

**Glasgow and the Clyde Valley Strategic Development Planning Authority**

**To: Glasgow and the Clyde Valley Strategic Development Planning Authority  
Joint Committee**

**On: 11<sup>th</sup> March 2019**

**Report by  
Stuart Tait, Manager**

**Clydeplan Annual Report 2018**

**1. Summary**

- 1.1 The purpose of this report is for the Joint Committee to consider and approve for publication its Annual Report for 2018.

**2. Recommendations**

- 2.1 It is recommended that the Joint Committee
- approve the 2018 Annual Report as set out in the Appendix; and,
  - agree that, in accordance with the practice of previous years, an enhanced version of the Annual Report be produced in order to promote the work of the Joint Committee.

**3. Context**

- 3.1 Clydeplan's Minute of Agreement requires the preparation of an Annual Report to set out the work of the Authority for the previous calendar year.
- 3.2 The Appendix sets out the 2018 Annual Report and provides a summary of the work undertaken by Clydeplan during the year under the following broad headings:
- Clydeplan Joint Committee;
  - Approval of the Strategic Development Plan and Legal Challenge;
  - Launch of Clydeplan's Online Mapping Facility;
  - Glasgow City Region and City Deal;
  - Glasgow City Region Infrastructure and Assets Summit and Pilot Study;
  - Scottish Government's Review of Planning in Scotland - Parliamentary Scrutiny of the Planning (Scotland) Bill;
  - Priorities and Issues affecting the future work of Clydeplan.



## Appendix



### CLYDEPLAN

### ANNUAL REPORT 2018

#### **Introduction**

The eight Clydeplan Local Authorities are committed to strategic planning and working in partnership with a wide range of stakeholders in support of the delivery of its Vision and Spatial Development Strategy as set out in the Clydeplan Strategic Development Plan for the Glasgow City Region which was approved by Scottish Ministers on 24<sup>th</sup> July 2017.

The Clydeplan Strategic Development Plan provides a sound foundation upon which the city region can deliver growth for Scotland's largest city region and a context for its Local Authority Local Development Plans, Local Housing Strategies and Development Management decisions as well as supporting the Glasgow City Region's Economic Strategy 2017-2035 (December 2016).

The scale of work that has been undertaken by Clydeplan during 2018 has only been made possible by the willing support that it has gratefully received from both private and public sector partners. These include the Scottish Government, Scottish Enterprise, Scottish Natural Heritage, Scottish Environment Protection Agency, Historic Environment Scotland, Strathclyde Partnership for Transport, Glasgow Airport, Transport Scotland, Forestry Commission Scotland, Glasgow and Clyde Valley Green Network Partnership, Clyde Marine Planning Partnership, Central Scotland Green Network Trust, Glasgow Centre for Population Health, NHS Scotland, Metropolitan Glasgow Strategic Drainage Partnership, Climate Ready Clyde, Scottish Water, Scottish Power, SGN, Virgin Media, Openreach, Homes for Scotland and Heriot Watt University.

This report sets out the work that has been undertaken by Clydeplan and its partners during 2018.

Further information on the work of Clydeplan can be found at [www.clydeplan-sdpa.gov.uk](http://www.clydeplan-sdpa.gov.uk).

#### **Clydeplan Joint Committee**

The Clydeplan Joint Committee met four times during 2018 in March, June, September and December. Details of the meeting's agendas, papers and minutes can be found at <https://bit.ly/2TAaTZo>.

During 2018 the Joint Committee published its Annual Report 2017 and its Development Plan Scheme and Participation Statement 2018/19.

In January 2018 the Scottish Government provided feedback on Clydeplan's Planning Performance Framework 201/17. Clydeplan's performance has been assessed positively on its plan preparation performance; culture of continuous improvement and collaborative approach to sharing good practice, skills and knowledge between authorities, with all categories rated, on a RAG assessment, as Green.

In December 2018 the Joint Committee approved its revenue budget for the period 2019/20.

