

## Notice of Meeting and Agenda

### Glasgow & the Clyde Valley Strategic Development Planning Authority Joint Committee

Date	Time	Venue
Monday, 12 March 2018	11:15	Glasgow City Council, Ground Floor, Exchange House, 231 George Street, Glasgow, G1 1RX,

KENNETH GRAHAM  
Head of Corporate Governance

### Membership

Councillors Johnston and Moir (East Dunbartonshire Council); Lafferty and Miller (East Renfrewshire Council); Elder and MacLean (Glasgow City Council); Clocherty and Wilson (Inverclyde Council); Curran and Magowan (North Lanarkshire Council); Begg and McGurk (Renfrewshire Council); Anderson and Fulton (South Lanarkshire Council); and McColl and O'Neill (West Dunbartonshire Council).

Councillor O'Neill (Convener); Councillor Wilson (Vice-Convener).

### Further Information

This is a meeting which is open to members of the public.

A copy of the agenda and reports for this meeting will be available for inspection prior to the meeting at the Customer Service Centre, Renfrewshire House, Cotton Street, Paisley and online at [www.renfrewshire.cmis.uk.com/renfrewshire/CouncilandBoards.aspx](http://www.renfrewshire.cmis.uk.com/renfrewshire/CouncilandBoards.aspx)

For further information, please either email [democratic-services@renfrewshire.gov.uk](mailto:democratic-services@renfrewshire.gov.uk) or telephone 0141 618 7112.

### Members of the Press and Public

Members of the press and public wishing to attend the meeting should report to reception where they will be met and directed to the meeting.

## Items of business

### Apologies

Apologies from members.

### Declarations of Interest

Members are asked to declare an interest in any item(s) on the agenda and to provide a brief explanation of the nature of the interest.

- |           |   |                |
|-----------|---|----------------|
| <b>1</b>  | <b>Minute</b>   | <b>5 - 10</b>  |
|           | Minute of meeting of the Joint Committee held on 11 December 2017.  |                |
| <b>2</b>  | <b>Revenue Budget Monitoring</b>  | <b>11 - 14</b> |
|           | Report by Treasurer and Strategic Development Plan Manager.   |                |
| <b>3</b>  | <b>Clydeplan Strategic Development Plan (July 2017) Legal Challenge Update</b>  | <b>15 - 16</b> |
|           | Report by Strategic Development Plan Manager.   |                |
| <b>4</b>  | <b>Planning (Scotland) Bill Update</b>  | <b>17 - 32</b> |
|           | Report by Strategic Development Plan Manager.   |                |
| <b>5</b>  | <b>Clydeplan Annual Report 2017</b>   | <b>33 - 38</b> |
|           | Report by Strategic Development Plan Manager.   |                |
| <b>6</b>  | <b>Clydeplan Development Plan Scheme and Participation Statement 2018/19</b>  | <b>39 - 44</b> |
|           | Report by Strategic Development Plan Manager.   |                |
| <b>7</b>  | <b>Glasgow and The Clyde Valley Green Network Partnership - Administering Partner Arrangements</b>  | <b>45 - 46</b> |
|           | Report by Strategic Development Plan Manager.   |                |
| <b>8</b>  | <b>Clydeplan Planning Performance Framework 2016/17 - Scottish Government Feedback Report</b>   | <b>47 - 52</b> |
|           | Report by Strategic Development Plan Manager.   |                |
| <b>9</b>  | <b>Corporate Purchasing Card Expenditure</b>  | <b>53 - 54</b> |
|           | Report by Treasurer and Strategic Development Plan Manager.   |                |
| <b>10</b> | <b>Date of Next Meeting</b>   |                |
|           | Note that the next meeting of the Joint Committee will be held at 11.15 am on 11 June 2018 in Glasgow City Council, Exchange House, George Street, Glasgow. |                |





## Minute of Meeting

### Glasgow & the Clyde Valley Strategic Development Planning Authority Joint Committee

Date	Time	Venue
Monday, 11 December 2017	11:15	Glasgow City Council, Ground Floor, Exchange House, 231 George Street, Glasgow, G1 1RX,

#### Present

Councillor Lafferty (East Renfrewshire Council); Councillor McLean (Glasgow City Council); Councillors Curran and Magowan (both North Lanarkshire Council); and Councillor O'Neill (West Dunbartonshire Council).

#### Chair

Councillor O'Neill, Convener, presided.

#### In Attendance

S Tait, Strategic Development Plan Manager and D McDonald, Assistant Strategic Development Plan Manager (both Strategic Development Plan Core Team); M Hislop, Glasgow and Clyde Valley Green Network Partnership Manager (Glasgow and Clyde Valley Green Network Partnership); J Nicol, Principal Planner (East Renfrewshire Council); N Urquhart, Team Leader Sustainability Policy (East Dunbartonshire Council); S Taylor, Principal Planner (Glasgow City Council); L Bowden, Business Manager (Strategic Planning) (North Lanarkshire Council); and F Carlin, Head of Planning and Housing Services, V Howie, Finance Business Partner (Development & Housing Services), K Festorazzi, Senior Accountant, E Currie, Senior Committee Services Officer and K O'Neill, Assistant Democratic Services Officer (all Renfrewshire Council).

#### Apologies

Councillor Johnston (East Dunbartonshire Council); Councillor Miller (East Renfrewshire Council); Councillor Wilson (Inverclyde Council); Councillors Begg and McGurk (both Renfrewshire Council) Councillors Anderson and Fulton (both South Lanarkshire Council); and Councillor McColl (West Dunbartonshire Council).

## **Declarations of Interest**

There were no declarations of interest intimated prior to the commencement of the meeting.

### **1 Minute**

There was submitted the Minute of the meeting of the Joint Committee held on 11 September 2017.

**DECIDED:** That the Minute be approved.

### **2 Revenue Budget Monitoring**

There was submitted a joint report by the Treasurer and the Strategic Development Plan Manager for the period 1 April to 18 August 2017.

The report intimated that gross expenditure and income were currently breakeven.

**DECIDED:** That the report be noted.

### **3 Revenue Estimates 2018/19**

There was submitted a joint report by the Treasurer and the Strategic Development Plan Manager relative to the revenue estimates of the Glasgow & the Clyde Valley Strategic Development Planning Authority including the requisition of the constituent authorities for the financial year 2018/19 and indicative planning figures for 2019/20 and 2020/21, as detailed in the appendix to the report.

The report intimated that the unaudited accounts for the year ended 31 March 2017 indicated the level of reserves as £288,241. Of these reserves, £192,486 was earmarked for specific purposes, with £95,755 held in General Reserves. It was anticipated that the level of earmarked reserves would ensure that the Authority's statutory mandate was achieved and that the impact of the increased workload experienced at certain periods over the five year cyclical production of the Strategic Development Plan (SDP) could be reserved.

The report highlighted that given the ongoing review of the planning system and the current financial climate, operational costs would remain under review and any savings which may arise would be brought forward to a future meeting. The level of reserves would also remain under review and any proposed draw on reserves (general and earmarked) would be reported as appropriate to the Joint Committee.

**DECIDED:**

(a) That the revenue estimates for financial year 2018/19 and the related requisitions of the constituent authorities be agreed;

(b) That it be agreed that the Strategic Development Plan Manager, in conjunction with the Treasurer, present a report to a future meeting of the Joint Committee should its remit and finances materially change; and

(c) That the indicative estimates for financial years 2019/20 and 2020/21 be noted.

#### **4 Glasgow and the Clyde Valley Green Network Partnership Business Plan 2017/20 and Programme Plan 2018/19**

There was submitted a report by the Glasgow and Clyde Valley Green Network Partnership Manager relative to the Glasgow and the Clyde Valley Green Network Partnership (GCVGNP) Business Plan 2017/20 and the local authority contributions to support the Programme Plan for 2018/19.

The report intimated that the GCVGNP Business Plan provided guidance to the GCVGNP Board on the delivery of the Glasgow and the Clyde Valley Green Network Programme for the three-year period 2017/20. The Programme Plan 2017/18 formed Appendix 1 to the report and the Business Plan 2017/20 formed Appendix 3 to the report.

The report highlighted that the budget for the GCVGNP in 2018/19 was £203,300, which comprised contributions from partner agencies and local authorities. The local authority contribution to the 2018/19 budget was £93,385 and the contribution from each authority was calculated pro-rata based on population size. A breakdown of the individual authorities' contribution formed Appendix 2 to the report.

#### **DECIDED:**

- (a) That the content of the GCVGNP Business Plan be noted; and
- (b) That the allocation of local authority contributions to support the delivery of the Programme Plan for 2018/19 be approved.

#### **5 Action Programme Publication**

Under reference to item 2 of the Minute of the meeting of this Joint Committee held on 11 September 2017 there was submitted a report by the Strategic Development Plan Manager relative to the publication of the Action Programme in support of the recently approved Clydeplan Strategic Development Plan.

The report intimated that as per the requirement of Circular 6/2013 Development Planning, the Action Programme was published on 24 October 2017. As the publication date fell before this meeting of the Joint Committee, the Strategic Development Plan Manager confirmed the agreement of the Joint Committee Convener and the Clydeplan Steering Group Chair prior to submission of the Action Programme to the Scottish Ministers.

