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**To: Renfrewshire Integration Joint Board**

**On: 26 January 2024**

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**Report by: Chief Officer**

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**Heading: Chief Officer's Report**

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Direction Required to Health Board, Council or Both	Direction to:	
	1. No Direction Required	X
	2. NHS Greater Glasgow & Clyde	
	3. Renfrewshire Council	
	4. NHS Greater Glasgow & Clyde and Renfrewshire Council	

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## 1. Summary

- 1.1. This report provides an update to the Integration Joint Board (IJB) on key developments and operational activity since the last IJB on 24 November 2023 and additional policy developments that the HSCP will seek to reflect in future workplans, strategies and action plans. The contents of this paper reflect an ongoing period of change and challenge, particularly in relation to the financial context the IJB and HSCP are operating within.
- 1.2. Key updates provided include an overview of actions the HSCP is taking in line with the Scottish Government's new Tobacco and Vaping Framework, the refreshed national Equally Safe Strategy and ongoing activity, supported by the HSCP, to develop a refreshed NHSGGC Quality Strategy.
- 1.3. Several national policy updates are also provided, including updates on the Scottish Government's Budget 2024/25 (noting that additional financial updates are covered in separate papers to be considered by the IJB at this meeting) and a progress update on the National Care Service (Scotland) Bill.
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## 2. Recommendations

It is recommended that the IJB note:

- The range of key HSCP updates provided (Sections 4 to 7); and
  - The national policy updates provided (Sections 8 to 11)
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## 3. Background

- 3.1. The IJB and HSCP continue to operate within a fast-moving and complex policy environment which reflects high levels of service demand and the

ongoing cost of living crisis, which will continue to impact on local communities, providers, and the public sector in coming months and beyond. In addition, Scottish Government policy continues to develop across a range of areas which will have significant impact on future operations.

- 3.2. This paper follows previous Chief Officer update reports to the IJB in providing a summary of the breadth of policy developments that the HSCP continues to respond to as part of, and alongside, service delivery.

### **Key HSCP Updates**

## **4. Scottish Government Tobacco and Vaping Framework: Roadmap to 2034**

- 4.1. On 22 November 2023, the Scottish Government published the [Tobacco and Vaping Framework](#). The framework focuses on tobacco as a key public health priority and continues to progress the Scottish Government's commitments to the 2034 Tobacco-Free Generation, originally set in 2013. The first implementation plan will run until November 2025 and covers a range of actions. Renfrewshire Health Improvement Team are currently progressing actions in line with the framework, which include:

- Supporting local 3rd sector organisations who work closely with parents, children, and families to develop programmes and resources to raise awareness of smoking harms, second hand smoke and vaping. The HSCP has been consulting with 3rd sector organisations across Renfrewshire on how best to develop and implement a related small bids process to inform local programmes with parents and carers.
- Currently developing a resource for pre-five centres and nurseries to raise awareness on the harms of second-hand smoke in the home.
- Working in partnership with local partners including Police Scotland, and colleagues within Trading Standards and Education to review the available evidence around vaping and young people. We are developing action plans to be driven forward across Renfrewshire in 2024, supported by the facilitation of a workshop to ensure a cohesive planned approach in line with the framework.
- Working with NHSGGC Quit Your Way team to provide local community venues to remobilise face to face Quit Your Way, smoking cessation groups and 1:1 support. This will increase targeted support in the most deprived areas in Renfrewshire in line with targets.
- Working in partnership with Renfrewshire Council to install No Smoking or Vaping signs to protect children from the harms of second-hand smoke in every play park in Renfrewshire.
- In partnership with Renfrewshire Council, displaying posters and banners at local Gala Days and large community events to encourage parents/carers to not smoke or vape at the events and provide a 'clean air' event for the children attending.

- Currently increasing registrations for Primary Schools across Renfrewshire to participate in the Jenny and the Bear programme. The programme aims to increase awareness about the effects of second-hand smoke on children in Primary 1 and what parents/carers can do to ensure their children are not exposed to its harmful effects.

