

Notice of Meeting and Agenda Glasgow & the Clyde Valley Strategic Development Planning Authority Joint Committee.

Date	Time	Venue
Monday, 13 December 2021	11:15	Remotely by MS Teams ,

KENNETH GRAHAM Clerk

Membership

Councillor Denis Johnston and Councillor Alan Moir (East Dunbartonshire Council); Councillor Stewart Miller and Provost Jim Fletcher (East Renfrewshire Council); Bailie Glenn Elder and Councillor Kenny MacLean (Glasgow City Council); Councillor Jim Clocherty and Councillor David Wilson (Inverclyde Council); Councillor Harry Curran and Councillor Agnes Magowan (North Lanarkshire Council); Councillor Tom Begg and Councillor Marie McGurk (Renfrewshire Council); Councillor John Anderson and Councillor Alistair Fulton (South Lanarkshire Council); and Councillor Jonathan McColl and Councillor Lawrence O'Neill (West Dunbartonshire Council).

Councillor Lawrence O'Neill (Convener); Councillor David Wilson (Vice-Convener).

Further Information

If you require further information in relation to this meeting please call 0141 618 7111.

Items of business

Apologies

Apologies from members.

Declarations of Interest

Members are asked to declare an interest in any item(s) on the agenda and to provide a brief explanation of the nature of the interest.

1	Minute	3 - 6
	Minute of meeting of this Joint Committee held on 13 September 2021.	
2	Budget Monitoring	7 - 10
	Joint report by Treasurer and Strategic Development Plan Manager.	
3	Revenue Estimates 2022/23 for Clydeplan and the Green	11 - 16
	Network Partnership	
	Joint report by Treasurer and Strategic Development Plan Manager.	
4	National Planning Framework 4	17 - 24
	Report by Strategic Development Plan Manager.	

5 Partnership Working Towards Delivery of the Green 25 - 28 Network Blueprint

Report by Green Network Development Officer.

6 Date of Next Meeting

Note that the next meeting of this Joint Committee will be held at 11.15 am on 14 March 2022.



Minute of Meeting Glasgow & the Clyde Valley Strategic Development Planning Authority Joint Committee.

Date			Time	Venue
Monday, 2021	13	September	11:15	Remotely by MS Teams,

Present

Councillor Alan Moir (East Dunbartonshire Council); Councillor Stewart Miller and Provost Jim Fletcher (both East Renfrewshire Council); Councillor Kenny MacLean (Glasgow City Council); Councillor Jim Clocherty and Councillor David Wilson (both Inverclyde Council); Councillor Harry Curran (North Lanarkshire Council); Councillor Tom Begg (Renfrewshire Council); Councillor John Anderson (South Lanarkshire Council); and Councillor Lawrence O'Neill (West Dunbartonshire Council).

Chair

Councillor O'Neill, Convener, presided.

In Attendance

S Tait, Strategic Development Plan Manager and D McDonald, Assistant Development Plan Manager (both Strategic Development Plan Core Team); H Holland, Executive Officer – Land Planning and Development (East Dunbartonshire Council); R Greenwood, Principal Strategy Officer, Strategic Planning (East Renfrewshire Council); S Taylor, Principal Planner (Glasgow City Council); S Jamieson, Head of Regeneration and Planning (Inverclyde Council); L Bowden, Business Manager (Strategic Planning) (North Lanarkshire Council); K Festorazzi, Senior Accountant and E Currie, Senior Committee Services Officer (both Renfrewshire Council); and T Finn, Planning and Building Services Headquarters Manager (South Lanarkshire Council); and A MacDonald, Senior Auditor and K Graham, Trainee Auditor (both Audit Scotland).

Apologies

Councillor Agnes Magowan (North Lanarkshire Council); Councillor Alistair Fulton (South Lanarkshire Council); and Councillor Jonathan McColl (West Dunbartonshire Council).

Declarations of Interest

There were no declarations of interest intimated prior to the commencement of the meeting.

Order of Business

In terms of Standing Order 12, the Convener intimated that he proposed to alter the order of business to facilitate the conduct of the meeting by considering item 3 of the agenda after item 1 of the agenda.

1 Minute

There was submitted the Minute of the meeting of this Joint Committee held on 14 June 2021.

DECIDED: That the Minute be approved.

2 Annual Audit Report on the Annual Accounts 2020/21

Under reference to item 4 of the Minute of the meeting of this Joint Committee held on 14 June 2021, there was submitted a joint report by the Treasurer and Strategic Development Plan Manager relative to the audited annual accounts 2020/21.

The report intimated that in accordance with the Local Authority Accounts (Scotland) Regulations 2014 the audited accounts required to be approved for signature by the Joint Committee no later than 30 September each year, although some flexibility was available this year due to the provisions of the Coronavirus (Scotland) Act 2020.

Section 10 of the regulations required that the Joint Committee consider any report made by the appointed auditor before deciding whether to sign the audited accounts. The findings of the appointed auditor, Audit Scotland, formed Appendix 1 to the report, and these included details of the adjustments made to the accounts during the course of the audit.

Following approval, the audited accounts, which formed Appendix 2 to the report, would be signed by the Convener, the Treasurer and the Strategic Development Plan Manager by secure digital signature.