The Action Programme was framed around Clydeplan's role in supporting and facilitating the delivery, through joint working, of the Strategic Development Plan Vision and Spatial Development Strategy. It acknowledged and supported the actions identified within the Glasgow City Region Economic Strategy and Action Plan as they related to the Strategic Development Plan.

#### **DECIDED:**

- (a) That the publication of the Clydeplan Strategic Development Plan Action Programme in October 2017 be noted; and
- (b) That it be noted that the Action Programme would be kept under review and republished within the next two years.

## **6 Clydeplan Strategic Development Plan July 2017 - Appeal to Court of Session**

There was submitted a report by the Strategic Development Plan Manager relative to the appeal by Gladman Developments Limited against the Scottish Ministers' decision to approve the Clydeplan Strategic Development Plan in July 2017.

The report intimated that the appeal had been lodged at the Court of Session on 26 October 2017 with Clydeplan's citation being served on 3 November 2017. The appeal set out six questions of law for the opinion of the court, namely did the Scottish Ministers act outwith their powers under the Town and Country Planning (Scotland) Act 1997; did the Scottish Ministers act unreasonable, perversely and irrationally in approving Clydeplan; did the Scottish Ministers fail to give proper, adequate and intelligible reasons for their decision; in approving Clydeplan, did the Scottish Ministers err in law; were the Scottish Ministers materially misled; and should Clydeplan be quashed. Legal Junior Counsel had been instructed and Answers to these questions of law were submitted on 24 November 2017.

Scottish Ministers were granted a motion at the Court of Session for the urgent disposal of the appeal and hearing dates of 6 and 7 February 2018 had been set aside by the Court of Session to hear the appeal. At this stage no indication of the cost of the appeal could be given but it was considered that there were sufficient funds in the Joint Committee's earmarked balances to cover any cost.

Though the status of the SDP as published remained unchanged by this appeal there would be knock-on issues for individual local authorities to consider in terms of progressing with Local Development Plans, Local Housing Strategies, planning applications and appeals.

The Strategic Development Plan Manager advised that the Planning (Scotland) Bill was introduced to Parliament on 4 December 2017. The Bill set out the Scottish Government's proposed high level changes to the overall framework under which planning operated. The detail of how the new provisions would work in practice would be contained within secondary legislation and guidance. The Strategic Development Plan Manager was seeking an early meeting with Scottish Government officials to discuss the implications of the Planning (Scotland) Bill.

### **DECIDED:**

(a) That it be noted that an appeal had been lodged against the Scottish Ministers decision to approve the Clydeplan Strategic Development Plan in July 2017;

(b) That it be agreed to support the Scottish Government in their defence of this appeal;

(c) That the appointment of legal Counsel for Clydeplan be noted;

(d) That reports on the progress of the appeal through the Court of Session be presented to future meetings of the Joint Committee; and



(e) That the Strategic Development Plan Manager provide updates to members of the Joint Committee on the progress of the appeal and the Planning (Scotland) Bill.

## **7 Corporate Purchasing Card Expenditure**

There was submitted a report by the Treasurer and the Strategic Development Plan Manager detailing the list of expenses incurred through corporate procurement card payment by type and employee for the period 19 August to 10 November 2017.

**DECIDED:** That the report be noted.

## **8 Date of Next Meeting**

**DECIDED:** That it be noted that the next meeting of the Joint Committee would be held on 11.15 am on 12 March 2018 in Glasgow City Council Exchange House, George Street, Glasgow.



**GLASGOW AND THE CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING  
AUTHORITY JOINT COMMITTEE**

**To:** Joint Committee

**On:** 12 March 2018

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**Report by:** The Treasurer and the Strategic Development Plan Manager

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**Heading:** Revenue Budget Monitoring Report to 2<sup>nd</sup> February 2018

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**1. Summary**

1.1 Gross Expenditure and income are breakeven. This is summarised in point 4.

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**2 Recommendations**

2.1 It is recommended that members consider the report.

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**3 Budget Adjustments Since Last Report**

3.1 There have been no budget adjustments since the start of the financial year.

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**4 Budget Performance**

<b>4.1 Current Position</b>	<b>£5,000 Overspend</b>
<i>Previously Reported</i>	<i>N/A</i>

The overspend of £20,000 within Supplies and Services and Contractors is due to costs associated with the Strategic Development Plan and IT software update for Microsoft Outlook. This has been partially offset with secondment income of £15,000.

## **4.2 Projected Year End Position**

The projected year end position is an overspend of £5,000, related to the defence of an ongoing legal challenge. The overspend will be met from the earmarked Strategic Development Plan Contingency Fund.

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**RENFREWSHIRE COUNCIL**  
**REVENUE BUDGET MONITORING STATEMENT 2017/18**  
1st April 2017 to 2nd February 2018

**JOINT COMMITTEE : GLASGOW & CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING AUTHORITY**

Description (1)	Agreed Annual Budget (2)	Year to Date Budget (3)	Year to Date Actual (4)	Adjustments (5)	Revised Actual (6) = (4 + 5)	Budget Variance		
	£000's	£000's	£000's	£000's	£000's	£000's	(7)	%
Employee Costs	430	336	336	0	336	0	0.0%	breakeven
Property Costs	68	53	53	0	53	0	0.0%	breakeven
Supplies & Services	43	40	58	0	58	(18)	-45.0%	overspend
Contractors and Others	9	9	12	0	12	(3)	-33.3%	overspend
Transport & Plant Costs	0	0	0	0	0	0	0.0%	breakeven
Administration Costs	42	18	17	0	17	1	5.6%	underspend
Payments to Other Bodies	7	2	2	0	2	0	0.0%	breakeven
<b>GROSS EXPENDITURE</b>	<b>599</b>	<b>458</b>	<b>478</b>	<b>0</b>	<b>478</b>	<b>(20)</b>	<b>-4.4%</b>	<b>overspend</b>
Contributions from Local Authorities	(580)	(580)	(580)	0	(580)	0	0.0%	breakeven
Other Income	(16)	0	0	(15)	(15)	15	0.0%	breakeven
<b>INCOME</b>	<b>(596)</b>	<b>(580)</b>	<b>(580)</b>	<b>(15)</b>	<b>(595)</b>	<b>15</b>	<b>2.5%</b>	<b>over-recovery</b>
<b>TRANSFER (TO)/FROM RESERVES</b>	<b>3</b>	<b>(122)</b>	<b>(102)</b>	<b>(15)</b>	<b>(117)</b>	<b>(5)</b>		

£000's

Bottom Line Position to 2nd February 2018 is an overspend of  
Anticipated Year End Budget Position is an overspend of

Opening Reserves	(288)
Projected Draw on Reserves	5
Projected Closing Reserves	(283)

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**Glasgow and the Clyde Valley Strategic Development Planning Authority**

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority  
Joint Committee**

**On: 12<sup>th</sup> March 2018**

**Report by  
Stuart Tait, Manager**

**Clydeplan Strategic Development Plan (July 2017) Legal Challenge Update**

**1. Summary**

- 1.1 The purpose of this report is to update the Joint Committee on the legal challenge to the Clydeplan Strategic Development Plan (July 2017).

**2. Recommendations**

- 2.1 It is recommended that the Joint Committee note the report and agree the costs be met from the Authority's earmarked balances.

**3. Appeal**

- 3.1 The appeal was lodged at the Court of Session on Thursday 26<sup>th</sup> October 2017 with Clydeplan's citation being served on Friday 3<sup>rd</sup> November 2017. The citation was circulated to Joint Committee members by email on 3<sup>rd</sup> November 2017.
- 3.2 The appeal is against the Scottish Ministers with Clydeplan cited as an *'interested body'*.
- 3.3 The appeal sets out 6 questions of law for the opinion of the court, namely;
- did the Scottish Ministers act outwith their powers under the Town and Country Planning (Scotland) Act 1997?
  - did the Scottish Ministers act unreasonably, perversely and irrationally in approving Clydeplan?
  - did the Scottish Ministers fail to give proper, adequate and intelligible reasons for their decision?
  - in approving Clydeplan, did the Scottish Ministers err in law?
  - were the Scottish Ministers materially misled?
  - should Clydeplan be quashed?

**4. Court of Session**

- 4.1 The appeal was heard over one and a half days on the 6<sup>th</sup> and 7<sup>th</sup> of February in Court 1 of the Court of Session by three Law Lords, Lord Carloway, Lord President of the Court of Session, Lord Menzies and Lord Brodie.

- 4.2 At the hearing the Law Lords indicated they would be issuing their decision in a 'few weeks' however at the time of writing the Court had yet to issue its decision.
- 4.3 To date the cost of supporting the legal challenge has been £21,503 including VAT which can be met from the Authorities earmarked balances.
- 4.4 Further legal advice may be required depending on the outcome of the Court of Session judgment.



**Glasgow and the Clyde Valley Strategic Development Planning Authority**

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority  
Joint Committee**

**On: 12<sup>th</sup> March 2018**

**Report by  
Stuart Tait, Manager**

**Planning (Scotland) Bill Update**

**1. Summary**

- 1.1 The purpose of this report is to update the Joint Committee on the Planning (Scotland) Bill and the ongoing considerations of its implications on the role and remit of the Joint Committee.