## **5. Equally Safe 2023 - Preventing and Eradicating Violence Against Women and Girls Strategy**

- 5.1. On 7 December 2023, the Scottish Government and COSLA published the refreshed Equally Safe Strategy. Last updated in 2016, the strategy has been collaboratively developed by the Scottish Government, COSLA, and various national and local partners and stakeholders from the public and third sectors.
- 5.2. The approach to collaborative development reflects the importance of all spheres of government and all sectors of society playing a role in tackling this issue and recognises that while the role of specialist organisations is essential, tackling this issue is everyone's concern. The refresh process also seeks to reaffirm the joint leadership and commitment of the Scottish Government and COSLA, aligning with the Verity House Agreement, which emphasises the need for regular and meaningful engagement and respect for each other's democratic mandates, and the realisation of human rights for all.
- 5.3. The strategy also notes that, to fulfil its commitments and aims, it is important to ensure that violence against women partnership (VAWP) actions are integrated with and integral to community planning, and health and social care priorities. This includes NHSGGC, Renfrewshire Community Planning Partnership and the HSCP. A supporting delivery plan for the national strategy is in development and is expected to be published in early 2024.
- 5.4. In response to the publication of the updated Equally Safe Strategy, the HSCP will work with our partners to refresh the [Equally Safe in Renfrewshire: Renfrewshire's no to Gender Based Violence Strategy 2018-2021](#). The existing strategy was developed through a multi-agency partnership approach by the Renfrewshire Gender Based Violence Strategy Group – co-chaired by the Renfrewshire Chief Social Work Officer and the HSCP's Interim Head of Health and Social Care. This group will oversee the development of the refresh strategy. A further update to the IJB will follow when the strategy has been fully developed.

## **6. NHSGGC Quality Strategy**

- 6.1. The Chief Officer's update to the IJB in November 2023 highlighted the launch of a new project to refresh the existing NHSGGC Quality Strategy 2019-2023. The update also noted that HSCP officers are involved in the design and development process for this strategy. Following this update, an extensive engagement programme has been implemented and is now underway. The programme was kickstarted by an Accelerated Design Event on 23 November 2023 with over 200 attendees, involving representation from staff, service users, public, HSCPs, and additional key and external stakeholders.

6.2. An insight report from the event has been produced and shared. The outputs will guide the next stages of engagement and development of the strategy's priorities. As part of this development, a first in Scotland international advisory board has been established with representation from NHSGGC and global quality improvement experts. The drafting of strategy is scheduled to be completed by April 2024, and a further update will be brought to the IJB at a future meeting.

## **7. Suicide Prevention Strategy – Year 1 Delivery Plan 2023/24**

7.1. An update was also provided to the IJB in November 2023 on the publication of the Scottish Government and COSLA Creating Hope Together: Suicide Prevention Strategy and Action Plan Outcomes Framework. On 8 December 2023, the Year 1 Delivery Plan 2023/2024 was published and covers the intended plans to ensure progress towards achieving the short-term outcomes identified in the Outcomes Framework and the priorities for year one of the strategy.

7.2. The plan will be subject to national oversight from strategic outcomes leads and at a local level, Community Planning Partnerships will have a key role in supporting and delivering local suicide prevention activity with local leadership provided by Chief Officers in their role as leads for Public Protection. Renfrewshire's Suicide Prevention Strategy Group, chaired by the HSCP Chief Officer, with membership from local and national partners including Police Scotland and Public Health Scotland, will review the plan's outcomes and priority actions, alongside the new Outcomes Framework, and reflect this in a local action plan which is currently under development.

### **Key National Updates**

## **8. National Care Service Progress Update**

8.1. An update on Stage 1 of the National Care Service (Scotland) Bill was provided to the IJB in November 2023. It was agreed that future progress updates would be provided to the IJB on key developments. On 6 December 2023, the Scottish Government [updated](#) the Scottish Parliament's Health Social Care and Sports Committee on proposed changes to the plans for the creation and delivery of a National Care Service (NCS) following the Scottish Government's tripartite negotiations with local government and NHS on the shared accountability agreement in summer 2023. This includes prioritised agreement on matters requiring primary legislation and further work that will be required, including the detail to be included in secondary legislation and what will be involved to implement agreed legislation.