DECIDED:

- (a) That the findings of the 2020/21 audit, as contained in the annual audit report, which formed Appendix 1 to the report, be noted; and
- (b) That the audited annual accounts 2020/21, which formed Appendix 2 to the report, be approved for signature.

3 Revenue Budget Monitoring

There was submitted a joint revenue budget monitoring report by the Treasurer and the Strategic Development Plan Manager for the period 1 April to 20 August 2021.

The report intimated that gross expenditure was currently £6,000 overspent and income was currently £20,000 over-recovered resulting in a net underspend of £14,000. The projected year-end position was an underspend of £38,000, mainly due to the reduction in premises costs due to the move from West Regent Street to John Street and an over-recovery in income.

DECIDED: That the report be noted.

4 Resourcing the Delivery of the Green Network 'Blueprint'

There was submitted a report by the Strategic Development Plan Manager relative to the delivery of the Green Network 'Blueprint' and the resources required to support that delivery.

The report intimated that at the meeting of this Joint Committee held on 14 June 2021 it was noted that the Glasgow and Clyde Valley Green Network Partnership would evolve into the Strategic Environmental Partnership with a remit to support the delivery of the Green Network 'Blueprint' and local and regional spatial planning. Under this change, local authority contributions would be used to support the existing Green Network staffing resource with other partners directing their support to the development and delivery of the elements of the 'Blueprint'.

The report detailed the current staffing resource line managed by the Clydeplan Manager and the five delivery focused projects identified in the 'Blueprint'. The role of the Green Network Development Officer in ensuring the successful delivery of the 'Blueprint', as well as providing wider green network support for local authorities and partners, was vital. However, the lack of support to the Development Officer was undermining efforts particularly at a time when the agenda was becoming more visible and important in respect of placemaking, 20-minute neighbourhoods and the climate and ecological emergencies.

It was noted that it took approximately two years to develop the Clyde Climate Forest project to a point where funding and governance were secured, so a two-year funded temporary/secondment position was being sought at a cost of £95,000. This funding would also build in a degree of resilience to the staffing resource to take the 'Blueprint' projects forward.

The report advised that Sustrans were encouraging an application to the National Partnerships Scheme for a dedicated post for two years to support the delivery of the strategic access network. To support the bid process, a contribution of £30,000 from local authorities was required to cover 50% of year two costs. This post would support another potentially Sustrans funded active travel post within SPT.

To support the delivery of the 'Blueprint' including supporting the Sustrans funding bid, the report proposed that £125,000 of the useable revenue reserves held by Clydeplan be utilised over a period of three financial years.

<u>**DECIDED**</u>: That the Joint Committee agree to the appointment of a Green Network Development Officer on a temporary two-year contract/secondment and the contribution to Active Travel Sustrans bid to support the delivery of the Green Network 'Blueprint' to be drawn over a period of three financial years totalling £125,000.

5 Date of Next Meeting

<u>**DECIDED**</u>: That it be noted that the next meeting of the Joint Committee would be held at 11.15 am on 13 December 2021.

GLASGOW AND THE CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING AUTHORITY JOINT COMMITTEE

To: Joint Committee

On: 13 December 2021

Report by: The Treasurer and the Strategic Development Plan Manager

Heading: Revenue Budget Monitoring Report to 12th November 2021

1. Summary

1.1 Gross expenditure is currently £26,000 underspent and income is £18,000 over recovered, resulting in a net underspend of £44,000. This is summarised in point 4.

2 Recommendations

2.1 It is recommended that Members note the report.

3 Budget Adjustments Since Last Report

3.1 There have been no budget adjustments since the start of the financial year.

4 Budget Performance

4.1 Current Position £44,000 Underspend Previously Reported £14,000 Underspend

Previously Reported £14,000 Underspend

The overspend in salaries is due to the extension of the secondment at the Glasgow City Region, therefore, the backfill of the post will also extend. This overspend has been offset with reductions in projections of staff training and conferences.

The underspend in Premise costs, in particular lease and utilities costs is due to the move from West Regent Street to John Street.

The underspend in Supplies and Services is mostly due to working from home due to COVID-19. This has resulted in reduced spending on Postage, Printing and Stationery. Further underspends in Market Research, Consultancy and printing of maps and plans due to move from SDP to preparing Spatial Strategies.

The over recovery in income is due to the secondment to the Glasgow City Region. The secondment has ended on 7th December 2021.

4.2 Projected Year-End Position

The projected year end position is an underspend of £71,000. This is mainly due to the reduction in premises costs due to the move from West Regent Street to John Street, reduced spend due to COVID-19 and working from home arrangements and an over recovery in Income.