**2. Recommendations**

- 2.1 It is recommended that the Joint Committee
- note the report;
  - instruct the Strategic Development Plan Manager and Steering Group Chair to continue discussions with the Scottish Government and Glasgow City Region to consider the implications of the Planning (Scotland) Bill as they relate to the role and remit of the Joint Committee; and,
  - request further update reports on these matters.

**3. Planning (Scotland) Bill Update**

- 3.1 The Planning (Scotland) Bill was introduced to the Scottish Parliament by the Cabinet Secretary for Communities, Social Security and Equalities on 4<sup>th</sup> December 2017. The Bill was accompanied by Explanatory Notes, a Policy Memorandum and a Financial Memorandum published on 5<sup>th</sup> December 2017.
- 3.2 The Bill is currently undergoing a Parliamentary scrutiny phase led by the Scottish Parliament's Local Government and Communities Committee in terms of the Bill itself and the Finance and Constitution Committee in terms of the Financial Memorandum.
- 3.3 Clydeplan have submitted views, as agreed with the Joint Committee Convener, Vice Convenor and Steering Group Chair, to the Local Government and Communities Committee (Appendix 1) and in terms of the Financial Memorandum to the Finance and Constitution Committee (Appendix 2).
- 3.4 The Clydeplan Manager has been invited to give oral evidence to the Local Government and Communities Committee at a session on 7<sup>th</sup> March 2018.
- 3.5 It is anticipated that the Bill will be enacted by the Scottish Parliament in September 2018.

#### **4. Potential Implications for Clydeplan Joint Committee**

- 4.1 The Bill is proposing two major changes to the operation of the development plan system in Scotland which will have significant implications to the role, remit and governance of the Joint Committee, namely,
- the removal of the statutory requirement to prepare Strategic Development Plans; and,
  - a requirement on planning authorities to provide information on six defined matters to assist the Scottish Ministers in their preparation of the National Planning Framework.
- 4.2 These six defined matters are the same as those currently set out for a Strategic Development Plan in terms of Section 7(4) of the Planning etc. (Scotland) Act 2006 and are as follows
- (a) the principal physical, economic, social and environmental characteristics of the area;
  - (b) the principal purposes for which land in the area is used;
  - (c) the size, composition and distribution of the population of the area;
  - (d) the infrastructure of the area (including communications, transport and drainage systems and systems for the supply of water and energy);
  - (e) how that infrastructure is used;
  - (f) any change which the planning authority or authorities think may occur in relation to any of the matters mentioned in paragraphs (a) to (e), and,
  - (g) such other matters as are prescribed.
- 4.3 The four Strategic Development Planning Authorities (SDPAs) have met with Scottish Government planning officials, including the Chief Planner, to discuss the implications of the Planning Bill for the SDPAs and how they can support the development of National Planning Framework 4 which is due for publication by the end of 2020.
- 4.4 The Scottish Government are keen to continue discussions with the SDPAs however as the Planning Bill is still going through its formal scrutiny processes they are at this stage unable to give any clear direction in terms of their approach to the development of National Planning Framework 4 nor any indication of the specific supporting information they will be looking for.
- 4.5 Further meetings with Scottish Government are planned over the next few months.

#### **5. Glasgow City Regional Partnership**

- 5.1 The direction of the Planning Review, and also the Skills and Enterprise Review, is a move towards the creation of 'regional partnerships' covering the whole of Scotland, which in the case of the West of Scotland is the proposed Glasgow City Regional Partnership.
- 5.2 The Glasgow City Regional Partnership will seek to align the structures developed to support the Glasgow City Region City Deal with the delivery of the priorities of the Glasgow City Region Economic Strategy and Action Plan.

- 5.3 Currently the Glasgow City Region has eight subject based portfolios each led by one of the eight constituent city region local authorities. These portfolios have been established to support the delivery of the City Region Economic Strategy and Action Plan.
- 5.4 Discussions are also ongoing about the establishment of an Intelligence Hub to support the City Regions portfolios and related activities.
- 5.5 Clydeplan currently participates in five of these portfolios, namely, Enterprise, Land Use and Sustainability, Infrastructure and Assets, Transport and Connectivity and Housing and Equalities.
- 5.6 In the context of these portfolios and the Glasgow City Region Economic Strategy Action Plan there are a number of proposed strategies and plans which potentially have a spatial dimension which will support the preparation of a regional land use spatial strategy (Action 11.4) these include:
- Strategic Transport Plan (Action 9.2);
  - Digital Connectivity Strategy (Action 9.3);
  - Tourism and Visitor Marketing Strategy (Action 4.4);
  - Infrastructure Investment Plan (Action 8.2); and,
  - Regional Housing Strategy and Investment Plan (Action 11.3).
- 5.7 In this context Clydeplan can be seen as a resource which can help support:
- the delivery of a number of the above Actions contained within the Economic Strategy Action Plan;
  - the development of National Planning Framework 4 and the identification of regional priorities;
  - the potential development of a City Region Intelligence Hub; and,
  - the ongoing development of the local authority Local Development Plans.
- 5.8 As mentioned earlier, discussions are currently ongoing between Clydeplan and both the Glasgow City Region and Scottish Government to consider the implications of the Planning Review on the role and remit of the Joint Committee, the development of the Glasgow City Regional Partnership, and the requirement on planning authorities to provide information to assist the Scottish Ministers in their preparation of National Planning Framework 4.
- 5.9 These discussions include amongst other matters:
- the existing statutory duty to prepare a strategic development plan;
  - transitional arrangements to the new planning system;
  - emerging structure, staffing and governance of the Glasgow City Regional Partnership, including the proposed Intelligence Hub;
  - role of the Clydeplan Core team staff as a potential resource to support the Glasgow City Regional Partnership;
  - support for the development of National Planning Framework 4;
  - the development of a workplan to support the delivery regional spatial strategy (Economic Strategy Action Plan Action 11.4);
  - implications for the Glasgow and the Clyde Valley Green Network Partnership and Climate Ready Clyde.



## **Appendix 1 - Planning Bill Clydeplan Response to Local Government and Communities Committee submitted 1st February 2018**

### **Clydeplan Response to the Scottish Parliament's Local Government and Communities Committee call for written evidence on the Planning (Scotland) Bill**

#### **Question 3**

**Do the proposals in the Bill create a sufficiently robust structure to maintain planning at a regional level following the ending of Strategic Development Plans and, if not, what needs to be done to improve regional planning?**

#### **1. Introduction**

- 1.1 Clydeplan is the operating name for the Strategic Development Planning Authority for the Glasgow city region, Scotland's only metropolitan city region. It covers the eight local authorities of East Dunbartonshire, East Renfrewshire, Glasgow City, Inverclyde, North Lanarkshire, Renfrewshire, South Lanarkshire and West Dunbartonshire which represents one third of Scotland population and a third of its GVA.
- 1.2 Clydeplan would wish to respond to Question 3 as set out by the Local Government and Communities Committee.
- 1.3 Whilst Clydeplan wishes to continue to engage positively with the review of the Scottish planning system, it cannot comment on the Bill without firstly setting out the reasons why it disagrees with Section 2, the proposal to remove the statutory basis for regional land use planning. This is then followed by comment on the improvements required to support regional land use planning and related activities.

#### **2. Planning (Scotland) Bill Section 2**

- 2.1 The preference of Clydeplan is that a statutory form of spatial planning for Scotland's city regions is retained and therefore Clydeplan does not agree with Section 2 of the proposed Planning (Scotland) Bill which seeks to remove the requirement to prepare a Strategic Development Plan along with its related governance processes.
- 2.2 For over 70 years strategic planning has been central to the regeneration and economic revitalisation of the Glasgow city region through periods of significant structural economic change. The two Strategic Development Plans which have been developed and prepared by Clydeplan have been delivered on time and on budget. Both Strategic Development Plans have been robustly scrutinised through an independent examination process before final approval by Scottish Ministers. As such they have formed a credible and effective component of the development planning system, guiding and steering Local Development Plans and decision making which reflects the success of Clydeplan's joint working ethos and the commitment of the constituent local authorities and wider stakeholders.

