

Notice of Meeting and Agenda Glasgow & the Clyde Valley Strategic Development Planning Authority Joint Committee.

| Date | Time | Venue |
|-----------------------|-------|---|
| Monday, 16 March 2020 | 11:15 | Glasgow City Council, Ground Floor, Exchange House, 231 George Street, Glasgow, G1 1RX, |

KENNETH GRAHAM
Clerk

Membership

Councillor Denis Johnston and Councillor Alan Moir (East Dunbartonshire Council); Councillor Alan Lafferty and Councillor Stewart Miller (East Renfrewshire Council); Bailie Glenn Elder and Councillor Kenny MacLean (Glasgow City Council); Councillor Jim Clocherty and Councillor David Wilson (Inverclyde Council); Councillor Harry Curran and Councillor Agnes Magowan (North Lanarkshire Council); Councillor Tom Begg and Councillor Marie McGurk (Renfrewshire Council); Councillor John Anderson and Councillor Alistair Fulton (South Lanarkshire Council); and Councillor Jonathan McColl and Councillor Lawrence O'Neill (West Dunbartonshire Council).

Councillor Lawrence O'Neill (Convener); Councillor David Wilson (Vice-Convener).

Further Information

This is a meeting which is open to members of the public.

A copy of the agenda and reports for this meeting will be available for inspection prior to the meeting at the Customer Service Centre, Renfrewshire House, Cotton Street, Paisley and online at <http://renfrewshire.cmis.uk.com/renfrewshire/CouncilandBoards.aspx>

For further information, please either email democratic-services@renfrewshire.gov.uk or telephone 0141 618 7112.

Members of the Press and Public

Members of the press and public wishing to attend the meeting should report to the customer service centre where they will be met and directed to the meeting.

Items of business

Apologies

Apologies from members.

Declarations of Interest

Members are asked to declare an interest in any item(s) on the agenda and to provide a brief explanation of the nature of the interest.

- | | | |
|----------|--|----------------|
| 1 | Minute | 5 - 8 |
| | Minute of meeting of this Joint Committee held on 9 December 2019. | |
| 2 | Revenue Budget Monitoring | 9 - 12 |
| | Report by Treasurer and Strategic Development Plan Manager. | |
| 3 | Audit Scotland Annual Plan 2019/20 | |
| | Report by Audit Scotland. (not available - copy to follow) | |
| 4 | Clydeplan Annual Report 2019 | 13 - 18 |
| | Report by Strategic Development Plan Manager. | |
| 5 | Clydeplan Development Plan Scheme and Participation Statement 2020/21 | 19 - 26 |
| | Report by Strategic Development Plan Manager. | |
| 6 | National Planning Framework 4: Indicative Regional Spatial Strategy | 27 - 32 |
| | Report by Strategic Development Plan Manager. | |
| 7 | Date of Next Meeting | |
| | Note that the next meeting of this Joint Committee will be held at 11.15 am on 8 June 2020 in the offices of Glasgow City Council. | |

Minute of Meeting Glasgow & the Clyde Valley Strategic Development Planning Authority Joint Committee.

| Date | Time | Venue |
|--------------------------|-------|---|
| Monday, 09 December 2019 | 11:15 | Glasgow City Council, Ground Floor, Exchange House, 231 George Street, Glasgow, G1 1RX, |

Present

Bailie Glenn Elder (Glasgow City Council); Councillor David Wilson (Inverclyde Council); Councillor Agnes McGowan (North Lanarkshire Council); Councillor Tom Begg (Renfrewshire Council); and Councillor John Anderson (South Lanarkshire Council).

Chair

Councillor Wilson, Vice Convener, presided.

In Attendance

S Tait, Strategic Development Plan Manager (Strategic Development Plan Core Team); M Hislop, Glasgow and Clyde Valley Green Network Partnership Manager (Glasgow and Clyde Valley Green Network Partnership); H Holland, Strategic Lead – Land Planning and Environment (East Dunbartonshire Council); S Taylor, Principal Planner (Glasgow City Council); L Bowden, Business Manager (Strategic Planning) (North Lanarkshire Council); F Carlin, Head of Planning and Housing Services, K Festorazzi, Senior Accountant, and E Currie, Senior Committee Services Officer (all Renfrewshire Council); and T Finn, Planning and Building Services Headquarters Manager (South Lanarkshire Council).

Apologies

Councillor Denis Johnston (East Dunbartonshire Council); Councillor Alan Lafferty and Councillor Stewart Miller (both East Renfrewshire Council); Councillor Kenny MacLean (Glasgow City Council); Councillor Harry Curran (North Lanarkshire Council); Councillor Alistair Fulton (South Lanarkshire Council); and Councillor Lawrence O'Neill (West Dunbartonshire Council).

Declarations of Interest

There were no declarations of interest intimated prior to the commencement of the meeting.

1 Minutes

There were submitted the Minute of the meeting of the Joint Committee held on 9 September 2019 and the Minute of the special meeting of the Joint Committee held on 7 October 2019.

DECIDED: That the Minutes be approved.