RENFREWSHIRE COUNCIL REVENUE BUDGET MONITORING STATEMENT 2021/22 1st April 2021 to 12th November 2021

JOINT COMMITTEE: GLASGOW & CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING AUTHORITY

Description	Agreed Annual Budget	Year to Date Budget	Actual		ı	Budget Varian	ice
(1)	(2)	(3)	(4)			(5)	
£000's	£000's	£000's	£000	's	£000's	%	
Employee Costs	494	309	33	.3	(4)	-1.3%	overspend
Premises Related	24	14		3	11	78.6%	underspend
Supplies & Services	48	28		.3	15	53.6%	underspend
Support Services	20	0		0	0	0.0%	breakeven
Transfer Payments	3	2		1	1	50.0%	underspend
Transport Costs	5	3		0	3	100.0%	underspend
GROSS EXPENDITURE	594	356	33	80	26	7.3%	underspend
Contributions from Local Authorities	(421)	(210)	(21	0)	0	0.0%	breakeven
Other Income	(19)	(7)	(2	5)	18	0.0%	over-recovery
INCOME	(440)	(217)	(23	5)	18	8.4%	over-recovery
TRANSFER (TO)/FROM RESERVES	155	139	9	5	44		

Underspend from Core Budgets		£000's 71
Bottom Line Position to 31st March 2022 is an underpend of		71
Opening Reserves Transfer from Reserves 21/22 Underspend		(384) 155 (71)
Closing Reserves	Page 9 of 28	(300)

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GLASGOW AND THE CLYDE VALLEY STRATEGIC DEVELOPMENT PLANNING AUTHORITY JOINT COMMITTEE

To: Joint Committee

On: 13 December 2021

Report by: The Treasurer and the Strategic Development Plan Manager

Heading: Revenue Estimates 2022/23 for ClydePlan and the Green Network

Partnership

1. Summary

1.1 The following report has been prepared by the Treasurer, in consultation with the Strategic Development Plan Manager, to present the Revenue Estimates of Glasgow and the Clyde Valley Strategic Development Planning Authority and Green Network Partnership, including the requisition of the constituent authorities, for financial year 2022/23 and indicative planning figures for 2023/24 and 2024/25.

2. Recommendations

- 2.1 It is recommended that Members:
 - a) Approve the Revenue Estimates for 2022/23 set out in Appendix 1, including the planned use of reserves;
 - Approve the transfer of reserves from ClydePlan to Green Network Partnership (GNP) to cover the two-year Green Network Development Officer post;
 - c) Approve the proposal that one requisition will be invoiced to constituent authorities, covering Glasgow Clyde Valley and GNP activities;
 - d) Note the indicative estimates for 2023/24 and 2024/25.

3. Background

- 3.1 The annual Revenue Estimates process each year outlines the summary revenue budget position. For 2022/23, both ClydePlan and the Green Network Partnership budgets are presented together, in recognition of their shared activity and resources.
- 3.2 The Revenue Estimates presented in Appendix 1 outline projected net expenditure and proposed requisition for 2022/23, along with indicative figures

- 2023/24 and 2024/25 for members' information and to assist with constituent authorities' financial planning.
- 3.3 The financial environment in which the Joint Committee and member authorities operate continues to be characterised by significant demand and cost pressures, compounded by constrained grant support. It is anticipated that the Scottish Budget, to be announced in December 2021, will again reflect a settlement for local government which potentially does not meet the levels required.
- 3.4 The requisition for ClydePlan is proposed at £68,375 per member. This maintains the gross requisition at 2021/22 levels but reflects a reduced use of reserves to apply a discount in recognition of operational changes affecting spend; as well as the agreement of the Joint Committee on 13 September 2021 to fund a £30,000 contribution to Sustrans from reserves.
- 3.5 The requisition for Green Network Partnership is outlined in Appendix 1. The allocation basis for this is different to ClydePlan, being a per capita allocation. The proposed net requisition for 2022/23 and beyond has been held at the 2021/22 level.

4. Budget Assumptions

- 4.1 The budget has been constructed on the basis of a fundamental review of the core operations of Clydeplan and Green Network Partnership and is based on the following assumptions:
 - Provision for inflation on employee costs has been included at 3% for 2022/23 and subsequent years; this is subject to change once the national pay award is agreed;
 - Current working from home arrangements and other operational changes have produced savings across various areas of the budget, e.g. staff training, conferences, consultancy, printing and travel, and the budget assumption is that these savings will continue to be sustained into 2022/23;
 - As agreed by the Joint Committee on 13 September 2021, a two-year temporary Grade 9 post of Green Network Development Officer has been included in the GNP Employee Costs. It is anticipated that the appointment will commence on 1 March 2022 and is budgeted to be funded from ClydePlan reserves. A transfer of reserves between ClydePlan and GNP can therefore be seen in the budget for 2022/23 at Appendix 1;
 - Also agreed by the Joint Committee on 13 September 2021, a contribution to Sustrans of £30,000 has been included in 2022/23 to part-fund a

dedicated post for two years to support the delivery of the strategic access network. This is budgeted as Third Party Payments in Appendix 1.

5. Financial Overview

- 5.1 Clydeplan's current operational methods, structure and long-term financial arrangements are under continuous review by the Strategic Development Manager and the Treasurer.
- 5.2 The outlook in the medium term is characterised by uncertainty. The current areas of significant risk for the Joint Committee in the medium term are:
 - ongoing discussions around improved integration of regional planning and the impact of the Planning (Scotland) Act; and
 - the level of pay award for 2022/23, which has not yet been agreed.
- 5.3 The impact of the 2022/23 Local Government settlement is yet to be confirmed. The Joint Committee continues to be mindful of the financial pressures that member authorities face and will work with them to address these challenges.
- 5.4 The Audited Annual Accounts for 2020/21 indicated that the level of reserves was £383,872 at 31 March 2021.
- 5.5 In recognition of the high level of reserves and no further requirement to earmark any balances, a reduction of requisition was made in 2021/22 to contributing authorities, amounting to £160,000, thereby reducing reserves. This principal has been continued into the 2022/23 budget to ensure appropriate and agreed levels of funding from both requisitions and reserves.
- 5.5 Due to the current financial climate and ongoing COVID-19 situation, operational costs will remain under review and any savings that may arise will be brought forward to a future meeting. The level of reserves will also remain under review and any changes to the proposed use of reserves will be reported as appropriate to the Joint Committee.