- 2.3 Clydeplan and its joint working process across its eight local authorities can therefore be seen as an exemplar for Scotland in how local authorities can effectively work together on strategic planning issues in support of delivering inclusive economic growth. This successful model should be enhanced as part of the Bill not potentially undermined. There could be a case for the Committee to make specific requirements for partnership working for both the Glasgow and Edinburgh city regions given their wider significance to the future economic growth of Scotland.
- 2.4 The Scottish Government's review of Strategic Development Plans in Scotland in 2014, by Kevin Murray Associates and the University of Glasgow, recognised that *"...the (Strategic Development Plan) system is still bedding in; it is not 'broken', nor is its potential yet fully optimised. A great amount has been achieved, often within very limited resources. However, much more could be achieved in terms of substance and outcomes, if some of the processes and practices could be made more effective"*. The report sets out suggestions for improving and strengthening Strategic Development Plans rather than removing them from the Development Plan hierarchy altogether.
- 2.5 In England the duty to cooperate between authorities has not been considered a sufficiently effective tool for addressing cross boundary regional issues and new measures are now being developed to enhance those duties. Meanwhile in Wales, in July 2015 the Planning (Wales) Act established a tier of regional planning making provision for the production of Strategic Development Plans, to tackle larger-than-local cross-boundary issues, such as housing supply and areas for economic growth and regeneration) for Cardiff, Swansea and the A55 corridor. The approach currently being taken by the Welsh Government is that based on the model of the Strategic Development Plan processes that currently exists in Scotland.
- 2.6 To remove Strategic Development Plans in Scotland would run counter to the prevailing best practice in planning internationally, particularly in Europe, where there has been a shift to planning at the scale of integrated functional regions reflecting housing markets, travel to work and economic catchments areas, in pursuit of the ambition to delivering sustainable economic growth.
- 2.7 Removing the statutory regional planning function from the existing local authority Joint Committee arrangements will place the responsibility for the identification allocation of regional uses and activities primarily in the hands of the lead Minister which may be perceived as Scottish Government centralisation and undermine the collaborative localised partnerships that have been working successfully up until now.

### **3. Improving Regional Planning**

- 3.1 The Independent Panel undertaking the review of planning recommended that Strategic Development Planning is "repurposed", and whilst this is supported, the more substantive point is that the all levels of the development planning system and related activities require to be "repurposed", be it national, regional and local. To simply delete the existing tier of regional planning with little justification, without any clearly defined alternative and without considering the potential for adapting and improving on what already exists, seems ill considered.

- 3.2 An alternative approach would be to enhance and build upon the existing Strategic Development Plan processes taking advantage of their established governance and joint working structures. These existing structures and the role of the organisation, could be adapted to enable a greater focus on delivery and infrastructure to be developed.
- 3.3 The review of Strategic Development Planning undertaken in 2014, was a comprehensive and specific review undertaken by Kevin Murray Associates and the University of Glasgow with detailed and considered conclusions around how strategic planning could be improved. This work is commended to the scrutiny process and elements of the conclusions of that research are reflected in the following comments on how regional planning could be improved.

#### **4. Retaining and Improving Existing Arrangements**

- 4.1 It is agreed that change and improvement at all tiers of development planning is required, particularly to focus on delivery. This could, in part, be achieved by retaining and building upon the existing statutory Strategic Development Plan processes.
- 4.2 Alternative arrangements that have not been explored include moving to a 10 year preparation cycle to align with Local Development Plan and National Planning Framework preparation. This would have the benefit of both retaining the established joint working structures and practices in support of the preparation of the Strategic Development Plan and enhancing them around a focus on delivery.
- 4.3 Potential other improvements to existing regional planning arrangements, including the duties, powers and resources required are covered within the following.

#### **5. Improving Regional Collaboration**

- 5.1 The Bill proposes a new flexible duty for regional collaboration by two or more planning authorities to assist Scottish Ministers in preparing the National Planning Framework. This regional collaboration between the local authorities and the National Planning Framework currently exists within the existing established Strategic Development Plan processes.
- 5.2 If it is intended that regional collaboration goes beyond just what is proposed in terms of the Planning (Scotland) Bill into areas such as transport, education and skills and enterprise the new regional partnerships will require a clarity around their purpose, role and responsibilities, governance, accountability, and resourcing to ensure effective activities and democratic accountability. The experience, skills and resources of regional bodies such as Clydeplan with their established joint working processes around strategic planning should be seen as asset to any future regional partnership and this should be supported by the Planning (Scotland) Bill.

5.3 In this context there is the potential for a wide range of partners and partnerships. To ensure an effective role in supporting strategy development, delivery at a city region level and the development of an enhanced National Planning Framework, any form of regional partnership collaboration will require to be established with the following:

- a clear statutory duty placed upon local authorities to work together to consider matters they deem to be relevant in support of the Purpose of the Scottish Government and the National Planning Framework;
- a formal duty to co-operate on other public bodies in support of the work of the regional partnership;
- a clearly defined geography;
- a clear role and remit; and,
- a single governance structure with associated supporting dedicated resources.

5.4 The above are characteristics of regional partnerships that are currently established in statute including regional transport partnerships and marine planning partnerships. The Policy Memorandum states that strategic planning is essential and that removal of the mandatory detailed processes *“will leave planning better placed to actively engage with its wider context”*. However with no clarity around how that is to be achieved, and given the resource constrained times in which public services operate, some statutory prescription along with the ability to develop locally distinctive regional arrangements, would be more likely to result in the development of effective regional partnerships.

5.5 An appropriate duty might be a requirement on the local authorities to submit a joint proposal to establish a regional partnership along with a clear geography, structure and remit to be considered and endorsed by Scottish Ministers.

## **6. Aligning with Wider Policy Objectives**

6.1 The approach to regional working should be framed under a number of general duties and powers relevant to spatial planning including:

- contributing to the achievement of the National Outcomes as set out by the Scottish Government;
- creating well-designed and sustainable places;
- contributing to inclusive economic development;
- addressing climate change duties and act in a manner that contributes to achievement of the carbon emissions targets;
- securing environmental protection and management;
- reducing inequality; and,
- improving health and well-being.



- 6.2 The above duties and powers would reflect the Scottish Government national outcomes and in particular consideration should be given to framing the Planning Bill under the delivery of the national outcomes, as set out in the Community Empowerment (Scotland) Act 2015, in order to encourage and support organisational alignment between planning and community planning. Indeed a key recommendation of the Kevin Murray Review was to align and integrate the Strategic Development Plan strategy and project components with the work of the respective Community Planning Partnerships and Single Outcome Agreements.

## **7. Improving Regional Planning Activities**

- 7.1 Regional planning can add value through effective joint working and managing cross boundary issues, by setting out a spatial development strategy which supports inclusive economic growth whilst mitigating against adverse environmental impacts and ensuring the efficient use and development of infrastructure.
- 7.2 The range of activities that should be set out as specific to the regional role include:
- development of a regional land use spatial strategy which sets out regional priorities by addressing strategic planning issues in respect of housing, transport, flood risk management, climate change, and biodiversity and supporting the development of priorities for the National Planning Framework;
  - ensuring alignment of regional strategies including economic, transport and land use strategies;
  - supporting housing delivery;
  - supporting inclusive economic growth;
  - identifying strategic infrastructure interventions;
  - preparing delivery plans; and,
  - any other activities considered relevant to the planning of development in city regions.
- 7.3 The above activities should be delivery focussed, however, the extent to which the regional partnerships can have a direct influence on delivery will depend on their duties, powers and importantly resources.
- 7.4 There are therefore a number of areas where it is considered that regional planning requires to be enhanced in support of the collaborative approach envisaged by the Planning (Scotland) Bill, namely:
- streamlining the approach to housing assessment;
  - integration of the National Planning Framework/Strategic Development Plan and National Transport Strategy/Regional Transport Strategy into a single national/regional strategy;
  - integration of regional land use and transport planning which together should become the land use expression of city region economic strategies;

- development of an effective approach to delivery at the regional scale, including importantly infrastructure delivery, which will involve resourcing (ideally through direct funding), as well as duties and/or powers to influence the activities of infrastructure providers as required;
- building greater capacity, awareness and more effective behaviours in strategic planning particularly at the local authority political and corporate level as well as amongst professional leaders and the wider stakeholder community; and,
- boosting the existing skilled regional planning cohort which has seen the pool of skilled regional planning practitioners significantly diminished since the inception of the independent review panel process began over 2 years ago.

7.5 Additionally in support of any change to the planning system other public bodies and the Key Agencies will also require to have a duty to assist in any new process.

## **8 Resourcing Regional Planning**

- 8.1 Previously the Strategic Development Plan Authorities have been resourced to prepare a Plan which of course does not in itself result in the focus on delivery and infrastructure sought by the planning review. For more effective delivery focussed regional planning, consideration must be given to the duties, powers and resources required.
- 8.2 The level of human resources available to the four SDPAs has significantly reduced since the commencement of the Planning Review, from 15 professional planners to a resource today of 7. Budgets are related directly to the salaries and related resources required to support the key activity of preparing the Strategic Development Plan itself. The current Strategic Development Plan process has no duties, powers or resources for direct delivery activities. The Kevin Murray Associates Review in 2014 concluded that *“Without the necessary resourcing, we expect that SDPAs will find it difficult to produce plans that will be properly fit for purpose.”*, and they recommended that the Scottish Government should consider the scope to provide an extra level of resource.
- 8.3 The skills required are also an issue for national and local development planning, as the agenda requires a movement away from plan making, thus freeing up time and resources to focus on delivery and infrastructure activities. Whilst this is wholly supported, there is an emerging requirement for the development of behaviours and activities within multi-disciplinary teams that many development planning planners currently do not have. This therefore requires further consideration if the outcome of delivery orientated development plans and activities is to be realised.