### **Approval of the Strategic Development Plan and Legal Challenge**

The Clydeplan Strategic Development Plan (SDP) was approved with modifications by Scottish Ministers on 24<sup>th</sup> July 2017 after a formal examination process.

The approved Clydeplan SDP places a strong emphasis on placemaking, leadership and delivery, as well as supporting key spatial strategy components such as Glasgow City Centre, Clyde Waterfront, Clyde Gateway, the River Clyde and the Forth and Clyde Canal, the Glasgow and Clyde Valley Green Network as well as the Glasgow and Clyde Valley City Deal

In addition, the SDP sets out the context for the delivery of new homes and a refreshed context for the city region's network of Strategic Centres and Strategic Economic Investment Locations.

A statutory appeal under Section 238 of the Town and Country Planning (Scotland) Act 1997 was lodged at the Court of Session by Gladman Developments Limited against the Scottish Ministers and their decision to approve the Clydeplan SDP. Clydeplan were listed as an '*interested party*' in terms of the appeal.

The Court of Session heard the appeal on 6<sup>th</sup> and 7<sup>th</sup> of February 2018 and on 20<sup>th</sup> March 2018 the Court dismissed the appeal on all grounds. The decision added further endorsement for the SDP, and enables the Local Development Plans to proceed with certainty. The opinion of the Court of Session can be viewed at <https://bit.ly/2CVKSP1>

### **Launch of Clydeplan's Online Mapping Facility**

2018 saw the launch of Clydeplan's online mapping facility. This web based facility, displays the Strategic Development Plan (July 2017) Spatial Development Strategy along with the spatial datasets Housing Land Supply 2017, Industry and Business Land Supply 2017 - Marketable Land, Vacant and Derelict Land Supply 2017 along with mapping of the Glasgow City Region City Deal Projects and Scottish Index of Multiple Deprivation (SIMD) 2016 - 15% Most Deprived Areas.

Clydeplan's online mapping can be viewed at <https://bit.ly/2NQMCvr>.

### **Glasgow City Region and City Deal**

During 2018 Clydeplan has become increasingly involved in the work stream in support of the Glasgow City Region's Economic Strategy Action Plan (February 2017) <https://bit.ly/2GZL7fV>

This has included support for the activities of the Land Use and Sustainability, Infrastructure and Assets, Housing and Equalities, Transport and Connectivity and Enterprise based portfolios.

Clydeplan's involvement with the Glasgow City Region activities is likely to continue to grow and develop during 2019 particularly given the economies of scale and general benefits that can be gained through city region scale joint partnership working. This approach supports the direction of the Planning (Scotland) Bill which seeks the joint working of local authorities as regional partnerships.

### **Glasgow City Region Infrastructure and Assets Summit and Pilot Study**

The Glasgow City Region's Infrastructure and Assets Portfolio is led by East Renfrewshire Council and following the success of an initial Infrastructure Summit in September 2017 where all the Glasgow City Region local authorities and key infrastructure providers agreed to work together, a pilot study of the Gartcosh/Glenboig area in North Lanarkshire was initiated.

The overall aim of the pilot study was to achieve greater visibility of strategic proposals, investments, and related processes. This would provide:

- greater clarity on where development is planned;
- increased certainty of when development will happen;
- a clearer understanding of the regulatory frameworks and the process of gaining necessary approval from relevant regulatory bodies;
- a wider understanding of the challenges emerging from the above; and,
- awareness of measures that will enable improved infrastructure alignment across the city region.

The pilot study was developed collaboratively with the support of North Lanarkshire Council, Clydeplan and the following infrastructure providers including Scottish Water, Scottish Power Energy Networks, Scottish Gas Networks (SGN), Openreach and Virgin Media.