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Revenue Estimates 2022/23 to 2024/25 ClydePlan and Green Network Partnership

	Approv	ed Budget 202	21/22	Probab	le Outturn 20	21/22	Propos	ed Budget 20	22/23
	ClydePlan	GNP	Total	ClydePlan	GNP	Total	ClydePlan	GNP	Total
Expenditure									
Employee Costs	493,700	96,300	590,000	499,905	98,313	598,218	473,600	135,085	608,685
Premise Costs	24,200	1,000	25,200	3,630	1,000	4,630	22,200	900	23,100
Supplies and Services	47,600	7,600	55,200	25,500	11,650	37,150	27,400	7,300	34,700
Support Services	20,500	300	20,800	23,800	975	24,775	23,700	300	24,000
Third Party Payments	0	0	0	0	0	0	30,000	0	30,000
Transfer Payments	2,900	700	3,600	2,200	479	2,679	2,100	600	2,700
Transport	4,500	400	4,900	600	200	800	1,000	300	1,300
Total Expenditure	593,400	106,300	699,700	555,635	112,617	668,252	580,000	144,485	724,485
Income									
Gross Requisition	579,500	96,185	675,685	579,500	96,185	675,685	579,500	143,685	723,185
Requisition discount	(160,000)	0	(160,000)	(160,000)	0	(160,000)	(32,500)	(47,500)	(80,000)
Net Requisition	419,500	96,185	515,685	419,500	96,185	515,685	547,000	96,185	643,185
Other Income	18,700	0	18,700	50,220	750	50,970	3,000	800	3,800
Total Income	438,200	96,185	534,385	469,720	96,935	566,655	550,000	96,985	646,985
Net Expenditure / (Income)	155,200	10,115	165,315	85,915	15,682	101,597	30,000	47,500	77,500
Reserve Balances									
General Reserves at 1 April	383,872	46,637	430,509	383,872	46,637	430,509	297,957	30,955	328,912
Transfer of Clydeplan Reserves to GNP	0	0	0	0	0	0	(47,500)	47,500	0
Use of Reserves Other	(155,200)	(10,115)	(165,315)	(85,915)	(15,682)	(101,597)	0	0	0
Use of Reserves per 13/09/2021 report	0	0	0	0	0	0	(30,000)	(47,500)	(77,500)
Total Reserves at 31 March	228,672	36,522	265,194	297,957	30,955	328,912	220,457	30,955	251,412
Reserves as % of gross revenue spend	39%	34%	38%	54%	27%	49%	38%	21%	35%
Change in Net Requisition	n/a	n/a	n/a	n/a	n/a	n/a	30.4%	0.0%	24.7%
Net Requisition per Authority:									
City of Glasgow Council	52,437.50	31,949.00	84,386.50	52,437.50	31,949.00	84,386.50	68,375.00	31,949.03	100,324.03
North Lanarkshire Council	52,437.50	17,825.00	70,262.50	52,437.50	17,825.00	70,262.50	68,375.00	17,825.02	86,200.02
South Lanarkshire Council	52,437.50	16,992.00	69,429.50	52,437.50	16,992.00	69,429.50	68,375.00	16,992.02	85,367.02
East Dunbartonshire Council	52,437.50	5,756.00	58,193.50	52,437.50	5,756.00	58,193.50	68,375.00	5,756.01	74,131.01
West Dunbartonshire Council	52,437.50	5,001.00	57,438.50	52,437.50	5,001.00	57,438.50	68,375.00	5,001.00	73,376.00
East Renfrewshire Council	52,437.50	4,900.00	57,337.50	52,437.50	4,900.00	57,337.50	68,375.00	4,900.00	73,275.00
Inverclyde Council	52,437.50	4,451.00	56,888.50	52,437.50	4,451.00	56,888.50	68,375.00	4,451.00	72,826.00
Renfrewshire Council	52,437.50	9,311.00	61,748.50	52,437.50	9,311.00	61,748.50	68,375.00	9,311.01	77,686.01
	419,500.00	96,185.00	515,685.00	419,500.00	96,185.00	515,685.00	547,000.00	96,185.09	643,185.09