2 Revenue Budget Monitoring

There was submitted a joint revenue budget monitoring report by the Treasurer and the Strategic Development Plan Manager for the period 1 April to 8 November 2019.

The report intimated that gross expenditure was currently £28,000 underspent and income was currently £23,000 over-recovered resulting in a net underspend of £51,000. The projected year-end position was an underspend of £84,000 due to budgets not being able to be utilised due to the Strategic Development Plan and an over-recovery in income.

The report proposed that, in recognition of the high level of reserves, a one-off reimbursement of requisitions be made in 2019/20 amounting to £160,000, being £20,000 per constituent authority.

DECIDED:

(a) That the report be noted; and

(b) That a one-off reimbursement payment of £20,000 per local authority be approved.

3 Revenue Estimates 2020/21

There was submitted a joint report by the Treasurer and the Strategic Development Plan Manager relative to the revenue estimates of the Glasgow and the Clyde Valley Strategic Development Planning Authority including the requisition of the constituent authorities for financial year 2020/21 and indicative planning figures for 2021/22 and 2022/23, as detailed in Appendix 1 to the report.

The report intimated that the financial environment in which the Joint Committee and constituent authorities operated continued to be characterised by significant demand and cost pressures, compounded by reducing levels of grant support. It was anticipated that the Scottish budget and local government settlement, to be announced in early 2020, would again reflect a potential core revenue grant cut for local authorities.

The constituent authority contribution had now been held at £72,438 for the last eight financial years. This level of requisition ensured the financial and operational sustainability of the organisation whilst also maintaining reserves at a level which should contain the short-term impact of any other unforeseen risks and events.

The report provided information on the assumptions that the budget had been based on and a financial overview for Clydeplan.

DECIDED:

- (a) That the revenue estimates for financial year 2020/21 and the related requisitions of the constituent authorities be agreed;
- (b) That it be agreed that the Strategic Development Plan Manager, in conjunction with the Treasurer, present a report to a future meeting of the Joint Committee should its remit and finances materially change; and
- (c) That the indicative estimates for financial years 2021/22 and 2022/23 be noted.

4 Glasgow and the Clyde Valley Green Network Partnership Business Plan 2020/23 and Programme Plan 2020/21

There was submitted a report by the Glasgow and Clyde Valley Green Network Partnership Manager relative to the Glasgow and Clyde Valley Green Network Partnership (GCVGNP) Business Plan 2020/23 and seeking approval for local authority contributions to support the Programme Plan and budget for 2020/21.

The report intimated that the GCVGNP was formed in 2006 and comprised of the eight Glasgow city region local authorities, Scottish Forestry, SNH, SEPA, NHS Health Scotland and the Glasgow Centre for Population Health. The purpose of the partnership was to facilitate the delivery of the GCV Green Network, a key component of the Strategic Development Plan's Spatial Development Strategy. The GCVGNP was a key regional partner in the Central Scotland Green Network, a 'National Development' in NPF3.

The GCVGNP had been successful in generating increased recognition of the role of the Green Network in delivering a successful city region. Current work was providing strategic guidance for the delivery of the Green Network and green infrastructure to deliver healthier lifestyles, climate change resilience, training and employment opportunities and placemaking developments.

The GCVGNP Business Plan provided guidance to the GCVGNP Board on the delivery of the Glasgow and Clyde Valley Green Network Programme for the three-year period 2020/23.

The Programme Plan 2020/21 formed Appendix 1 to the report; the budget for the GN Partnership's Executive Team for 2020/21 formed Appendix 2 to the report; and the Business Plan 2020/23 formed Appendix 3 to the report. An amended Appendix 2 was tabled at the meeting.

The report highlighted that the budget for the GCVGNP in 2020/21 was £200,000, which comprised contributions from partner agencies and local authorities. The local authority contribution to the 2020/21 budget was £96,187 and the contribution from each authority was calculated pro-rata based on population size. A breakdown of the individual authorities' contribution was detailed in paragraph 4.6 of the report.

It was proposed that the Glasgow and Clyde Valley Green Network Partnership Manager submit a report relative to urban tree canopy cover to a future meeting of this Joint Committee. This was agreed unanimously.

DECIDED:

- (a) That the GCVGNP Business Plan 2020/23 be noted;
- (b) That the allocation of local authority contributions to support the delivery of the Programme Plan for 2020/21 be approved; and
- (c) That the Glasgow and Clyde Valley Green Network Partnership Manager submit a report relative to urban tree canopy cover to a future meeting of this Joint Committee.

5 Clydeplan Update

Under reference to item 6 of the Minute of the meeting of this Joint Committee held on 10 June 2019 there was submitted a report by the Strategic Development Plan Manager providing an update on the ongoing operation and work of Clydeplan.

The report provided an update in relation to accommodation, staffing, delivery of the Clydeplan Strategic Development Plan, Glasgow City Region, the National Planning Framework 4 (NPF4) and Regional Spatial Strategies, and the Clydeplan work plan.