## **9. Regional Partnerships Approach**

- 9.1 Paragraph 36 of the Policy Memorandum to the Planning (Scotland) Bill states that robust regional and strategic planning is needed across the country and that removing the mandatory detailed processes will ensure time and cost savings for those authorities involved in the production and delivery of Strategic Development Plans and leave planning better placed to actively engage with its wider context.

- 9.2 In this context although it is not entirely clear at this stage it could reasonably be concluded that what is intended is that the regional planning role becomes a function of the emerging regional partnerships and City Deals currently being considered around the country.
- 9.3 However, the governance arrangements and activities that are emerging from these non-statutory partnerships are at a very embryonic stage in most cases. It could therefore take some time before these arrangements mature sufficiently to enable them to develop and fulfil an effective regional partnership role particularly in terms of identifying and agreeing regional spatial priorities. In the experience of Clydeplan, joint working arrangements take significant time, resource and goodwill to function effectively. Given the nature of the new approach being advocated this may significantly impact on the timeline for NPF4 which is due to be adopted in 2020.
- 9.4 Given this context it is difficult to see how the removal of the statutory regional tier of planning will assist the process of formation of effective regional partnerships. Indeed it is considered that the existing Strategic Development Planning Authorities for the four city regions could form the core of regional partnerships for land use planning rather than be disbanded. It would therefore seem more appropriate that consideration is given to utilising these existing arrangements to build upon and reinforce the emerging city region partnerships.
- 9.5 Given the now very limited pool of strategic planning experience that currently exists within the four Strategic Development Planning Authorities' dedicated teams, cost savings would likely be negligible. Indeed the proposed model for regional collaboration in terms of strategic planning would still require strategic planning expertise to contribute to both the collaborative work with Scottish Government on the National Planning Framework but also in terms of regional planning considerations within any regional partnership model.

## **10. Conclusion**

- 10.1 Recognising the critical role city regions play in delivering inclusive economic growth by considering important cross boundary issues such as housing and transport and by creating high quality places where people wish to live, work, play and invest strategic land use planning has an important role in supporting the purpose of the Scottish Government.
- 10.2 Clydeplan considers that the joint working model that currently exists in relation to Strategic Development Plans in support of the delivery of Scotland's development planning system at the regional scale is not broken. An opportunity exists through the new Planning (Scotland) Bill to enhance this model with additional duties, powers and resources, rather than remove it from the Development Plan hierarchy altogether.
- 10.3 Should the current model be replaced, as is proposed, then it is critical that whatever it is replaced by, recognises the important role strategic planning has to play and this role should be firmly embedded in the new Planning (Scotland) Bill as a statutory function.
- 10.4 Consequently, for the reasons set out in this paper Clydeplan considers, given its long standing and successful history of strategic planning in the West of Scotland, that what is being proposed in the Planning (Scotland) Bill is not sufficiently robust to maintain effective land use planning at the regional level.

10.5 We commend the suggestions contained in this submission to the Local Government and Communities Committee for its consideration and would be happy to provide further evidence if required.

## **Appendix 2 - Clydeplan Response to Financial Memorandum the Finance and Constitution Committee submitted 26<sup>th</sup> January 2018**

### **Clydeplan Response to the Scottish Parliament's Finance and Constitution Committee call for written evidence on the Planning (Scotland) Bill's Financial Memorandum**

#### **Clydeplan would wish to respond to Questions 4 - 7 as set out by the Committee**

#### **1. Introduction**

- 1.1 Clydeplan is the operating name for the Strategic Development Planning Authority for the Glasgow city region, Scotland's only metropolitan city region. It covers the local authorities of East Dunbartonshire, East Renfrewshire, Glasgow City, Inverclyde, North Lanarkshire, Renfrewshire, South Lanarkshire and West Dunbartonshire.
- 1.2 Clydeplan is one of four Strategic Development Planning Authorities set up under the current Planning etc. (Scotland) Act 2006. The others are Aberdeen City and Shire, SESplan and Tayplan.
- 1.3 Each Clydeplan Local Authority contributes £72,000 per annum (total per annum £576,000) towards the running costs of Clydeplan and the development of the Strategic Development Plan.
- 1.4 The current staffing model for the preparation of the Strategic Development Plan is set out in Planning Circular 2/2008 which states that *"...teams are likely to be small in size, drawing in expertise from constituent authorities and beyond"*.
- 1.5 Since the publication of the planning review and its recommendation to remove the requirement to prepare Strategic Development Plans there has been a dramatic reduction (60%) in the staffing levels of the four strategic planning teams with only Clydeplan currently having a manager formally in post.
- 1.6 The Clydeplan staff complement is 1 Manager, 1 Assistant Manager, 3 Strategic Planners, 1 Planning Analyst and 1.5 Administration staff.
- 1.7 Currently Aberdeen City and Shire has 1 dedicated Strategic Planner, SESplan has 1 Lead Officer and Tayplan have no dedicated Strategic Planning staff.

#### **2. General Observations**

- 2.1 Clydeplan is concerned with the lack of details on key elements of the Bill as they relate to future role of strategic planning within a non-statutory regional partnership model. It is considered though the cost of this new, Scotland wide approach should not be underestimated given the experience of the current Strategic Development Planning Authority joint working model.
- 2.2 Given the recent reduction in staffing levels, as set out in paragraph 1.4, local authorities are already making savings in respect of their commitment to regional planning and consequently the potential for future savings has been significantly reduced particularly for the other 3 Strategic Development Planning Authorities.
- 2.3 The erosion of the current regional planning skills base will also have potential cost implications for the emerging regional partnerships in terms meeting the requirements of Section 3AA of the Planning Bill, i.e. information to assist preparation of the National Planning Framework.

**3. Clydeplan Response to Question 4 *If the Bill has any financial implications for your organisation, do you believe that they have been accurately reflected in the FM? If not, please provide details.***

- 3.1 Clydeplan considers that the financial implications in respect of its organisation have not been accurately reflected in terms of the SDP examination and publication costs. Costs in this respect of these two very specific elements of the Strategic Development Plan process are not significant. For Clydeplan these are in the region of £60,000 per the 4 stage plan cycle every 5 years - Main Issues Report, Proposed Plan, Examination and Approved Plan - £120,000 over a 10 year period.
- 3.2 The £2,239,000 figure set out in the Financial Memorandum Table 1 and paragraphs 36-40 seems disproportionately high in the context of just those two components, examination and publication.
- 3.3 The Strategic Development Planning Authority has only one statutory duty i.e. to produce the Strategic Development Plan. Given the proposal within the Planning Bill is to remove all the requirements relating to this duty Clydeplan considers that any financial considerations should be based on the whole life cost of the Plan preparation cycle.
- 3.4 The majority of the whole life funding relates to staff, property and IT (which accounts for around 90% of annual expenditure in the Clydeplan model) in support of all the specific plan preparation, publication and examination process elements.
- 3.5 The future arrangements and strategic planning skills requirements in the emerging regional partnerships in support of the National Planning Framework are at this stage unknown and therefore unquantifiable. There are currently no guarantees that the exiting Strategic Development Planning Authority staffing compliment will automatically be employed under the new regional partnership arrangements. Should the emerging regional partnerships choose to take on a non-statutory strategic planning function, the role and remit of any such function, is currently unknown.

**4. Clydeplan Response to Question 5 *Do you consider that the estimated costs and savings set out in the FM are reasonable and accurate?***

- 4.1 As per Clydeplan's answer to Question 4.

**5. Clydeplan Response to Question 6 *If applicable, are you content that your organisation can meet any financial costs that it might incur as a result of the Bill? If not, how do you think these costs should be met?***

- 5.1 Clydeplan considers that any future financial cost it is likely to incur will depend on the exact nature of the role regional land use planning will play within any future Glasgow city region regional partnership model however such roles and functions for the partnership in this context have yet to be agreed and costed.
- 5.2 If Clydeplan itself is to be wound down and no longer exist in the form of its formal Joint Committee and dedicated team then its financial reserves could be utilised to mitigate against the need to request for additional monies from the constituent local authorities. This may not be the same for the other three Strategic Development Planning Authorities.

6. **Clydeplan Response to Question 7 *Does the FM accurately reflect the margins of uncertainty associated with the Bill's estimated costs and with the timescales over which they would be expected to arise?***
- 6.1 Clydeplan considers that, given the absence of any clear costings in relation to the future arrangements for the emerging regional partnerships and the strategic planning skills requirements in support of the National Planning Framework, which at this stage are unknown and therefore unquantifiable, the level of uncertainty is such that it is questionable how accurate the Financial Memorandum is in this respect.





**Glasgow and the Clyde Valley Strategic Development Planning Authority**

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority  
Joint Committee**

**On: 12<sup>th</sup> March 2018**

**Report by  
Stuart Tait, Manager**

**Clydeplan Annual Report 2017**

**1. Summary**

- 1.1 The purpose of this report is for the Joint Committee to consider and approve for publication its Annual Report for 2017.

**2. Recommendations**

- 2.1 It is recommended that the Joint Committee
- approve the 2017 Annual Report as set out in the Appendix; and,
  - agree that, in accordance with the practice of previous years, an enhanced version of the Annual Report be produced in order to promote the work of the Joint Committee.