Revenue Estimates 2022/23 to 2024/25 ClydePlan and Green Network Partnership

Expenditure 488,800 138,800 627,600 499,500 9 Premise Costs 22,200 1,000 23,200 22,200 Supplies and Services 27,400 7,200 34,600 27,400 Support Services 23,700 300 24,000 23,700 Third Party Payments 0 0 0 0 Transfer Payments 2,100 800 2,900 2,800 Transport 800 385 1,185 900 Total Expenditure 565,000 148,485 713,485 576,500 105	92,000 1,000 7,200 300 0 500 385 01,385 00,585 (4,400) 96,185 800	Total 591,500 23,200 34,600 24,000 0 3,300 1,285 677,885
Employee Costs 488,800 138,800 627,600 499,500 9 Premise Costs 22,200 1,000 23,200 22,200 Supplies and Services 27,400 7,200 34,600 27,400 Support Services 23,700 300 24,000 23,700 Third Party Payments 0 0 0 0 Transfer Payments 2,100 800 2,900 2,800 Transport 800 385 1,185 900 Total Expenditure 565,000 148,485 713,485 576,500 10	1,000 7,200 300 0 500 385 01,385 00,585 (4,400) 96,185	23,200 34,600 24,000 0 3,300 1,285 677,885
Premise Costs 22,200 1,000 23,200 22,200 Supplies and Services 27,400 7,200 34,600 27,400 Support Services 23,700 300 24,000 23,700 Third Party Payments 0 0 0 0 Transfer Payments 2,100 800 2,900 2,800 Transport 800 385 1,185 900 Total Expenditure 565,000 148,485 713,485 576,500 103	1,000 7,200 300 0 500 385 01,385 00,585 (4,400) 96,185	23,200 34,600 24,000 0 3,300 1,285 677,885
Supplies and Services 27,400 7,200 34,600 27,400 Support Services 23,700 300 24,000 23,700 Third Party Payments 0 0 0 0 Transfer Payments 2,100 800 2,900 2,800 Transport 800 385 1,185 900 Total Expenditure 565,000 148,485 713,485 576,500 105 Income 100	7,200 300 0 500 385 01,385 00,585 (4,400) 96,185	34,600 24,000 0 3,300 1,285 677,885 680,085 (10,400)
Support Services 23,700 300 24,000 23,700 Third Party Payments 0 0 0 0 Transfer Payments 2,100 800 2,900 2,800 Transport 800 385 1,185 900 Total Expenditure 565,000 148,485 713,485 576,500 103 Income 100	300 0 500 385 01,385 00,585 (4,400) 96,185	24,000 0 3,300 1,285 677,885 680,085 (10,400)
Third Party Payments 0 0 0 0 Transfer Payments 2,100 800 2,900 2,800 Transport 800 385 1,185 900 Total Expenditure 565,000 148,485 713,485 576,500 103 Income 100	0 500 385 01,385 00,585 (4,400) 96,185	0 3,300 1,285 677,885 680,085 (10,400)
Transfer Payments 2,100 800 2,900 2,800 Transport 800 385 1,185 900 Total Expenditure 565,000 148,485 713,485 576,500 103 Income 100	500 385 01,385 00,585 (4,400) 96,185	3,300 1,285 677,885 680,085 (10,400)
Transport 800 385 1,185 900 Total Expenditure 565,000 148,485 713,485 576,500 103 Income 100	385 01,385 00,585 (4,400) 96,185	1,285 677,885 680,085 (10,400)
Total Expenditure 565,000 148,485 713,485 576,500 103	01,385 00,585 (4,400) 96,185	677,885 680,085 (10,400)
Income	00,585 (4,400) 96,185	680,085 (10,400)
	(4,400) 96,185	(10,400)
Gross Requisition 579,500 147,685 727,185 579,500 10	(4,400) 96,185	(10,400)
	(4,400) 96,185	(10,400)
	96,185	
	•	669,685
Other Income 3,000 800 3,800 3,000		3,800
	96,985	673,485
		<u> </u>
Net Expenditure / (Income) 0 51,500 51,500 0	4,400	4,400
Reserve Balances		
	26,955	199,912
Transfer of Clydeplan Reserves to GNP (47,500) 47,500 0 0	0	0
	(4,400)	(4,400)
Use of Reserves per 13/09/2021 report 0 (47,500) 0	0	0
	22,555	195,512
Reserves as % of gross revenue spend 31% 18% 28% 30%	22%	29%
Change in Net Requisition 2.7% 0.0% 2.3% 2.0%	0.0%	1.7%
Net Requisition per Authority:		
City of Glasgow Council 70,250.00 31,949.00 102,199.00 71,687.50 31,949.00	949.00	103,636.50
North Lanarkshire Council 70,250.00 17,825.00 88,075.00 71,687.50 17,83	825.00	89,512.50
South Lanarkshire Council 70,250.00 16,992.00 87,242.00 71,687.50 16,99	992.00	88,679.50
	756.00	77,443.50
	001.00	76,688.50
	900.00	76,587.50
	451.00	76,138.50
	311.00	80,998.50
	185.00	669,685.00

Glasgow and the Clyde Valley Strategic Development Planning Authority

To: Glasgow and the Clyde Valley Strategic Development Planning Authority Joint Committee

On: 13th December 2021

Report by Stuart Tait, Manager

National Planning Framework 4

1. Introduction

1.1 This report is for the Joint Committee to note the publication, for consultation, by the Scottish Government of the Draft National Planning Framework 4 (NPF4).

2. Recommendation

- 2.1 It is recommended that the Joint Committee note
 - the publication of the Draft NPF4;
 - it's consultation timeline; and,
 - the intention to prepare a formal response to be considered by the Joint Committee at its meeting in March 2022.

3. NPF4 - Status

3.1 NPF4 once approved by the Scottish Parliament will form part of the statutory Development Plan with the current Clydeplan Strategic Development Plan (July 2017) will no longer being part of the Development Plan.