DECIDED:

- (a) That the report and the approach of Clydeplan and its Core Team, particularly in relation to the implementation of the new Planning (Scotland) Act and Glasgow City Region related activities, be noted;
- (b) That the requirement and proposed timescales, following the Planning (Scotland) Act receiving Royal Assent, on local authorities to work together to prepare an indicative Regional Spatial Strategy in support of the development of the Scottish Government's National Planning Framework 4 be noted; and
- (c) That it be noted that further organisation and governance changes may be required in respect of Clydeplan and its Core Team and that further reports would be brought to future meetings of the Joint Committee as appropriate.

6 Change to Date of Meeting

There was submitted a report by the Clerk which proposed that the meeting of this Joint Committee scheduled to be held at 11.15 am on 9 March 2020 be rescheduled to 11.15 am on 16 March 2020.

DECIDED: That the meeting of this Joint Committee scheduled to be held at 11.15 am on 9 March 2020 be rescheduled to 11.15 am on 16 March 2020.

GLASGOW AND THE CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING AUTHORITY JOINT COMMITTEE

To: Joint Committee

On: 16 March 2020

Report by: The Treasurer and the Strategic Development Plan Manager

Heading: Revenue Budget Monitoring Report to 28th February 2020

1. Summary

- 1.1 Gross Expenditure is currently £89,000 underspent and income is £136,000 under recovered resulting in a net overspend of £47,000. This is summarised in point 4.
-

2 Recommendations

It is recommended that

- 2.1 Members consider the report; and
- 2.2 Members approve the one-off repayment of requisition in 2019/20.
-

3 Budget Adjustments Since Last Report

- 3.1 There have been no budget adjustments since the start of the financial year.
-

4 Budget Performance

- | | | |
|-----|----------------------------|--------------------------|
| 4.1 | Current Position | £47,000 Overspend |
| | <i>Previously Reported</i> | <i>N/A</i> |

The underspend of £30,000 within Employee Costs is due an anticipated underspend in training and a Strategic Planner vacancy. The vacancy could not be filled on first attempt, however, the post has recently been appointed to. The increased cost of the continuation of the secondment to Glasgow City Region has been offset with a Strategic Planner vacancy.

There is also further underspend in Premise costs, in particular lease and utilities costs, due to the move from West Regent Street to John Street.

Underspend in Printing of Maps, Advertising Market Research and Publicity has not changed. This is due to the delay in the approval and direction of travel of the Strategic Development Plan Review which has led to no spend in these budgets at present.

The under recovery in income is due to the returning of £20,000 to each local authority for their requisitions for 19/20, in order to reduce reserves. The under recovery has been partially offset with an over-recovery in income, due to the secondment to the Glasgow City Region.

4.2 Projected Year End Position

The projected year end position is an overspend of £51,000. This is mainly due to the partial return of requisitions in 19/20, which has been offset with budgets not being able to be utilised due to the delay in the approval and direction of travel of the Strategic Development Plan Review and an over recovery in Income.

RENFREWSHIRE COUNCIL
REVENUE BUDGET MONITORING STATEMENT 2019/20
1st April 2019 to 28th February 2020

JOINT COMMITTEE : GLASGOW & CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING AUTHORITY

| Description (1) | Agreed Annual Budget (2) | Year to Date Budget (3) | Actual (4) | Budget Variance | | |
|--------------------------------------|-----------------------------|----------------------------|---------------|-----------------|---------------|-----------------------|
| | | | | (5) | | |
| £000's | £000's | £000's | £000's | £000's | % | |
| Employee Costs | 462 | 392 | 362 | 30 | 7.7% | underspend |
| Premises Related | 68 | 50 | 19 | 31 | 62.0% | underspend |
| Supplies & Services | 76 | 66 | 41 | 25 | 37.9% | underspend |
| Support Services | 20 | 2 | 2 | 0 | 0.0% | breakeven |
| Transfer Payments | 1 | 1 | 2 | (1) | -100.0% | overspend |
| Transport Costs | 6 | 5 | 1 | 4 | 80.0% | underspend |
| GROSS EXPENDITURE | 633 | 516 | 427 | 89 | 17.2% | underspend |
| Contributions from Local Authorities | (580) | (579) | (419) | (160) | -27.6% | under-recovery |
| Other Income | (38) | (38) | (62) | 24 | 0.0% | over-recovery |
| INCOME | (617) | (617) | (481) | -136 | -22.1% | under-recovery |
| TRANSFER (TO)/FROM RESERVES | 16 | (101) | (54) | 47 | | |

£000's

Underspend from Core Budgets 113

Return of Requisitions to Local Authorities in 19/20 (160)

Bottom Line Position to 28th February 2020 is an overspend of (47)

Anticipated Year End Budget Position is an overspend of (51)

Opening Reserves (311)

Projected Draw on Reserves 51

Projected Closing Reserves (260)

Glasgow and the Clyde Valley Strategic Development Planning Authority

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority
Joint Committee**

On: 16th March 2020

**Report by
Stuart Tait, Manager**

Annual Report 2019

1. Summary

- 1.1 The purpose of this report is for the Joint Committee to consider and approve for publication its Annual Report for 2019.