**3. Context**

- 3.1 Clydeplan's Minute of Agreement requires the preparation of an Annual Report to set out the work of the Authority for the previous calendar year.
- 3.2 The Appendix sets out the 2017 Annual Report and provides a summary of the work undertaken by Clydeplan during the year under the following broad headings:
- Clydeplan Joint Committee;
  - Approval of the Strategic Development Plan and legal challenge;
  - Glasgow City Region and City Deal;
  - Scottish Government's Review of Planning in Scotland - Publication of the Planning (Scotland) Bill;
  - Scottish Awards for Quality in Planning - Clydeplan's Flood Risk Mapping Tool: and,
  - Priorities and Issues affecting the future work of Clydeplan.



## **Appendix**

### **CLYDEPLAN**

#### **ANNUAL REPORT 2017**

##### **Introduction**

The eight Clydeplan Local Authorities are committed to strategic planning and working in partnership with a wide range of stakeholders in support of the delivery of its Vision and Spatial Development Strategy as set out in the Clydeplan Strategic Development Plan for the Glasgow and the Clyde Valley city region which was approved by Scottish Ministers on 24<sup>th</sup> July 2017.

The Clydeplan Strategic Development Plan provides a sound foundation upon which the city region can deliver growth for Scotland's largest city region and a context for its Local Authority Local Development Plans, Local Housing Strategies and Development Management decisions as well as supporting the Glasgow City Region's Economic Strategy 2017-2035 (December 2016)

[www.glasgowcityregion.co.uk/CHttpHandler.ashx?id=19521&p=0](http://www.glasgowcityregion.co.uk/CHttpHandler.ashx?id=19521&p=0)

The scale of work that has been undertaken by Clydeplan during 2017 has only been made possible by the willing support that it has gratefully received from both private and public sector partners. These include the Scottish Government, Scottish Enterprise, Scottish Natural Heritage, Scottish Environment Protection Agency, Historic Environment Scotland, Strathclyde Partnership for Transport, Glasgow Airport, Visit Scotland, Transport Scotland, Forestry Commission Scotland, Glasgow and Clyde Valley Green Network Partnership, Clyde Marine Planning Partnership, Central Scotland Green Network Trust, Glasgow Centre for Population Health, Metropolitan Glasgow Strategic Drainage Partnership, Scottish Water, Scottish Power, Openreach, Homes for Scotland, Scottish Property Federation, University of Glasgow and Heriot Watt University.

This report sets out the work that has been undertaken by Clydeplan and its partners during 2017.

Further information on the work of Clydeplan can be found at [www.clydeplan-sdpa.gov.uk](http://www.clydeplan-sdpa.gov.uk).

##### **Clydeplan Joint Committee**

The Clydeplan Joint Committee met four times during 2017 in March, June, September and December. Details of the meeting's agendas, papers and minutes can be found at

[http://renfrewshire.cmis.uk.com/renfrewshire/JointBoardsandOtherForums/GlasgowandtheClydeValleyStrategicDevelopment/tabid/135/ctl/ViewCMIS\\_CommitteeDetails/mid/542/id/70/Default.aspx](http://renfrewshire.cmis.uk.com/renfrewshire/JointBoardsandOtherForums/GlasgowandtheClydeValleyStrategicDevelopment/tabid/135/ctl/ViewCMIS_CommitteeDetails/mid/542/id/70/Default.aspx).

##### **Approval of the Strategic Development Plan and Legal Challenge**

The context for the review of the current Strategic Development Plan is set out in Clydeplan's Development Plan Scheme and Participation Statement 2016/17 which was published in April 2016.

Clydeplan was approved with modifications by Scottish Ministers on 24<sup>th</sup> July 2017 after a formal Examination process.

The approved Clydeplan Strategic Development Plan places a strong emphasis on placemaking and leadership and delivery, as well as supporting key strategy components such as Glasgow City Centre, Clyde Waterfront, Clyde Gateway, the Glasgow and Clyde Valley City Deal, the River Clyde and the Forth and Clyde Canal.

In addition, the Strategic Development Plan sets out the context for the delivery of new homes, priorities for green network delivery and a refreshed context for the city region's network of Strategic Centres and Strategic Economic Investment Locations.

On 26<sup>th</sup> October 2017 a statutory appeal under Section 238 of the Town and Country Planning (Scotland) Act 1997 was lodged at the Court of Session. The appeal by Gladman Developments Limited is against the Scottish Ministers and their decision to approve the Clydeplan SDP. Clydeplan Strategic Development Planning Authority were listed as an '*interested party*' in terms of the appeal. The appeal is seeking to quash the Clydeplan Strategic Development Plan.

The Court of Session will hear the appeal on 6<sup>th</sup>/7<sup>th</sup> of February 2018.

### **Glasgow City Region and City Deal**

During 2017 Clydeplan has become increasingly involved in the development of work streams within the regional partnership of the eight authorities around the Glasgow City Deal Programme and related topic portfolios, each led by an individual local authority.

Clydeplan has actively participated in a number of the portfolio discussions that have been established to take forward the actions in the Glasgow City Region Economic Strategy Action Plan (February 2017) ([www.glasgowcityregion.co.uk](http://www.glasgowcityregion.co.uk)).

These include Housing and Equalities; Land Use and Sustainability; Enterprise; and Infrastructure and Assets.

Clydeplan's involvement with the City Region activities is likely to continue to grow and develop during 2018 and beyond, particularly given the economies of scale and general benefits that can be gained through city region scale joint partnership working, alongside the direction of travel set by the Planning Review and the Planning (Scotland) Bill which supports local authorities working jointly within regional partnerships.

### **Scottish Government's Review of Planning in Scotland - Publication of the Planning (Scotland) Bill**

In September 2015, Alex Neil, MSP, Cabinet Secretary for Social Justice, Communities and Pensioners' Rights announced that he had appointed an independent panel to undertake a review of the Scottish planning system.

The panel, chaired by Crawford Beveridge, published its recommendations on 31<sup>st</sup> May 2016 and focussed on 6 key issues, namely:

- a) Development planning;
- b) Housing delivery;
- c) Planning for infrastructure;
- d) Further improvements to development management;
- e) Leadership, resourcing and skills; and,
- f) Community engagement.

Following a change in Ministerial responsibilities in May 2016 the new Minister leading the Review is Kevin Stewart, MSP, Cabinet Secretary for Local Government and Housing.

One of the key recommendations of the Review was that the statutory requirement to prepare Strategic Development Plans should be removed and this has been reflected in the Planning (Scotland) Bill published in December 2017. The Bill also includes a statutory duty on local authorities to co-operate with the Scottish Government in producing the National Planning Framework. The Policy Memorandum which accompanies the Bill, indicates that strategic planning is regarded as an essential element of the overall planning system. Removing the statutory requirement to prepare the SDP is intended to enable authorities the scope and flexibility to determine how best to work together in bespoke regional partnerships.

The Bill is required to go through a Parliamentary scrutiny process and it is anticipated that the Bill will become an Act in September 2018.

The Bill will have significant implications for the work, governance and resources of Clydeplan.

Further information on the Planning (Scotland) Bill can be found at [www.parliament.scot/parliamentarybusiness/Bills/106768.aspx](http://www.parliament.scot/parliamentarybusiness/Bills/106768.aspx).

### **Scottish Awards for Quality in Planning - Clydeplan's Flood Risk Mapping Tool**

On 9<sup>th</sup> November 2017 at the Scottish Government's annual Awards for Quality in Planning ceremony, Clydeplan won an award for its Flood Risk Management Tool in the Process category.

The Tool assists planning authorities with local development planning, development management decision making and flood risk assessments by identifying potentially vulnerable sites and "at risk" neighbourhoods.

The Tool is a package providing excel and Geographic Information System (GIS) ready formats which:

- identifies all features affected by flooding;
- enables greater awareness and clearer understanding of potential long term, large scale projects linked to City Deal, infrastructure projects and other development sites; and,
- identifies three categories of flood risk to assist local authorities in prioritising flood risk.

This is a new and innovative approach to assessing flood risk and as such Clydeplan will issue annual data updates to ensure the Tool remains current and of continuing relevance and use, to its constituent planning authorities.

### **Priorities and Issues affecting the future work of Clydeplan**

The priorities for the future work of Clydeplan will be influenced, amongst other things, by

- the legal challenge to the Clydeplan Strategic Development Plan (July 2017);
- the enactment of the Planning (Scotland) Bill in September 2018 and the requirements to assist the Scottish Ministers in the preparation of the National Planning Framework;
- continued joint working with key stakeholders in support of the delivery of the Spatial Development Strategy and Action Programme;
- ongoing developments around Glasgow City Region governance, subject based portfolios, City Deal and delivery of the Glasgow City Region Economic Strategy and Action Plan; and,
- continuing challenges of delivery in the context of reduced financial and staff resources in both the public and private sectors.

**Glasgow and the Clyde Valley Strategic Development Planning Authority**

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority  
Joint Committee**

**On: 12<sup>th</sup> March 2018**

**Report by  
Stuart Tait, Manager**

**Clydeplan Development Plan Scheme and Participation Statement 2018/19**

**1. Summary**

- 1.1 The purpose of this report is for the Joint Committee to adopt for publication its Development Plan Scheme and Participation Statement 2018/19.