4. Consultation

4.1 The Draft NPF4 consultation closes on 31st March 2022 and it is the intention for a formal response to be considered at the Joint Committee's meeting in March 2022 and to the Steering Group prior to this. It is also proposed to take the response through the Glasgow City Region governance structures for their endorsement.

5. Draft NPF4

- 5.1 The Draft NPF4 consists of 4 parts, namely
 - Part 1 sets out a National Spatial Strategy for Scotland to 2045. The Strategy is based around sustainable places, liveable places, productive places and distinctive places and sets out spatial principles and Action Areas for Scotland.

In the context of the Glasgow City Region this is included as part of what is described as *'Central urban transformation'* aimed at transforming and pioneering a new era of low carbon urban living.

The Strategy will also guide the preparation of Regional Spatial Strategies, Local Development Plans and Local Place Plans. The Strategy will also be relevant to wider policies and strategies relating to land use.

- Part 2 sets out the 18 National Developments which will support the Spatial Strategy.
- Part 3 is the National Planning Policy Handbook consisting of 35 policies which set out the policies for the development and use of land which are to be applied in the preparation of local development plans; local place plans; masterplans and briefs; and for determining the range of planning consents. This part should be taken as a whole, and all relevant policies should be applied to each application.
- Part 4 sets out an outline of how the Scottish Government will deliver this strategy. This will be developed into a standalone, live delivery programme once NPF4 has been approved and adopted.

6. Spatial Principles to 2045

- 6.1 NPF4 set out six overarching principles in relation to where development should be located. These are
 - a) <u>Compact growth</u> limit urban expansion where brownfield, vacant and derelict land and buildings can be used more efficiently and by increasing the density of settlements we will reduce the need to travel unsustainably and strengthen local living.
 - b) <u>Local living</u> create networks of 20 minute neighbourhoods to support local liveability, reduce the need to travel unsustainably, promote and facilitate walking and cycling, improve access to services, decentralise energy networks and build local circular economies. Virtual connectivity and active travel links will also be important.
 - c) <u>Balanced development</u> create opportunities for communities in areas of decline, and manage development more sustainably in areas of high demand. In particular, enable more people to live and remain in rural and island areas, and to actively transform areas of past decline

- d) Conserving and recycling assets protect and enhance the assets of each of our places with a focus on making productive use of existing buildings, places, infrastructure and services, locking in embedded carbon and minimising waste, and supporting Scotland's transition to a circular economy. This includes nationally significant sites for investment which are well served by existing infrastructure and sustainable travel modes,
- e) <u>Urban and rural synergy</u> improve green infrastructure to bring nature into our towns and cities, connecting people with nature, building resilience and helping our biodiversity to recover and flourish.
- f) <u>Just transition</u> rapid transformation required cross all sectors of our economy and society with a need to reduce emissions and respond to a changing climate.

7. Central Urban Transformation

- 7.1. This area broadly covers central Scotland from the Glasgow City Region and the Ayrshires in the west to Edinburgh City Region in the east, including the Tay Cities, the Forth Valley and Loch Lomond and the Trossachs National Park.
- 7.2 In this area the Draft NPF4 seeks to
 - pioneer low-carbon, resilient urban living;
 - reinvent and future-proof city centres;
 - accelerate urban greening;
 - rediscover urban coasts and waterfronts;
 - reuse land and buildings;
 - invest in net zero housing solutions;
 - grow a wellbeing economy;
 - reimagine development on the urban fringe; and
 - improve urban accessibility.
- 7.3 In addition to all Scotland wide National Developments e.g. National Walking, Cycling and Wheeling, Digital Fibre Network, Strategic Renewable Electricity Generation and Transmission Infrastructure, Circular Economy Materials Management Facilities in a Glasgow City Region context this transformation is supported by a number of other National Developments including
 - Central Scotland Green Network;
 - Urban Mass/Rapid Transit systems 'Glasgow Metro';
 - Urban Sustainable Green/Blue Networks MGSDP;
 - High Speed Rail; and,
 - Clyde Mission.

7.4 In the context of the above the Indicative Regional Spatial Strategy submitted in June 2020 by Clydeplan to support the development of the Draft NPF4 the regional spatial themes (housing, vacant and derelict land and sustainable connectivity) and key elements of the Spatial Investment Framework (Clyde Mission, Green Network, MGSDP) have all been reflected in the Draft NPF4.

8. Housing

- 8.1 As part of the development of the Drat NPF4 all local authorities were asked to supply a 10 year Minimum All-Tenure Housing Land Requirement (MATHLR). For the City Region this process was undertaken by the Glasgow City Region Housing Market Partnership (HMP).
- 8.2 The figure for the City Region submitted by the HMP of 50,350 has not been amended in the Draft NPF4.