2. Recommendations

- 2.1 It is recommended that the Joint Committee approve the 2019 Annual Report as set out in the Appendix.

3. Context

- 3.1 Clydeplan's Minute of Agreement requires the preparation of an Annual Report to set out the work of the Authority for the previous calendar year.
- 3.2 The Appendix sets out the 2019 Annual Report and provides a summary of the work undertaken by Clydeplan during the year under the following broad headings:
- Clydeplan Joint Committee;
 - Strategic Development Plan Action Programme;
 - Glasgow City Region;
 - Planning (Scotland) Act - Regional Spatial Strategies;
 - Priorities and Issues affecting the future work of Clydeplan.

Appendix



CLYDEPLAN

ANNUAL REPORT 2019

Introduction

The eight Clydeplan Local Authorities are committed to strategic planning and working in partnership with a wide range of stakeholders in support of the delivery of its Vision and Spatial Development Strategy as set out in the Clydeplan Strategic Development Plan for the Glasgow City Region which was approved by Scottish Ministers on 24th July 2017.

The Clydeplan Strategic Development Plan provides a sound foundation upon which the city region can deliver growth for Scotland's largest city region and a context for its Local Authority Local Development Plans, Local Housing Strategies and Development Management decisions as well as supporting the Glasgow City Region's Economic Strategy 2017-2035.

The scale of work that has been undertaken by Clydeplan during 2018 has only been made possible by the willing support that it has gratefully received from both private and public sector partners.

These include the Scottish Government, Scottish Enterprise, Scottish Natural Heritage, Scottish Environment Protection Agency, Historic Environment Scotland, Strathclyde Partnership for Transport, Glasgow Airport, Transport Scotland, Forestry Commission Scotland, Glasgow and Clyde Valley Green Network Partnership, Clyde Marine Planning Partnership, Central Scotland Green Network Trust, Glasgow Centre for Population Health, NHS Scotland, Metropolitan Glasgow Strategic Drainage Partnership, Climate Ready Clyde, Scottish Water, Scottish Power, SGN, Virgin Media, Openreach, Homes for Scotland and Heriot Watt University.

This report sets out the work that has been undertaken by Clydeplan and its partners during 2019.

Further information on the work of Clydeplan can be found at www.clydeplan-sdpa.gov.uk.

Clydeplan Joint Committee

The Clydeplan Joint Committee met five times during 2019 in March, June, September, October and December. Details of the meeting's agendas, papers and minutes can be found at <https://bit.ly/2TAaTZo>.

During 2019 the Joint Committee published its Annual Report 2018 and its Development Plan Scheme and Participation Statement 2019/20.

In January 2018 the Scottish Government provided feedback on Clydeplan's Planning Performance Framework 2017/18. Clydeplan's performance has been assessed very positively on its plan preparation performance; and collaborative approach to sharing good practice, skills and knowledge between authorities, with all categories rated as green, and "culture of continuous improvement" as amber.

In December 2019 the Joint Committee approved its revenue budget for the period 2020/21.

Strategic Development Plan Action Programme

2019 saw the publication of the refreshed Strategic Development Plan's Action Programme.

The refresh has sought to present the Action Programme in a more succinct and accessible manner outlining Clydeplan's collaborative delivery role which includes the provision of evidence to develop a mutual understanding of the issues and agree the priorities, thereby providing a strong foundation for the delivery of outcomes.

The Action Programme seeks to more succinctly and appropriately describe Clydeplan's delivery role and which also reflects the Glasgow City Region emerging activities. The approach taken is considered to be more pragmatic, rounded and reflective of ongoing discussion with the Key Agencies, the Scottish Government and wider city region stakeholders in the context of the new planning system being established through the Planning (Scotland) Act 2019.

The refreshed Action Programme can be viewed at <https://bit.ly/2UH9zYS>.

Glasgow City Region

During 2019 Clydeplan has become increasingly involved in the work stream in support of the Glasgow City Region's Economic Strategy Action Plan (February 2017) <https://bit.ly/2GZL7fV>

This has included support for the activities of the Land Use and Sustainability, Infrastructure and Assets, Housing and Equalities, Transport and Connectivity based portfolios and the Economic Delivery Group.

Clydeplan's involvement with the Glasgow City Region activities is likely to continue to grow and develop during 2020 particularly given the economies of scale and general benefits that can be gained through city region scale joint partnership working and the need to align the refresh of the Regional Economic Strategy to the development of the Regional Spatial Strategy.

This regional joint working approach also supports the Planning (Scotland) Act which seeks the local authorities, working together, as regional partnerships in support of the delivery of National Planning Framework 4 and future regional Spatial Strategies.

Planning (Scotland) Act 2019 - Regional Spatial Strategies

After 3 years and 10 months since the appointment of the independent planning review panel, the Planning (Scotland) Bill become an Act on 25th July 2019, <http://www.legislation.gov.uk/asp/2019/13/contents/enacted>.