**2. Recommendation**

- 2.1 It is recommended that the Joint Committee
- adopt the 2018/19 Development Plan Scheme and Participation Statement as set out in the Appendix; and,
  - authorise the Strategic Development Plan Manager to make copies available in all local libraries throughout the city region, on Clydeplan's website, as well as being sent to Scottish Ministers.

**3. Context**

- 3.1 As part of the requirements of the Planning etc (Scotland) Act 2006 planning authorities are expected to publish a '*Development Plan Scheme*' and '*Participation Statement*' and to review it on an annual basis.
- 3.2 The purpose of these documents is to set out the Authority's programme for preparing, reviewing and consulting on its Strategic Development Plan.
- 3.3 Clydeplan published its first Development Plan Scheme and Participation Statement on 31st March 2009, with subsequent revisions published each year in March. Copies are placed in all local libraries throughout the city region, on Clydeplan's website, as well as being sent to Scottish Ministers.

**4. Development Plan Scheme and Participation Statement 2018/19**

- 4.1 This year, given the terms of the Planning Bill and having discussed these matters with the Scottish Government, the decision has been taken to prepare a Development Plan Scheme and Participation Statement 2018/19 (refer Appendix) which is reduced in scope to reflect
- the current position in respect of the legal challenge to the Clydeplan Strategic Development Plan;
  - the terms of the Planning (Scotland) Bill which was published in December 2017 which seeks the removal of the statutory requirement to prepare Strategic Development Plans and introduces a statutory duty on planning authorities to provide information to assist preparation of the next National Planning Framework; and,

- the emerging context of the Glasgow City Regional Partnership in delivery of the Glasgow City Region Economic Strategy and Action Plan.





## **Getting Involved in Strategic Planning in the Glasgow City Region**

### **Development Plan Scheme and Participation Statement**

**March 2018 - March 2019**

## **Introduction**

Welcome to the latest edition of Clydeplan's Development Plan Scheme and Participation Statement.

These two documents are updated each year in March and together set out how you can learn about and influence the preparation of the Strategic Development Plan for the Glasgow city region.

Clydeplan is committed to continued joint working and service improvement and is keen to work with all those who have an interest in the strategic land use planning of the Glasgow City Region.

## **Development Plan Scheme**

The purpose of the Development Plan Scheme is to:

- outline the steps which Clydeplan will take in preparing the SDP for the Glasgow and the Clyde Valley city region; and,
- explain the statutory processes involved in preparing the SDP and how you can be involved in terms of accessing documents and making representations.

However, given the publication, in December 2017, by the Scottish Government of the Planning (Scotland) Bill there is now a significantly changed context for the future of the preparation of Strategic Development Plans.

## **Changing Context for Strategic Development Plans**

The Scottish Government in December 2017 published the Planning (Scotland) Bill which will, if enacted in its current form, remove the statutory requirement to prepare Strategic Development Plans and introduce a statutory requirement for local authorities to provide information to assist the Scottish Ministers in the preparation of the National Planning Framework.

It is therefore unlikely that a further statutory Strategic Development Plan for the Glasgow City Region will be required to be prepared.

In the interim, as required by the current statutory provisions, Clydeplan will continue to prepare its Development Plan Scheme and Participation Statement, appropriately caveated.

Clydeplan will continue to engage with key stakeholders in developing and undertaking strategic planning activities, having cognisance of the general direction of the Planning (Scotland) Bill.

Clydeplan Strategic Development Plan - Key Stages			
1	<b>Main Issues Report and Environmental Report</b>	Publication and consultation on Main Issues Report and related supporting documents	<b>January 2015</b> (consultation ended 27 <sup>th</sup> March 2015)
2	<b>Publication of Proposed Plan and Environmental Report</b>	Publication and consultation on Proposed Plan and related supporting documents including the Action Programme	<b>18<sup>th</sup> January 2016</b> (consultation ended 29 <sup>th</sup> February 2016)
3	<b>Proposed Plan Submission</b>	Submission of Proposed Plan to Scottish Ministers for approval	<b>May 2016</b>
4	<b>Examination of Proposed Plan</b>	Examination into unresolved representations to the Proposed Plan conducted by independent Reporters appointed by Scottish Ministers	<b>July 2016</b> <b>Hearing into housing related issues</b> <b>December 2016</b>
5	<b>Examination Report on the Proposed Plan</b>	Submission of the Reporters Report of Examination into the Proposed Plan to Scottish Ministers for this consideration	<b>February 2017</b>
6	<b>Approval of the Strategic Development Plan</b>	Scottish Ministers approved the SDP with modifications on 24 <sup>th</sup> July 2017	<b>July 2017</b>
7	<b>Publication of the Strategic Development Plan and Strategic Environmental Assessment Post Adoption Statement</b>	Clydeplan published the approved SDP and Strategic Environmental Assessment Post Adoption Statement on 25 <sup>th</sup> September 2017	<b>September 2017</b>
8	<b>Publication of the Strategic Development Plan Action Programme</b>	Clydeplan published the Action Programme in support of the approved SDP on 24 <sup>th</sup> October 2017	<b>October 2017</b>
9	<b>Legal Challenge to the approved Strategic Development Plan</b>	Appeal to the Court of Session by Gladman Developments Limited lodged 26 <sup>th</sup> October 2017  Court of Session hearing 6 <sup>th</sup> /7 <sup>th</sup> February 2018  Decision anticipated March 2018	<b>October 2017</b>  <b>February 2018</b>  <b>March 2018</b>
10	<b>Planning Bill (Scotland) Bill published</b>	Parliamentary Scrutiny of Bill by Local Government and Communities Committee  Liaison with Scottish Government and Glasgow City Region regarding the implications of the Planning (Scotland) Bill for Strategic Development Plans and National Planning Framework information requirements	<b>December 2017</b>  <b>Ongoing</b>

## Participation Statement

The terms of the Planning (Scotland) Bill and the intention to remove the statutory requirement on Clydeplan to produce a Strategic Development Plan, will have significant implications for the role, function and governance of Clydeplan.

There will be a period of transition following the formal enactment of the Planning (Scotland) Bill as the Scottish Government's new planning system comes into force. It is expected that the Bill will become enacted in September 2018 with further secondary and transitional legislative provisions to follow.

As the new Scottish planning system beds in Clydeplan will continue to seek ongoing liaison with the Scottish Government, its constituent Local Authorities, Glasgow City Region, the other Strategic Development Planning Authorities in Scotland and other key stakeholders to understand the implications for Clydeplan, strategic development planning, and the National Planning Framework information requirements, and to develop the role and activities of this organisation accordingly.

Comments from interested parties are welcome.

### Contact Details

For further information on the work of Clydeplan please contact:

<b>Stage 10</b>	<b>Ongoing liaison with the Scottish Government, Glasgow City Region and other key stakeholders in terms of the implications for the Planning (Scotland) Bill for Strategic Development Plans and National Planning Framework information requirements</b>
<b>When</b>	Ongoing
<b>Why</b>	To better understand the implications of the Planning (Scotland) Bill
<b>With Whom</b>	Scottish Government, Local Authorities, Glasgow City Region, other Scottish Strategic Development Planning Authorities, key stakeholders
<b>By Whom</b>	Clydeplan
<b>How</b>	Direct Communication

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## **Glasgow and the Clyde Valley Strategic Development Planning Authority**

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority  
Joint Committee**

**On: 12<sup>th</sup> March 2018**

**Report by  
Stuart Tait, Manager**

### **Glasgow and the Clyde Valley Green Network Partnership - Administering Partner Arrangements**

#### **1. Summary**

- 1.1 The purpose of this report is for the Joint Committee to request that Renfrewshire Council continues its role as administering partner in respect of the Glasgow and the Clyde Valley Green Network Partnership (GCVGNP).

#### **2. Recommendations**

- 2.1 It is recommended that the Joint Committee
- request that Renfrewshire Council continue its role as administering partner for the Green Network Partnership until 31<sup>st</sup> March 2019; and,
  - endorse the decision to extend the contracts of employment for the Green Network Executive Team to 31<sup>st</sup> March 2019.

#### **3. Context**

- 3.1 The Joint Committee will be aware that the Glasgow and the Clyde Valley Green Network Partnership (GCVGNP) was established in 2006 to champion and promote the multi-organisational co-ordinated action needed to facilitate delivery of the Green Network across the Glasgow and the Clyde Valley city region.
- 3.2 The Green Network is an integral component of the Strategic Development Plan's Spatial Development Strategy as approved by Scottish Ministers in May 2012. It has also been the key 'driver' behind the recognition of the strategic significance of green infrastructure thinking as mirrored in the Scottish Government's creation of a Central Scotland Green Network in the National Planning Framework and in its wider adoption across Scotland's city regions.
- 3.3 The GCVGNP is governed by 'Terms of Reference' approved by the Joint Committee at its meeting held on 10<sup>th</sup> December 2012.
- 3.4 Renfrewshire Council, in common with its 'host authority' role for the Joint Committee, had agreed to act as the administering partner with responsibility for the employment of the Partnership staff and also to act as Treasurer to the Partnership.