8.2. The Scottish Government have confirmed that while the delivery mechanisms for the NCS are now different, the vision for the NCS as set out in the [policy](#) memorandum as introduced remains the same. As the NHS and Local Government will each retain responsibility for service delivery under the shared accountability agreement, amendments to the Bill will be required and will be reflected at Stage 2. Scottish Ministers will exercise strategic framework accountability for NCS services which will include a role in setting policy and providing oversight and direction.

- 8.3. The shared accountability agreement between national and local government included agreement that statutory delivery functions would remain with local government and health boards respectively, along with assets, employment, and relevant funding. Consequentially, provisions in the current NCS Bill are no longer intended to be used as originally envisaged. The Scottish Government are now of the view that changes to the provisions of the Public Bodies (Joint Working) (Scotland) Act 2014 would achieve the intended reforms in a manner proportionate to the aim, and no longer expect to abolish integration authorities and establish care boards.
- 8.4. However, the Scottish Government remains of the view there is a clear case for reform, with significant changes needed at local level to improve quality and consistency. Proposed amendments to the Bill will ensure that reformed integration authorities are accountable to a new National Care Service Board (the Board), which will have responsibility for reviewing, and securing assurance on the deliverability of, local strategic plans. This will require amendments to provisions relating to strategic planning beyond that currently proposed in the current Bill. The Board is also expected to have a role in scrutinising reformed integration authorities' performance reports, with strengthened powers to require supporting evidence and documentation.
- 8.5. On 11 December 2023, the Scottish Government provided a [response](#) to the Finance and Public Administration Committee (FPAC) Final Report on the Financial Memorandum (FM) of the Bill. This is accompanied by an update to the FM to provide clarification on certain points and set out how cost estimates have changed since the Bill was introduced in June 2022. The implications of the proposed changes to the Bill are set out in the response, reflecting the agreement reached with COSLA and NHS on shared accountability and taking account of the latest figures published in the Scottish Health Survey on 5 December 2023.
- 8.6. Discussions between the Scottish Government, COSLA and NHS Chief Executives are ongoing around the high-level functions of the new National Care Service Board, with some areas requiring further work. This includes, for example, the status of the new Board, powers to intervene, financial assistance and operational details. In addition, discussions on the scope of the NCS and the delegation of services have not yet been concluded, and further clarity is required on proposed arrangements for specific services e.g., drugs and alcohol, prison healthcare, Children's Services and Community Justice. Parliamentary Committees will review further evidence and research provided in advance of Stage 1 on these areas.
- 8.7. The Stage 1 debate will take place by 31 January 2024 and Stage 2 amendments will be developed between January and June 2024. During this period, there will be further discussion on the reform of IJBs, establishment of the National Social Work Agency, defining the approach to primary and community healthcare and the scope of the NCS as noted above.
- 8.8. This work will be part of the ongoing co-design and engagement process. As a result of the significant changes, the expected timescale for delivery of the NCS at an operational local level has now shifted from 2025/26 to 2028/29 – with the National Care Service Board expected to be established in 2025/26. A further update will be brought to the IJB in March 2024.

## **9. Verity House Agreement Update**

9.1. On 14 December 2023, the Scottish Government published a progress [report](#) on the Verity House Agreement. The update details of a new Fiscal Framework which will govern how Council funding is negotiated and agreed and is intended to give Councils greater flexibility over their budgets are used to deliver shared priorities and meet local needs. The Fiscal Framework will set out provisions relating to:

- Roles and Scope
- Scottish and Local Government Funding
- Local Taxation & Fiscal Flexibilities
- Scrutiny and Accountability
- Governance and Dispute Resolution

9.2. The Fiscal Framework will have the status of a 'Memorandum of Understanding', which is a statement of political intent and therefore not regarded as a binding agreement or creating any legal obligations. The framework will reflect:

- That the Scottish Government provides local authorities with funding to operate independently through the provision of block grant funding, and to take locally appropriate decisions, openly and transparently, to operate as effectively as possible within that fiscal context.
- The role and responsibility of each individual local authority to manage their own budgets and to allocate the total financial resources available to them based on local needs, the fulfilment of any statutory obligations and jointly agreed national and local priorities.
- Sources of funding that central and local government have to spend and will set out the interaction between these and how each are set.
- An agreement on engagement with regards to policy ambitions, strategic issues, fiscal and economic circumstances, and the impacts of medium to long term financial plans.