The Act removes the statutory requirement to prepare a Strategic Development Plan and replaces it with a duty for planning authorities to prepare and adopt a 'Regional Spatial Strategy' (RSS). In this context it has been agreed that the current eight Clydeplan Local Authorities will continue to work together to prepare future RSS.

The Act further states that both the National Planning Framework and Local Development Plans require to 'have regard' to such a RSS.

Unlike Strategic Development Plans, the RSS will not form part of the statutory development planning system for Scotland nor will they be subject to any formal examination process.

Under the terms of the Act, a Regional Spatial Strategy is defined as '*a long term spatial strategy in respect of strategic development of an area*' and will include matters such as the need for strategic development, the outcomes to which the planning authorities consider that strategic development will contribute, the priorities for the delivery of strategic development, and the proposed locations for strategic development, which must be shown in the strategy in the form of a map or diagram.

Scottish Government intend to publish guidance on RSS after NPF4 is approved, most likely in 2021.

In a Glasgow City Region context, the future Regional Spatial Strategy for the city region will be the spatial expression of its Regional Economic Strategy, currently being refreshed for publication in 2020. The RSS will have a strong focus on people, place, business and the climate.

Following the enactment of the Planning (Scotland) Act in July the Scottish Government are seeking local authorities working jointly to prepare *indicative Regional Spatial Strategies* in support of the development of NPF4. This work will commence early in 2020 and will be developed with a strong emphasis on joint working and engagement with Clydeplan's wider stakeholder community.

Priorities and Issues affecting the future work of Clydeplan

The priorities for the future work of Clydeplan will be influenced, amongst other things, by

- the Planning (Scotland) Act 2019 and the requirements in relation to strategic planning and the National Planning Framework 4;
- continued joint working with key stakeholders in support of the delivery of the Strategic Development Plan's Spatial Development Strategy and its related Action Programme <https://bit.ly/2HehFzV>;
- ongoing developments around Glasgow City Region in terms of governance, subject based portfolios, City Deal and delivery of the refreshed Glasgow City Region Economic Strategy and Action Plan; and,
- continuing challenges of delivery in the context of reduced financial and local authority planning staff resources.

Glasgow and the Clyde Valley Strategic Development Planning Authority

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority
Joint Committee**

On: 16th March 2020

**Report by
Stuart Tait, Manager**

Clydeplan Development Plan Scheme and Participation Statement 2020/21

1. Summary

- 1.1 The purpose of this report is for the Joint Committee to adopt for publication its Development Plan Scheme and Participation Statement 2020/21.

2. Recommendation

- 2.1 It is recommended that the Joint Committee
- adopt the 2020/210 Development Plan Scheme and Participation Statement as set out in the Appendix; and,
 - authorise the Strategic Development Plan Manager to make copies available in all local libraries throughout the city region, on Clydeplan's website, as well as being sent to Scottish Ministers.

3. Context

- 3.1 As part of the requirements of the Planning etc (Scotland) Act 2006 planning authorities are expected to publish a '*Development Plan Scheme*' and '*Participation Statement*' and to review it on an annual basis.
- 3.2 The purpose of these documents is to set out the Authority's programme for preparing, reviewing and consulting on its Strategic Development Plan.
- 3.3 Clydeplan published its first Development Plan Scheme and Participation Statement on 31st March 2009, with subsequent revisions published each year in March. Copies are placed in all local libraries throughout the city region, on Clydeplan's website, as well as being sent to Scottish Ministers.

Development Plan Scheme and Participation Statement 2020/21

- 4.1 The Development Plan Scheme and Participation Statement 2020/21 (refer Appendix) reflects the current position in respect of the recent Planning (Scotland) Act 2019 which was enacted in July 2019. The Act removes the statutory requirement to prepare Strategic Development Plan and replaces it with duty on local authorities to prepare a Regional Spatial Strategy (RSS).
- 4.2 The RSS will not form part of the statutory Development Plan which will now comprise the National Planning Framework and the Local Development Plan.

- 4.3 In support of the development of National Planning Framework 4 the Scottish Government is seeking, by June 2020, local authorities to prepare an *indicative RSS*. It will be for the local authorities to self-determine what their *indicative RSS* will comprise and how they collaborate in its production.
- 4.4 In tandem with this, guidance and regulations will be produced (informed by the process of producing *indicative RSS*) to enact the duty to produce RSS, mostly likely sometime in 2021 following the approval of NPF4.
- 4.5 Clydeplan and Glasgow City Region are committed to supporting the development of both the National Planning Framework 4 and RSS guidance.



Getting Involved in Strategic Planning in the Glasgow City Region

Development Plan Scheme and Participation Statement

March 2020 - March 2021

Introduction

Welcome to the latest edition of Clydeplan's Development Plan Scheme and Participation Statement.

These two documents are updated each year in March and together set out how you can learn about the latest position in respect of the new role for regional spatial planning as set out in the Planning (Scotland) Act 2019.

Clydeplan is committed to continued joint working and service improvement and is keen to work with all those who have an interest in the regional spatial planning of the Glasgow City Region.