Local Authority	10 year Minimum All-Tenure Housing Land Requirement
East Dunbartonshire	2500
East Renfrewshire	2800
Glasgow	21350
Inverclyde	1500
North Lanarkshire	7350
Renfrewshire	4900
South Lanarkshire	7850
West Dunbartonshire	2100
Glasgow City Region	50350

9. National Planning Policy Handbook

- 9.1 The Draft NPF4 contains 35 policies including 6 Universal policies which should apply to all planning decisions.
- 9.2. The 6 Universal policies are
 - Policy 1: Plan-led approach to sustainable development All local development plans should manage the use and development of land in the long term public interest
 - Policy 2: Climate emergency When considering all development proposals significant weight should be given to the Global Climate Emergency
 - Policy 3: Nature crisis Development plans should facilitate biodiversity enhancement, nature
 - Policy 4: Human rights and equality Planning should respect, protect and fulfil human rights, seek to eliminate discrimination and promote equality. Planning authorities, applicants, key agencies and communities have a responsibility to consult and engage others collaboratively, meaningfully and proportionately
 - Policy 5: Community Wealth Building Development plans should address community wealth building priorities by reflecting a people-centred approach to local economic development. Spatial strategies should support community wealth building; address economic disadvantage and inequality; and provide added social value. Proposals for development within the categories of national developments and major developments should contribute to community wealth building objectives
 - Policy 6: Design, quality and place Development proposals should be designed to a high quality so that the scale and nature of the development contributes positively to the character and sense of place of the area in which they are to be located. Development proposals should incorporate the key principles of Designing Streets, Creating Places, New Design in Historic Settings and any design guidance adopted by planning authorities and statutory consultees

9.3 The 35 other subject based policies relate to

Liveable Places	Productive Places	Distinctive Places
20 Minute Neighbourhoods	Policy 16 - Land and	City, Town,
Policy 7 - Local living	premises for business and employment	Commercial and Local Centres
		Policy 24 - Centres
		Policy 25 - Retail
		Policy 26 - Town Centre First Assessment
		Policy 27 - Town Centre Living
Policy 8 - Infrastructure First	Policy 17 - Sustainable tourism	Policy 28 - Historic assets and places
Policy 9 - Quality Homes	Policy 18 - Culture and creativity	Urban Edges and the Green Belt
		Policy 29 - Urban edges
Policy 10 - Sustainable Transport	Policy 19 - Green energy	Policy 30 - Vacant and derelict land
Policy 11 - Heating and Cooling	Policy 20 - Zero waste	Policy 31 Rural places
Policy 12 - Blue and green infrastructure, play and sport	Policy 21 - Aquaculture	Policy 32 - Natural places
Policy 13 - Sustainable flood risk and water	Policy 22 - Minerals	Peat and Carbon Rich Soils
management		Policy 33 - Soils
Policy 14 - Lifelong health, wellbeing	Policy 23 - Digital infrastructure	Policy 34 - Trees, woodland and forestry
Policy 15 - Safety		D. II. 05. 0
		Policy 35 - Coasts

9.4 Clydeplan through its joint working processes will be considering these policies with its local authorities and wider stakeholders.

10. Regional Economic Strategy

- 10.1 The Glasgow City Region has development a new Regional Economic Strategy addressing 3 Grand Challenges Creating an Inclusive Economy, Enhancing Productivity, and Climate Emergency.
- 10.2. In the context of the transformation opportunities around Place a number of the key themes identified in the RES align strongly with the Draft NPF in particular
 - tackling deprivation;
 - > reimagining places;
 - vacant and derelict land;
 - metropolitan infrastructure;
 - green infrastructure;
 - high quality places and spaces;
 - good quality affordable housing.

11. Delivery of NPF4 - Role of Regional Spatial Strategies

- 11.1 In the context of the new Planning (Scotland) Act 2019 Regional Spatial Strategies (RSS) are to replace Strategic Development Plans though they won't form part of the statutory Development Plan system.
- 11.2 The NPF states new regional spatial strategies will also play a vital role in delivering the national strategy at the regional level. New RSS's can identify areas for future population growth, align with regional economic strategies and identify key sectors and clusters for future development and investment.
- 11.3 The Scottish Government expect RSS's to set out a clear place-based spatial strategy that guides future development across different areas of Scotland.
- 11.4 This will include identification of networks of regionally significant centres, growth and investment areas and ensuring that future development and infrastructure works with each area's assets and whilst conserving and enhancing nationally and regionally recognised natural and historic areas and assets.
- 11.5 Guidance to support the preparation of RSS's is to be prepared by the Scottish Government late in 2022. Clydeplan has offered its support to the Scottish Government in the development of the RSS guidance.

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Glasgow and the Clyde Valley Strategic Development Planning Authority

To: Glasgow and the Clyde Valley Strategic Development Planning Authority Joint Committee

On: 13th December 2021

Report by

Ally Corbett, Green Network Development Officer

Partnership Working Towards Delivery of the Green Network Blueprint

1. Introduction

1.1 This report is to update the Joint Committee on progress towards delivery of the Green Network 'Blueprint'.

2. Recommendation

2.1 It is recommended that the Joint Committee consider and note the report.

3. Background

- 3.1 The Joint Committee at its meeting held on 14th June noted that the Glasgow and Clyde Valley Green Network Partnership would evolve into the *'Strategic Environment Partnership'* (SEP) with a remit to support the delivery of the Green Network Blueprint and local and regional spatial planning.
- 3.2 SEP, as did the Partnership Board before it, comprises officer representation from each of the Glasgow and Clyde Valley local authorities and agencies Nature Scot, Scottish Forestry, SEPA, Public Health Scotland, Glasgow Centre for Population Health, and now additionally Strathclyde Partnership for Transport.
- 3.3 The new Green Network oversight and support role of SEP coincided with the retirement of the Green Network Programme Manager and line management of the remaining Green Network Development and Communications officers being taken on by the Clydeplan Manager.
- 3.4 The following provides an update on these new working arrangements and progress towards securing the necessary resources for delivery of the Green Network Blueprint.