The objectives of the pilot study were to improve the collective understanding of the existing infrastructure assets and related issues in the city region, impacting on: the Clydeplan Strategic Development Plan and any future regional spatial strategy; the Glasgow City Region City Deal projects; the Glasgow City Region Economic Strategy and Action Plan and the infrastructure providers' strategies, investment plans and regulatory requirements. In addition the pilot sought to understand the future strategic priorities of infrastructure providers and to seek co-ordination, including in relation to operational matters, between infrastructure providers at an early stage of their strategies and those others identified above.

There were a number of key learning points that emerged from both the joint working process and from the pilot exercise and these were reported to the second Infrastructure Summit in August 2018. The key lessons learned were:

- acknowledgement that whilst data and mapping are an important component, the more important element is the knowledge, intelligence and interpretation of that information;
- the use of mapping and a specific location within a working group forum (i.e. face to face discussions) worked well in revealing the geographically specific issues and opportunities;
- the advantages of joint working between providers to achieve a better understanding of the type and scale of development proposals and the issues each provider faced with regards to their own investment priorities;

- the benefits of establishing contacts between the infrastructure providers and the Local Authorities;
- potential improved co-ordination, in relation to operational matters, at an early stage of the formation of future strategies and investment programmes;
- the potential to incorporate improvements to open spaces and access within infrastructure provisioning and potential for better coordination of development and infrastructure within master planning and delivery; and,
- from a Local Authority perspective, it was felt that there is a requirement to better understand the infrastructure providers regulatory frameworks as this has a fundamental impact on how each provider undertakes their own particular operations.

Following the success of the first pilot a second pilot has been identified for a City Deal site in Duke Street, Glasgow the outcomes from which will be presented to the next Infrastructure Summit in Autumn 2019.

Aligned to this North Lanarkshire Council in November 2018 held its own local authority wide summit, which was chaired by Clydeplan, with the infrastructure providers to set out the authority's ambitions around housing, economic development and town centres.

## **Scottish Government's Review of Planning in Scotland - Parliamentary Scrutiny of the Planning (Scotland) Bill**

One of the key recommendations of the Review was that the statutory requirement to prepare Strategic Development Plans should be removed and this has been reflected in the Planning (Scotland) Bill published in December 2017.

The Bill also included a statutory duty on local authorities to co-operate with the Scottish Government in producing the National Planning Framework. The Policy Memorandum which accompanies the Bill, indicates that strategic planning is regarded as an essential element of the overall planning system. Removing the statutory requirement to prepare the SDP is intended to enable authorities the scope and flexibility to determine how best to work together in bespoke regional partnerships.

2018 saw the consideration of Stages 1 and 2 of the Bill by the Scottish Parliament's Local Government and Communities Committee. Clydeplan submitted written evidence and also gave oral evidence to the Committee on 7<sup>th</sup> March 2018. The official report of the 7<sup>th</sup> March session can be viewed at <https://bit.ly/2C5Uh4X>.

Despite the intention of Scottish Ministers to remove the statutory requirement to prepare Strategic Development Plans this was not accepted by the Committee and this duty remains within the Bill. However the Minister has stated he wishes to address this matter again and this will be considered further at Stage 3 of the Bill which is due to commence in April 2019.

The outcome of the Bill will have significant implications for the work, governance and resources of Clydeplan.

Further information on the Planning (Scotland) Bill can be found at [www.parliament.scot/parliamentarybusiness/Bills/106768.aspx](http://www.parliament.scot/parliamentarybusiness/Bills/106768.aspx).

## **Priorities and Issues affecting the future work of Clydeplan**

The priorities for the future work of Clydeplan will be influenced, amongst other things, by

- the enactment of the Planning (Scotland) Bill in 2019 and requirements in relation to strategic planning and the National Planning Framework;
- continued joint working with key stakeholders in support of the delivery of the Strategic Development Plan's Spatial Development Strategy and Action Programme;
- ongoing developments around Glasgow City Region in terms of governance, subject based portfolios, City Deal and delivery of the Glasgow City Region Economic Strategy and Action Plan; and,
- continuing challenges of delivery in the context of reduced financial and local authority planning staff resources.