Development Plan Scheme

The purpose of the Development Plan Scheme is to outline the steps which Clydeplan will take in support of implementing the new planning system as set out in the Planning (Scotland) Act 2019 www.legislation.gov.uk/asp/2019/13/contents/enacted in particular with regard to supporting the development of National Planning Framework 4 and the future preparation of Regional Spatial Strategy for the Glasgow City Region.

Planning (Scotland) Act 2019

The Planning (Scotland) Act 2019 which was enacted in July 2019 removes the statutory requirement on the Glasgow City Region Local Authorities to prepare a Strategic Development Plan and replaces it with duty on local authorities to prepare a Regional Spatial Strategy (RSS).

The RSS will not form part of the statutory Development Plan which will now comprise the National Planning Framework and the Local Development Plan.

The most current Clydeplan Strategic Development Plan (2017) will remain in force until the approval of National Planning Framework 4 which is anticipated in 2021.

In the interim, as required by the current statutory provisions, Clydeplan will continue to prepare its Development Plan Scheme and Participation Statement, appropriately caveated around the requirement to support the preparation of National Planning Framework 4.

In addition Clydeplan will continue to engage with key stakeholders in developing and undertaking their strategic planning activities.

| Clydeplan Strategic Development Plan - Key Stages | | | |
|--|---|---|--|
| 1 | Main Issues Report and Environmental Report | Publication and consultation on Main Issues Report and related supporting documents | January 2015 (consultation ended 27 th March 2015) |
| 2 | Publication of Proposed Plan and Environmental Report | Publication and consultation on Proposed Plan and related supporting documents including the Action Programme | 18th January 2016 (consultation ended 29 th February) |
| 3 | Proposed Plan Submission | Submission of Proposed Plan to Scottish Ministers for approval | May 2016 |
| 4 | Examination of Proposed Plan | Examination into unresolved representations to the Proposed Plan conducted by independent Reporters appointed by Scottish Ministers | July 2016 Hearing into housing related issues December 2016 |
| 5 | Examination Report on the Proposed Plan | Submission of the Reporters Report of Examination into the Proposed Plan to Scottish Ministers for this consideration | February 2017 |
| 6 | Approval of the Strategic Development Plan | Scottish Ministers approved the SDP with modifications on 24 th July 2017 | July 2017 |
| 7 | Publication of the Strategic Development Plan and Strategic Environmental Assessment Post Adoption Statement | Clydeplan published the approved SDP and Strategic Environmental Assessment Post Adoption Statement on 25 th September 2017 | September 2017 |
| 8 | Publication of the Strategic Development Plan Action Programme | Clydeplan published the Action Programme in support of the approved SDP on 24 th October 2017 | October 2017 |
| 9 | Legal Challenge to the approved Strategic Development Plan | Appeal to the Court of Session by Gladman Developments Limited lodged 26 th October 2017 Court of Session hearing 6 th /7 th February 2018 Appeal dismissed March 2018 | October 2017 February 2018 March 2018 |
| 10 | Planning (Scotland) Act | Scottish Parliament enacted the Planning (Scotland) Act on 25 th July 2019 The Act removed the statutory duty to prepare a Strategic Development Plan and replace it with a duty to prepare a Regional Spatial Strategy (RSS) | July 2019 |

| | | | |
|----|--------------------------------------|--|---|
| 11 | National Planning Framework 4 | <p>Prepare an <i>indicative</i> RSS to support the preparation of NPF4</p> <p>Working with the Scottish Government and key stakeholders to</p> <ul style="list-style-type: none"> • collaborate on developing RSS regulation / guidance • help to shape strategic thinking in advance of the duty to prepare RSS | <p>June 2020</p> <p>Ongoing to March 2021</p> |
|----|--------------------------------------|--|---|

Participation Statement

The Planning (Scotland) Act 2019 has changed the statutory role and function of the Development Plan system in particular in respect of regional spatial planning.

The first step towards implementing this new system is the publication National Planning Framework 4 a draft of which is to be laid before Parliament in September 2020.

Clydeplan and Glasgow City Region are committed to regional spatial planning and will continue to seek ongoing liaison with the Scottish Government, its constituent Local Authorities and other key stakeholders to support the development of NPF4 initially through the preparation of an *indicative* RSS for the Glasgow City Region and to support the preparation of future RSS guidance.

| Stage 11 | National Planning Framework 4 |
|-----------|--|
| When | Ongoing until March 2021 |
| Why | To support the preparation of National Planning Framework 4 and future RSS guidance in particular through the preparation of an <i>indicative</i> <i>Regional Spatial Strategy</i> for the Glasgow City Region |
| With Whom | Scottish Government, Local Authorities, Glasgow City Region, key stakeholders |
| By Whom | Clydeplan |
| How | Direct Communication, meeting, workshops |

Comments from interested parties are welcome.