4. Strategic Environment Partnership (SEP)

- 4.1 SEP has now met twice with positive engagement and feedback from partners, and constructive and helpful discussion for Green Network and Clydeplan Officers. The format and agenda content, with agencies providing presentations and discussion items after the main business, has worked well and proven useful to partners and officers.
- 4.2 As work towards Blueprint delivery progresses, it is intended that sub-groups of officers with specialist knowledge will be convened to guide particular aspects of the work. The first of these was held in September to provide guidance on framing the wetland habitat network component of the Blueprint.

5. Blueprint Delivery

- 5.1 The Blueprint comprises two core elements:
 - (a) Strategic Access Network a network of routes completely separated from traffic, using greenspace and green corridors that provide an attractive option for making every day journeys
 - (b) Strategic Habitat Network based on four habitat types:
 - woodland;
 - peatland;
 - > wetland; and,
 - grassland.
- 5.2 Progress towards securing the capacity, specialist skills and resources required for delivery of each of the elements is described below.
- 5.3 <u>Strategic Access Network</u> an application has been submitted to SUSTRANS' Partnerships funding stream for a two year embedded officer post. This is a competitive fund and we await a decision. If successful the officer will be hosted on behalf of Glasgow and Clyde Valley partners by SPT. The post remit would include:
 - working with partners to identify a portfolio of projects that would address gaps in the Strategic Access Network, particularly cross-boundary, for submission to funders;
 - provide input to the Regional Spatial Strategy; and,
 - provide input to SPT's emerging Regional Active Travel Strategy.

If the application is unsuccessful it is intended to resubmit in the next round.

- 5.4 <u>Strategic Habitat Network</u> progress towards each of the habitat network strands is described below:
 - Peatland The role of peatland restoration in contributing to the drive for Net Zero, and to flood mitigation, is well recognised. It is also a UK and Scottish priority habitat and therefore the case is strong for targeting effort and resources at the significant areas of peatland within the Glasgow and Clyde Valley.

To that end Nature Scot's Peatland Action Fund has agreed to fund two officers for two years to lead on regional peatland restoration under the title of Clyde Peatland Action. The officers will be hosted on behalf of City Region partners by South Lanarkshire Council in recognition of the fact it is home to around two thirds of the region's peatlands.

It is hoped the new officers will be in post by March 2022 with the Green Network team working with Glasgow City Region (GCR) colleagues towards a launch of Clyde Peatland Action after the GCR Cabinet meeting in February.

A communications budget of £4,000 has been secured from Nature Scot to produces promotional materials for Clyde Peatland Action and in support of the launch.

➤ <u>Grassland and Wetland</u> - Both these habitat types were extensively discussed at COP26 in the context of the Climate and Ecological Emergencies. Initial discussion with partners, including SEPA, Nature Scot, Buglife and Plantlife, on collaborative working and the pooling of resources to deliver on grasslands and wetlands have been positive.

The approval by the Joint Committee of funding for a new two year Green Network Development Officer post will provide additional capacity and the development of grassland and wetland delivery initiatives will be one of the main focusses of their work.

Woodland - As previously reported to the Joint Committee, the woodland element of the Blueprint is being driven forward by the Clyde Climate Forest (CCF).

CCF now has its own team of three officers and an operating budget secured through partners, including Scottish Forestry and the Woodland Trust. CCF continues to report to the Green Network on progress towards Blueprint delivery through SEP.

6 Glasgow City Region

- 6.1 Glasgow City Region Land Use and Sustainability Portfolio Group (LUS) is an important forum to the Green Network in which to report on progress. It provides valuable exposure for the Green Network team's work to senior officers as well as support and guidance.
- 6.2 In addition to reporting to the quarterly LUS meetings, the Green Network Development Officer attends fortnightly meetings with the LUS Chair, East Dunbartonshire's Chief Executive, and other senior officers, to discuss work programmes and other pertinent business. These meetings provide a valuable sounding board for ideas.

7 National Planning Framework 4

- 7.1 Responding to the Climate and Ecological Crises through the planning system is central to the recently published draft Fourth National Planning Framework (NPF4).
- 7.2 The role of Green Networks in promoting more sustainable travel, carbon sequestration, climate change adaptation and nature restoration is recognised throughout the document.
- 7.3 The Spatial Strategy section of NPF4 is based on a series of Action Areas with the Glasgow and Clyde Valley forming a significant part of the 'Central Urban Transformation Area'. The GCV Green Network and the Clyde Climate Forest are explicitly mentioned as being able to achieve a "step change in the quality and benefits of green places across west central Scotland and bring enhanced biodiversity closer to communities".
- 7.4 The Central Scotland Green Network (CSGN) continues to be a National Development in NPF4. The GCV Green Network is the regional lead for the CSGN. The team provide support and guidance to the Green Action Trust, the organisation charged with delivery of the CSGN, and in particular as it rolls out the Blueprint approach to the rest of Central Scotland, as required through the Programme for Government.
- 7.5 In the coming months the Green Network team will consider the NPF4 consultation draft in detail to inform the environment related elements of Clydeplan's response. This will include consultation with local authorities to ensure partner views are considered as part of the response.