- 3.5 As the administering partner and for reasons of continuity, it is proposed that Renfrewshire Council be asked to extend this role until 31<sup>st</sup> March 2019.
- 3.6 This request will require formal acceptance by Renfrewshire Council, although it is not anticipated that this will present any difficulties.
- 3.7 The GCVGNP Board, chaired by the Clydeplan Strategic Development Plan Manager, oversees the strategic direction and development of the Green Network programme. A small Executive Team comprising a total of three full-time members of staff, led by a Programme Manager, is responsible for the development and delivery of the programme.
- 3.8 The Executive Team is employed on temporary contracts linked to the period of funding for the Partnership. The GCVGNP Board has agreed funding for the Partnership until 31<sup>st</sup> March 2019. The Local Authority contributions were agreed by the Clydeplan Joint Committee in December 2018.

**Glasgow and the Clyde Valley Strategic Development Planning Authority**

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority  
Joint Committee**

**On: 12<sup>th</sup> March 2018**

**Report by  
Stuart Tait, Manager**

**Clydeplan Planning Performance Framework Feedback 2016/17**

**1. Summary**

- 1.1 The purpose of this report is for the Joint Committee to note the Scottish Government's feedback on Clydeplan's Planning Performance Framework 2016/17 and the Scottish Government's proposed changes to performance monitoring as specified within the Planning Bill.

**2. Recommendations**

- 2.1 It is recommended that the Joint Committee note the Scottish Government's feedback on Clydeplan's Planning Performance Framework 2016/17.

**3. Context**

- 3.1 As part of the Scottish Government's ongoing commitment to improving planning performance across Scotland, Clydeplan submitted its sixth Planning Performance Framework for the period April 2016 to March 2017 on the 10<sup>th</sup> July 2017.

**4. Feedback Report**

- 4.1 The Scottish Government provided feedback on the submission on 3<sup>rd</sup> January 2018 (refer Appendix).
- 4.2 Clydeplan's performance has been assessed positively on its plan preparation performance; culture of continuous improvement and collaborative approach to sharing good practice, skills and knowledge between authorities, with all categories rated as Green.
- 4.3 Of note is the covering letter from Kevin Stewart MSP the Minister for Local Government and Housing in which he sets out the intention of Government as specified within the Planning Bill, to strengthen and improve performance monitoring; to appoint a national performance co-ordinator to provide advice and recommendations; and to introduce powers to conduct assessments and if necessary, require improvements to be made. The Minister goes on that this structured approach is essential to improving the reputation of the system across the country.
- 4.4 The covering letter including feedback on the planning performance framework, is set out in the Appendix.





## Appendix

Minister for Local Government and Housing  
Kevin Stewart MSP



Scottish Government  
Riaghaltas na h-Alba  
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Councillor Lawrence O'Neill  
Convener  
Clydeplan

3<sup>rd</sup> January 2018

Dear Cllr O'Neill

### **PLANNING PERFORMANCE FRAMEWORK FEEDBACK 2016/17**

Please find attached feedback on your planning performance framework report for the period April 2016 to March 2017.

You will be aware that we recently introduced the Planning Bill to the Scottish Parliament. The Bill aims to support effective performance across a range of planning functions. It includes specific provisions to strengthen and improve performance monitoring; to appoint a national performance co-ordinator to provide advice and recommendations; and powers to conduct assessments and if necessary require improvements to be made. This structured approach is essential to improving the reputation of the system across the country. It aims to provide better support to authorities, whilst recognising that other factors and stakeholders, impact on your performance.

I appreciate that resourcing is a critical issue for you, and the Bill includes provisions for discretionary charging to allow greater local flexibility. Following the Bill, we will consult on revising the fee regime to better reflect the developments which are being brought forward.

We will continue to liaise with COSLA, SOLACE and Heads of Planning Scotland as the Bill progresses through the Parliamentary process. I would like to take this opportunity to encourage you all to actively engage - this is a fantastic opportunity to make our system work better to enable planners to deliver the high-quality development our communities need, and it is important that voices from all viewpoints are heard. You can monitor the progress of the Bill on the Parliament website at: [www.parliament.scot/parliamentarybusiness/Bills/106768.aspx](http://www.parliament.scot/parliamentarybusiness/Bills/106768.aspx)

Kind Regards



**KEVIN STEWART**

CC: Stuart Tait, SDPA Manager



## PERFORMANCE MARKERS REPORT 2016-17

Name of planning authority: **CLYDEPLAN SDPA**

The Red, Amber, Green ratings are based on the evidence provided within the PPF reports. Where no information or insufficient evidence has been provided, a 'red' marking has been allocated.

No.	Performance Marker	RAG rating	Comments
6	<b>Continuous improvement:</b> <ul style="list-style-type: none"> <li>progress/improvement in relation to PPF National Headline Indicators; and</li> <li>progress ambitious and relevant service improvement commitments identified through PPF report</li> </ul>	Green	<p>Your National Headline Indicators have all been progressed and are on time and in place.</p> <p>You have put forward strong service improvements, focussed on engagement around the review including the promotion of the replacement plan. You have delivered all of your improvement commitments with some ongoing.</p>
7	<b>Local development plan</b> less than 5 years since adoption	Green	Your SDP remains up-to-date.
8	<b>Development plan scheme – next LDP:</b> <ul style="list-style-type: none"> <li>on course for adoption within 5 years of current plan(s) adoption; and</li> <li>project planned and expected to be delivered to planned timescale</li> </ul>	Green	<p>Your DPS scheme remains up-to-date and on course to deliver the replacement SDP on time.</p> <p>It has been project planned throughout its development and there has been no slippage. A draft timeline for the replacement SDP has also been prepared.</p>
9	<b>Elected members engaged early</b> (pre-MIR) in development plan preparation – <i>if plan has been at pre-MIR stage during reporting year</i>	N/A	
10	<b>Cross sector stakeholders* engaged early</b> (pre-MIR) in development plan preparation – <i>if plan has been at pre-MIR stage during reporting year</i> <i>*including industry, agencies and Scottish Government</i>	N/A	
13	<b>Sharing good practice, skills and knowledge</b> between authorities	Green	Strong evidence of a collaborative approach to sharing of skills and good practice across not only authorities but key agencies and other stakeholders. This is both wide ranging and more focussed.

**CLYDEPLAN**
**Performance against Key Markers**

Marker		2012-13	2013-14	2014-15	2015-16	2016-17
1	Decision making timescales	N/A	N/A	N/A	N/A	N/A
2	Processing agreements	N/A	N/A	N/A	N/A	N/A
3	Early collaboration	N/A	N/A	N/A	N/A	N/A
4	Legal agreements	N/A	N/A	N/A	N/A	N/A
5	Enforcement charter	N/A	N/A	N/A	N/A	N/A
6	Continuous improvement					
7	Local development plan					
8	Development plan scheme					
9	Elected members engaged early (pre-MIR)	N/A			N/A	N/A
10	Stakeholders engaged early (pre-MIR)	N/A			N/A	N/A
11	Regular and proportionate advice to support applications	N/A	N/A	N/A	N/A	N/A
12	Corporate working across services	N/A	N/A	N/A	N/A	N/A
13	Sharing good practice, skills and knowledge					
14	Stalled sites/legacy cases	N/A	N/A	N/A	N/A	N/A
15	Developer contributions	N/A	N/A	N/A	N/A	N/A

**Overall Markings (total numbers for red, amber and green)**

<b>2012-13</b>	0	1	3
<b>2013-14</b>	0	3	3
<b>2014-15</b>	0	3	3
<b>2015-16</b>	0	1	3
<b>2016-17</b>	0	0	4

**GLASGOW AND THE CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING  
AUTHORITY JOINT COMMITTEE**

**To:** Joint Committee

**On:** 12 March 2017

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**Report by:** The Treasurer and the Strategic Development Plan Manager

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**Heading:** Corporate Purchasing Card Expenditure to 2 February 2018

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**1. Summary**

- 1.1 At the Joint Committee meeting of 20<sup>th</sup> June 2016, members requested that a list of expenses incurred through corporate procurement card payment be submitted to the Joint Committee on a quarterly basis.
- 1.2 A list of expenses by type and employee for the period 11<sup>th</sup> November 2017 to 2<sup>nd</sup> February 2018 is provided at section 3.
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**2 Recommendations**

- 2.1 It is recommended that members note the report.
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**3 Corporate Procurement Card Expenditure**

- 3.1 In the period from 11<sup>th</sup> November 2017 to 2<sup>nd</sup> February 2018 a total of £407.01 was spent by Corporate Procurement Card. Details can be found in the table below.
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**CPC Expenditure for the Period 11th November 2017 to 2nd February 2018**

	Travel & Subsistence	Operational Supplies and Services	Total
SDP Manager	£99.00		£99.00
Assistant SDP Manager	£57.25		£57.25
Strategic Planner	£3.50		£3.50
Admin Officer	£66.20		£66.20
Operational Supplies and Services		£181.06	£181.06
<b>Total</b>	<b>£225.95</b>	<b>£181.06</b>	<b>£407.01</b>