Contact Details

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<https://twitter.com/Clydeplan>

Glasgow and the Clyde Valley Strategic Development Planning Authority

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority
Joint Committee**

On: 16th March 2020

**Report by
Stuart Tait, Manager**

NPF4 - Indicative Regional Spatial Strategy

1. Introduction

- 1.1 This report is for the Joint Committee to consider the Scottish Government's early engagement in relation to the development of National Planning Framework 4 and their request for local authorities to work together to develop an indicative Regional Spatial Strategy (iRSS) for their area.
- 1.2 The iRSS will help inform NPF4 so that initial strategic priorities can be built into the emerging new statutory Development Plan.

2. Recommendation

- 2.1 It is recommended that the Joint Committee
 - consider the approach to the development the iRSS and the identification of the key spatial priorities;
 - agree that the Glasgow City Region be represented by the Clydeplan Manager, Assistant Manager, Glasgow City Region Land Use and Sustainability portfolio lead officer and the Glasgow City Region's Director of Regional Economic Growth attend the Scottish Government's iRSS session on 1st April; and,
 - note the timeline for the iRSS 'sign off' process from both a Clydeplan Joint Committee and Glasgow City Region perspective and agree to hold a Special Joint Committee meeting on 11th May 2020.

3. Context

- 3.1 With the removal of the SDP the Joint Committee are aware of the enhanced status of the NPF in term of the statutory Development Plan. NPF4 will replace NPF3 which was published in June 2014.
- 3.2 NPF4 will consider what Scotland should look like in 2050, set out national planning policies and guide where future development should take place. NPF4 will also be supported by a delivery plan and will be aligned to Scotland's Infrastructure Investment Plan and Strategic Transport Projects Review 2.
- 3.3 The draft NPF4 will be laid before the Scottish Parliament in September 2020 and at that stage there will be formal parliamentary scrutiny (120 days) along with wide public consultation. A revised version will be brought back to Parliament in 2021 for approval before being adopted by Scottish Ministers.

- 3.4 To inform this process the Scottish Government are embarking on a consultation process - <https://www.transformingplanning.scot/> - and have identified a number of priorities that planning should focus upon, namely;
- Climate - responding to the global climate emergency;
 - People - planning can support wellbeing ensuring communities have access to services and facilities;
 - Work - effective and efficient planning can support inclusive growth;
 - Place - planning can maintain and enhance the unique character and identity of our natural and built environment.
- 3.5 These priorities are consistent with what is currently being proposed for consideration as part of the refresh of the City Region's Regional Economic Strategy and are broadly similar to the current themes set out in the approved Clydeplan SDP namely the city region *as a successful, sustainable place; a low carbon place; a natural resilient place and, a connected place*.
- 3.6 As Scotland's only metropolitan area, comprising a third of Scotland population, generating a third of its GVA and with 40% of its vacant and derelict land, it is important the role, function and potential of the Glasgow City Region is reflected in NPF4 to support not only the economic, social and environmental ambitions of the City Region itself but also those of Scotland nationally.

4. Indicative Regional Spatial Strategy (iRSS)

- 4.1 In this context to assist the preparation of NPF4 the Scottish Government are looking for local authorities, working together, to produce an iRSS.
- 4.2 The iRSS submission should comprise of a map or diagram of the regional spatial priorities supported by a brief supporting narrative.
- 4.3 As the formal statutory duty to produce a RSS has not yet been enacted there is currently no guidance or prescription on what an iRSS should comprise instead the Scottish Government consider that it is for the local authorities to self-determine how to prepare an iRSS and what its content should be.
- 4.4 The Scottish Government have set two milestones in the development of the iRSS and NPF4.
- 4.5 Firstly an event on 1st April 2020 where it is anticipated that each regional grouping will provide an update on their work to date and an outline of their initial outputs at that stage. Secondly, following this event to take stock and share learning with the finalised iRSS submitted by the end of June 2020 to help inform preparation of NPF4.
- 4.6 It has been previously agreed that the current eight Clydeplan local planning authorities will continue to work together to undertake this work on behalf of the Glasgow City Region.
- 4.7. The Scottish Government is keen to support the iRSS process and have offered a grant of £5,000 per local authority to support engagement on and preparation of the iRSS.

Clydeplan Strategic Development Plan 2017

- 4.8 In terms of the development of an iRSS for the Glasgow City Region we are not starting from scratch. The Clydeplan Strategic Development Plan (approved by Scottish Ministers in July 2007 and subject to a failed legal challenge in March 2018) currently sets out the Spatial Development Strategy (SDS) for the Glasgow City Region.
- 4.9 Given the currency of the SDP and the SDS particularly in relation to ongoing Local Development Plan preparation it is proposed that any iRSS for NPF4 is seen as a refinement of the existing SDS rather than a fundamental change of approach to the strategy itself.
- 4.10 It is considered important that the key policy drivers that underpin the current SDP and SDS continue to be reflected in NPF4 in particular
- support for a place making approach;
 - priority on regeneration and 'compact cities' and reuse of vacant and derelict land;
 - supporting sustainable connectivity especially in relation to active travel and modal shift including freight;
 - support for the role and function of town centres;
 - delivering surface water management;
 - deliver of the green network; and,
 - a regional approach to the development of housing need and demand.
- 4.11 In this context the SDS is based up a 'compact city' model which seeks to support the
- minimisation of carbon and development footprints;
 - regeneration and renewal;
 - climate change adaption and mitigation;
 - sustainable economic growth;
 - improved environmental quality; and,
 - sustainable transport.
- 4.12 The SDS is supported by the Glasgow City Region City Deal. The City Deal investment seeks to fund major infrastructure projects; improve public transport and connectivity; drive business innovation on key development and regeneration sites.

