of nursing and midwifery unions have now voted to accept the pay offer for 2023/24.

10. Mental Health and Wellbeing Strategy for Scotland Final Report 2023

10.1 On 17 February 2023, the Scottish Government published the [Consultation Analysis – A mental health and Wellbeing Strategy for Scotland Final Report 14 January 2023](#). The analysis results will inform and shape the development of a new national Mental Health and Wellbeing Strategy due to be published in Spring 2023 and will build on the current mental Health Strategy 2021-2027 and Transition and Recovery Plan 2020 – setting out a longer-term approach to improve the mental health and wellbeing of the population.

10.2 The consultation results and new Mental Health and Wellbeing Strategy will be considered through joint working arrangements with our partners to ensure that local strategies, plans, and priorities are aligned and informed by the strategy. An update will be brought to a future IJB meeting.

11. National Care Service Progress Update

11.1 An update on Stage 1 of the National Care Service (Scotland) Bill was provided to the IJB in January 2023. It was agreed that future progress updates would be provided to the IJB on key developments. On 3 February 2023, as part of the ongoing parliamentary scrutiny process the Delegated Powers and Law Reform Committee concluded. On 10 February 2023, the Criminal Justice Committee also published their final report.

11.2 The findings of both committees echo those previously published. In particular, concerns were raised about the insufficient detail contained in the draft Bill and supporting documents, an issue raised by a range of stakeholders. In addition, concerns were raised with regards the process being adopted and the proposed approach whereby secondary legislation will be used to determine much of the detail of the National Care Service.

11.3 All secondary committees have now published their final reports. The Health, Social Care and Spots Committee (Lead Committee) considered their draft Stage 1 report on 28 February 2023, and this is due to be released shortly.

11.4 It was reported on 1 March 2023 that, due to the ongoing election of a new SNP Leader and First Minister, the planned debate of the Bill which was scheduled for March 2023 will be postponed to June 2023. At the time of writing, each candidate has also stated their intention to review the current version of the Bill should they be elected. A further progress update will be provided to the IJB in June 2023.

12. Audit Scotland NHS in Scotland 2022 Report

12.1 On 23 February 2023, Audit Scotland published the [NHS in Scotland 2022 Report](#). This report follows the NHS in Scotland 2020 and NHS in Scotland 2021 reports which examined how the Scottish Government and NHS Board responded to the COVID-19 pandemic, including the impact of the pandemic

on NHS service delivery and its financial position. The report highlights that service delivery continues to be affected by the impact of the pandemic, and that the healthcare system remains under severe pressures.

12.2 The report focuses on progress against recovery and the implementation of the NHS Recovery Plan 2021-2026 (the Plan) published in August 2021, and sets out a number of key messages:

- Growing financial pressures present a real risk to the availability of investment needed to provide and reform NHS Services.
- It is difficult to accurately measure the progress of the Scottish Government's NHS Recovery Plan given the level of detail available.
- Workforce capacity remains the biggest risk to the recovery of NHS services.
- The Scottish Government needs to be fully transparent on recovery progress and how long people will have to wait for treatment.

12.3 Further information on these key points, and the recommendations set out in the report are available in the supporting paper considered by the IJB's Audit, Risk and Scrutiny Committee and its meeting on March 24. The paper can be found [here](#).

13. Prevention of homelessness duties for public bodies

13.1 Previous updates to the IJB have highlighted the prevention of homeless duties for public bodies. In IJB in January 2023, the IJB was provided an update on the Homelessness Persons (Suspension of Referrals between Local Authorities) (Scotland) Order 2022 that came into force on 29 November 2022. The order suspends the local connection within the Housing (Scotland) Act 1987 and places a duty on local authorities to secure settled accommodation for any unintentionally homeless household regardless of where the applicant resided prior to making the application.

13.2 In January 2023, the Scottish Government confirmed that new prevention of homelessness duties for public bodies will be included in the forthcoming Housing Bill with the intention to introduce the Bill to the Scottish Parliament as soon as possible after the 2023 summer recess.

13.3 The Scottish Government will now progress a programme of stakeholder engagement during 2023 to help inform the development and practical implementation of the forthcoming legislation. This will focus on a new role for public bodies to 'ask and act' about an individual's housing situation, alongside changes to existing legislation to allow local authorities to act at an earlier stage. The impact of these new duties will be considered alongside Renfrewshire Council in line with joint working arrangements. A further update will be provided to a future IJB meeting.

14. The Scottish Government Health and Social Care Data Strategy 2023

14.1 On 22 February 2023, the Scottish Government published Scotland's first [Data Strategy for Health Greater access, better insight, improved outcomes: A strategy for data-driven care in the digital age](#) - delivering on the

commitment in Care in the Digital Age 2021 to develop a national data strategy for health and social care. Developed using the principles of the Scottish Approach to Service Design, the strategy is a result of stakeholder engagement and public consultation and sets out key elements to ensure that data is managed and used consistently and securely to support improved outcomes and enable the development of new treatments and ways of working.

- 14.2 Building on this engagement, the Scottish Government have committed to continually developing the strategy and due to commence a planned programme of further stakeholder engagement events in the next few weeks. As the report has only been recently published at the time of writing, the HSCP will review and consider the strategy actions alongside our partners in Renfrewshire Council and NHS GGC, including any further information that becomes available through the planned stakeholder engagement events.

Implications of the Report

1. **Financial** – No implications from this report.
2. **HR & Organisational Development** – No implications from this report.
3. **Strategic Plan and Community Planning** – No implications from this report.
4. **Wider Strategic Alignment** – No specific implications from this report, however all activity referenced is undertaken in alignment with the IJB's Strategic Plan, Renfrewshire's Community Plan, and relevant strategies of NHS GGC and Renfrewshire Council.
5. **Legal** – All updates in this report are consistent with the HSCP's statutory duties and support delivery of the Public Bodies (Joint Working) (Scotland) Act 2014.
6. **Property/Assets** – No implications from this report.
7. **Information Technology** – No implications from this report.
8. **Equality & Human Rights** – No implications from this report.
9. **Fairer Duty Scotland** - No implications from this report
10. **Health & Safety** – No implications from this report.
11. **Procurement** – No implications from this report.
12. **Risk** – Risks arising from the contents of this report are managed on an ongoing basis and reported to the IJB Audit, Risk and Scrutiny Committee as appropriate.
13. **Privacy Impact** – None from this report.

List of Background Papers: None

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