9.3. Further discussions will take place over the coming months to ensure that there are links between the fiscal framework and the overall outcomes, monitoring and accountability framework to be developed under the umbrella of the Verity House Agreement. A further update will be brought to the IJB when the framework has been fully developed and agreement reached, including the expected timescales for implementation.

## **10. Scottish Budget 2024/25 Update**

10.1. On 11 December 2023, the Scottish Government set out the proposed [Scottish Budget 2024/2025](#). The budget has been set amidst turbulent economic and financial times. In setting the budget, the Scottish Government states that it has adopted a values-based approach focus to delivering on the three missions set out in the Programme for Government 2023/24: (i) Equality – tackling poverty and protecting people from harm; (ii) Opportunity – building

a fair, sustainable, and growing economy; and (iii) Community – delivering efficient and effective public services.

- 10.2. The full budget allocation, and impact of the 2024/25 budget, is currently under review as further information is received from the Scottish Government. However, based on the information currently available, it is expected that the financial settlement for NHS Boards, Local Government and Integration Authorities will be extremely challenging. Further financial updates are provided in supporting papers for the IJB's consideration at this meeting.

## 11. National Health and Social Care Staff Experience Report 2023

- 11.1. On 28 November 2023, the annual national [Health & Social Care Staff Experience Survey Report 2023](#) was published. The report contains the outcomes of all NHS Scotland Board iMatter survey results, providing detailed information and analysis of staff experience in health and social care teams across Scotland. The survey is structured around key enablers of staff engagement, allowing teams to reflect on progress; supporting staff to feel well informed; appropriately trained; involved in decisions; treated fairly; and working in an environment that promotes health and wellbeing.

- 11.2. The national survey response rate was 59%, an increase of 4% from 2022. For NHSGGC, the response rate was 54% - an increase of 2% from 2022 (separately, the HSCP's response rate for 2023 was 58%). For NHSGGC, there is also an increase across all 3 KPIs - including the Board's highest ever Employee Engagement Index (EEI) score of 76. In line with the national score, the NHSGGC overall experience score was 7.0 (Strive and Celebrate Category) – an increase on 2022 (6.8). Overall, the report shows positive outcomes both national and locally.

- 11.3. The NHSGGC has established a partnership group to review the report and local HSCP action plans. The outputs will collectively feed into the Board-wide iMatter action plan, and for governance purposes progress reported through various governance arrangements including the NHSGGC Staff Governance Committee and NHSGGC Area Partnership Forum. The HSCP Senior Management Team will consider the outputs alongside existing governance arrangements for our local action plan alongside any implications for workforce planning.

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## Implications of the Report

1. **Financial** – No implications from this report.
2. **HR & Organisational Development** – No implications from this report.
3. **Strategic Plan and Community Planning** – No implications from this report.
4. **Wider Strategic Alignment** – No specific implications from this report.
5. **Legal** – No implications from this report
6. **Property/Assets** – No implications from this report.
7. **Information Technology** – No implications from this report.
8. **Equality & Human Rights** – No implications from this report.
9. **Fairer Duty Scotland** - No implications from this report
10. **Health & Safety** – No implications from this report.

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11. **Procurement** – No implications from this report.
  12. **Risk** – Any risks and issues arising from the contents of this report are captured, tracked, and managed on an ongoing basis and incorporated into reports to the IJB Audit, Risk and Scrutiny Committee as appropriate.
  13. **Privacy Impact** – No implications from this report.
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**List of Background Papers:** None

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