4.13 The SDS manifests itself spatially as a Development Corridor which runs west to east through the city region paralleling the River Clyde and the M8 corridor. The Development Corridor, with its significant reserves of vacant and derelict land which provides opportunities for a range of co-ordinated actions by public and private sectors and the opportunity to:

- reconnect the adjacent communities with the River Clyde, and connections across it;
- recycle, reuse and remediate vacant and derelict land;
- support increased development densities; and,
- generate large-scale economic activity maximising the opportunities for sustainable travel between work and home.

4.14 The current key components of the Development Corridor include Clyde Waterfront; Clyde Gateway, Glasgow City Centre and the River Clyde. In addition Ravenscraig, the Forth and Clyde Canal and the Glasgow and Clyde Valley Green Network.

4.15 It is considered that a continued focus on the delivery of these components remain critical to securing the long term future sustainable growth of the Glasgow City Region. Additionally they align themselves with the Scottish Government's priorities of place making, inclusive growth, climate change and health and well-being.

4.16 In addition NPF3 identified 14 'National Developments' of which 6 relate to the Glasgow City Region

- Ravenscraig - creating a sustainable settlement on one of the largest areas of vacant and derelict land in Europe;
- Central Scotland Green Network - creating a step-change in environmental quality, addressing areas of disadvantage and attracting investment (update since NPF3 - publication of the Glasgow and Clyde Valley Green Network Blueprint and the proposal for a 'Clyde Climate Forest');
- Metropolitan Glasgow Strategic Drainage Partnership - water and drainage infrastructure investment to build climate change resilience and unlock potential development sites;
- National Long Distance Cycling and Walking Network - closing gaps in the current networks to enhance visitor experiences and provide better access to the outdoors for people;
- High Speed Rail - improving connections to the UK and Europe, strengthening links between cities; and,
- Strategic Airport Enhancements - supporting the main airports as gateways and recognising the importance of lifeline air links. Identified airports: Aberdeen, Edinburgh, Glasgow, Inverness and Prestwick. Wider investment zones supported at Edinburgh, Glasgow and Prestwick (update since NPF3 - Glasgow Connectivity Commission).

- 4.17 It is considered that these National Developments should continue to be reflected in NPF4 and the iRSS as they remain important not only to supporting the creation of an inclusive economy for the Glasgow City Region but also they assist in responding to climate change issues.

Clyde Mission

- 4.18 In addition consideration requires to be given to the role and status of the 'Clyde Mission' which was announced by the then Cabinet Secretary at the Glasgow State of City Conference in January.
- 4.19 It is intended that the 'Clyde Mission' will give a renewed place based approach to maximising the full potential of the River Clyde including the identification of opportunities for business growth and jobs, reuse of vacant and derelict land whilst realising the potential of the river to help address the climate change issues.
- 4.20 The key spatial priorities within the Clyde Mission include
- Clyde Gateway (*Glasgow City Council/South Lanarkshire Council*);
 - Glasgow City Centre (*Glasgow City Council*);
 - Glasgow City Centre Glasgow City Innovation District (*Glasgow City Council*);
 - Glasgow University Innovation District (*Glasgow City Council*);
 - Tradeston District (*Glasgow City Council*);
 - International Financial Services District (*Glasgow City Council*);
 - Scottish Event Campus (*Glasgow City Council*);
 - Queen Elizabeth University Hospital (*Glasgow City Council*);
 - Renfrew Riverside including Braehead (*Renfrewshire Council*);
 - Glasgow Airport (*Renfrewshire Council*);
 - Advanced Manufacturing Innovation District Scotland (*Renfrewshire Council*);
 - Golden Jubilee Hospital (*West Dunbartonshire Council*);
 - Queens' Quay (*West Dunbartonshire Council*);
 - Exxon (*West Dunbartonshire Council*);
 - Scottish Marine Technology Park, Old Kilpatrick (*West Dunbartonshire Council*);
 - Greenock Ocean Terminal (*Inverclyde Council*);
 - Inchgreen (*Inverclyde Council*).

5. Timeline

5.1 The Scottish Government are looking for the iRSS to be submitted by the end of June 2020. Given the ongoing role of the Clydeplan Joint Committee and the new Glasgow City Region governance structures the proposed sign off for the iRSS is set out below

- 16th March - Clydeplan Joint Committee;
- 23rd April - Chief Executive's Group;
- 11th May - Special Clydeplan Joint Committee;
- 2nd June - Glasgow City Region Cabinet;
- 18th June - Glasgow City Regional Partnership.